# COMPREHENSIVE ANNUAL FINANCIAL REPORT



County of Dane Wisconsin

FOR THE YEAR ENDED DECEMBER 31, 2017

## COMPREHENSIVE ANNUAL FINANCIAL REPORT OF THE

## COUNTY OF DANE WISCONSIN

As of and for the Year Ended December 31, 2017

CONTROLLER'S OFFICE

Charles Hicklin, Controller Margaret L. Krohn, CPA, Assistant Controller

### COMPREHENSIVE ANNUAL FINANCIAL REPORT As of and for the Year Ended December 31, 2017

#### TABLE OF CONTENTS

| I. INTRODUCTORY SECTION  | <u>Page</u> |
|--|-------------|
| Letter of Transmittal  | i - v       |
| List of Principal Officials  | vi – viii   |
| Organization Chart   | ix          |
| Certificate of Achievement for Excellence in Financial Reporting   | х           |
| II. FINANCIAL SECTION  |             |
| INDEPENDENT AUDITORS' REPORT   | 1 – 3       |
| REQUIRED SUPPLEMENTARY INFORMATION   |             |
| Management's Discussion and Analysis   | 4 – 16      |
| BASIC FINANCIAL STATEMENTS   |             |
| Government-wide Financial Statements   |             |
| Statement of Net Position  | 17          |
| Statement of Activities  | 18 – 19     |
| Fund Financial Statements  |             |
| Balance Sheet – Governmental Funds   | 20          |
| Statement of Revenues, Expenditures and Changes in Fund Balances – Governmental Funds  | 21          |
| Reconciliation of the Statement of Revenues, Expenditures, and Changes in Fund Balances of Governmental Funds to the Statement of Activities | 22          |
| Statement of Net Position – Proprietary Funds  | 23 – 26     |
| Statement of Revenues, Expenses, and Changes in Net Position – Proprietary Funds   | 27 – 28     |
| Statement of Cash Flows – Proprietary Funds  | 29 – 32     |
| Statement of Net Position – Fiduciary Funds  | 33          |
| Statement of Changes in Net Position – Fiduciary Funds   | 34          |
| Notes to the Financial Statements  | 35 – 91     |

## COMPREHENSIVE ANNUAL FINANCIAL REPORT As of and for the Year Ended December 31, 2017

#### TABLE OF CONTENTS (cont.)

| II. FINANCIAL SECTION (cont.)   | <u>Page</u>   |
|---|---|
| REQUIRED SUPPLEMENTARY INFORMATION  |   |
| Schedule of Revenues, Expenditures and Changes in Fund Balances – Budget and Actual – General Fund  | 92  |
| Schedule of Revenues, Expenditures and Changes in Fund Balances – Budget and Actual – Human Services Special Revenue Fund   | 93  |
| Other Postemployment Benefits Plan – Schedule of Funding Progress   | 94  |
| Schedule of Proportionate Share of the Net Pension (Asset)/Liability – Wisconsin Retirement System  | 95  |
| Schedule of Employer Contributions – Wisconsin Retirement System  | 95  |
| Notes to Required Supplementary Information   | 96 – 97   |
| SUPPLEMENTARY INFORMATION   |   |
| Schedule of Expenditures Compared to Budget – General Fund  | 98 – 99   |
| Combining Balance Sheet – Nonmajor Governmental Funds   | 101 – 102   |
| Combining Statement of Revenues, Expenditures and Changes in Fund Balances – Nonmajor Governmental Funds  | 103 – 104   |
| Schedules of Revenues, Expenditures, and Changes in Fund Balances (Deficit) – Budget and Actual   |   |
| Debt Service Fund – Major Fund Capital Projects Fund – Major Fund Board of Health Special Revenue Fund Library Special Revenue Fund Land Information Special Revenue Fund Bridge Aid Special Revenue Fund CDBG Loans Special Revenue Fund HOME Special Revenue Fund Commerce Revolving Loan Special Revenue Fund Social Security Redaction Special Revenue Fund | 105<br>106<br>107<br>108<br>109<br>110<br>111<br>112<br>113 |
| Combining Statement of Net Position – Nonmajor Proprietary Funds  | 116   |
| Combining Statement of Revenues, Expenses, and Changes in Net Position (Deficit) – Nonmajor Proprietary Funds   | 117   |
| Combining Statement of Cash Flows – Nonmajor Proprietary Funds  | 118 – 119   |
| Combining Statement of Net Position – Internal Service Funds  | 121 – 122   |

## COMPREHENSIVE ANNUAL FINANCIAL REPORT As of and for the Year Ended December 31, 2017

#### TABLE OF CONTENTS (cont.)

| II. FINANCIAL SECTION (cont.)  | <u>Page</u> |
|--|-------------|
| SUPPLEMENTARY INFORMATION (cont.)  |             |
| Combining Statement of Revenues, Expenses and Changes in Net Position – Internal Service Funds                                     | 123         |
| Combining Statement of Cash Flows – Internal Service Funds   | 124 – 125   |
| Combining Statement of Net Position – Fiduciary Funds  | 127         |
| Combining Statement of Changes in Net Position – Fiduciary Funds   | 128         |
| Combining Statement of Changes in Assets and Liabilities – All Agency Funds  | 129 – 130   |
| Dane County Interoperable Radio System – Schedule of Revenues, Expenditures and Changes in Fund Balance (Deficit) – Operating Fund | 131         |
| Dane County Alliant Energy Center – Schedule of Revenues, Expenditures and Changes in Fund Balance – Operating Fund                | 132         |
| III. STATISTICAL SECTION   |             |
| Table Index  | 133 – 134   |
| Table 1 – Net Position by Component  | 135         |
| Table 2 – Changes in Net Position  | 136 – 137   |
| Table 3 – Fund Balance, Governmental Funds   | 138         |
| Table 4 – Statement of Revenues, Expenditures and Changes in Fund Balance – Governmental Funds                                     | 139         |
| Table 5 – Equalized Value of All Property by Assessment Class  | 140         |
| Table 6 – Tax Revenue by Source, Governmental Funds  | 141         |
| Table 7 – Direct and Overlapping Property Tax Rates  | 142 – 143   |
| Table 8 – Principal Property Taxpayers   | 144         |
| Table 9 – Property Tax Levies and Collections  | 145         |
| Table 10 – Ratios of Outstanding Bonded Debt   | 146         |
| Table 11 – Computation of Direct and Overlapping Debt  | 147 – 148   |
| Table 12 – Computation of Legal Debt Margin  | 149         |

## COMPREHENSIVE ANNUAL FINANCIAL REPORT As of and for the Year Ended December 31, 2017

#### TABLE OF CONTENTS (cont.)

| III. STATISTICAL SECTION (cont.)                       | <u>Page</u> |
|--|-------------|
| Table 13 – Demographic Statistics                      | 150         |
| Table 14 – Principal Employers                         | 151         |
| Table 15 – Full-Time Equivalent Positions by Activity  | 152         |
| Table 16 – Operating Indicators by Activity/Department | 153         |
| Table 17 – Capital Asset Statistics by Function        | 154         |
| Table 18 – Schedule of Insurance in Force              | 155         |

COUNTY OF DANE, WISCONSIN

COMPREHENSIVE ANNUAL FINANCIAL REPORT

## INTRODUCTORY SECTION





Controller

### DEPARTMENT OF ADMINISTRATION CONTROLLER DIVISION

210 Martin Luther King, Jr. Boulevard, Room 426 Madison, Wisconsin 53703 608/266-4131 TDD 608/266-9253

CARLOS PABELLON Director of Administration

June 25, 2018

To the Citizens, Executive Joseph Parisi and Board of Supervisors of the County of Dane

The Controller's Office is pleased to present the Comprehensive Annual Financial Report (CAFR) for the County of Dane for the fiscal year ended December 31, 2017.

This CAFR is prepared by the Dane County Controller's Office and audited by the independent certified public accounting firm of Baker Tilly Virchow Krause, LLP. Wisconsin Statutes and the Wisconsin Administrative Code require counties to prepare a complete set of audited financial statements for each fiscal year. This CAFR is provided to fulfill that requirement for 2017. The financial statements included in the CAFR conform with generally accepted accounting principles (GAAP) as established by the Governmental Accounting Standards Board (GASB).

The letter of transmittal is designed to complement the Management Discussion & Analysis (MD&A) and should be read in conjunction with the financial statements.

#### MANAGEMENT REPRESENTATIONS

Responsibility for both the accuracy of the data presented and the completeness and fairness of the presentation, including all disclosures, rests with the County.

We believe the financial information, as presented:

- is accurate in all material aspects;
- is presented in a manner designed to fairly set forth the financial position and results of operations of the County as measured by the financial activity of its various funds; and
- includes all disclosures necessary to enable the reader to gain the maximum understanding of the County's financial affairs.

#### **INTERNAL CONTROLS**

In developing the County's accounting system, much consideration was given to the adequacy of internal accounting controls. Internal accounting controls are designed to provide reasonable, but not absolute assurance regarding: (1) the safeguarding of assets against loss from unauthorized use or disposition and (2) the reliability of financial records for preparing financial statements and maintaining accountability for assets. The concept of reasonable assurance is based on the assumption that the costs of internal accounting controls should not exceed the benefits expected to be derived from their implementation.

We believe that the County's internal accounting controls, along with the audit performed by independent auditors, provide the County with reasonable assurance that financial transactions are properly recorded and assets adequately safeguarded.

#### **INDEPENDENT AUDIT**

The County has retained the services of Baker Tilly Virchow Krause, LLP to perform an independent audit of the County's financial records. The goal of the independent audit was to provide reasonable assurance that the financial statements of the County of Dane for the fiscal year ended December 31, 2017, are free of material misstatement. The independent audit involved examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements; assessing the accounting principles used and significant

estimates made by the county; and evaluating the overall financial statement presentation. The independent auditor concluded, based upon the audit, that there was a reasonable basis for rendering an unmodified opinion that the County of Dane's financial statements for the fiscal year ended December 31, 2017, are fairly presented in conformity with GAAP. The independent auditor's report is presented as the first component of the financial section of this report. As part of their examination, the independent auditor is also issuing an internal control letter covering the review of the county's system of internal control over financial reporting and tests of compliance with certain provision of laws, regulations, contracts, and grants. The management and compliance letter will not modify or affect, in any way, this report.

The county is required to undergo an annual single audit in conformity with the provisions of the Single Audit Act Amendments of 1996 and Uniform Grant Guidelines. Information related to this single audit—including the schedule of expenditures of federal and state awards, findings and recommendations, and auditor's reports on internal control over financial reporting and tests of compliance with certain provisions of laws, regulations, contracts, and grants—will be included in the County of Dane's separately issued Single Audit Report.

#### CERTIFICATE OF ACHIEVEMENT

The Government Finance Officers Association of the United States and Canada (GFOA) awarded a Certificate of Achievement for Excellence in Financial Reporting to Dane County, Wisconsin for its comprehensive annual financial report for the fiscal year ended December 31, 2016. This was the thirty-fourth consecutive year that Dane County has achieved this prestigious award. In order to be awarded a Certificate of Achievement, a government must publish an easily readable and efficiently organized comprehensive annual financial report. This report must satisfy both generally accepted accounting principles and applicable legal requirements.

A Certificate of Achievement is valid for a period of one year only. We believe that our current comprehensive annual financial report continues to meet the Certificate of Achievement Program's requirements, and we are submitting it to the GFOA to determine its eligibility for another certificate.

#### **PROFILE OF GOVERNMENT**

#### **Basic Information**

Dane County was created by the first Wisconsin territorial legislature in 1836 and was organized as a separate governmental unit in 1839. With a population of 524,787, the County is second only to Milwaukee County in terms of size in Wisconsin. Within the County's 1,238 square miles, there are 33 towns, 20 villages, and eight cities. The City of Madison is the largest with 47.6% of the County's population and 43.5% of the equalized value. The City of Madison is the capitol of Wisconsin and the site of the 43,820 student University of Wisconsin-Madison.

The County provides a range of governmental services authorized by state statute, under the direction of an elected Executive and a thirty-seven member Board of Supervisors. The County Executive is elected to a four-year term and the thirty-seven Board Supervisors are elected to two-year terms. The Chair of the County Board of Supervisors is elected by the other members of the Board and serves for a two-year term. There are six elected department heads whose offices are established by the Wisconsin Constitution. These offices are the Clerk of Courts, County Clerk, District Attorney, Register of Deeds, Sheriff and Treasurer. In addition, the county has numerous non-elected department heads that administer the county, state and federal regulations specific to their departments. A list of principal officers and organization chart begins on page vi.

The services provided by the County are categorized into the following six functions.

- General government function includes the executive, clerk, administration, treasurer, register of deeds and corporation counsel;
- **Public safety & criminal justice function**, including a 17-branch court system; the district attorney, the sheriff, jail and work release facility and public safety communications;
- Health and human services function, including care for children, mental health services, developmentally disabled, the aged and disabled;
- Conservation & economic development function, including solid waste program, land regulation & records and land conservation;

- Culture, education & recreation function including an exposition center, zoo, park system and library services;
- Public works function, including a regional airport, highway system, and transportation system assistance.

#### **Component Unit**

In addition to the primary government operations of the County, the basic financial statements include the Henry Vilas Park Zoological Society as a Component Unit. This unit is included within the County's financial report in accordance with GAAP because of various factors including financial dependencies and powers of appointment or removal of officers.

#### **Budget**

The County of Dane prepares an annual budget as required by State of Wisconsin Statutes for all funds with the exception of the county's fiduciary funds. Budgetary control is maintained at the appropriation level. For operating budget this is at the agency level. For the County's capital budget this is at the project level. Encumbrances are made against appropriations prior to the issuance of purchase orders or consummation of contracts. Purchase orders outstanding at the end of the year where the goods and/or services have not been received are recognized in the accompanying financial statements as reservations of fund balance as they do not constitute expenditures or liabilities. The Board of Supervisors has designated certain accounts as non-lapsing, and those unexpended appropriations have been carried forward for use in 2018.

#### **Debt Administration**

All debt outstanding is a general obligation of the County for which an irrepealable, irrevocable tax has been levied at the time of the borrowing to be included in future tax levies, sufficient to repay the principal and interest payments as they become due. Under Wisconsin State Statutes, Chapter 67, Dane County's aggregate indebtedness may not exceed 5% of the equalized value of taxable property located in the County.

#### **ECONOMIC CONDITION AND OUTLOOK**

#### **Local Economy**

Dane County is the home office of Epic Systems, a leading national provider of electronic health records; Cuna Mutual & Subsidiaries, providing insurance and services to credit unions throughout the world; American Family Insurance; Shopbop, an online high-end fashion retailer employee acquired by Amazon.com; Raven Software, gaming company and creator of *Call of Duty* and many other businesses and industries. In addition, Dane County is a leading county in many agricultural crops including corn, tobacco, soybeans and milk. The County is also a leading county in the number of farms and amount of land used for farms.

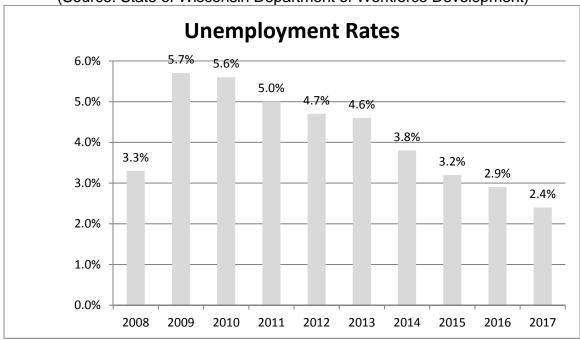
Dane County has a rapidly growing high-tech business community that currently ranks No. 5 in America for high-tech jobs. Biotechnology, medical/biomedical research, micro-electronics, pharmaceuticals, contract research and development, software and other computer-related firms dominate the list of high-tech firms. This reflects the University of Wisconsin-Madison's worldwide leadership in research and academic teaching in these areas. In fiscal year 2017, the University of Wisconsin-Madison received more than \$1,130.4 million in extramural support for research from federal, state and private sources. According to latest figures available from the National Science Foundation, the University of Wisconsin-Madison is the sixth largest funded research university in the country.

National publications, including Forbes, USA Today, Livability, have recognized Madison and the Dane County metropolitan area as one of the best places to live in the Midwestern United States.

