



DANE COUNTY
Joe Parisi, County Executive

Commission on Sensitive Crimes

Kelly Anderson - Chair

2013 Summary Report

Over the course of 2013, the Commission on Sensitive Crimes continued to provide a forum for coordination and collaboration among various elements of the Dane County community addressing the community response to and needs of victims of sensitive crimes.

The COSC leadership continued to oversee the hiring, training and supervision of the two staff who support the work of the many community members, volunteers and professionals who engage in the five Community Coordinated Response teams (CCR) throughout the year.

In addition to scheduling meetings, posting announcements and taking minutes, CCR staff maintained the new, extensive website for the Domestic Violence CCR and coordinated special meetings, as well as assisting with planning for the Trauma-Informed Care Summit in April 2014 and Commercial Sexual Exploitation of Children trainings on human trafficking.

The Chair of the CCR on Elder Abuse continued to rebuild a robust CCR addressing all forms of Elder Abuse, in addition to the financial abuse team already functioning.

The Commission was pleased to welcome both County Executive Joe Parisi and Lynn Green to meetings in 2013.

While the Commission offers regular opportunities to share information and concerns and address general issues affecting victims of sensitive crimes, the majority of the work occurs within the community-based CCRs. The reports that follow give more detail for 2013, and we look forward to continuing to share this information with the HHN & PPJ members on an ongoing basis.

2013 Coordinated Community Response Team updates

CCR on Child Abuse & Neglect

Chair: Sharyl Kato

Mission: Promote the development of a full continuum of best-practice strategies & services from crisis, early intervention, treatment & prevention, to remedy & reduce the occurrence of abuse/neglect of children; promote consensus among system members regarding the principles & philosophy of which those strategies/services/responses are based to minimize the negative impacts on children/families of the investigation, intervention &/or prosecution process; coordinate, collaborate with representatives of multiple systems to ensure clarity of roles & appropriate responses & referrals for victim services; promote the continual improvement of service & system response to child abuse, child sexual abuse & neglect through gathering of data, assessing results, modifying & coordinating services as indicated.

Monthly meetings comprised of multi-system case reviews, April Child Abuse Prevention month activities, interagency coordination/collaboration, guest speakers, data/legislative policy updates and bi-annual community-wide summits to determine focus on system-wide initiatives. Work issues include Runaways & Homelessness, School Suspensions/Expulsions, Bullying, Gang Prevention, Transgender Conference.

In addition to monthly meetings, the Child Abuse CCR worked in 2013 to implement a well-received April 2014 training on Trauma-Informed Care, continuing the work launched on November 2, 2012 to facilitate a **Trauma-Informed Community of Care (TICC)** within Dane County.

CCR on Crime and People with Developmental Disabilities

Chair: Amy Melton-White

Since 2009, the work of the Commission on Sensitive Crimes Coordinated Community Response on Crime and People with Developmental Disabilities (CCR DDC) has focused on changing Wisconsin State law to allow videotaped testimony for targeted vulnerable populations with the intent to capture facts and preserve historical information that may be lost over time. This will serve the needs of certain vulnerable adults, including people who have developmental disabilities (DD), not unlike statute 908.08 for children.

In 2013, this project stalled after the participants reached the limits of their expertise and were unable to solicit participation from attorneys with the appropriate knowledge.

CCR on Domestic Violence

Mission: To bring community attention and action to intervening in and preventing domestic violence

In response to high profile domestic violence (DV) homicides in Dane County and around Wisconsin, members of the Dane County Coordinated Community Response to

Domestic Violence (DV CCR) have been discussing lethality indicators for the past several years. Members want to know if there were signs that a homicide might happen, and if so, what they were and what could have been done to prevent the murders. A Red Flags subcommittee met to research if a watch list for repeat DV offenders could be developed. It was deemed not to be feasible in Dane County and shortly thereafter, the Madison Police Department (MPD) initiated the Special Investigations Unit, which tracks repeat offenders. Various subcommittee members researched the work of Jackie Campbell, who developed the Danger Assessment tool, a lethality risk assessment Instrument as a predictor of intimate partner femicide; the Maryland Network Against DV Lethality Assessment Program; homicide reviews and other nationwide programs.

