

Res 161

Contract Cover Sheet

Note: Shaded areas are for County Executive review.

Department County Clerk	Contract/Addendum #: 12836																				
1. This contract, grant or addendum: <input checked="" type="checkbox"/> AWARDS <input type="checkbox"/> ACCEPTS	<table border="1" style="width: 100%; border-collapse: collapse;"> <tr> <th style="width: 50%;">Contract</th> <th style="width: 50%;">Addendum</th> </tr> <tr> <td colspan="2" style="text-align: center; font-size: small;">If Addendum, please include original contract number</td> </tr> <tr> <td><input type="checkbox"/> POS</td> <td><input type="checkbox"/></td> </tr> <tr> <td><input type="checkbox"/> Grant</td> <td><input type="checkbox"/></td> </tr> <tr> <td><input type="checkbox"/> Co Lease</td> <td><input type="checkbox"/></td> </tr> <tr> <td><input type="checkbox"/> Co Lessor</td> <td><input type="checkbox"/></td> </tr> <tr> <td><input checked="" type="checkbox"/> Intergovernmental</td> <td><input type="checkbox"/></td> </tr> <tr> <td><input type="checkbox"/> Purchase of Property</td> <td><input type="checkbox"/></td> </tr> <tr> <td><input type="checkbox"/> Property Sale</td> <td><input type="checkbox"/></td> </tr> <tr> <td><input type="checkbox"/> Other</td> <td><input type="checkbox"/></td> </tr> </table>	Contract	Addendum	If Addendum, please include original contract number		<input type="checkbox"/> POS	<input type="checkbox"/>	<input type="checkbox"/> Grant	<input type="checkbox"/>	<input type="checkbox"/> Co Lease	<input type="checkbox"/>	<input type="checkbox"/> Co Lessor	<input type="checkbox"/>	<input checked="" type="checkbox"/> Intergovernmental	<input type="checkbox"/>	<input type="checkbox"/> Purchase of Property	<input type="checkbox"/>	<input type="checkbox"/> Property Sale	<input type="checkbox"/>	<input type="checkbox"/> Other	<input type="checkbox"/>
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<input checked="" type="checkbox"/> Intergovernmental	<input type="checkbox"/>																				
<input type="checkbox"/> Purchase of Property	<input type="checkbox"/>																				
<input type="checkbox"/> Property Sale	<input type="checkbox"/>																				
<input type="checkbox"/> Other	<input type="checkbox"/>																				
2. This contract is discretionary <input checked="" type="checkbox"/> Yes <input type="checkbox"/> No																					
3. Term of Contract or Addendum: 10/1/2016 - 12/31/2017																					
4. Amount of Contract or Addendum: \$50,881																					
5. Purpose: To conduct a research project entitled "Analyzing Nonvoting and the Student Voting Experience in Wisconsin"																					
6. Vendor or Funding Source: UW Board of Regents on behalf of UW-Madison																					
7. MUNIS Vendor Code: 8290																					
8. Bid/RFP Number: N/A																					
9. If grant: Funds Positions? <input type="checkbox"/> Yes <input checked="" type="checkbox"/> No Will require on-going or matching funds? <input type="checkbox"/> Yes <input checked="" type="checkbox"/> No																					
10. Are funds included in the budget? <input checked="" type="checkbox"/> Yes <input type="checkbox"/> No																					
11. Account No. & Amount, Org & Obj. <u>COCLKEL - 22776</u> Amount \$ <u>50,881</u> Account No. & Amount, Org & Obj. _____ Amount \$ _____ Account No. & Amount, Org & Obj. _____ Amount \$ _____																					
12. If this contract awards funds, a purchase requisition is necessary. Enter requisition # & year <u>Req#</u> <u>2016</u>																					
13. Is a resolution needed? <input checked="" type="checkbox"/> Yes <input type="checkbox"/> No If yes, please attach a copy of the Resolution. If Resolution has already been approved by the County Board, Resolution No. & date of adoption <u>161</u>																					
14. Does Domestic Partner equal benefits requirement apply? <input type="checkbox"/> Yes <input checked="" type="checkbox"/> No																					
15. Director's Approval:																					