The 2017 annual average unemployment rate in Dane County, at 2.4% is consistently below state and national averages. The low unemployment rate can be attributed to the stability of the workforce and type of business located in the County.

#### **Dane County Unemployment**

(Source: State of Wisconsin Department of Workforce Development)



#### **Dane County Employment by Industry**

(Source: Wisconsin Department of Workforce Development)

| Industry Type                    | <u>20</u>      | <u> </u>       | <u>2016</u>    |         |  |
|----------------------------------|----------------|----------------|----------------|---------|--|
|                                  | Number         | % Total        | Number         | % Total |  |
| Construction                     | 15,608         | 4.64%          | 14,232         | 4.32%   |  |
| Education & Health               | 86,140         | 25.59%         | 38,166         | 11.58%  |  |
| Financial Activities             | 22,201         | 6.59%          | 22,017         | 6.68%   |  |
| Information                      | 15,859         | 4.71%          | 16,083         | 4.88%   |  |
| Leisure & Hospitality            | 32,946         | 9.79%          | 32,365         | 9.82%   |  |
| Manufacturing                    | 24,072         | 7.15%          | 23,724         | 7.20%   |  |
| Natural Resources & Mining       | 2,121          | 0.63%          | 0              | 0.00%   |  |
| Other Services                   | 11,302         | 3.36%          | 13,225         | 4.02%   |  |
| Professional & Business Services | 48,596         | 14.43%         | 47,651         | 14.46%  |  |
| Public Administration            | 21,251         | 6.31%          | 70,416         | 21.37%  |  |
| Trade, Transportation, Utilities | 56,555         | 16.80%         | 51,592         | 15.66%  |  |
| Totals                           | <u>336,651</u> | <u>100.00%</u> | <u>329,471</u> | 100.00% |  |

#### Long Term Financial Planning and Relevant Financial Policies

In 2013, the county initiated the development of five year operating budget projections. The projections focus on those agencies supported by general purpose revenue. The goal of the projections is to more closely align county resources and expenditures.

It is the County's policy to adopt a balance budget where budgeted expenditures equal the sum of revenues generated in the current period and unassigned fund balances applied from prior years. In general, the county's budgetary policies are intended to avoid depleting the General Fund's fund balance and ensure financial stability, control expenditures and ensure that County citizens are being provided with the necessary service levels in an efficient manner. The budget policies of the County are authorized by County Ordinances, Chapter 29. The County's policy on debt is to be conservative in its issuance on debt and to structure debt to be repaid within the project's useful life.

The County has adopted an Investment Policy Ordinance to define the county's cash investment policy and to establish the scope, objectives, standards of care and guidelines for safekeeping and custody of the county's investments. The policy provides a selection process for investment management and advisory firms; provides definitions of suitable and authorized investments; provides investment parameters and report requirements, and articulates maximum maturity dates and policy considerations. The investment policy applies to all investment transactions and related activities of the county. The primary objectives of the investment program are safety of principal, maintaining liquidity to meet anticipated requirements, and maximizing the rate of return given the safety considerations and liquidity needs. The investment policy, in its entirety, may be viewed in the Dane County Code of Ordinances Chapter 26 Subchapter II.

#### **Major Initiatives**

In the Fall of 2017 the County opened the Beacon, a permanent Homeless Day Resource Center located near the capital. The center will provide services to the county's homeless citizens including community services, health care, and addiction treatment. In addition, laundry facilities, showers, storage space and a self-serve kitchenette will be available.

In its 2017 budget, the County Executive created the new Dane County Office of Energy and Climate Change to lead public and private efforts across the community to implement climate change strategies.

In 2017, the county started a pipeline gas project that will result in the conversion of methane from all or nearly all of the collected landfill gas into pipeline grade gas for sale to the CNG market for vehicle fuel. This project will cause a significant reduction in greenhouse gas emissions, and it will help advance alternative fuels and domestic fuels.

In 2015 the County established an Affordable Housing Development Fund to encourage the development of affordable housing in Dane County by using the fund as a means to leverage additional resources from project partners. In 2017, the county funded six affordable housing projects, providing a total of \$2.4 million in funding.

#### **ACKNOWLEDGMENTS**

The preparation of this report could not have been accomplished without the efficient and dedicated services of the entire staff of the Controller's Office, especially Assistant Controller Margaret Krohn, other County Departments and the capable assistance of our independent auditors. I would like to express my appreciation to everyone that assisted and contributed in its preparation.

Respectfully submitted,

May

Charles Hicklin Controller

## COUNTY OF DANE LIST OF PRINCIPAL OFFICIALS AS OF DECEMBER 31, 2017

#### LIST OF PRINCIPAL OFFICIALS

#### AS OF DECEMBER 31, 2017

#### **ELECTED OFFICIALS**

| <u>Office</u>     | <u>Name</u>       |
|-------------------|-------------------|
| County Executive  | Joseph Parisi     |
| Clerk of Courts   | Carlos Esqueda    |
| Medical Examiner  | Raymond Tranchida |
| County Clerk      | Scott McDonell    |
| District Attorney | Ismael Ozanne     |
| Register of Deeds | Kristi Chlebowski |
| Sheriff           | David Mahoney     |
| Treasurer         | Adam Gallagher    |

#### **COUNTY BOARD SUPERVISORS**

| Supervisory District | <u>Name</u>                       |
|----------------------|-----------------------------------|
| 1                    | Mary Kolar                        |
| 2                    | Heidi Wegleitner                  |
| 3                    | Nick Zweifel                      |
| 4                    | Richard Kilmer                    |
| 5                    | Hayley Young                      |
| 6                    | John Hendrick                     |
| 7                    | Matt Veldran                      |
| 8                    | Carousel Bayrd                    |
| 9                    | Paul Nelson                       |
| 10                   | Jeremy Levin                      |
| 11                   | Alfred Matano                     |
| 12                   | Paul Rusk                         |
| 13                   | Chuck Erickson                    |
| 14                   | George Gillis                     |
| 15                   | Ronn Ferrell                      |
| 16                   | Jamie Kuhn                        |
| 17                   | Jeff Pertl                        |
| 18                   | Michelle Ritt                     |
| 19                   | Bill Clausius                     |
| 20                   | Dennis O'Loughlin                 |
| 21<br>22             | Andrew Schauer Maureen McCarville |
| 23                   | Shelia Stubbs                     |

#### **LIST OF PRINCIPAL OFFICIALS**

#### AS OF DECEMBER 31, 2017

(Continued)

#### **COUNTY BOARD SUPERVISORS**

| Supervisory District | <u>Name</u>            |
|----------------------|------------------------|
| 24                   | Robin Schmidt          |
| 25                   | Tim Kiefer             |
| 26                   | Sharon Corrigan, Chair |
| 27                   | Dorothy Krause         |
| 28                   | Nikole Jones           |
| 29                   | David Ripp             |
| 30                   | Patrick Downing        |
| 31                   | Jerome Bollig          |
| 32                   | Michael Willett        |
| 33                   | Jenni Dye              |
| 34                   | Patrick Miles          |
| 35                   | Carl Chenoweth         |
| 36                   | Danielle Williams      |
| 37                   | Robert Salov           |

#### **NONELECTED OFFICIALS**

Name

**Activity** 

| <del></del>                         | <u></u>            |
|-------------------------------------|--------------------|
| Administration                      | Greg Brockmeyer    |
| Adult Community Services            | Todd Campbell      |
| Airport                             | Bradley Livingston |
| Badger Prairie Health Care Center   | William Brotzman   |
| Children, Youth & Family Services   | Martha Stacker     |
| Controller                          | Charles Hicklin    |
| Corporation Counsel                 | Marcia Mackenzie   |
| Economic Assistance & Work Services | Shawn Tessman      |
| Emergency Management                | Charles Tubbs      |
| Exposition Center                   | Mark Clarke        |
| Extension                           | Carrie Edgar       |

#### LIST OF PRINCIPAL OFFICIALS

#### **AS OF DECEMBER 31, 2017**

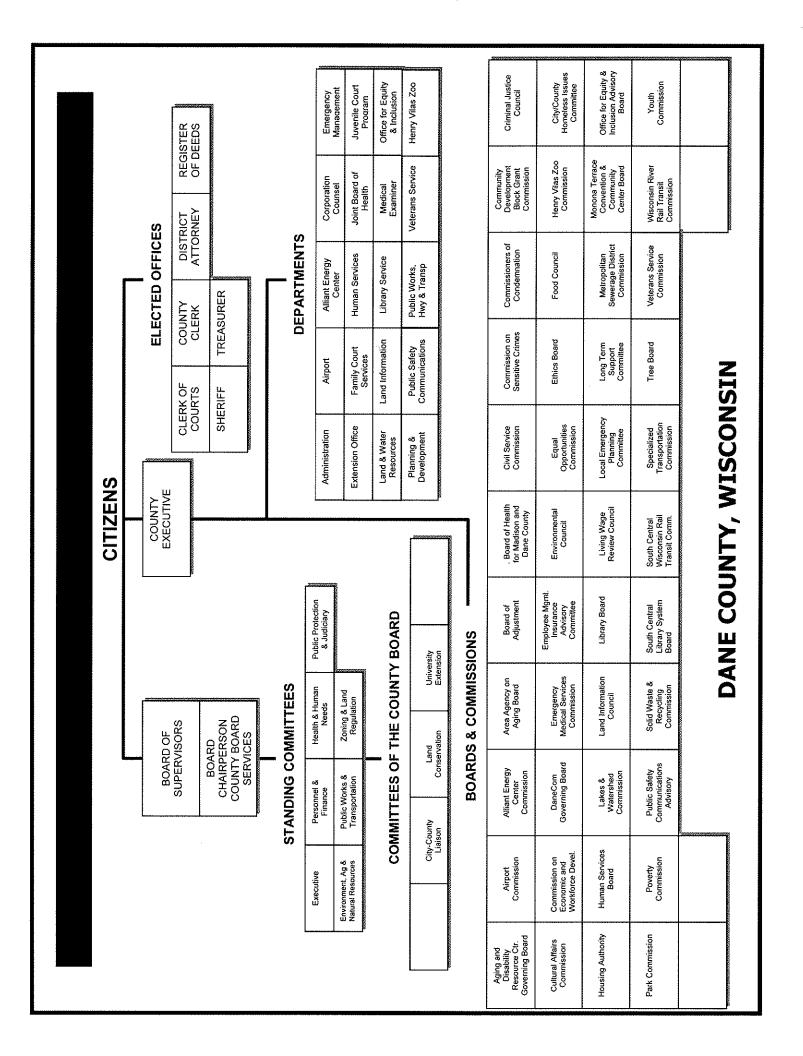
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#### **NONELECTED OFFICIALS**

Name

**Activity** 

Family Court Counseling Mark Meixensperger **Human Services** Lynn Green Human Services Fiscal & Management Services Bill Hanna Juvenile Court Program John Bauman Land & Water Resources Laura Hicklin Library Tracy Herold Planning & Development **Todd Violante** Public Health Service Janel Heinrich **Public Safety Communications** John Dejung Public Works, Highway & Transportation Gerald Mandli Veterans Service **Daniel Connery** Zoo Ronda Schwetz





Government Finance Officers Association

Certificate of
Achievement
for Excellence
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Presented to

## County of Dane Wisconsin

For its Comprehensive Annual Financial Report for the Fiscal Year Ended

**December 31, 2016** 

Christopher P. Morrill

Executive Director/CEO

## COUNTY OF DANE, WISCONSIN COMPREHENSIVE ANNUAL FINANCIAL REPORT

## FINANCIAL SECTION



#### INDEPENDENT AUDITORS' REPORT

To the Honorable Members of the Board of Supervisors County of Dane Madison, Wisconsin

#### **Report on the Financial Statements**

We have audited the accompanying financial statements of the governmental activities, the business-type activities, the discretely presented component unit, each major fund, and the aggregate remaining fund information of the County of Dane, Wisconsin, as of and for the year ended December 31, 2017, and the related notes to the financial statements, which collectively comprise the County of Dane's basic financial statements as listed in the table of contents.

#### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### Auditors' Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We did not audit the financial statements of the Henry Vilas Park Zoological Society, Inc., the discretely presented component unit of the County of Dane. Those statements were audited by other auditors whose report has been furnished to us, and our opinion, insofar as it relates to the amounts included for Henry Vilas Park Zoological Society, Inc., is based solely on the report of the other auditors. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement. The financial statements of the Henry Vilas Park Zoological Society, Inc.were not audited in accordance with *Government Auditing Standards*.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditors' judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control over financial reporting relevant to the County of Dane's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances but not for the purpose of expressing an opinion on the effectiveness of the County of Dane's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.



#### **Opinions**

In our opinion, based on our audit and the report of other auditors, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, the discretely presented component unit, each major fund, and the aggregate remaining fund information of the County of Dane, Wisconsin, as of December 31, 2017 and the respective changes in financial position and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### Other Matters

#### Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the required supplementary information, as listed in the table of contents, be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### Supplementary Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the County of Dane's basic financial statements. The supplementary information, as listed in the table of contents, is presented for purposes of additional analysis and is not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the supplementary information is fairly stated in all material respects, in relation to the basic financial statements as a whole.

#### Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the County of Dane's basic financial statements. The "Introductory Section" and "Statistical Section" are presented for purposes of additional analysis and are not a required part of the basic financial statements. Such information has not been subjected to the auditing procedures applied in the audit of the basic financial statements, and accordingly, we do not express an opinion or provide any assurance on it.

#### Other Reporting Required by Government Auditing Standards

Baker Tilly Virchaw & rause, LLP

In accordance with *Government Auditing Standards*, we will issue a report on our consideration of the County of Dane's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the County of Dane's internal control over financial reporting and compliance.

Madison, Wisconsin June 25, 2018

MANAGEMENT'S DISCUSSION AND ANALYSIS (UNAUDITED) For Year Ended December 31, 2017

As management of the County of Dane, Wisconsin we offer readers of the County's financial statements this narrative overview and analysis of the financial activities of the County for the fiscal year ended December 31, 2017. We encourage readers to consider the information presented here in conjunction with the County's financial statements and the additional information that we have furnished in our letter of transmittal, which can be found on pages i to v of this report.

#### FINANCIAL HIGHLIGHTS

- The assets and deferred outflows of the County of Dane exceeded its liabilities and deferred inflows
  at the close of the most recent fiscal year by \$667,617,035 (net position). Of this amount,
  \$38,523,385 are classified as unrestricted net position. The total net position includes all major
  infrastructure networks.
- The County's total net position increased by \$26,717,349.
- As of the close of the current fiscal year, the County of Dane's governmental funds reported combined ending fund balances of \$108,269,090 an increase of \$18,520,122 in comparison with the prior year. Approximately 95% of this amount, \$103,308,227, is spendable and available for use within the County's designations, policies, or agreements.
- At the end of the current fiscal year, unassigned fund balance for the general fund was \$38,162,970 or approximately 22.4% of total general fund expenditures.

#### **OVERVIEW OF THE FINANCIAL STATEMENTS**

This discussion and analysis is intended to serve as an introduction to the County's basic financial statements. The County's basic financial statements are comprised of three components: 1) government-wide financial statements, 2) fund financial statements and 3) notes to the financial statements. This report also contains other supplementary information in addition to the basic financial statements themselves.

#### **Government-Wide Statements**

The government-wide financial statements are designed to provide readers with a broad overview of the County's finances, in a manner similar to a private – sector business.

MANAGEMENT'S DISCUSSION AND ANALYSIS (cont.)
(UNAUDITED)
For Year Ended December 31, 2017

#### **OVERVIEW OF THE FINANCIAL STATEMENTS** (cont.)

The *Statement of Net Position* presents information on all of the County's assets/deferred outflows and its liabilities/deferred inflows, with the difference between the two reported as net position. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the County is improving or deteriorating. To assess the overall health of the County one must consider additional non-financial factors such as changes in the County's property tax base and the condition of the County's infrastructure.

The Statement of Activities presents information showing how the County's net position changed during the fiscal year. All changes in net position are reported when the underlying event giving rise to the change occurs, regardless of the timing of the related cash flows. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in the future fiscal periods (e.g., uncollected taxes and earned but unused compensated absences).