The CCR members adopted an objective for the entire CCR, with each subcommittee charged to work on it as it related to that subcommittee's mission. Starting in 2014, the overarching goal of the DV CCR will address Homicide Prevention.

In 2013 the CCR met two months on, one month off, holding every third meeting in the community at Centro Hispano, Fitchburg Library, and Middleton Police Department. By the retreat, CCR members felt neither strategy was successful in increasing attendance and voted to return in 2014 to meeting every other month for two hours at the City County Building.

Part of every DV CCR meeting was a presentation from a community agency as its work relates to DV. Presentations were given by representatives of Centro Hispano; Elder Victim of Crime Program; Madison Veterans Center; Alternatives and Treatment for Abusive Men; Alternatives to Aggression Program; Fitchburg and Middleton Police Departments; Safe Harbor Child Advocacy Center; and the DAIS Law Enforcement Advocate Partnership (LEAP) Program. End Domestic Abuse Wisconsin presentations were on resources for CCRs, current trends regarding homicides in Wisconsin, and legislative updates.

Letters were sent to Governor Walker and various Assembly members on behalf of the CCR regarding:

- The understaffing of DA Offices statewide and how it affects victims of DV
- The proposal in the budget for private commercial bail bondsmen
- AB 211, which would eliminate the best interests of the child standard in custody cases and undermine protections for DV victims and their children

Highlights of the extensive work completed in 2013 by the DV CCR subcommittees, most of which meet monthly:

Leadership Circle

The five members met between CCR meetings and organized the agendas, presentations, and retreat. They monitored ongoing DV issues in the community, wrote letters, and gathered information for the larger CCR.

Legal Issues Subcommittee

- Created a firearm surrender protocol that was adopted by the Dane County Circuit Court in December 2013, which requires respondents of domestic abuse injunctions to surrender their firearms to the Dane County Sheriff's Office within 48 hours. Compliance hearings are scheduled to ensure accountability.
- Provided DV and trauma trainings to multiple employees of the 911 call center.

- Created a brochure about DV and housing law in conjunction with MPD and Tenant Resource Center.
- Explored the possibility of starting a domestic violence court in Dane County. After conferring with members of the judiciary, subcommittee members were informed that at that point in time, it was unlikely due to workloads, criminal case assignments, and little to no interest from the judges in leading the effort.

Membership and Outreach Subcommittee

Members solicited suggestions from the CCR on potential new members to actively recruit and orient to the CCR with a welcome letter and membership guide.

Victim Outreach Subcommittee

- Developed questionnaire for DV victims to identify gaps and barriers to reporting abuse in the legal and criminal justice systems and to discover what works and what needs to be improved.
- Created the *No-contact Provisions* brochure outlining protections offered in family court, criminal court, and civil court for victims of DV whose abusive partners had been issued a no-contact order.
- Created the *Teen Dating Violence & Healthy Relationships* brochure for DV victims and professionals, defining dating violence, healthy and unhealthy relationships.

Youth Issues Subcommittee

- Trained Dane County Early Head Start on the effects of DV on children and identified guardian ad litem, court, and medical personnel who could benefit from similar training.
- Identified increased numbers of human trafficked youth as an emerging issue.
- In collaboration among seven community agencies and school personnel, Youth Issues/Children of Violent Homes partners were involved in a prevention initiative in elementary and middle schools via groups promoting positive social skills, problem solving/conflict resolution and anger management.

Abuser Treatment and Monitoring Subcommittee

- In response to programs or therapists offering couples counseling as a primary intervention for DV, which can be dangerous to battered women prior to their abuser completing state certified batterer treatment, 4 members of ATMS presented a day long workshop through the UW Continuing Education regarding appropriate abuser treatment.
- *Celebrate Non-Violence Dane County*, a subgroup of the ATMS, honored Mary Lou Ricksecker, MPD, and Peter Bennett, DAIS, for their outstanding contributions to end DV in Dane County. Proceeds were donated to the Rainbow Project.

CCR on Elder Abuse

Chair: Melissa Garecht

Mission: To support the safety and quality of life of older adults in our community by reducing the incidence of elder abuse.