Contract Review/Approvals				Vendor	
Initials	Ftnt	Date In	Date Out	Vendor Name	
<u>MJ</u> Received	---	<u>8-11-16</u>	---	UW Board of Regents	
<u>al</u> Controller	---	---	<u>8/11/16</u>	UW-Madison	
<u>Kg</u> Corporation Counsel	---	<u>8/12/16</u>	<u>8/12/16</u>	Contact Person	Robert Gratzl, Contract
<u>al</u> Risk Management	<u>1</u>	<u>8/11/16</u>	<u>8/11/16</u>	Phone No.	Manager 608-265-0560
<u>PCP</u> Purchasing	---	<u>8/10/16</u>	<u>8/10/16</u>	E-mail Address	robert.gratzl@rsp.wisc.edu
_____ County Executive	---	---	---		U

Footnotes:

1. 913 is approved because this is a state contract. ✓
- 2.

Return to: Name/Title: _____ Phone: _____ Scott McDonnell/Dane County Clerk E-mail Address: _____	Dept.: _____ Mail Address: City County Building Room 106A
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Certification

The attached contract: *[check as many as apply]*

- conforms to Dane County's standard Purchase of Services Agreement form in all respects
- conforms to Dane County's standard Purchase of Services Agreement form with modifications and is accompanied by a revision copy¹
- is a non-standard contract which has been reviewed or developed by corporation counsel and which has not been changed since that review/development
- is a non-standard contract previously review or developed by corporation counsel which has been changed since that review/development; it is accompanied by a revision copy¹
- is a non-standard contract not previously reviewed by corporation counsel; it is accompanied by a revision copy
- contains non-standard/indemnification language which has been reviewed or developed by risk management and which has not been changed since that review/development
- contains non-standard insurance/indemnification language which has been changed since review/development or which has not been previously seen by risk management; it is accompanied by a revision copy
- contains non-standard affirmative action/equal opportunity language which has been reviewed or developed by contract compliance and which has not been changed since that review/development
- contains non-standard affirmative action/equal opportunity language which has been changed since the earlier review/development by contract compliance or which has not been previously seen by contract compliance; it is accompanied by a revision copy¹

Date: _____ Signed: _____

Telephone Number _____ Print Name: _____

Major Contracts Review (DCO Sect. 25.20) This review applies only to contracts which both exceed \$100,000 in disbursements or receipts and which require county board review and approval.

Executive Summary (attach additional pages, if needed).

1. **Department Head** Contract is in the best interest of the County.
Describe any deviations from the standard contracting process and any changes to the standard Purchase of Services Form Agreement.

Date: _____ Signature: _____

2. **Director of Administration** Contract is in the best interest of the County.
Comments:

Date: _____ Signature: _____

3. **Corporation Counsel** Contract is in the best interest of the County.
Comments:

Date: _____ Signature: _____

¹ A revision copy is a copy of the contract which shows the changes from the standard contract or previously revised/developed contract by means of overstrikes (indicating deletions from the standard language) and underlining (showing additions to the standard language).

**University of Wisconsin-Madison
Standard Research Agreement**

This research Agreement (Agreement) is entered into on 8/11/2016 between the Board of Regents of the University of Wisconsin System on behalf of the University of Wisconsin-Madison (University), a public educational institution of the State of Wisconsin, and Dane County (Sponsor).

Whereas, the research program contemplated by this Agreement is of mutual interest and benefit to the University and to the Sponsor, and will further the University's instructional and research objectives in a manner consistent with its status as a non-profit, tax-exempt, educational institution, the parties agree as follows:

1. Statement of Work

The Sponsor desires to have the University undertake a research project entitled "Analyzing Nonvoting And the Student Voting Experience in Wisconsin " (Research Project) in accordance with the scope of work described in Attachment A). The University agrees to use reasonable effort to perform the Research Project. The Sponsor acknowledges that the University makes no expressed or implied warranties for results of the Research Project.

2. Principal Investigator

The Research Project will be supervised by Kenneth R. Mayer (Principal Investigator). If for any reason this individual is unable to continue to serve as principal investigator and a successor acceptable to both the University and the Sponsor is not available, this Agreement shall be terminated as provided in Article 6.

3. Period of Performance

This Research Project will be conducted during the period 10/1/2016 through 12/31/2017 and may be extended by mutual Agreement of the parties.