Both of the government-wide financial statements distinguish functions of the County that are principally supported by taxes and intergovernmental revenues (governmental activities) from functions that are intended to recover all or a significant portion of their costs through user fees and charges (business-type activities). The governmental activities of the County include general government; health and human services; public safety and criminal justice; public works; culture, education and recreation; and conservation and economic development. The business-type activities of the County of Dane include the airport, highway, sanitary landfill, Badger Prairie health care, printing and services, and methane gas.

The government-wide financial statements include not only the County of Dane itself (known as the primary government), but also the Henry Vilas Zoological Society, Inc. which is a separate legal entity for which the County of Dane is financially accountable. Financial information for the component unit is reported separately from the financial information presented for the primary government itself.

The government-wide financial statements can be found on pages 17 to 19 of this report.

#### **Fund Financial Statements**

A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The County, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of the County can be divided into three categories: governmental funds, proprietary funds, and fiduciary funds.

Governmental Funds – Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on near-term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating a government's near-term financing requirements.

MANAGEMENT'S DISCUSSION AND ANALYSIS (cont.)
(UNAUDITED)
For Year Ended December 31, 2017

#### **OVERVIEW OF THE FINANCIAL STATEMENTS** (cont.)

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between governmental funds and governmental activities.

The County maintains 12 individual governmental funds. Information is presented separately in the governmental fund balance sheet and in the governmental fund statement of revenues, expenditures, and changes in fund balances for the General Fund, Human Services Special Revenue Fund, Debt Service Fund and the Capital Projects Fund, all of which are considered to be major funds. Data from the other governmental funds are combined into a single, aggregated presentation. Individual fund data for each of these non-major governmental funds is provided in the form of combining statements elsewhere in this report.

The basic governmental fund financial statements can be found on pages 20 to 22 of this report.

Proprietary Funds – The County maintains two different types of proprietary funds. Enterprise funds are used to report the same functions presented as business-type activities in the government-wide financial statements. The County uses enterprise funds to account for its Airport, Highway, Sanitary Landfill, Badger Prairie Health Care Center, Printing and Services, and Methane Gas activities. Internal service funds are an accounting device used to accumulate and allocate costs internally among the County's various functions. The County uses its internal service funds to account for its Workers' Compensation, Insurance, and Consolidated Food Service programs. The services provided by these funds predominately benefit the governmental rather than the business-type functions. They have been included within governmental activities in the government-wide financial statements.

Proprietary funds provide the same type of information as the government-wide financial statements, only in more detail. The proprietary fund financial statements provide separate information for the Airport, Highway, Sanitary Landfill, and Badger Prairie Health Care, since they are considered to be major funds of the County. Data from other proprietary enterprise funds are combined into a single, aggregated presentation. All internal service funds are combined into a single aggregated presentation in the proprietary fund financial statements. Individual fund data for the internal services funds is provided in the form of combining statements elsewhere in this report.

The basic proprietary fund financial statements can be found on pages 23 to 32 of this report.

Fiduciary Funds – Fiduciary funds are used to account for resources held for the benefit of parties outside the government. Fiduciary funds are not reflected in the government-wide financial statements because the resources of those funds are not available to support the County's own programs. The accounting used for fiduciary funds is much like that used for proprietary funds.

The basic fiduciary fund financial statements can be found on pages 33 to 34 of this report.

MANAGEMENT'S DISCUSSION AND ANALYSIS (cont.)
(UNAUDITED)
For Year Ended December 31, 2017

#### **OVERVIEW OF THE FINANCIAL STATEMENTS** (cont.)

*Notes to the Financial Statements* – The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. The notes to the financial statements can be found on pages 35 to 91 of this report.

Other Information – In addition to the basic financial statements and accompanying notes, required supplementary information presents a schedule of funding progress for the other postemployment benefits plan, a schedule of the proportionate share of the net pension (asset)/liability, a schedule of employer contributions to the Wisconsin Retirement System, as well as, a budgetary comparison schedule for the General Fund and the Human Services Special Revenue Fund to demonstrate compliance with the budget. These schedules can be found on pages 92 to 97 of this report. The combining statements referred to earlier in connection with nonmajor governmental funds, proprietary funds, internal service funds and other information related to the individual funds are presented immediately following the required supplementary information. Combining and individual statements and schedules can be found on pages 98 to 132 of this report.

#### FINANCIAL ANALYSIS OF THE COUNTY AS A WHOLE

An analysis of the County's financial position begins with a review of the Statement of Net Position and the Statement of Activities. These two statements report the County's net position and changes therein. It should be noted that the financial position can also be affected by non-financial factors, including economic conditions, population growth and new regulations.

As noted earlier, net position may serve over time as a useful indicator of government's financial position. In the case of the County of Dane, assets and deferred outflows exceeded liabilities and deferred inflows by \$667,617,035 as of December 31, 2017.

The largest portion of the County's net position reflects its investments in capital assets (e.g., land, building, equipment, intangibles, improvements, construction in progress and infrastructure), less any debt used to acquire those assets that is still outstanding. The County uses these capital assets to provide service to citizens; consequently these assets are not available for future spending. Although the County's investment in its capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities.

An additional portion of the County's net position (approximately 4.6%) represents resources that are subject to external restrictions on how they may be used.

MANAGEMENT'S DISCUSSION AND ANALYSIS (cont.)
(UNAUDITED)
For Year Ended December 31, 2017

#### FINANCIAL ANALYSIS OF THE COUNTY AS A WHOLE (cont.)

#### **COUNTY OF DANE'S NET POSITION**

(in millions)

|  | Government Activities Business-type Activities |                   |                         | Total                   |                          |                   |
|--|--|-------------------|-------------------------|-------------------------|--------------------------|-------------------|
|  | <u>2016</u>                                    | <u>2017</u>       | <u>2016</u>             | <u>2017</u>             | <u>2016</u>              | <u>2017</u>       |
| Current and Other Assets<br>Capital Assets | \$ 312.9<br>497.8                              | \$ 352.7<br>549.7 | \$ 89.4<br><u>351.8</u> | \$ 99.3<br><u>352.6</u> | \$ 402.3<br><u>849.6</u> | \$ 452.0<br>902.3 |
| Total Assets                               | 810.7  | 902.4             | 441.2                   | 451.9                   | 1,251.9                  | 1,354.3           |
| Deferred Outflows                          | 83.6   | 59.7              | 14.8                    | <u>10.5</u>             | 98.4                     | 70.2              |
| Long-term Liabilities<br>Other Liabilities | 326.5<br>46.4                                  | 356.2<br>53.8     | 123.1<br><u>5.9</u>     | 129.4<br><u>5.3</u>     | 449.6<br>52.3            | 485.6<br>59.1     |
| Total Liabilities                          | 372.9  | 410.1             | 129.0                   | 134.7                   | 501.9                    | 544.7             |
| Deferred Inflows                           | 195.4  | 203.4             | 12.2                    | 8.7                     | 207.6                    | 212.1             |
| Net Position: Net investment in            |  |                   |                         |                         |                          |                   |
| capital assets                             | 315.9  | 344.9             | 263.6                   | 267.9                   | 579.5                    | 612.8             |
| Restricted                                 | 12.1   | 16.0              | 0.6                     | 0.2                     | 12.7                     | 16.2              |
| Unrestricted (deficit)                     | (2.0)  | (12.3)            | 50.6                    | 50.9                    | 48.6                     | 38.6              |
| <b>Total Net Position</b>                  | \$ 326.0                                       | <u>\$ 348.6</u>   | <u>\$ 314.8</u>         | \$ 319.0                | <u>\$ 640.8</u>          | <u>\$ 667.6</u>   |

Note: Some amounts throughout the Management's Discussion and Analysis may be different due to rounding.

Overall net position for the County increased by \$26.7 million during 2017.

Analysis of the County's Operations – The following table provides a summary of the County's operations for the year ended December 31, 2017. Governmental activities increased the County of Dane's net position by \$22.6 million. Business-type activities increased the County's net position by \$4.2 million. The majority of the governmental activities increase was due to higher capital grants in the public works area. The business-type increase was due to a \$9.6 million increase in net position of the airport fund.

MANAGEMENT'S DISCUSSION AND ANALYSIS (cont.)
(UNAUDITED)
For Year Ended December 31, 2017

#### FINANCIAL ANALYSIS OF THE COUNTY AS A WHOLE (cont.)

## COUNTY OF DANE CONDENSED STATEMENT OF REVENUES, EXPENSES AND CHANGES IN NET POSITION (in millions)

**Business-type Total Primary** Activities Government **Government Activities** Revenues: 2016 2017 **2016** 2017 2016 2017 **Program Revenues** \$ 61.3 \$ 64.4 Charges for services \$ 41.6 \$ 42.9 102.9 \$ 107.3 Operating grants 217.0 226.6 6.1 6.3 223.1 232.9 Capital grants 10.4 18.3 31.0 5.3 28.7 36.3 General Revenues: Property taxes 154.6 163.6 7.0 6.4 161.6 170.0 Sales taxes 55.3 58.1 55.3 58.1 Other taxes 4.5 7.8 4.5 7.8 Intergovernmental 6.0 7.3 7.3 6.0 Public gifts & grants 0.2 0.3 0.2 0.3 Investment income 0.7 0.5 1.0 0.2 0.6 1.6 Gain on the sale of assets 0.1 0.1 Miscellaneous 1.1 0.9 1.1 0.9 585.5 **Total Revenues** 500.4 538.2 85.1 83.0 621.2 **Expenses:** General Government 38.0 43.5 38.0 43.5 Health and human services 260.3 282.3 260.3 282.3 Public safety & criminal justice 118.1 127.8 118.1 127.8 Public works 9.2 10.9 9.2 10.9 Culture, education & recreation 29.9 32.9 29.9 32.9 Conservation & econ. devel. 6.0 6.6 6.6 6.0 Interest & fiscal charges 6.3 6.3 6.1 6.1 Highway 20.1 21.9 20.1 21.9 Airport 24.6 24.9 24.6 24.9 Badger Prairie Health Care Cnt. 22.0 22.2 22.0 22.2 Sanitary Landfill 11.2 13.1 11.2 13.1 Other non-major proprietary funds 2.6 2.7 2.6 2.7 468.2 509.7 80.5 84.8 548.7 **Total Expenses** 594.5 Increase (decrease) in net position before transfers 32.2 28.5 4.6 (1.8)36.8 26.7 Transfers (11.7)(5.9)11.7 5.9 Change in net position 36.8 26.7 20.5 22.6 16.3 4.1 **Net Position - January 1** 305.5 326.0 298.6 314.9 604.1 640.9 **Net Position - December 31** \$ 326.0 \$ 348.6 \$314.9 \$319.0 \$ 640.9 667.6

MANAGEMENT'S DISCUSSION AND ANALYSIS (cont.)
(UNAUDITED)
For Year Ended December 31, 2017

#### FINANCIAL ANALYSIS OF THE COUNTY AS A WHOLE (cont.)

#### **Governmental Activities**

Total revenues increased by 7.6% and total expenses increased by 8.9% in the Governmental Activities of the County of Dane. After transfers, total Governmental Activities net position increased by \$22.6 million.

Operating grants for Health and Human Services increased by \$8.4 million while expenses in this category increased by \$22.0 million. Net expenses and revenues for Human Services programs increased \$8.9 million as a result. Capital grants increased by \$12.5 million in the Public Works area. Property tax revenue increased by \$9.0 million, and sales taxes increased by \$2.8 million.

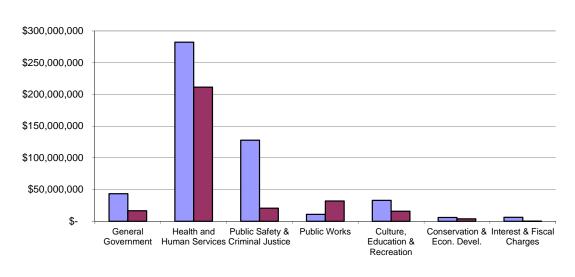
#### **Business-type Activities**

Total revenues for Business-type Activities decreased by 2.5% while expenses increased by 5.3%. Capital grants to the airport decreased by \$5.1 million, and revenue for charges for services increased by \$0.9 million. Charges for services at the sanitary landfill increased by \$1.3 million, and charges for services in the highway fund increased by \$0.9 million.

MANAGEMENT'S DISCUSSION AND ANALYSIS (cont.)
(UNAUDITED)
For Year Ended December 31, 2017

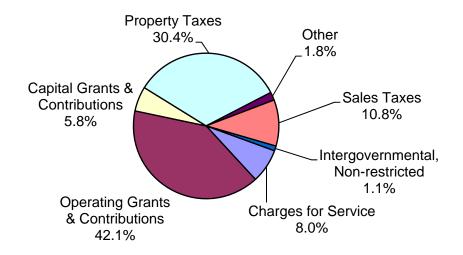
#### FINANCIAL ANALYSIS OF THE COUNTY AS A WHOLE (cont.)

#### **Expenses & Program Revenues-Governmental Activities**



■Expenses ■Program Revenues

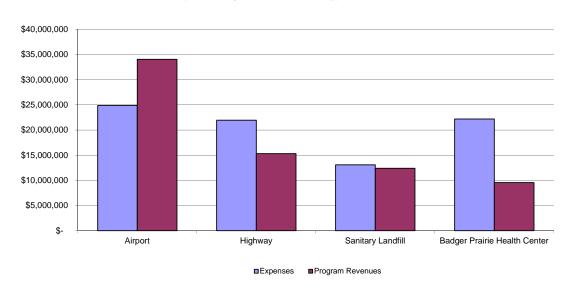
#### Revenue by Source-Gov. Activities



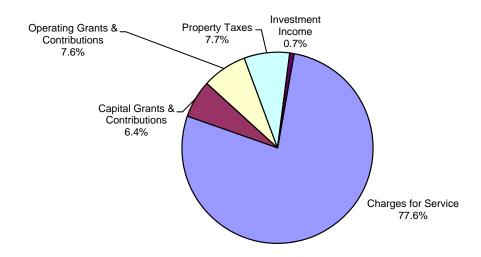
## MANAGEMENT'S DISCUSSION AND ANALYSIS (cont.) (UNAUDITED) For Year Ended December 31, 2017

#### FINANCIAL ANALYSIS OF THE COUNTY AS A WHOLE (cont.)

#### Expenses & Program Revenues-Business-type Activities



#### **Revenues by Source-Business-type Activities**



MANAGEMENT'S DISCUSSION AND ANALYSIS (cont.)
(UNAUDITED)
For Year Ended December 31, 2017

#### FINANCIAL ANALYSIS OF THE GOVERNMENT'S FUNDS

#### **Governmental Funds**

The focus of the County of Dane's governmental funds is to provide information on near-term inflows, outflows, and balances of spendable resources. Such information is useful in assessing the County's financing requirements. In particular, unassigned fund balance may serve as a useful measure of the government's net resources available for spending at the end of the fiscal year.

At the end of the current fiscal year, the County of Dane's governmental funds reported combined ending fund balances of \$108,269,090. Approximately 35.3% of this total amount, \$38,162,970 constitutes unassigned fund balance. The remainder of the fund balance is nonspendable, restricted or assigned to indicate that it is not available for new spending. Nonspendable items include amounts 1) for prepaid items (\$1,606,737) and 2) delinquent property taxes (\$3,354,126). Restricted items total \$55,778,371, 85.3% of this category, \$47,552,470 is for funds restricted for Capital Projects. Committed funds in the amount of \$6,247,492 are for human services as specified by the County Board. Assigned items total \$3,119,394.

#### General Fund

The County's General Fund is used to account for the preponderance of the County's operations with the exception of the Human Services Department and the business type activities recorded in other major funds. Operations included in the General Fund include the departments of Administration, Parks, Land Conservation, Family Court Counseling, Family Court Commissioner, Emergency Management, Medical Examiner, Public Safety Communications, Corporation Counsel, Planning and Development and Public Works. This fund also accounts for the activity of the elected officers of the County Executive, the Sheriff's Office, the Clerk of Courts, the County Treasurer, the Register of Deeds, and the County Clerk. The General fund balance increased \$3.7 million from 2016 to 2017.