The EA CCR officially started in May 2013, with membership comprised of professionals and community members from Dane County. The EA CCR met monthly

(except for December), with a focus on creating the mission statement and goals. Guest speakers gave background and information about elder abuse in Dane County. Connections with elected officials included staff representation from US Senator Tammy Baldwin and US Representative Mark Pocan. A subcommittee met in December to set the work plan and agenda for 2014. Background work was started for the recognition of WEAAD (World Elder Abuse Awareness Day) scheduled for June 2014. The level of enthusiasm and participation among the members of the EA CCR is gratifying, as the group works to increase understanding of Elder Abuse and to educate and promote awareness in Dane County.

Sub-Committee: FAST (Financial Abuse Specialist Team)

Chair: Melissa Garecht

Mission: To prevent the financial exploitation of older adults

The FAST committee has continued to meet since its formation in 2001, with membership comprised of professionals from law enforcement, attorneys, social workers, bankers and other professionals who work with older adults in Dane County. In 2013 FAST met regularly to discuss issues surrounding financial abuse of older adults. Various speakers were brought in to discuss topics surrounding financial abuse towards older adults. Committee members also continued to bring cases to discuss at meetings and ask for consultation on them. It was decided that in 2014 FAST would be more involved in public issues and working on trying to assist lawmakers in drafting legislation that is more friendly towards older adults and combats financial abuse.

CCR on Sexual Assault (includes sub committee on Commercial Sexual Exploitation of Children)

Chair: Kelly Anderson

In addition to providing a monthly opportunity for collaboration among those concerned about sexual violence in Dane County, the CCR-SA provides community-based coordination for Sexual Assault Awareness Month activities in April.

Among the free community events open to the public in April 2013, with a variety of sponsors, several were held in Spanish. Examples include:

2013 SAAM Events

Prevencion del Asalto Sexual en la Comunidad Latino-Gay

Dr. David Lisak: Confronting the Realities of Sexual Violence on College Campuses

Healing Through Drama & Dance Movement Therapy

Sexualidad Saludable en la Comunidad Latina

Sexual Assault in the Media

Sponsors

Alianza Latino, RCC & Planned Parenthood

UW Madison PAVE & University Health Services

Hancock Center

Centro Hispano & RCC

PAVE, UW Women's Center & Women in the Media

Over several months in the spring and summer, the CCR-SA served as a focus group and provided feedback to a community-based effort by two local men to create outreach targeting sexual assault prevention messages to young men.

Commercial Sexual Exploitation of Children subcommittee

Co-Chairs: Joann Gruber Hagen & Jan Miyasaki

Mission: The prevention of sexual exploitation, protection of youth victims, prosecution of sellers and buyers of youth for sex, and building interdisciplinary partnerships to protect our community's children.

Members include representatives from Access Community Health, Dane County District Attorney's Office, Dane County Human Services, Dane County Juvenile Court Administrator, Dane County Sheriff's Department, FBI, Madison Metropolitan School District, Madison Police Department, Project Respect, Rainbow Project, Rape Crisis Center, Safe Families for Children, Slave Free Madison, U.S. Attorney for the Western District of Wisconsin, and Youth Services of Southern Wisconsin/Briarpatch.

The CSEC supports Madison Police Department work to develop an operational plan to respond to reports of sexually exploited children with a designated Lieutenant and Detective that work across all districts. MPD along with youth and victim's services are initiating the use of a high risk victim model (Dallas Model) to identify victims through a series of characteristics and corroborative evidence because these victim's rarely outcry/self-identify.

The CSEC is developing a statement of shared values between county human services, law enforcement, school district, youth services, victim's advocates and other parties to improve Dane County's response to identifying victims and referring to needed services, as well as to identify perpetrators. The statement of values is the first step towards developing a memorandum of understanding between these systems.

Madison Metropolitan School District has developed a protocol to ensure earlier identification of victims and proper referral to victim's services and law enforcement that will be implemented district-wide. MMSD staff has compiled specialized list of resources for these victims.

Developed screening questions that are implemented in the Dane County Jail by the mental health assessment team administered to everyone at booking. This is the first screening process of its kind in the 30 states where Correct Care Solutions provides mental health services in correctional institutions.

Planning community awareness/media event that incorporates messages from "Just Ask" an education and prevention campaign on the topic of teen sex trafficking, "End Demand Campaign" that seeks to transform a community's response to sexual exploitation, and Crime Victim's Rights efforts.