4. Project Costs

The University shall be paid by the Sponsor for all direct and indirect costs incurred in connection with the Research Project up to the amount of \$44,157 (U.S. Dollars) as detailed in Attachment B. While it is estimated that this amount is sufficient to conduct the Research Project, the University may submit to the Sponsor a revised budget requesting additional funds. The Sponsor is not liable for any cost in excess of the amount specified in Attachment B without written authorization from the Sponsor.

5. Payment Schedule

Invoices shall be submitted to:

Dane County Clerk Attn: Sherri Endres City County Building 210 Martin Luther King Jr. Blvd. Room 106A Madison, WI 53703

This is a fixed-price agreement. Upon execution of this Agreement, the University will submit an invoice for full payment due within thirty (30) days from receipt of the invoice.

Checks shall be made payable to the Board of Regents of The University of Wisconsin System (ID #39-6006492) and sent to:

UW-Madison GAR Account
Research and Sponsored Programs
Drawer 538
Milwaukee, WI 53278-0538

For identification purposes, each payment shall include the invoice number and award number as referenced on the invoice.

At the conclusions of the Research Project, University shall retain any unexpended balances.

6. Termination

Performance under this Agreement may be terminated by either party upon sixty (60) days written notice to the other. Upon termination, the University will be reimbursed for all allowable costs and non-cancelable commitments incurred in the performance of the Research Project but not yet paid for.

In the event a party breaches or defaults in any of the terms or conditions of this Agreement, the other party can provide the breaching or defaulting party with written notice that the breaching or defaulting party has thirty (30) days to remedy the breach or default. If the party fails to remedy such breach or default, the party giving notice may, at its option and in addition to any other remedies which it may have at law or in equity, terminate this Agreement by sending notice of termination in writing to the other party, and such termination shall be effective as of the date of the receipt of such notice.

7. Intellectual Property

Ownership of inventions conceived and reduced to practice in the performance of the Research Project will follow inventorship which will be determined according to U.S. patent laws. University will disclose such inventions to Sponsor which Sponsor will hold in confidence so as to not affect the patentability of such inventions. Sponsor may negotiate a license to University's interest in such inventions to the extent such rights are available at the time of Sponsor's request.

8. Publication

The University and its employees have the right, at their discretion, to release information or to publish any data, writings, or material resulting from the Research Project or to use such in any way for its educational and research purposes. The University shall furnish the Sponsor with a copy of any proposed publication in advance of the proposed publication date and grant the Sponsor thirty (30) days for review and comment. Such delay shall not, however, be imposed on the filing of any student thesis or dissertation.

9. Publicity

The parties will mutually agree on any press releases or other publicity relating to the Research Project.

10. Reports

The University shall furnish to the Sponsor periodic letter reports during the term of this Agreement summarizing the research being conducted. A final report setting forth the accomplishments and significant research findings shall be prepared by the University and submitted to the Sponsor within ninety (90) days after the expiration of this Agreement.

11. Proprietary Data

The parties will exercise reasonable effort to maintain in confidence proprietary or trade-secret information disclosed or submitted to the other party that is designated in writing as confidential information at the time of disclosure (Confidential Information). Confidential Information does not include information which:

- is available in the public domain or becomes available to the public through no act of the receiving party; or
- is independently known prior to receipt thereof or is discovered independently by an employee of the receiving party who had no access to the information supplied by the disclosing party under this Agreement; or
- is made available to the receiving party as a matter of lawful right by a third party; or
- is required to be disclosed by applicable law.

The University retains the right to refuse to accept Confidential Information that is not considered to be essential to the completion of the Research Project. The obligations under this paragraph shall survive and continue for one (1) year after this Agreement ends.

12. Data Set

Sponsor shall provide to University the Dane County portion of the statewide list of registered voters data set. The data set shall be the publicly available version with confidential data fields redacted (i.e. birthdate, drivers license numbers, last four digits of social security numbers).

13. Liability

The Sponsor agrees to hold the University, its officers, employees, or agents, harmless from any loss, claim, damage, or liability of any kind involving an officer, employee, or agent of the Sponsor arising out of or in connection with this Agreement, except to the extent that such loss, claim, damage, or liability is founded upon or grows out of the acts or omissions of any of the officers, employees, or agents of the University while acting within the scope of their employment where protection is afforded by Wis. Stat. §§ 893.82 and 895.46(1).