#### Human Services

The Human Services Fund is used to account for the revenues and expenditures associated with the Human Services Department. Human Services is the largest department within County government and receives a wide variety of intergovernmental revenues. General purpose revenue is transferred annually from the General Fund to the Human Services Fund to supplement these intergovernmental revenues in support of Human Service Department services. The Human Services Fund balance increased \$7.03 million from 2016.

MANAGEMENT'S DISCUSSION AND ANALYSIS (cont.)
(UNAUDITED)
For Year Ended December 31, 2017

#### FINANCIAL ANALYSIS OF THE GOVERNMENT'S FUNDS (cont.)

#### Governmental Funds (cont.)

#### Debt Service

The Debt Service Fund accounts for the accumulation of resources for, and the payment of, general long-term debt principal, interest and related costs. The Debt Service Fund balance increased \$3.2 million from 2016.

#### Capital Projects

The Capital Projects Fund is used to account for financial resources to be used for the acquisition or construction of major capital facilities (other than those financed by proprietary funds). Included in this report are the Dane County Conservation Capital Projects Fund, the Land and Water Legacy Fund, the Highway Construction Capital Projects Fund, and the General Capital Projects Fund. The Capital Projects Fund fund balance increased by \$4.6 million from 2016. This increase is due to the reservation of bond proceeds for various capital projects.

#### **Proprietary Funds**

The County of Dane's proprietary funds provide the same type of information found in the government-wide financial statements, but in more detail.

#### **Airport**

The Airport Fund is used to account for the enterprises of the Dane County Regional Airport. Airport operations are not supported with general purpose revenue. The Airport Net Position increased \$9.55 million from 2016, mostly as a result of capital grants.

#### Highway

The Highway Fund is used to account for the operations of the Dane County Highway Department. The Highway Department maintains County highways using state highway aids and general purpose revenue. However, the Highway Department also maintains state and town roadways on a contract basis with the State of Wisconsin and other local governments. The Highway Department is reimbursed for these services from the State and local governments. The Highway Fund Net Position decreased \$.3 million from 2016.

#### Sanitary Landfill

The Solid Waste Fund is used to account for the operations of the County landfill and recycling operations. These operations are not supported with general purpose revenue from the County. The Sanitary Landfill Net Position decreased \$0.9 million from 2016.

#### Badger Prairie Health Care Center

The BPHCC fund is used to account for the operations of the County nursing home. This operation receives approximately 1/2 of its operating revenue from a transfer of general purpose revenue from the General Fund. Badger Prairie Health Care Center Net Position decreased by \$777,300 from 2016.

MANAGEMENT'S DISCUSSION AND ANALYSIS (cont.)
(UNAUDITED)
For Year Ended December 31, 2017

#### **GENERAL FUND BUDGETARY HIGHLIGHTS**

The final amended General Fund budget had total appropriations of \$4,813,820 more than the original budget. The total original appropriations, including those for transfers out, were \$251,134,039, while the final appropriations were \$255,947,859. Of the difference, \$4,048,397 was related to the appropriation carry forwards for projects not completed by year-end. The remaining increase of approximately \$756,423 was for various items legislated by County Board of Supervisors throughout the year. The increase in appropriations was budgeted from available fund balance or additional funding sources such as grant funds.

#### **CAPITAL ASSETS**

At the end of 2017, the County had invested a total of \$902,269,543 in capital assets (net of accumulated depreciation). This investment in capital assets includes land, land improvements, buildings, machinery and equipment, intangibles, infrastructure and construction work in progress.

Major capital asset events during the current fiscal year included the following:

The increase in Governmental Activities buildings assets reflects the completion of the Medical Examiner Building and the renovation of the Beacon Day Resource Center and the Blooming Grove library facility. The increase in Infrastructure is due to major road improvement projects in 2017, the majority of which are contributed by the State. Growth in Construction Work in Progress is due to infrastructure projects under construction at the end of 2017.

### CAPITAL ASSETS AT YEAR-END NET OF ACCUMULATED DEPRECIATION

(in millions)

|                          | Governmental Activities |           | Business<br>Activi |           | Total     |           |  |
|--------------------------|-------------------------|-----------|--------------------|-----------|-----------|-----------|--|
|                          | <u>2016</u>             | 2017      | 2016               | 2017      | 2016      | 2017      |  |
| Land                     | \$ 124.81               | \$ 128.42 | \$ 29.44           | \$ 29.45  | \$ 154.25 | \$ 157.87 |  |
| Land Improvements        | 60.40                   | 70.00     | 111.65             | 106.75    | 172.05    | 176.75    |  |
| Buildings                | 148.16                  | 163.13    | 169.80             | 165.52    | 317.96    | 328.65    |  |
| Machinery & Equipment    | 37.78                   | 40.16     | 30.56              | 37.23     | 68.34     | 77.39     |  |
| Infrastructure           | 105.62                  | 115.54    | -                  | -         | 105.62    | 115.54    |  |
| Construction in Progress | 17.27                   | 29.12     | 10.35              | 13.13     | 27.62     | 42.25     |  |
| Intangibles              | 3.73                    | 3.32      | .03                | .50       | 3.76      | 3.82      |  |
| Total                    | \$ 497.77               | \$ 549.69 | \$ 351.83          | \$ 352.58 | \$ 849.60 | \$ 902.27 |  |

Additional information on the County of Dane's capital assets can be found in note IV.D. of this report.

MANAGEMENT'S DISCUSSION AND ANALYSIS (cont.)
(UNAUDITED)
For Year Ended December 31, 2017

#### LONG-TERM DEBT

During 2017, the County issued \$83.6 million in bonds and notes and retired debt of \$49.9 million resulting in an increase of \$33.7 million in outstanding bonds payable at the end of 2017. This results in a per capita general obligation debt of \$687.48/person. Of the bonded debt, \$256.4 million is to be repaid with general property taxes.

Under Wisconsin State Statutes, Chapter 67, Dane County's aggregate indebtedness may not exceed 5% of the equalized value of taxable property located in the County. The net amount of debt that is applicable to the statutory limit is \$354,740,000, which is considerably below the maximum of \$3,029,207,878. The general obligation notes and bonds issued in 2017 received an AAA rating from Standard and Poor's and a AA+ rating from Fitch Ratings.

#### COUNTY OF DANE'S OUTSTANDING DEBT GENERAL OBLIGATION BONDS

(in millions)

|  | Governmental<br>Activities |                 | Business-Type<br>Activities |                | Total           |          | Percent       |
|--|----------------------------|-----------------|-----------------------------|----------------|-----------------|----------|---------------|
| Conoral Obligation                     | 2016                       | 2017            | 2016                        | 2017           | <u>2016</u>     | 2017     | <u>Change</u> |
| General Obligation<br>Debt Outstanding | <u>\$ 229.4</u>            | <u>\$ 256.8</u> | <u>\$ 91.6</u>              | <u>\$ 97.9</u> | <u>\$ 321.0</u> | \$ 354.7 | <u>10.5%</u>  |

Additional information on the County of Dane's long-term debt can be found in footnote IV.F. of this report.

#### **REQUESTS FOR INFORMATION**

The financial report is designed to provide our citizens, customers, investors and creditors with general overview of the County's finances. If you have questions about this report or need any additional information, contact the Controller's Office, Attn: Charles Hicklin, at Department of Administration, Controller Division, 210 Martin Luther King Jr. Boulevard, Room 426, Madison, Wisconsin, 53703, call 608.266.4109, or e-mail Hicklin@countyofdane.com.

General information relating to the County of Dane, Wisconsin, can be found at the County's website, www.countyofdane.com.