14. Warranties

THE UNIVERSITY MAKES NO WARRANTIES, EXPRESSED OR IMPLIED, AS TO ANY MATTER WHATSOEVER, INCLUDING, WITHOUT LIMITATION, THE CONDITION OF THE RESEARCH PROJECT OR ANY INVENTION(S) OR PRODUCT(S), WHETHER TANGIBLE OR INTANGIBLE, CONCEIVED, DISCOVERED, OR DEVELOPED UNDER THIS AGREEMENT; OR THE OWNERSHIP, MERCHANTABILITY, OR FITNESS FOR A PARTICULAR PURPOSE OF THE RESEARCH PROJECT OR ANY SUCH INVENTION OR PRODUCT.

15. Equipment

Equipment, supplies, and materials purchased or produced under this Agreement shall be owned by the University.

16. Assignment

Neither party may assign this Agreement to another without the prior written consent of the other party; however, the Sponsor may assign this Agreement to a successor in ownership of all or substantially all its business assets, provided that such successor expressly assumes in writing the obligation to perform in accordance with the terms and conditions of this Agreement. Any other purported assignment shall be void.

17. Independent Inquiry

Nothing in this Agreement shall be construed to limit the freedom of researchers who are participants in this Agreement, whether paid under this Agreement or not, from engaging in similar research inquiries made independently under other grants, contracts or agreements with parties other than the Sponsor.

18. Independent Contractor

In the performances of all services under this Agreement:

- each party and its personnel shall be deemed to be and shall be an independent contractor and, as such, shall not be entitled to any benefits applicable to employees of the other party; and
- neither party is authorized or empowered to act as agent for the other for any purpose and shall not on behalf of the other enter into any contract, warranty, or representation as to any matter. Neither party shall be bound by the acts or conduct of the other.

19. Insurance

The University warrants and represents that it has adequate liability coverage applicable to officers, employees, and agents while acting within the scope of their employment by the University. The University has no liability insurance policy that can extend protection to any other person.

20. Notices

Notices and communications are deemed made if sent to the party to receive such notice or communication at the address given below, or such other addresses as may be designated by notice in writing.

If to the Sponsor:

Sponsor Technical Matters:

Scott McDonell
Dane County Clerk
210 Martin Luther King Jr. Blvd. Room 106A
Madison, WI 53703
608-266-4121 mcdonell@countyofdane.com

Sponsor Administrative Matters:

Scott McDonell
Dane County Clerk
210 Martin Luther King Jr. Blvd. Room 106A
Madison, WI 53703
608-266-4121 mcdonell@countyofdane.com

If to the University:

University Technical Matters:

Kenneth R. Mayer
Department of Political Science
1050 Bascom Mall
University of Wisconsin-Madison
Madison, WI 53706

krmayer@wisc.edu
608-263-2286

University Administrative Matters:

Research and Sponsored Programs
21 N Park Street, Suite 6401
Madison, WI 53715
preaward@rsp.wisc.edu
(608) 262-3822

21. Governing Law

This Agreement shall be governed by the laws of the State of Wisconsin.

22. Counterparts and Facsimile

This Agreement may be executed in any number of counterparts, each of which is deemed to be an original, but which together shall constitute but one instrument. This Agreement shall be considered accepted once it has been executed by both parties. A signature delivered by facsimile or electronic means will be considered binding for each party.

23. Entire Agreement

This Agreement embodies the entire understanding between the University and the Sponsor for this Research Project, and any prior or contemporaneous representations, either oral or written, are superseded. No amendments or changes to this Agreement, including without limitation, changes in the statement of work, total estimated cost, and period of performance, shall be effective unless made in writing and signed by authorized representatives of the parties.

IN WITNESS WHEREOF, the parties have executed this Agreement by proper persons duly authorized.

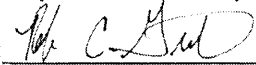
Dane County

Name: _____

Title: _____

Date: _____

**Board of Regents of the
University of Wisconsin System**

Name:  _____

Robert Gratzl

Title: Managing Officer, RSP

Date: 8/11/2016

Dane County

Name: _____

Title: _____

Date: _____

Project Description – Analyzing Nonvoting And the Student Voting Experience in Wisconsin

Kenneth R. Mayer
Department of Political Science
Elections Research Center
University of Wisconsin
July 8, 2016

I. Background

Over the last five years elected state officials have enacted numerous changes to how elections are run in Wisconsin. Among the most significant are a photo ID law requiring voters to show a qualifying photo identification at polling places, special ID provisions for college and university students, the elimination of voting and registration in the last weekend before elections, reductions in the number of early voting hours, and an increase in the residency requirement for people who have recently moved. These are the most significant changes in election administration in Wisconsin since the adoption of same day voter registration in 1976.

Supporters of the changes argued that they were needed to insure the integrity of the voting process and create uniform administrative practices around the state. But opponents insist that the changes do little but make voting harder, especially among minorities, students, and other discrete populations. Voter ID laws, in particular, have been shown to affect turnout (Hajnal, Lajevardi and Nielsen 2016; Orr and Arkley 2016), both among individuals who do not possess one of the qualifying forms of ID, but also among people *with* qualifying ID who think they do not or are confused about which IDs qualify (Hobby et al. 2015). University students, especially if they are not Wisconsin residents, face particular burdens described below.

The empirical question is what effect these changes have on voting, and which population subgroups are most affected. This project proposes a two-stage method to estimate those effects in the 2016 presidential election in Wisconsin. The first stage is a survey of registered voters in Dane and Milwaukee County who did not cast a ballot in November 2016. The second is an email and web survey of students enrolled at UW-Madison and UW Milwaukee, asking about their voting history in November 2016 and their experience at the polls if they did vote.

The 2016 presidential election is an appropriate election in which to analyze possible effects. Presidential elections are the highest turnout of the different types of election (an average of 66.3% of the voting age population since 1984, compared to an average of 47.% in off year general elections since 1990), and tend to bring out more marginally connected voters who are likely to be the most strongly affected by changes in voting practices.¹ November 2016 will be the first general election in which the full range of administrative changes will be in place, and the effects, if any, are most likely to show up then.

¹ In lower turnout elections, voters tend to be more engaged and attentive, and are more likely to surmount administrative burdens that might deter less engaged voters.

The project will produce better estimates of the overall effect of these administrative changes on voting and non-voting, and will provide guidance to election officials about how to educate voters about the requirements.

II. Project Element One: Survey of Registered Nonvoters

The first project element is a mail survey of nonvoters in Dane and Milwaukee County, carried out by the University of Wisconsin Survey Center (UWSC). The survey is similar to an effort that surveyed nonvoters in Texas (Hobby et al. 2016), but will extend that work with oversampling of minority populations and estimating the effect of non-photo ID related changes to voting.

Nonvoters will be identified through county-level data in the Statewide Voter Registration System, which is the statewide database of registered voters. The publicly available data includes registrant name, address, and voter history. Mail surveys will be sent to registrants who did not vote in the 2016 presidential election (as indicated by the voter history). A sample instrument is given in the appendix.

In the November 2012 presidential election, Dane and Milwaukee County combined had a total of 964,027 registrants, 800,985 voters, and 163,042 nonvoters. Normally, a population of this size (163,042 nonvoters) would require a sample of roughly 250. But because I want detailed sample estimates of subcategories of voters, especially racial minorities, I will need to oversample to generate enough responses among subgroups. Taking nonresponse rates into effect, I expect to send surveys to 2,000 nonvoters, 1,250 in Milwaukee County and 750 in Dane County. The UW Survey Center anticipates a response rate of between 40-50%, which would result in a total of 800-1,000 completed surveys.

Mail surveys will be sent to a random sample of nonvoters, oversampling in wards and census areas with high concentrations of racial and ethnic minorities. Each initial mailing will contain \$2 as an incentive to complete the survey. The survey instrument, shown in Appendix I, will include basic demographic information such as age, education, income, race, partisan affiliation, and length of residence; 4 items specifically measuring nonvoting: question asking about multiple reasons for non-voting, the main reason for not voting, knowledge of the ID requirement, and types of qualifying ID the registrant possesses; and a question about which presidential candidate the registrant would have voted for if he or she had voted.