#### STATEMENT OF NET POSITION As of December 31, 2017

| ASSETS  Cash and investments Receivables (net of allowance for uncollectibles) Taxes Delinquent taxes Accounts Loans Other Due from other governments Internal balances Inventories Prepaid items Restricted Assets Cash and investments Deposits with Wisconsin Municipal Mutual Insurance Company Capital Assets Land Construction in progress Land Improvements (non-depreciable) Land Improvements (depreciable) Land Improvements (depreciable) Buildings Machinery and equipment Intangibles Infrastructure Less: Accumulated depreciation/amortization Total Assets  DEFERRED OUTFLOWS OF RESOURCES Unamortized loss on advance refunding Pension related amounts Total Deferred Outflows of Resources  LIABILITIES  Accounts payable Accrued payroll and payroll taxes Other accrued liabilities and deposits Due to other governments Noncurrent Liabilities Due within one year Due in more than one year Total Liabilities  DEFERRED INFLOWS OF RESOURCES  Property taxes levied for next period Pension related amounts  Total Deferred Inflows of Resources  Property taxes levied for next period Pension related amounts  Total Deferred Inflows of Resources  NET POSITION (DEFICIT)   | rnmental<br>tivities<br>95,142,732<br>(8,781,353<br>6,500,974<br>4,284,708<br>8,933,818<br>44,505<br>66,314,361<br>(1,655,728)<br>1,606,737<br>974,202 |    | Business-type Activities 60,044,032 4,343,948 - 3,293,336 | \$ | Totals  155,186,764  183,125,301 6,500,974 | \$ | omponent<br>Unit |
|--|--|----|---|----|--|----|------------------|
| ASSETS  Cash and investments  Receivables (net of allowance for uncollectibles)  Taxes  Delinquent taxes Accounts Loans Other Due from other governments Internal balances Inventories Prepaid items Restricted Assets Cash and investments Deposits with Wisconsin Municipal Mutual Insurance Company Capital Assets Land Construction in progress Land Improvements (depreciable) Buildings Machinery and equipment Intangibles Infrastructure Less: Accumulated depreciation/amortization Total Assets  DEFERRED OUTFLOWS OF RESOURCES Unamortized loss on advance refunding Pension related amounts Total Deferred Outflows of Resources  LIABILITIES  Accounts payable Accrued payroll and payroll taxes Other accrued liabilities and deposits Due to other governments Noncurrent Liabilities Due within one year Due in more than one year Total Liabilities  DEFERRED INFLOWS OF RESOURCES  Property taxes levied for next period Pension related amounts Total Deferred Inflows of Resources  Property taxes levied for next period Pension related amounts Total Deferred Inflows of Resources  Property taxes levied for next period Pension related amounts Total Deferred Inflows of Resources  Property taxes levied for next period Pension related amounts Total Deferred Inflows of Resources  NET POSITION (DEFICIT)  Net investment in capital assets Restricted for: Debt service   | 15,142,732<br>18,781,353<br>6,500,974<br>4,284,708<br>8,933,818<br>44,505<br>166,314,361<br>11,605,728)<br>1,606,737<br>974,202                        | \$ | type<br>Activities<br>60,044,032<br>4,343,948             | \$ | 155,186,764<br>183,125,301<br>6,500,974    | _  |                  |
| ASSETS  Cash and investments Receivables (net of allowance for uncollectibles) Taxes Delinquent taxes Accounts Loans Other Due from other governments Internal balances Inventories Prepaid items Restricted Assets Cash and investments Deposits with Wisconsin Municipal Mutual Insurance Company Capital Assets Land Construction in progress Land Improvements (non-depreciable) Land Improvements (depreciable) Buildings Machinery and equipment Intangibles Infrastructure Less: Accumulated depreciation/amortization Total Assets  DEFERRED OUTFLOWS OF RESOURCES Unamortized loss on advance refunding Pension related amounts Total Deferred Outflows of Resources  LIABILITIES  Accounts payable Accrued payroll and payroll taxes Other accrued liabilities and deposits Due to other governments Noncurrent Liabilities Due within one year Due in more than one year Total Liabilities  DEFERRED INFLOWS OF RESOURCES  Property taxes levied for next period Pension related amounts Total Deferred Inflows of Resources  Property taxes levied for next period Pension related amounts Total Deferred Inflows of Resources  Property taxes levied for next period Pension related amounts Total Deferred Inflows of Resources  NET POSITION (DEFICIT)  Net investment in capital assets Restricted for: Debt service   | 15,142,732<br>18,781,353<br>6,500,974<br>4,284,708<br>8,933,818<br>44,505<br>166,314,361<br>11,605,728)<br>1,606,737<br>974,202                        | \$ | Activities 60,044,032 4,343,948                           | \$ | 155,186,764<br>183,125,301<br>6,500,974    | _  | •                |
| Cash and investments Receivables (net of allowance for uncollectibles) Taxes Taxes 17 Delinquent taxes Accounts Loans Other Due from other governments Internal balances Inventories Prepaid items Restricted Assets Cash and investments Deposits with Wisconsin Municipal Mutual Insurance Company Capital Assets Land 12 Construction in progress Land Improvements (non-depreciable) Eand Improvements (depreciable) Buildings Machinery and equipment Intangibles Infrastructure Less: Accumulated depreciation/amortization Total Assets  DEFERRED OUTFLOWS OF RESOURCES Unamortized loss on advance refunding Pension related amounts Total Deferred Outflows of Resources  LIABILITIES Accounts payable Accrued payroll and payroll taxes Other accrued liabilities and deposits Due to other governments Noncurrent Liabilities Due within one year Due in more than one year Total Liabilities Due within one year Due in more than one year Total Liabilities DEFERRED INFLOWS OF RESOURCES Property taxes levied for next period Pension related amounts Total Deferred Inflows of Resources  NET POSITION (DEFICIT) Net investment in capital assets Restricted for: Debt service   | 8,781,353<br>6,500,974<br>4,284,708<br>8,933,818<br>44,505<br>66,314,361<br>1,605,728)<br>1,606,737<br>974,202   | \$ | 60,044,032<br>4,343,948                                   | \$ | 155,186,764<br>183,125,301<br>6,500,974    | \$ |                  |
| Cash and investments Receivables (net of allowance for uncollectibles) Taxes Delinquent taxes Accounts Loans Other Due from other governments Internal balances Inventories Prepaid items Restricted Assets Cash and investments Deposits with Wisconsin Municipal Mutual Insurance Company Capital Assets Land Construction in progress Land Improvements (depreciable) Buildings Machinery and equipment Intangibles Infrastructure Less: Accumulated depreciation/amortization Total Assets  DEFERRED OUTFLOWS OF RESOURCES Unamortized loss on advance refunding Pension related amounts Total Deferred Outflows of Resources  LIABILITIES Accounts payable Accrued payroll and payroll taxes Other accrued liabilities Due to other governments Noncurrent Liabilities Due within one year Due in more than one year Total Liabilities Due within one year Due in more than one year Total Liabilities DeFERRED INFLOWS OF RESOURCES Property taxes levied for next period Pension related amounts Total Deferred Inflows of Resources  Property taxes levied for next period Pension related amounts Total Deferred Inflows of Resources  NET POSITION (DEFICIT) Net investment in capital assets Restricted for: Debt service   | (8,781,353<br>6,500,974<br>4,284,708<br>8,933,818<br>44,505<br>66,314,361<br>(1,655,728)<br>-<br>1,606,737<br>974,202                                  | \$ | 4,343,948   | \$ | 183,125,301<br>6,500,974                   | \$ |                  |
| Receivables (net of allowance for uncollectibles) Taxes Taxes Delinquent taxes Accounts Loans Other Due from other governments Internal balances Inventories Prepaid items Restricted Assets Cash and investments Deposits with Wisconsin Municipal Mutual Insurance Company Capital Assets Land Construction in progress Land Improvements (non-depreciable) Eand Improvements (depreciable) Buildings Machinery and equipment Intangibles Infrastructure Less: Accumulated depreciation/amortization Total Assets  DEFERRED OUTFLOWS OF RESOURCES Unamortized loss on advance refunding Pension related amounts Total Deferred Outflows of Resources  LIABILITIES  Accounts payable Accrued payroll and payroll taxes Other accrued liabilities and deposits Due to other governments Noncurrent Liabilities Due within one year Total Liabilities Due within one year Total Liabilities  DEFERRED INFLOWS OF RESOURCES  Property taxes levied for next period Pension related amounts Total Deferred Inflows of Resources  Property taxes levied for next period Pension related amounts Total Deferred Inflows of Resources  NET POSITION (DEFICIT)  Net investment in capital assets Restricted for: Debt service   | (8,781,353<br>6,500,974<br>4,284,708<br>8,933,818<br>44,505<br>66,314,361<br>(1,655,728)<br>-<br>1,606,737<br>974,202                                  | Ψ  | 4,343,948   | Ψ  | 183,125,301<br>6,500,974                   | Ψ  | 7,666,439        |
| Taxes Delinquent taxes Accounts Loans Other Due from other governments Internal balances Inventories Prepaid items Restricted Assets Cash and investments Deposits with Wisconsin Municipal Mutual Insurance Company Capital Assets Land Construction in progress Land Improvements (hon-depreciable) Land Improvements (hon-depreciable) Land Improvements (depreciable) Buildings Machinery and equipment Intangibles Infrastructure Less: Accumulated depreciation/amortization Total Assets  DEFERRED OUTFLOWS OF RESOURCES Unamortized loss on advance refunding Pension related amounts Total Deferred Outflows of Resources  LIABILITIES Accounts payable Accrued payroll and payroll taxes Other accrued liabilities and deposits Due to other governments Noncurrent Liabilities Due within one year Total Liabilities Due within one year Total Liabilities Due in more than one year Total Liabilities Deferred Inflows of Resources  Property taxes levied for next period Pension related amounts Total Deferred Inflows of Resources  NET POSITION (DEFICIT) Net investment in capital assets Restricted for: Debt service   | 6,500,974<br>4,284,708<br>8,933,818<br>44,505<br>66,314,361<br>(1,655,728)<br>1,606,737<br>974,202   |    | -   |    | 6,500,974                                  |    | 1,000,400        |
| Delinquent taxes Accounts Loans Other  Due from other governments Internal balances Inventories Prepaid items Restricted Assets Cash and investments Deposits with Wisconsin Municipal Mutual Insurance Company Capital Assets Land Construction in progress Land Improvements (non-depreciable) Land Improvements (depreciable) Buildings Machinery and equipment Intangibles Infrastructure Less: Accumulated depreciation/amortization Total Assets  Unamortized loss on advance refunding Pension related amounts Total Deferred Outflows of Resources  LIABILITIES  Accounts payable Accrued payroll and payroll taxes Other accrued liabilities and deposits Due to other governments Noncurrent Liabilities Due within one year Due in more than one year Total Liabilities  Property taxes levied for next period Pension related amounts Total Deferred Inflows of Resources  Property taxes levied for next period Pension related amounts Total Deferred Inflows of Resources  Property taxes levied for next period Pension related amounts Total Deferred Inflows of Resources  Property taxes levied for next period Pension related amounts Total Deferred Inflows of Resources  NET POSITION (DEFICIT)  Net investment in capital assets Restricted for: Debt service  | 6,500,974<br>4,284,708<br>8,933,818<br>44,505<br>66,314,361<br>(1,655,728)<br>1,606,737<br>974,202   |    | -   |    | 6,500,974                                  |    | _                |
| Accounts Loans Other  Due from other governments Internal balances Inventories Prepaid items Restricted Assets Cash and investments Deposits with Wisconsin Municipal Mutual Insurance Company Capital Assets Land Construction in progress Land Improvements (non-depreciable) Land Improvements (depreciable) Buildings Machinery and equipment Intangibles Infrastructure Less: Accumulated depreciation/amortization Total Assets  DEFERRED OUTFLOWS OF RESOURCES Unamortized loss on advance refunding Pension related amounts Total Deferred Outflows of Resources  LIABILITIES  Accounts payable Accrued payroll and payroll taxes Other accrued liabilities and deposits Due within one year Due in more than one year Total Liabilities  DEFERRED INFLOWS OF RESOURCES  Property taxes levied for next period Pension related amounts Total Deferred Inflows of Resources  Property taxes levied for next period Pension related amounts Total Deferred Inflows of Resources  Property taxes levied for next period Pension related amounts Total Deferred Inflows of Resources  NET POSITION (DEFICIT)  Net investment in capital assets Restricted for: Debt service  | 4,284,708<br>8,933,818<br>44,505<br>66,314,361<br>(1,655,728)<br>-<br>1,606,737<br>974,202   |    | 3,293,336<br>-<br>-                                       |    |  |    | _                |
| Loans Other Due from other governments Internal balances Inventories Prepaid items Restricted Assets Cash and investments Deposits with Wisconsin Municipal Mutual Insurance Company Capital Assets Land Construction in progress Land Improvements (non-depreciable) Eand Improvements (depreciable) Eand Improvements (depreciable) Eand Infrastructure Less: Accumulated depreciation/amortization Total Assets  DEFERRED OUTFLOWS OF RESOURCES Unamortized loss on advance refunding Pension related amounts Total Deferred Outflows of Resources  LIABILITIES Accurate payroll and payroll taxes Other accrued liabilities Due within one year Due in more than one year Total Liabilities  DEFERRED INFLOWS OF RESOURCES  Property taxes levied for next period Pension related amounts  Total Deferred Inflows of Resources  10  DEFERRED INFLOWS OF RESOURCES  Property taxes levied for next period Pension related amounts Total Liabilities  DEFERRED INFLOWS OF RESOURCES  Property taxes levied for next period Pension related amounts Total Deferred Inflows of Resources  Property taxes levied for next period Pension related amounts Total Deferred Inflows of Resources  NET POSITION (DEFICIT)  Net investment in capital assets Restricted for: Debt service   | 8,933,818<br>44,505<br>66,314,361<br>(1,655,728)<br>1,606,737<br>974,202   |    |   |    | 7,578,044                                  |    | _                |
| Other Due from other governments Internal balances Inventories Prepaid items Restricted Assets Cash and investments Deposits with Wisconsin Municipal Mutual Insurance Company Capital Assets Land Construction in progress Land Improvements (non-depreciable) Eand Improvements (depreciable) Buildings Machinery and equipment Intangibles Infrastructure Less: Accumulated depreciation/amortization Total Assets  DEFERRED OUTFLOWS OF RESOURCES Unamortized loss on advance refunding Pension related amounts Total Deferred Outflows of Resources  LIABILITIES  Accounts payable Accrued payroll and payroll taxes Other accrued liabilities and deposits Due to other governments Noncurrent Liabilities Due within one year Due in more than one year Total Liabilities  DEFERRED INFLOWS OF RESOURCES  Property taxes levied for next period Pension related amounts Total Deferred Inflows of Resources  Property taxes levied for next period Pension related amounts Total Deferred Inflows of Resources  NET POSITION (DEFICIT)  Net investment in capital assets Restricted for: Debt service   | 44,505<br>66,314,361<br>(1,655,728)<br>-<br>1,606,737<br>974,202   |    | -   |    | 8,933,818                                  |    | _                |
| Due from other governments Internal balances Inventories Prepaid items Restricted Assets Cash and investments Deposits with Wisconsin Municipal Mutual Insurance Company Capital Assets Land Construction in progress Land Improvements (non-depreciable) Land Improvements (depreciable) Buildings Machinery and equipment Intangibles Infrastructure Less: Accumulated depreciation/amortization Total Assets  DEFERRED OUTFLOWS OF RESOURCES Unamortized loss on advance refunding Pension related amounts Total Deferred Outflows of Resources  LIABILITIES  Accounts payable Accrued payroll and payroll taxes Other accrued liabilities and deposits Due to other governments Due to other governments Due in more than one year Due in more than one year Total Liabilities  DEFERRED INFLOWS OF RESOURCES  Property taxes levied for next period Pension related amounts  DEFERRED INFLOWS OF RESOURCES  Property taxes levied for next period Pension related amounts Total Deferred Inflows of Resources  Property taxes levied for next period Pension related amounts Total Deferred Inflows of Resources  NET POSITION (DEFICIT)  Net investment in capital assets Restricted for: Debt service   | 66,314,361<br>(1,655,728)<br>-<br>1,606,737<br>974,202   |    |   |    | 44,505                                     |    | 190,387          |
| Internal balances   Inventories   Inventories   Inventories   Inventories   Inventories   Inventories   Restricted Assets   Cash and investments   Deposits with Wisconsin Municipal   Mutual Insurance Company   Capital Assets   Land   12   Construction in progress   22   Construction in progress   24   Machinery and equipment   25   Land Improvements (depreciable)   26   Machinery and equipment   27   Intangibles   Infrastructure   18   Less: Accumulated depreciation/amortization   (20   Total Assets   30   MEFERRED OUTFLOWS OF RESOURCES   DEFERRED OUTFLOWS OF RESOURCES   DEFERRED OUTFLOWS OF RESOURCES   STOTAL ASSETS   STOTAL AS   | (1,655,728)<br>-<br>1,606,737<br>974,202   |    | 4,442,689   |    | 60,757,050                                 |    | -                |
| Inventories Prepaid items Restricted Assets Cash and investments Deposits with Wisconsin Municipal Mutual Insurance Company Capital Assets Land   12 Construction in progress   22 Land Improvements (non-depreciable)   5 Land Improvements (depreciable)   2 Buildings   24 Machinery and equipment   7 Intangibles   1 Infrastructure   15 Less: Accumulated depreciation/amortization   (20 Total Assets   90  DEFERRED OUTFLOWS OF RESOURCES  Unamortized loss on advance refunding Pension related amounts   5 Total Deferred Outflows of Resources   5  LIABILITIES  Accounts payable   1 Accrued payroll and payroll taxes   1 Other accrued liabilities and deposits   1 Due to other governments   1 Noncurrent Liabilities   1 Noncurrent Liabilities   2 Due within one year   4 Due in more than one year   30 Total Liabilities   41  DEFERRED INFLOWS OF RESOURCES  Property taxes levied for next period   17 Pension related amounts   2 Total Deferred Inflows of Resources   20  NET POSITION (DEFICIT)  Net investment in capital assets   34 Restricted for: Debt service   34  | 1,606,737<br>974,202   |    | 1,655,728   |    | -  |    | _                |
| Prepaid items Restricted Assets Cash and investments Deposits with Wisconsin Municipal Mutual Insurance Company Capital Assets Land Construction in progress Land Improvements (non-depreciable) Land Improvements (depreciable)  Land Improvements (depreciable)  Buildings Machinery and equipment Intangibles Infrastructure Less: Accumulated depreciation/amortization Total Assets  DEFERRED OUTFLOWS OF RESOURCES  Unamortized loss on advance refunding Pension related amounts Total Deferred Outflows of Resources  LIABILITIES  Accounts payable Accrued payroll and payroll taxes Other accrued liabilities and deposits Due to other governments Noncurrent Liabilities Due within one year Due in more than one year Total Liabilities  DEFERRED INFLOWS OF RESOURCES  Property taxes levied for next period Pension related amounts Total Deferred Inflows of Resources  Property taxes levied for next period Pension related amounts Total Deferred Inflows of Resources  20  NET POSITION (DEFICIT)  Net investment in capital assets Restricted for: Debt service   | 974,202  |    | 2,506,463   |    | 2,506,463                                  |    | 83,620           |
| Restricted Assets Cash and investments Deposits with Wisconsin Municipal Mutual Insurance Company Capital Assets Land Construction in progress Land Improvements (non-depreciable) Land Improvements (depreciable) Buildings Machinery and equipment Intangibles Infrastructure Less: Accumulated depreciation/amortization Total Assets  DEFERRED OUTFLOWS OF RESOURCES Unamortized loss on advance refunding Pension related amounts Total Deferred Outflows of Resources  LIABILITIES  Accounts payable Accrued payroll and payroll taxes Other accrued liabilities and deposits Due to other governments Noncurrent Liabilities Due within one year Due in more than one year Total Liabilities  DEFERRED INFLOWS OF RESOURCES  Property taxes levied for next period Pension related amounts Total Deferred Inflows of Resources  DEFERRED INFLOWS OF RESOURCES  Property taxes levied for next period Pension related amounts Total Deferred Inflows of Resources  At Total Deferred Inflows of Resources  Property taxes levied for next period Pension related amounts Total Deferred Inflows of Resources  NET POSITION (DEFICIT)  Net investment in capital assets Restricted for: Debt service  | 974,202  |    | 74,817  |    | 1,681,554                                  |    | 2,517            |
| Cash and investments Deposits with Wisconsin Municipal Mutual Insurance Company Capital Assets Land 12 Construction in progress 22 Land Improvements (non-depreciable) 5 Land Improvements (depreciable) 22 Buildings 24 Machinery and equipment 77 Intangibles 16 Infrastructure 19 Less: Accumulated depreciation/amortization (20 Total Assets 90  DEFERRED OUTFLOWS OF RESOURCES Unamortized loss on advance refunding Pension related amounts 5 Total Deferred Outflows of Resources 15  LIABILITIES Accounts payable 16 Accrued payroll and payroll taxes 17 Other accrued liabilities and deposits 17 Due to other governments 17 Due within one year 17 Due in more than one year 17 Due in more than one year 17 Due in more than one year 27 Total Liabilities 27 Property taxes levied for next period 17 Pension related amounts 22  NET POSITION (DEFICIT) Net investment in capital assets 34 Restricted for: Debt service 32  |  |    | 74,017  |    | 1,001,004                                  |    | 2,517            |
| Deposits with Wisconsin Municipal Mutual Insurance Company Capital Assets Land   |  |    | 22,984,590  |    | 23,958,792                                 |    |                  |
| Mutual Insurance Company Capital Assets Land 12 Construction in progress Land Improvements (non-depreciable) Land Improvements (depreciable) 24 Machinery and equipment Intangibles Infrastructure Less: Accumulated depreciation/amortization Total Assets   **DEFERRED OUTFLOWS OF RESOURCES**  Unamortized loss on advance refunding Pension related amounts Total Deferred Outflows of Resources  **LIABILITIES**  Accounts payable Accrued payroll and payroll taxes Other accrued liabilities and deposits Due to other governments Noncurrent Liabilities Due within one year Due in more than one year Total Liabilities  **DUEFERRED INFLOWS OF RESOURCES**  Property taxes levied for next period Pension related amounts Total Deferred Inflows of Resources  **Property taxes levied for next period Pension related amounts Total Deferred Inflows of Resources  **NET POSITION (DEFICIT)*  Net investment in capital assets Restricted for: Debt service  **Total Service**  **12  **Total Service**  ** |  |    | 22,904,390  |    | 23,930,792                                 |    | _                |
| Capital Assets         12           Land         2           Construction in progress         2           Land Improvements (non-depreciable)         2           Buildings         24           Machinery and equipment         7           Intrastructure         19           Less: Accumulated depreciation/amortization         (20           Total Assets         90           DEFERRED OUTFLOWS OF RESOURCES           Unamortized loss on advance refunding           Pension related amounts         5           Total Deferred Outflows of Resources         5           LIABILITIES           Accounts payable         1           Accrued payroll and payroll taxes         1           Other accrued liabilities and deposits         1           Due to other governments         1           Noncurrent Liabilities         1           Due within one year         4           Due in more than one year         3           Total Liabilities         41           DEFERRED INFLOWS OF RESOURCES           Property taxes levied for next period         17           Pension related amounts         2           Total Deferred Inflows of Resources         20 <td>1 000 171</td> <td></td> <td></td> <td></td> <td>1 000 171</td> <td></td> <td></td>  | 1 000 171  |    |   |    | 1 000 171                                  |    |                  |
| Land Construction in progress Land Improvements (non-depreciable) Land Improvements (depreciable)  Buildings Machinery and equipment Intangibles Infrastructure Less: Accumulated depreciation/amortization Total Assets  DEFERRED OUTFLOWS OF RESOURCES  Unamortized loss on advance refunding Pension related amounts Total Deferred Outflows of Resources  LIABILITIES  Accounts payable Accrued payroll and payroll taxes Other accrued liabilities and deposits Due to other governments Noncurrent Liabilities Due within one year Due in more than one year Total Liabilities  DEFERRED INFLOWS OF RESOURCES  Property taxes levied for next period Pension related amounts Total Deferred Inflows of Resources  NET POSITION (DEFICIT)  Net investment in capital assets Restricted for: Debt service  | 1,809,171  |    | -   |    | 1,809,171                                  |    | -                |
| Construction in progress Land Improvements (non-depreciable) Land Improvements (depreciable) Buildings Machinery and equipment Intangibles Infrastructure Less: Accumulated depreciation/amortization Total Assets  DEFERRED OUTFLOWS OF RESOURCES Unamortized loss on advance refunding Pension related amounts Total Deferred Outflows of Resources  LIABILITIES  Accounts payable Accrued payroll and payroll taxes Other accrued liabilities and deposits Due to other governments Noncurrent Liabilities Due within one year Due in more than one year Total Liabilities  DEFERRED INFLOWS OF RESOURCES  Property taxes levied for next period Pension related amounts Total Deferred Inflows of Resources  NET POSITION (DEFICIT)  Net investment in capital assets Restricted for: Debt service   | 0 440 000  |    | 00 057 054  |    | 450.070.000                                |    |                  |
| Land Improvements (non-depreciable)  Land Improvements (depreciable)  Buildings  Machinery and equipment Intangibles Infrastructure  Less: Accumulated depreciation/amortization  Total Assets  DEFERRED OUTFLOWS OF RESOURCES  Unamortized loss on advance refunding Pension related amounts  Total Deferred Outflows of Resources  LIABILITIES  Accounts payable  Accrued payroll and payroll taxes Other accrued liabilities and deposits Due to other governments Noncurrent Liabilities Due within one year Due in more than one year Total Liabilities  DEFERRED INFLOWS OF RESOURCES  Property taxes levied for next period Pension related amounts  Total Deferred Inflows of Resources  NET POSITION (DEFICIT)  Net investment in capital assets Restricted for: Debt service   | 8,418,666  |    | 29,857,354  |    | 158,276,020                                |    | -                |
| Land Improvements (depreciable)  Buildings  Machinery and equipment Intangibles Infrastructure Less: Accumulated depreciation/amortization  Total Assets  DEFERRED OUTFLOWS OF RESOURCES Unamortized loss on advance refunding Pension related amounts  Total Deferred Outflows of Resources  LIABILITIES  Accounts payable Accrued payroll and payroll taxes Other accrued liabilities and deposits Due to other governments Noncurrent Liabilities Due within one year Due in more than one year Total Liabilities  DEFERRED INFLOWS OF RESOURCES  Property taxes levied for next period Pension related amounts Total Deferred Inflows of Resources  NET POSITION (DEFICIT)  Net investment in capital assets Restricted for: Debt service  | 9,124,695  |    | 13,130,495  |    | 42,255,190                                 |    | -                |
| Buildings         24           Machinery and equipment         7           Intangibles         19           Less: Accumulated depreciation/amortization         (20           Total Assets         90           DEFERRED OUTFLOWS OF RESOURCES           Unamortized loss on advance refunding           Pension related amounts         5           Total Deferred Outflows of Resources         5           LIABILITIES           Accounts payable         1           Accrued payroll and payroll taxes         1           Other accrued liabilities and deposits         1           Due to other governments         1           Noncurrent Liabilities         1           Due within one year         4           Due within one year         4           Total Liabilities         41           DEFERRED INFLOWS OF RESOURCES           Property taxes levied for next period         17           Pension related amounts         2           Total Deferred Inflows of Resources         20           NET POSITION (DEFICIT)           Net investment in capital assets         34           Restricted for:         Debt service   | 5,597,135  |    | -   |    | 55,597,135                                 |    | -                |
| Machinery and equipment Intangibles Infrastructure  | 24,314,285   |    | 222,565,224   |    | 246,879,509                                |    | -                |
| Intangibles Infrastructure Less: Accumulated depreciation/amortization  Total Assets  DEFERRED OUTFLOWS OF RESOURCES Unamortized loss on advance refunding Pension related amounts Total Deferred Outflows of Resources  LIABILITIES  Accounts payable Accrued payroll and payroll taxes Other accrued liabilities and deposits Due to other governments Noncurrent Liabilities Due within one year Due in more than one year Total Liabilities  DEFERRED INFLOWS OF RESOURCES  Property taxes levied for next period Pension related amounts Total Deferred Inflows of Resources  NET POSITION (DEFICIT)  Net investment in capital assets Restricted for: Debt service   | 6,334,764  |    | 224,850,418   |    | 471,185,182                                |    | -                |
| Infrastructure         19           Less: Accumulated depreciation/amortization         (20           Total Assets         90           DEFERRED OUTFLOWS OF RESOURCES           Unamortized loss on advance refunding           Pension related amounts         5           Total Deferred Outflows of Resources         5           LIABILITIES           Accounts payable         1           Accorded payroll and payroll taxes         1           Other accrued liabilities and deposits         1           Due to other governments         1           Noncurrent Liabilities         4           Due within one year         4           Due in more than one year         30           Total Liabilities         41           DEFERRED INFLOWS OF RESOURCES           Property taxes levied for next period         17           Pension related amounts         2           Total Deferred Inflows of Resources         20           NET POSITION (DEFICIT)           Net investment in capital assets         34           Restricted for:         Debt service   | 0,649,094  |    | 71,411,150  |    | 142,060,244                                |    | 334,019          |
| Less: Accumulated depreciation/amortization         (20           DEFERRED OUTFLOWS OF RESOURCES           Unamortized loss on advance refunding           Pension related amounts         5           Total Deferred Outflows of Resources         5           LIABILITIES           Accounts payable         1           Accrued payroll and payroll taxes         1           Other accrued liabilities and deposits         1           Due to other governments         1           Noncurrent Liabilities         4           Due within one year         4           Due in more than one year         30           Total Liabilities         41           DEFERRED INFLOWS OF RESOURCES           Property taxes levied for next period         17           Pension related amounts         2           Total Deferred Inflows of Resources         20           NET POSITION (DEFICIT)           Net investment in capital assets         34           Restricted for:         Debt service  | 6,342,087  |    | 655,053   |    | 6,997,140                                  |    | -                |
| DEFERRED OUTFLOWS OF RESOURCES   | 3,902,565  |    | -   |    | 193,902,565                                |    | -                |
| DEFERRED OUTFLOWS OF RESOURCES Unamortized loss on advance refunding Pension related amounts Total Deferred Outflows of Resources  LIABILITIES  Accounts payable Accrued payroll and payroll taxes Other accrued liabilities and deposits Due to other governments 10 Noncurrent Liabilities Due within one year Due in more than one year Total Liabilities  DEFERRED INFLOWS OF RESOURCES  Property taxes levied for next period Pension related amounts Total Deferred Inflows of Resources  NET POSITION (DEFICIT)  Net investment in capital assets Restricted for: Debt service  | 4,993,875)   |    | (209,889,567)   |    | (414,883,442)                              |    | (230,065)        |
| DEFERRED OUTFLOWS OF RESOURCES           Unamortized loss on advance refunding           Pension related amounts         5           Total Deferred Outflows of Resources         5           LIABILITIES           Accounts payable         1           Accrued payroll and payroll taxes         1           Other accrued liabilities and deposits         1           Due to other governments         1           Noncurrent Liabilities         4           Due within one year         4           Due in more than one year         30           Total Liabilities         41           DEFERRED INFLOWS OF RESOURCES           Property taxes levied for next period         17           Pension related amounts         2           Total Deferred Inflows of Resources         20           NET POSITION (DEFICIT)           Net investment in capital assets         34           Restricted for:         Debt service  | 2,426,249  |    | 451,925,730   |    | 1,354,351,979                              |    | 8,046,917        |
| Unamortized loss on advance refunding Pension related amounts  Total Deferred Outflows of Resources   LIABILITIES  Accounts payable Accrued payroll and payroll taxes Other accrued liabilities and deposits Due to other governments Noncurrent Liabilities Due within one year Due in more than one year Total Liabilities  DEFERRED INFLOWS OF RESOURCES  Property taxes levied for next period Pension related amounts Total Deferred Inflows of Resources  NET POSITION (DEFICIT)  Net investment in capital assets Restricted for: Debt service  |  |    |   |    |  |    |                  |
| Pension related amounts         5           LIABILITIES           Accounts payable         1           Accrued payroll and payroll taxes         1           Other accrued liabilities and deposits         1           Due to other governments         1           Noncurrent Liabilities         1           Due within one year         4           Due in more than one year         30           Total Liabilities         41           DEFERRED INFLOWS OF RESOURCES           Property taxes levied for next period         17           Pension related amounts         2           Total Deferred Inflows of Resources         20           NET POSITION (DEFICIT)           Net investment in capital assets         34           Restricted for:         Debt service  |  |    |   |    |  |    |                  |
| Total Deferred Outflows of Resources   | 805,079  |    | 190,430   |    | 995,509                                    |    | -                |
| LIABILITIES           Accounts payable         1           Accrued payroll and payroll taxes         1           Other accrued liabilities and deposits         1           Due to other governments         1           Noncurrent Liabilities         2           Due within one year         4           Due in more than one year         30           Total Liabilities         41           DEFERRED INFLOWS OF RESOURCES           Property taxes levied for next period         17           Pension related amounts         2           Total Deferred Inflows of Resources         20           NET POSITION (DEFICIT)           Net investment in capital assets         34           Restricted for:         Debt service  | 8,852,727  |    | 10,322,996  |    | 69,175,723                                 |    |                  |
| Accounts payable       1         Accrued payroll and payroll taxes       1         Other accrued liabilities and deposits       1         Due to other governments       1         Noncurrent Liabilities       2         Due within one year       3         Due in more than one year       30         Total Liabilities       41         DEFERRED INFLOWS OF RESOURCES         Property taxes levied for next period       17         Pension related amounts       2         Total Deferred Inflows of Resources       20         NET POSITION (DEFICIT)         Net investment in capital assets       34         Restricted for:       Debt service  | 9,657,806  |    | 10,513,426  | _  | 70,171,232                                 |    |                  |
| Accounts payable       1         Accrued payroll and payroll taxes       1         Other accrued liabilities and deposits       1         Due to other governments       1         Noncurrent Liabilities       2         Due within one year       3         Due in more than one year       30         Total Liabilities       41         DEFERRED INFLOWS OF RESOURCES         Property taxes levied for next period       17         Pension related amounts       2         Total Deferred Inflows of Resources       20         NET POSITION (DEFICIT)         Net investment in capital assets       34         Restricted for:       Debt service  |  |    |   |    |  |    |                  |
| Accrued payroll and payroll taxes         1           Other accrued liabilities and deposits         1           Due to other governments         1           Noncurrent Liabilities         2           Due within one year         4           Due in more than one year         30           Total Liabilities         41           DEFERRED INFLOWS OF RESOURCES           Property taxes levied for next period         17           Pension related amounts         2           Total Deferred Inflows of Resources         20           NET POSITION (DEFICIT)           Net investment in capital assets         34           Restricted for:         Debt service   | 0.005.007  |    | 0.045.000   |    | 40.074.040                                 |    | 040.044          |
| Other accrued liabilities and deposits  Due to other governments  Noncurrent Liabilities  Due within one year  Due in more than one year  Total Liabilities  A1  DEFERRED INFLOWS OF RESOURCES  Property taxes levied for next period Pension related amounts  Total Deferred Inflows of Resources  NET POSITION (DEFICIT)  Net investment in capital assets  Restricted for: Debt service   | 6,625,807  |    | 2,245,809   |    | 18,871,616                                 |    | 346,644          |
| Due to other governments         1           Noncurrent Liabilities         4           Due within one year         4           Due in more than one year         30           Total Liabilities         41           DEFERRED INFLOWS OF RESOURCES           Property taxes levied for next period           Pension related amounts         2           Total Deferred Inflows of Resources         20           NET POSITION (DEFICIT)           Net investment in capital assets         34           Restricted for:         Debt service   | 1,459,267  |    | 2,152,888   |    | 13,612,155                                 |    | 72,094           |
| Noncurrent Liabilities         4           Due within one year         4           Due in more than one year         30           Total Liabilities         41           DEFERRED INFLOWS OF RESOURCES           Property taxes levied for next period         17           Pension related amounts         2           Total Deferred Inflows of Resources         20           NET POSITION (DEFICIT)           Net investment in capital assets         34           Restricted for:         Debt service   | 3,770,754  |    | 405,948   |    | 14,176,702                                 |    | 859,532          |
| Due within one year         4           Due in more than one year         30           Total Liabilities         41           DEFERRED INFLOWS OF RESOURCES           Property taxes levied for next period         17           Pension related amounts         2           Total Deferred Inflows of Resources         20           NET POSITION (DEFICIT)           Net investment in capital assets         34           Restricted for:         Debt service  | 1,977,512  |    | 474,871   |    | 12,452,383                                 |    | -                |
| Due in more than one year         30           Total Liabilities         41           DEFERRED INFLOWS OF RESOURCES           Property taxes levied for next period         17           Pension related amounts         2           Total Deferred Inflows of Resources         20           NET POSITION (DEFICIT)           Net investment in capital assets         34           Restricted for:         Debt service  |  |    |   |    |  |    |                  |
| Total Liabilities  | 6,404,933  |    | 20,974,606  |    | 67,379,539                                 |    | -                |
| Property taxes levied for next period 17 Pension related amounts 2 Total Deferred Inflows of Resources 20  NET POSITION (DEFICIT)  Net investment in capital assets 34 Restricted for: Debt service  | 9,832,924  |    | 108,452,659   |    | 418,285,583                                |    |                  |
| Property taxes levied for next period 17 Pension related amounts 2 Total Deferred Inflows of Resources 20  **NET POSITION (DEFICIT)**  Net investment in capital assets 34 Restricted for: Debt service  | 0,071,197  |    | 134,706,781   |    | 544,777,978                                |    | 1,278,270        |
| Property taxes levied for next period 17 Pension related amounts 2 Total Deferred Inflows of Resources 20  **NET POSITION (DEFICIT)**  Net investment in capital assets 34 Restricted for: Debt service  |  |    |   |    |  |    |                  |
| Pension related amounts  Total Deferred Inflows of Resources  **NET POSITION (DEFICIT)**  Net investment in capital assets  Restricted for:  Debt service  **20  * | 8,781,353  |    | 4,343,948   |    | 183,125,301                                |    |                  |
| Total Deferred Inflows of Resources  **NET POSITION (DEFICIT)**  Net investment in capital assets 34*  Restricted for:  Debt service   |  |    |   |    | 29,002,897                                 |    | -                |
| NET POSITION (DEFICIT)  Net investment in capital assets 34  Restricted for:  Debt service   | 24,635,270<br>03,416,623   | _  | 4,367,627<br>8,711,575                                    | _  | 212,128,198                                | _  |                  |
| Net investment in capital assets  Restricted for:  Debt service  | 3,410,023  |    | 6,711,373   | _  | 212,120,190                                |    |                  |
| Restricted for: Debt service   |  |    |   |    |  |    |                  |
| Restricted for: Debt service   | 4,859,468  |    | 267,959,422   |    | 612,818,890                                |    | 103,954          |
| Debt service   | ,,   |    | - ,,  |    | - ,,                                       |    | ,                |
|  | 3,572,281  |    | _   |    | 3,572,281                                  |    | _                |
| Tax deed sales   | 178,963  |    | _   |    | 178,963                                    |    | _                |
| Improvement of land information  | 734,560  |    |   |    | 734,560                                    |    |                  |
| •  |  |    | -   |    | 281,221                                    |    | _                |
| Construction or repair to bridges and culverts   | 281,221  |    | -   |    | ,  |    | -                |
|  | 0,302,526  |    | -   |    | 10,302,526                                 |    | -                |
| Grant funding  | 892,728  |    | 400.46=   |    | 892,728                                    |    | 0.40.055         |
| Capital projects   | •  |    | 198,105   |    | 198,105                                    |    | 849,850          |
| Library  | -  |    | -   |    | 114,376                                    |    | -                |
| Unrestricted (deficit)(1   | 114,376  |    | 50,863,273  | _  | 38,523,385                                 |    | 5,814,843        |
| TOTAL NET POSITION \$ 34   | -  | \$ | 319,020,800   | \$ | 667,617,035                                | \$ | 6,768,647        |

## STATEMENT OF ACTIVITIES For the Year Ended December 31, 2017

|   |                   |    |             | Pro | ogram Revenu  | es |               |
|---|-------------------|----|-------------|-----|---------------|----|---------------|
|   |                   | _  |             |     | Operating     |    | Capital       |
|   |                   |    | Charges for |     | Grants and    |    | Grants and    |
| Functions/Programs                        | Expenses          |    | Services    |     | Contributions |    | Contributions |
|   | <br>· ·           | _  | _           | _   |               | -  | -             |
| Primary Government                        |                   |    |             |     |               |    |               |
| Governmental Activities                   |                   |    |             |     |               |    |               |
| General government                        | \$<br>43,494,297  | \$ | 8,535,413   | \$  | 8,066,196     | \$ | 350           |
| Health and human services                 | 282,269,114       |    | 3,394,324   |     | 208,024,449   |    | -             |
| Public safety and criminal justice        | 127,794,643       |    | 12,552,497  |     | 7,776,933     |    | 281,531       |
| Public works                              | 10,892,323        |    | 1,446,926   |     | -             |    | 30,494,362    |
| Culture, education and recreation         | 32,962,604        |    | 15,151,109  |     | 498,486       |    | 199,127       |
| Conservation and economic development     | 6,014,195         |    | 1,782,646   |     | 2,149,662     |    | -             |
| Interest and fiscal charges               | <br>6,252,717     |    |             |     | 41,119        |    |               |
| Total Governmental Activities             | <br>509,679,893   | _  | 42,862,915  | _   | 226,556,845   | _  | 30,975,370    |
| Business-type Activities                  |                   |    |             |     |               |    |               |
| Airport                                   | 24,857,450        |    | 28,743,809  |     | _             |    | 5,304,311     |
| Highway                                   | 21,946,327        |    | 10,787,132  |     | 4,522,789     |    | -             |
| Sanitary landfill                         | 13,079,587        |    | 12,097,656  |     | 44,101        |    | -             |
| Badger Prairie Health Care Center         | 22,186,093        |    | 7,819,036   |     | 1,726,557     |    | -             |
| Printing and services                     | 1,327,283         |    | 1,242,558   |     | · · ·         |    | -             |
| Methane gas                               | <br>1,385,548     |    | 3,706,838   |     | <u>-</u>      |    | <u>-</u>      |
| Total Business-type Activities            | <br>84,782,288    | _  | 64,397,029  | _   | 6,293,447     |    | 5,304,311     |
| Total Primary Government                  | \$<br>594,462,181 | \$ | 107,259,944 | \$  | 232,850,292   | \$ | 36,279,681    |
| Component Units                           |                   |    |             |     |               |    |               |
| Henry Vilas Park Zoological Society, Inc. | 2,940,087         |    | 1,491,836   |     | 2,396,665     |    | -             |
| Total Component Units                     | \$<br>2,940,087   | \$ | 1,491,836   | \$  | 2,396,665     | \$ |               |