Mailings will occur in four waves: an initial full mailing with a \$2 incentive, a postcard reminder, a second full mailing of the survey to non-responders, and a final full mailing to non-responders.

The results of the survey will provide clearer estimates of whether nonvoting is a result of administrative changes to elections and voting, or is attributable to other factors such as a lack of interest that are not a function of specific state practices.

III. Project Element Two: Survey of University Students

The second project element will analyze the voting experience of university students. I expect students to be especially affected by the voting changes (particularly the voter ID requirement), since students are younger, more mobile, and must provide proof of current enrolment if they use a student ID to vote. Prior to 2011, universities could send “dorm lists” of dorm residents to local election officials, which would serve as proof of address for students who register locally. Act 23 allowed this practice only if universities verified that all students on the list were U.S. citizens. But universities that did so would be violating the Family Educational Rights and Privacy Act (FERPA). Consequently, on-campus students may have an additional burden of providing an acceptable proof of address for registration.

In order to qualify for voting, a student ID must have the student’s picture, a date of issuance and an expiration date no more than 2 years in the future, and the student’s signature. The standard UW Madison and UW Milwaukee student IDs do not qualify under the voter-ID law. For most students, especially Wisconsin residents who have a WI driver’s license or photo ID, this is not an obstacle since they can use their WI ID to vote. But for out of state non-international students (roughly 16,000 combined, 13,500 at UW Madison and 2,500 at UW Milwaukee), the burdens are more serious. These students may be unwilling to procure a Wisconsin license or ID (which would require surrendering their home-state ID), and will have to rely on either their student ID or one of the other forms of qualifying ID to vote.

I will send emails to all students enrolled at UW-Madison and UW-Milwaukee in November 2016, using email lists provided by each campus.² Emails will include a link to a web survey. Surveys will include initial screening questions to remove respondents who are not eligible to vote (primarily because they are noncitizens or under age 18). As an incentive, students who complete the survey will have an opportunity to enter a drawing for an iPad, with two awarded.

A draft survey instrument for both elements is shown in Appendixes I and II. This will be finalized before distribution.

IV. Project Schedule

Local election clerks have 45 days after a general election to report voting history to the Government Accountability Board (on July 1, 2016, the GAB will be replaced by a newly established bipartisan Elections Commission).

The 2016 presidential election will take place on November 8, 2016. Voter history data will not be available until approximately December 20th. Surveys sent out over the holidays will

² These are the two largest campuses in the University of Wisconsin system, with a total of over 70,000 enrolled in 2015-2016 (UW Madison – 43,064; UW Milwaukee – 27,119). Single year report available at <https://www.wisconsin.edu/reports-statistics/educational-statistics/student-statistics/>.

have lower response rates (and students will be on Winter Break at this time as well), so I anticipate sending the mail nonvoting survey in early January 2017.

The survey of UW Madison and UW Milwaukee students will be sent several days after the November 8 election. This will insure that the email list of students is current, and that recall of voter experience is fresh.

<u>Project Phase</u>	<u>Date</u>
Election day 2016	November 8, 2016
Student survey emailed	November 10-17, 2016
Student survey reminders sent	November-December 2016
Voter histories entered	December 20, 2016
First mail survey sent	Early January 2017
Mail reminders and follow up	February – April 2017
Data collection completed	May 2017
Initial Reports	August 2017
Final Reports	December 2017

Analysis will begin as soon as the data are complete. I anticipate initial results and reporting by the end of August 2017, and project completion with final reporting by December 2017.

Project deliverables will include a report to the Dane County Clerk outlining the findings, and making recommendations for voter education. I intend to disseminate the results to the academic community as well via journal articles and conference papers.

V. Budget and Justification

The budget request is \$44,157, which is cost of conducting the surveys through the University of Wisconsin Survey Center. Per RSP policy, the budget includes as a placeholder an indirect cost amount of \$6,624, but as the funding will come from Dane County and will not involve federal funds, there will be no overhead costs charged.

Category	Amount
UW Survey Center	\$ 44,157
Mail Survey	\$30,310
Email Survey	\$13,847
Total Direct Costs	\$ 44,157
<i>Indirect Costs (15% on TDC)*</i>	<i>\$ 6,624</i>
<i>Total Costs*</i>	<i>\$ 50,881</i>

*If funded with State GPR funds or other nonfederal funds which by program or policy do not allow, indirect (F&A) costs will be omitted. See www.rsp.wisc.edu/rates/Index.html

VI. Human Subjects Elements

As described this project involves human subjects research, and will require approval from the UW Madison Education, Social and Behavioral Sciences Institutional Review Board.

The survey instruments are benign, asking only about activities that do not pose any risks to subjects. Although the Survey Center will track which respondents complete the survey, they will do this only to insure that unnecessary reminders are not sent to those who have already returned it. The survey itself will be anonymous, with no identifiable information recorded in the survey and no way to connect survey answers to any respondent.

Sources

- Hajnal, Zoltan, Nazita Lajevardi, and Lindsay Nielson. 2016. "Voter Identification Laws and the Suppression of Minority Votes. Manuscript, University of California-San Diego. <http://pages.ucsd.edu/~zhajnal/page5/documents/VoterIDLawsandtheSuppressionofMinorityVoters2ndrevision.pdf>.
- Hobby, Bill, Mark P. Jones, Jim Granato, and Renée Cross. 2015. *The Texas Voter ID Law and the 2014 Election: A Study of Texas's 23rd Congressional District*. University of Houston Hobby Center for Public Policy and Rice University Baker Institute for Public Policy. August.
- Orr, Graeme D. and Tracey Arklay. 2016. "Rethinking Voter ID: Its Rationale and Impact." *Australian Journal of Political Science* (forthcoming).

Appendix I: Survey Instrument for Nonvoters

What is your gender?

- Male
- Female

What is your age? _____

What is your annual household income?

- Under \$25,000
- \$25,001 to \$40,000
- \$40,001 to \$55,000
- \$55,001 to \$65,000
- \$65,001 to \$75,001
- \$75,001 to \$100,000
- More than \$100,000
-

Check all of the following that describe your race:

- American Indian or Alaskan Native
- Asian
- Black or African American
- Native Hawaiian or Other Pacific Islander
- White
- Other: Please tell us: _____

Are you Hispanic or Latino?

- Yes
- No

What is your political party preference or affiliation?

- Republican
- Democratic
- Third Party (Libertarian, Green, etc.)
- Independent (no party preference)

What is the highest level of education you have completed?

- Some high school
- High school diploma or equivalent
- Some college

- Associate's Degree or a 2-year college degree
- Bachelor's Degree or 4-year college degree
- Graduate or professional school or degree

Have you lived at your current address for more than 1 year?

- Yes
- No

Do you currently live:

- In a house you own?
- In an apartment?
- With your parents?
- In some other situation?

Question about knowledge of the photo ID requirement

Which of the following were reasons you did not vote in in the November 2016 presidential election (select all that apply)?

- I was ill or am disabled
- I was out of town or away from home
- I intended to vote, but forgot
- I wasn't interested
- My vote would not have made a difference
- I couldn't get off work or school
- I had transportation problems and could not make it to the polling place
- I didn't like any of the candidates or campaign issues
- I showed up at the polls, but was told I did not have the necessary identification to vote
- I did not have the right photo-ID and knew I would not be able to vote
- I showed up at the polling place, but the lines were too long and I did not have the time to wait.
- I actually did vote in the 2016 election.

What was the *main reason* you did not vote in the November 2016 presidential election?

- I was ill or am disabled
- I was out of town or away from home
- I intended to vote, but forgot
- I wasn't interested
- My vote would not have made a difference
- I couldn't get off work or school
- I had transportation problems and could not make it to the polling place

- I didn't like any of the candidates or campaign issues
- I showed up at the polls, but was told I did not have the necessary identification to vote
- I did not have the right photo-ID and knew I would not be able to vote
- I showed up at the polling place, but the lines were too long and I did not have the time to wait.
- I actually did vote in the 2016 election.

Do you have any of the following forms of photo-identification?

- A Wisconsin driver's license that is current, or expired within the last 2 years
- A Wisconsin photo-ID issued by the Wisconsin Department of Transportation/DMV
- A driver's license from another state
- A passport
- A military ID
- A Veterans Administration ID
- A College or University ID with my signature and an expiration date
- A Tribal ID
- A Certificate of Naturalization issued within the last 2 years

If you had voted in the 2016 presidential election, who would you have voted for?

Responses tbd

About how many times had you voted prior to the 2016 presidential election?

- Never
- Once
- A few times
- I voted regularly in the past

Appendix II: Survey Instrument for Students

Screening questions to remove ineligible individuals: age, U.S. citizenship

What is your gender?

- Male
- Female

What is your age? _____

What is your family's annual household income?

- Under \$25,000
- \$25,001 to \$40,000
- \$40,001 to \$55,000
- \$55,001 to \$65,000
- \$65,001 to \$75,001
- \$75,001 to \$100,000
- More than \$100,000

Are you a Wisconsin resident?

- Yes
- No

If no, what is your home state of residence? _____

What year in school are you?

- Freshman
- Sophomore
- Junior
- Senior
- Graduate
- Professional (Law, Medicine, etc.)

What is your living situation?

- I live in a dorm on campus
- I live in off campus housing
- I live at home

Check all of the following that describe your race:

- American Indian or Alaskan Native
- Asian
- Black or African American
- Native Hawaiian or Other Pacific Islander
- White
- Other: Please tell us: _____

Are you Hispanic or Latino?

- Yes
- No

What is your political party preference or affiliation?

- Republican
- Democratic
- Third Party (Libertarian, Green, etc.)
- Independent (no party preference)

Do you currently have a Wisconsin driver's license or photo ID issued by the Wisconsin Department of Transportation?

- Yes
- No

Were you registered to vote at your current address?

- Yes
- No

Were you registered somewhere else in Wisconsin in November 2016?

- Yes
- No

Were you registered in another state in November 2016?

- Yes
- No

If not registered: What is the main reason you were not registered for the November 2016 election?

Did you vote in the November 2016 election?

- Yes
- No
- Not sure

If yes:

How did you vote in the November 2016 Election?

- I voted at the polls locally
- I voted using a mailed absentee using my local address
- I voted early in person at the clerk's office
- I voted at a different address in Wisconsin
- I voted absentee or in person in my home state

If voted: what type of photo identification did you show at the polling place?

- Wisconsin drivers license
- Wisconsin DOT-issued photo ID
- My student ID
- A passport
- A military or veterans ID
- A Tribal ID
- A recent naturalization certificate

If used a student ID

- When did you obtain your special student ID card for voting purposes?
- On election day
- Within a week of election day
- Within a month of election day
- More than 1 month before election day

If used a student ID: How long did you have to wait to obtain your special student ID card for voting purposes?

- Less than 5 minutes
- More than 5 but less than 15 minutes
- More than 15 but less than a 30 minutes
- More than 30 minutes but less than an hour
- More than an hour but less that two hours
- More than two hours

Not counting the time you might have spent registering to vote on election day or obtaining your special student ID if you needed one, how long did you have to wait to vote?

- Less than 5 minutes
- More than 5 but less than 15 minutes
- More than 15 but less than a 30 minutes
- More than 30 minutes but less than an hour
- More than an hour but less that two hours
- More than two hours

Counting all of the steps you needed to take to vote (including obtaining an ID and registering), how long did it take to vote?

- Less than 5 minutes
- More than 5 but less than 15 minutes
- More than 15 but less than a 30 minutes
- More than 30 minutes but less than an hour
- More than an hour but less that two hours
- More than two hours

If did not vote: What was the main reason you did not vote in the November 2016 presidential election?

- a) I was ill or am disabled
- b) I was out of town or away from home
- c) I intended to vote, but did not have time on election day
- d) I wasn't interested
- e) My vote would not have made a difference
- f) I couldn't get off work or school
- g) I had transportation problems and could not make it to the polling place
- h) The polling place was too far from my home
- i) I didn't like any of the candidates or campaign issues
- j) I showed up at the polling place, but was told I did not have the necessary identification to vote
- k) I did not have the right photo-ID and knew I would not be able to vote
- l) The weather was bad
- m) I could not vote early at the Clerk's office
- n) I showed up at the polling place, but the lines were too long and I did not have the time to wait.

If you voted at the polls on election day, when time of day did you vote?

- Before noon

- Between noon and 5PM
- After 5PM

Who did you vote for in the presidential election?

- Republican - Donald Trump and
- Democratic - Hillary Clinton and
- Libertarian - Gary Johnson
- Other