#### General Revenues

Taxes

Property taxes, levied for general purposes Property taxes, levied for debt service Property taxes, levied for highway purposes Sales taxes

Other taxes

Intergovernmental revenues not restricted to specific programs

Public gifts and/or grants

Investment income

Miscellaneous

Transfers

Total General Revenues and Transfers

#### **Change in Net Position**

**NET POSITION - Beginning** 

**NET POSITION - ENDING** 

| Net (Expense) Revenue and |  |
|---------------------------|--|
| Changes in Net Position   |  |
| rimary Government         |  |
| Business-type             |  |

|                 | Primary Governmer | IT              |              |
|-----------------|-------------------|-----------------|--------------|
| Governmental    | Business-type     |                 | Component    |
| Activities      | Activities        | Totals          | Unit         |
|                 |                   |                 |              |
|                 |                   |                 |              |
|                 |                   |                 |              |
| Φ (OC 000 000)  | Φ.                | Ф (00 000 000)  | Φ.           |
| \$ (26,892,338) | \$ -              | \$ (26,892,338) | \$ -         |
| (70,850,341)    | -                 | (70,850,341)    | =            |
| (107,183,682)   | -                 | (107,183,682)   | -            |
| 21,048,965      | -                 | 21,048,965      | =            |
| (17,113,882)    | _                 | (17,113,882)    | _            |
| (2,081,887)     | _                 | (2,081,887)     | _            |
| (6,211,598)     | _                 | (6,211,598)     | _            |
|                 |                   |                 |              |
| (209,284,763)   |                   | (209,284,763)   |              |
|                 |                   |                 |              |
|                 |                   |                 |              |
| -               | 9,190,670         | 9,190,670       | -            |
| -               | (6,636,406)       | (6,636,406)     | -            |
| -               | (937,830)         | (937,830)       | -            |
| -               | (12,640,500)      | (12,640,500)    | _            |
| _               | (84,725)          | (84,725)        | _            |
|                 | 2,321,290         | 2,321,290       |              |
|                 | 2,321,290         | 2,321,290       |              |
|                 | (8,787,501)       | (8,787,501)     |              |
| (200 204 762)   | (0.707.504)       | (249.072.264)   |              |
| (209,284,763)   | (8,787,501)       | (218,072,264)   |              |
|                 |                   |                 |              |
|                 |                   |                 | 040 444      |
|                 |                   |                 | 948,414      |
|                 |                   |                 |              |
|                 |                   |                 |              |
|                 |                   |                 |              |
|                 |                   |                 |              |
| 132,597,047     | -                 | 132,597,047     | -            |
| 31,026,687      | _                 | 31,026,687      | _            |
|                 | 6,386,259         | 6,386,259       | _            |
| E0 00E 066      | 0,300,239         |                 | -            |
| 58,085,966      | -                 | 58,085,966      | -            |
| 7,812,739       | -                 | 7,812,739       | -            |
| 0.040.000       |                   | 0.040.000       |              |
| 6,019,629       | -                 | 6,019,629       | -            |
| 322,631         | -                 | 322,631         | =            |
| 1,012,305       | 613,904           | 1,626,209       | 123,227      |
| 912,446         | -                 | 912,446         | 16,248       |
| (5,907,691)     | 5,907,691         |                 |              |
| 231,881,759     | 12,907,854        | 244,789,613     | 139,475      |
|                 |                   |                 |              |
| 00 500 000      | 4.400.050         | 00 747 040      | 4 007 000    |
| 22,596,996      | 4,120,353         | 26,717,349      | 1,087,889    |
|                 |                   |                 |              |
| 325,999,239     | 314,900,447       | 640,899,686     | 5,680,758    |
|                 |                   |                 |              |
| \$ 348,596,235  | \$ 319,020,800    | \$ 667,617,035  | \$ 6,768,647 |
| Ψ 0-10,030,233  | Ψ 313,020,000     | \$ 667,617,035  | Ψ 0,700,047  |

#### BALANCE SHEET - GOVERNMENTAL FUNDS As of December 31, 2017

|  |                               | General  |                      | Human<br>Services  | Γ                                     | Debt Service  |                                   | Capital<br>Projects            |      | Non-major<br>overnmental<br>Funds |    | Total<br>Governmental<br>Funds                         |
|--|-------------------------------|--|----------------------|--|---------------------------------------|---|-----------------------------------|--------------------------------|------|-----------------------------------|----|--|
| ASSETS   |                               | <u> </u>   | _                    | 00.1.000   | _                                     | 001 001 1100  |                                   |                                | _    |                                   | _  |  |
| Cash and investments Receivables   | \$                            | 32,964,693   | \$                   | 787,336  | \$                                    | 4,502,240   | \$                                | 54,138,107                     | \$   | 2,723,713                         | \$ | 95,116,089   |
| Taxes  |                               | 131,892,872  |                      | -  |                                       | 36,419,316  |                                   | -                              |      | 10,469,165                        |    | 178,781,353  |
| Delinquent taxes   |                               | 6,500,974  |                      | -  |                                       | -   |                                   | -                              |      | -                                 |    | 6,500,974  |
| Accounts   |                               | 2,553,460  |                      | 1,585,732  |                                       | -   |                                   | 59,600                         |      | 13,715                            |    | 4,212,507  |
| Loans  |                               | 36,402   |                      | -  |                                       | -   |                                   | -                              |      | 8,897,416                         |    | 8,933,818  |
| Other  |                               | 44,505   |                      | -  |                                       | -   |                                   | -                              |      | -                                 |    | 44,505   |
| Due from other governments   |                               | 15,098,642   |                      | 38,272,300   |                                       | -   |                                   | 1,868,805                      |      | 1,012,295                         |    | 56,252,042   |
| Due from other funds   |                               | 6,134,378  |                      | 121 252  |                                       | -   |                                   | 658                            |      | 20,770                            |    | 6,134,378  |
| Prepaid items Total Assets   | \$                            | 1,453,957<br>196,679,883   | \$                   | 131,352<br>40,776,720  | \$                                    | 40,921,556  | \$                                | 56,067,170                     | \$   | 23,137,074                        | _  | 1,606,737<br>357,582,403                               |
| LIABILITIES, DEFERRED INFLOWS OF<br>RESOURCES, AND FUND BALANCES<br>Liabilities  |                               |  |                      |  |                                       |   |                                   |                                |      |                                   |    |  |
| Accounts payable   | \$                            | 2,119,812  | \$                   | 11,164,705   | \$                                    | 1,125   | \$                                | 2,557,951                      | \$   | 429,849                           |    | 16,273,442   |
| Accrued payroll and payroll taxes  | Ψ                             | 8,201,797  | Ψ                    | 2,510,766  | Ψ                                     | 1,125   | Ψ                                 | 2,001,001                      | Ψ    | 620,649                           |    | 11,333,212   |
| Other accrued liabilities and deposits   |                               | 3,826,335  |                      | _,0.0,.00  |                                       | _   |                                   | _                              |      | -                                 |    | 3,826,335  |
| Due to other governments   |                               | 1,959,744  |                      | 3,836,340  |                                       | -   |                                   | 5,956,091                      |      | 221,130                           |    | 11,973,305   |
| Due to other funds   |                               | <u>-</u>   |                      | 15,993,337   |                                       | <u>-</u>  |                                   | <u> </u>                       |      | <u> </u>                          |    | 15,993,337   |
| Total Liabilities  | _                             | 16,107,688   | _                    | 33,505,148   | _                                     | 1,125   | _                                 | 8,514,042                      | _    | 1,271,628                         |    | 59,399,631   |
| Deferred Inflows of Resources  |                               |  |                      |  |                                       |   |                                   |                                |      |                                   |    |  |
| Property taxes levied for next period  |                               | 131,892,872  |                      | -  |                                       | 36,419,316  |                                   | -                              |      | 10,469,165                        |    | 178,781,353  |
| Unavailable revenues   | _                             | 2,409,913  | _                    | <u>-</u>   | _                                     |   |                                   |                                | _    | 8,722,416                         | _  | 11,132,329   |
| Total Deferred Inflows of Resources  | _                             | 134,302,785  | _                    |  |                                       | 36,419,316  | _                                 | <u>-</u>                       |      | 19,191,581                        | _  | 189,913,682  |
| Fund Balances  |                               |  |                      |  |                                       |   |                                   |                                |      |                                   |    |  |
| Nonspendable   |                               | 4,808,083  |                      | 131,352  |                                       |   |                                   | 658                            |      | 20,770                            |    | 4,960,863  |
| Restricted   |                               | 178,963  |                      | 892,728  |                                       | 4,501,115   |                                   | 47,552,470                     |      | 2,653,095                         |    | 55,778,371   |
| Committed  |                               | 2 110 204  |                      | 6,247,492  |                                       | -   |                                   | -                              |      | -                                 |    | 6,247,492  |
| Assigned   |                               | 3,119,394<br>38,162,970  |                      | -  |                                       | -   |                                   | -                              |      | -                                 |    | 3,119,394<br>38,162,970                                |
| Unassigned Total Fund Balances   |                               | 46,269,410   | _                    | 7,271,572  |                                       | 4,501,115   |                                   | 47,553,128                     |      | 2,673,865                         | _  | 108,269,090  |
| Total Liabilities, Deferred Inflows of   |                               |  |                      | _  |                                       |   |                                   | _                              |      |                                   |    | , ,  |
| Resources, and Fund Balances   | \$                            | 196,679,883  | \$                   | 40,776,720   | \$                                    | 40,921,556  | \$                                | 56,067,170                     | \$   | 23,137,074                        |    |  |
| Amounts reported for governmental activities in t  | the sta                       | atement of net (   | oosi                 | tion are differe   | ent b                                 | pecause:  |                                   |                                |      |                                   |    |  |
| Capital assets used in governmental funds are  | not fi                        | nancial resourc  | es                   | and, therefore   | , are                                 | e not reported  | in the                            | e funds. See N                 | lote | II.A.                             |    | 548,246,769  |
| access acces in governmental rando are   |                               |  |                      |  |                                       |   |                                   |                                |      |                                   |    | 11 122 220   |
| Some receivables that are not currently availat statements but are recognized as revenue w   |                               | •  |                      |  |                                       |   |                                   | . B.                           |      |                                   |    | 11,132,329   |
| Some receivables that are not currently available  | hen e                         | arned in the go  | ver                  | nment-wide sta   | aten                                  | nents. See No   | te IV                             |                                |      |                                   |    | (7,589,249)  |
| Some receivables that are not currently availat statements but are recognized as revenue w   | hen e                         | arned in the go  | veri<br>es a         | nment-wide sta   | aten<br>rted                          | nents. See No   | te IV<br>ment                     | al funds.                      |      |                                   |    |  |
| Some receivables that are not currently availat statements but are recognized as revenue w  The net pension liability does not relate to curr  Deferred outflows of resources related to pens  | hen e<br>ent fir<br>sions c   | arned in the go  | es a                 | nment-wide stand is not reporent financial re  | aten<br>rted<br>esou                  | nents. See No<br>in the governi<br>urces and are                                      | te IV<br>ment                     | al funds.<br>eported           |      |                                   |    | (7,589,249)  |
| Some receivables that are not currently available statements but are recognized as revenue where the net pension liability does not relate to currently perferred outflows of resources related to pension the governmental funds.  Deferred inflows of resources related to pension the governmental funds.   | when e<br>rent fir<br>sions o | nancial resource do not relate to  | es a<br>curr         | nment-wide stand is not reported in ancial research financial research financial research  | aten<br>rted<br>esou                  | nents. See No<br>in the governi<br>urces and are<br>rces and are no                   | te IV<br>ment                     | al funds.<br>eported           |      |                                   |    | (7,589,249)<br>58,167,214                              |
| Some receivables that are not currently availat statements but are recognized as revenue w  The net pension liability does not relate to curr  Deferred outflows of resources related to pens in the governmental funds.  Deferred inflows of resources related to pension the governmental funds.   | when e                        | named in the go<br>nancial resource<br>do not relate to<br>o not relate to co<br>of net position a | es a<br>curr<br>urre | nment-wide stand is not reported in ancial resort financial resorted in ancial resorted in a covernmental and a covernmental an | aten<br>rted<br>esou<br>sour          | nents. See No in the governi urces and are rces and are no rities.                    | te IV<br>ment<br>not re           | al funds.<br>eported<br>ported |      |                                   |    | (7,589,249)<br>58,167,214<br>(24,333,178)              |
| Some receivables that are not currently availat statements but are recognized as revenue w.  The net pension liability does not relate to curr. Deferred outflows of resources related to pension the governmental funds.  Deferred inflows of resources related to pension the governmental funds.  Internal service funds are reported in the state. Some liabilities, including long-term debt, are related to pension the service funds are reported in the state. | when e                        | nancial resource<br>do not relate to<br>o not relate to co<br>of net position a<br>e and payable   | es a<br>curr<br>urre | nment-wide stand is not reported in ancial resolution of the control of the control of the courrent period in the course in  | aten<br>rted<br>esou<br>sour<br>activ | ments. See No in the governing frees and are frees and are no rities. and, therefore, | te IV<br>ment<br>not re<br>ot rep | al funds. eported ported       | nere | fore,                             |    | (7,589,249)<br>58,167,214<br>(24,333,178)<br>2,024,857 |

## STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES - GOVERNMENTAL FUNDS For the Year Ended December 31, 2017

| REVENUES                              | General        | Human<br>Services | Debt Service   | Capital<br>Projects | Non-major<br>Governmental<br>Funds | Total<br>Governmental<br>Funds |
|---------------------------------------|----------------|-------------------|----------------|---------------------|------------------------------------|--------------------------------|
| Taxes                                 | \$ 187,830,936 | ¢                 | \$ 31,026,687  | ¢                   | \$ 10,424,009                      | \$ 229,281,632                 |
| Intergovernmental                     | 34,479,160     | 208,800,336       | 31,858         | 3,498,903           | 1,713,652                          | 248,523,909                    |
| Public charges for services           | 20,664,618     | 2,517,976         | 31,030         | 3,490,903           | 800,611                            | 23,983,205                     |
| Fines, forfeitures and penalties      | 2,165,815      | 2,317,970         | _              | _                   | -                                  | 2,165,815                      |
| Licenses and permits                  | 1,311,297      | 243,000           | _              | _                   | _                                  | 1,554,297                      |
| Investment income                     | 559,196        | 5,637             | 9,560          | 339,089             | 24,767                             | 938,249                        |
| Miscellaneous                         | 2,576,269      | 59,891            | 347,950        | -                   | 200,777                            | 3,184,887                      |
| Total Revenues                        | 249,587,291    | 211,626,840       | 31,416,055     | 3,837,992           | 13,163,816                         | 509,631,994                    |
| Total Nevertues                       |                |                   |                |                     | . 0, . 00, 0 . 0                   |                                |
| EXPENDITURES                          |                |                   |                |                     |                                    |                                |
| Current General government            | 32,535,204     |                   |                |                     | 50,712                             | 32,585,916                     |
| Health and human services             | 632,985        | 270,559,356       | -              | -                   | 5,446,538                          | 276,638,879                    |
| Public safety and criminal justice    | 111,560,928    | 270,559,550       | _              | -                   | 3,440,336                          | 111,560,928                    |
| Public works                          | 1,008,383      |                   | _              | _                   | -                                  | 1,008,383                      |
| Culture, education and recreation     | 19,935,068     | _                 | _              | _                   | 5,103,327                          | 25,038,395                     |
| Conservation and economic development | 4,644,547      | _                 | _              | _                   | 2,016,443                          | 6,660,990                      |
| Capital Outlay                        | 132,265        | -                 | -              | 55,067,166          | 481,256                            | 55,680,687                     |
| Debt Service                          | 102,200        |                   |                | 00,007,100          | 401,200                            | 00,000,007                     |
| Principal retirement                  | _              | -                 | 33,996,499     | _                   | _                                  | 33,996,499                     |
| Interest and fees                     | -              | -                 | 6,897,314      | _                   | _                                  | 6,897,314                      |
| Total Expenditures                    | 170,449,380    | 270,559,356       | 40,893,813     | 55,067,166          | 13,098,276                         | 550,067,991                    |
|                                       |                |                   |                |                     |                                    |                                |
| Excess (deficiency) of revenues       |                |                   |                |                     |                                    |                                |
| over (under) expenditures             | 79,137,911     | (58,932,516)      | (9,477,758)    | (51,229,174)        | 65,540                             | (40,435,997)                   |
| OTHER FINANCING SOURCES (USES)        |                |                   |                |                     |                                    |                                |
| General obligation debt issued        | -              | -                 | -              | 56,123,422          | 93,325                             | 56,216,747                     |
| Refunding bonds issued                | =              | =                 | 4,840,426      | -                   | =                                  | 4,840,426                      |
| Debt premium                          | =              | =                 | 3,723,632      | -                   | =                                  | 3,723,632                      |
| Sale of capital assets                | -              | -                 |                | -                   | 4,539                              | 4,539                          |
| Transfers in                          | 5,856,088      | 66,334,981        | 4,094,801      | 52,895              | · -                                | 76,338,765                     |
| Transfers out                         | (81,285,630)   | (371,133)         | <del>_</del> _ | (339,088)           | (172,139)                          | (82,167,990)                   |
| Total Other Financing Sources (Uses)  | (75,429,542)   | 65,963,848        | 12,658,859     | 55,837,229          | (74,275)                           | 58,956,119                     |
| Net Change in Fund Balances           | 3,708,369      | 7,031,332         | 3,181,101      | 4,608,055           | (8,735)                            | 18,520,122                     |
| FUND BALANCES - Beginning             | 42,561,041     | 240,240           | 1,320,014      | 42,945,073          | 2,682,600                          | 89,748,968                     |
| FUND BALANCES - ENDING                | \$ 46,269,410  | \$ 7,271,572      | \$ 4,501,115   | \$ 47,553,128       | \$ 2,673,865                       | \$ 108,269,090                 |

# RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES For the Year Ended December 31, 2017

| Net change in fund balances - total governmental funds  | \$<br>18,520,122   |
|---|--|
| Amounts reported for governmental activities in the statement of activities are different because:  |  |
| Governmental funds report capital outlays as expenditures. However, in the statement of net position the cost of these assets is capitalized and they are depreciated over their estimated useful lives with depreciation expense reported in the statement of activities.  |  |
| Capital outlay is reported as an expenditure in the fund financial statements but is capitalized in the government-wide financial statements  Less: Some items are reported as capital outlay but are not capitalized  Depreciation is reported in the government-wide statements - less internal service funds  Capital contributions reported in the government-wide statements | 55,680,687<br>(12,727,314)<br>(17,499,547)<br>28,214,671                                       |
| Net effect of various miscellaneous transactions involving capital assets (i.e., sales, trade-ins) is to decrease net position.   | (1,952,045)  |
| Receivables not currently available are reported as deferred revenue in the fund financial statements but are recognized as revenue when earned in the government-wide financial statements.  | 383,927  |
| Debt issued provides current financial resources to governmental funds, but issuing debt increases long-term liabilities in the statement of net position. Repayment of debt principal is an expenditure in the governmental funds, but the repayment reduces long-term liabilities in the statement of net position.  Debt issued  Debt repaid                                   | (61,057,173)<br>33,996,499   |
| Governmental funds report debt premiums and discounts as other financing sources (uses) or expenditures. However, in the statement of net position, these are reported as additions to or deductions from long-term debt. These are allocated over the period the debt is outstanding in the statement of activities and are reported as interest expense.                        | (2,625,010)  |
| Some expenses in the statement of activities do not require the use of current financial resources and, therefore, are not reported as expenditures in the governmental funds.  |  |
| Compensated absences Other postemployment benefits Accrued interest on debt Deferred loss on refunding Net pension liability Deferred outflows of resources related to pensions Deferred inflows of resources related to pensions   | (4,430,294)<br>(2,373,020)<br>(237,536)<br>(210,193)<br>7,058,216<br>(23,448,192)<br>7,152,015 |
| Internal service funds are used by management to charge the costs of workers compensation, liability insurance and food service costs to individual funds. The change in net position of the internal service funds is reported with governmental activities.   | (1,848,817)  |
| CHANGE IN NET POSITION OF GOVERNMENTAL ACTIVITIES   | \$<br>22,596,996   |

## STATEMENT OF NET POSITION - PROPRIETARY FUNDS As of December 31, 2017

|   | Business-type Activities - Enterprise Funds |              |                      |  |
|---|---|--------------|----------------------|--|
| ASSETS                                      | Airport                                     | Highway      | Sanitary<br>Landfill |  |
| Current Assets                              |   |              |                      |  |
| Cash and investments                        | \$ 53,285,258                               | \$ 3,146,479 | \$ 2,050,719         |  |
| Taxes receivable                            | -   | 4,343,948    | -                    |  |
| Accounts receivable, net                    | 1,975,630                                   | 49,284       | 720,554              |  |
| Due from other governments                  | 66,639                                      | 3,678,640    | 183,353              |  |
| Due from other funds                        | -   | -            | -                    |  |
| Inventories                                 | -   | 2,317,817    | -                    |  |
| Prepaid items                               | 45,685                                      | 6,030        | 19,553               |  |
| Restricted cash and investments             |   |              |                      |  |
| Total Current Assets                        | 55,373,212                                  | 13,542,198   | 2,974,179            |  |
| Noncurrent Assets                           |   |              |                      |  |
| Restricted Assets                           |   |              |                      |  |
| Cash and investments                        | 198,105                                     | 3,092,145    | 8,078,432            |  |
| Deposits with Wisconsin Municipal           | 100,100                                     | 0,00=,       | 0,010,102            |  |
| Mutual Insurance Company                    |   |              |                      |  |
| Initial investment                          | _   | _            | _                    |  |
| Self-insured retention account              | _   | -            | -                    |  |
| Advance to other funds                      | _   | -            | -                    |  |
| Capital Assets                              |   |              |                      |  |
| Land  | 27,420,479                                  | 1,063,837    | 1,327,050            |  |
| Construction in progress                    | 5,613,047                                   | 1,767,687    | 772,097              |  |
| Land improvements                           | 192,879,553                                 | 1,754,589    | 26,054,365           |  |
| Buildings                                   | 174,334,128                                 | 20,243,952   | 8,238,751            |  |
| Machinery and equipment                     | 18,658,787                                  | 28,517,101   | 11,885,151           |  |
| Intangibles                                 | 584,586                                     | -            | -                    |  |
| Less: Accumulated depreciation/amortization | (151,037,650)                               | (18,286,209) | (29,093,071)         |  |
| Total Capital Assets (Net)                  | 268,452,930                                 | 35,060,957   | 19,184,343           |  |
| Total Noncurrent Assets                     | 268,651,035                                 | 38,153,102   | 27,262,775           |  |
| Total Assets                                | 324,024,247                                 | 51,695,300   | 30,236,954           |  |
| DEFERRED OUTFLOWS OF RESOURCES              |   |              |                      |  |
| Unamortized loss on advance refunding       | -   | -            | -                    |  |
| Pension related amounts                     | 2,066,305                                   | 3,162,551    | 617,546              |  |
| Total Deferred Outflows of Resources        | 2,066,305                                   | 3,162,551    | 617,546              |  |

| _B                   | Susiness-type | Governmental |               |               |
|----------------------|---------------|--------------|---------------|---------------|
| Badger Prairie Non-r |               | Non-major    |               | Activities -  |
| Health Care          |               | Enterprise   |               | Internal      |
|                      | Center        | Funds        | Totals        | Service Funds |
|                      |               |              |               |               |
| \$                   | 1,504,413     | \$ 57,163    | \$ 60,044,032 | \$ 26,643     |
|                      | -             | -            | 4,343,948     | -             |
|                      | 273,467       | 274,401      | 3,293,336     | 72,201        |
|                      | 428,872       | 85,185       | 4,442,689     | 62,319        |
|                      | -             | 2,207,463    | 2,207,463     | 7,651,496     |
|                      | 29,862        | 158,784      | 2,506,463     | -             |
|                      | 3,549         | -            | 74,817        | -             |
|                      | 67,829        |              | 67,829        |               |
|                      | 2,307,992     | 2,782,996    | 76,980,577    | 7,812,659     |
|                      |               |              |               |               |
|                      | 249,629       | 11,298,450   | 22,916,761    | 173,560       |
|                      | _             | -            | -             | 1,809,171     |
|                      | -             | -            | -             | 800,642       |
|                      | -             | -            | -             | 1,690,542     |
|                      | 45,988        | -            | 29,857,354    | -             |
|                      | 467,026       | 4,510,638    | 13,130,495    | 157,758       |
|                      | 1,876,717     | -            | 222,565,224   | -             |
|                      | 21,774,686    | 258,901      | 224,850,418   | 2,030,371     |
|                      | 4,044,591     | 8,305,520    | 71,411,150    | 1,331,866     |
|                      | 70,467        | -            | 655,053       | -             |
|                      | (6,462,877)   | (5,009,760)  | (209,889,567) | (2,077,348)   |
|                      | 21,816,598    | 8,065,299    | 352,580,127   | 1,442,647     |
|                      | 22,066,227    | 19,363,749   | 375,496,888   | 5,916,562     |
|                      | 24,374,219    | 22,146,745   | 452,477,465   | 13,729,221    |
|                      | 40- 4         |              |               |               |
|                      | 190,430       | -            | 190,430       | -             |
|                      | 4,231,730     | 244,864      | 10,322,996    | 685,513       |
| _                    | 4,422,160     | 244,864      | 10,513,426    | 685,513       |

## STATEMENT OF NET POSITION - PROPRIETARY FUNDS As of December 31, 2017

|   | Business-type Activities - Enterprise Funds |               |                       |  |
|---|---|---------------|-----------------------|--|
|   | Airport                                     | Highway       | Sanitary<br>Landfill  |  |
| LIABILITIES                                       |   |               |                       |  |
| Current Liabilities                               |   |               |                       |  |
| Accounts payable                                  | \$ 386,559                                  | \$ 830,685    | \$ 721,572            |  |
| Accrued payroll and payroll taxes                 | 375,272                                     | 767,769       | 105,496               |  |
| Accrued compensated absences                      | 626,276                                     | 872,888       | 229,102               |  |
| Other accrued liabilities and deposits            | 90,743                                      | 85,837        | 54,143                |  |
| Due to other governments                          | 69,919                                      | 48,653        | 337,977               |  |
| Current portion of general obligation debt        | 10,440,000                                  | 2,255,049     | 2,476,157             |  |
| Current portion of leases payable                 |   |               |                       |  |
| Total Current Liabilities                         | 11,988,769                                  | 4,860,881     | 3,924,447             |  |
| Noncurrent Liabilities                            |   |               |                       |  |
| Advances from other funds                         | _   | _             | _                     |  |
| Leases payable                                    | _   | _             | _                     |  |
| Accrued compensated absences                      | 2,227,182                                   | 3,213,242     | 727,647               |  |
| Long-term care and postclosure care costs payable | _,  | -             | 10,454,374            |  |
| Other post-employment benefits                    | 979,159                                     | 2,016,003     | 310,644               |  |
| General obligation debt (including unamortized    | 0.0,.00                                     | _,0.0,000     | 0.0,0                 |  |
| premium)  | 11,773,170                                  | 24,529,415    | 16,652,583            |  |
| Net pension liability                             | 253,659                                     | 422,873       | 67,584                |  |
| Total Noncurrent Liabilities                      | 15,233,170                                  | 30,181,533    | 28,212,832            |  |
| Total Liabilities                                 | 27,221,939                                  | 35,042,414    | 32,137,279            |  |
|   |   |               |                       |  |
| DEFERRED INFLOWS OF RESOURCES                     |   | 4 2 4 2 0 4 2 |                       |  |
| Property taxes levied for next period             | -   | 4,343,948     | -                     |  |
| Pension related amounts                           | 876,730                                     | 1,320,331     | 257,517               |  |
| Total Deferred Inflows of Resources               | 876,730                                     | 5,664,279     | 257,517               |  |
| NET POSITION (DEFICIT)                            |   |               |                       |  |
| Net investment in capital assets                  | 246,239,760                                 | 11,368,638    | 940,804               |  |
| Restricted for:                                   | •   | •             | •                     |  |
| Capital projects                                  | 198,105                                     | _             | -                     |  |
| Unrestricted (deficit)                            | 51,554,018                                  | 2,782,520     | (2,481,100)           |  |
| C. Collinson (dollar)                             |   |               |                       |  |
| TOTAL NET POSITION (DEFICIT)                      | \$ 297,991,883                              | \$ 14,151,158 | <u>\$ (1,540,296)</u> |  |

| Ba | Business-type<br>adger Prairie<br>Health Care<br>Center            | Activities - En<br>Non-major<br>Enterprise<br>Funds                               | terprise Funds  Totals   | Governmental<br>Activities -<br>Internal<br>Service Funds                              |
|----|--|---|--|--|
| \$ | 209,531<br>858,649<br>899,545<br>53,876<br>7,081<br>1,337,783      | \$ 97,462<br>45,702<br>98,630<br>121,349<br>11,241<br>1,739,176<br>-<br>2,113,560 | \$ 2,245,809<br>2,152,888<br>2,726,441<br>405,948<br>474,871<br>18,248,165<br>-<br>26,254,122  | \$ 352,365<br>126,055<br>103,659<br>9,015,608<br>4,207<br>54,639<br>6,530<br>9,663,063 |
|    | 2,636,557<br>-<br>1,885,149<br>14,888,391<br>552,631<br>19,962,728 | 551,735<br>-<br>377,142<br>-<br>208,311<br>14,244,836<br>32,107<br>15,414,131     | 551,735<br>-<br>9,181,770<br>10,454,374<br>5,399,266<br>82,088,395<br>1,328,854<br>109,004,394 | 1,138,807<br>6,951<br>416,767<br>-<br>390,969<br>381,773<br>89,455<br>2,424,722        |
|    | 23,329,193<br>-<br>1,809,224<br>1,809,224                          | 17,527,691<br>-<br>103,825<br>103,825   | 4,343,948<br>4,367,627<br>8,711,575  | 12,087,785<br>-<br>302,092<br>302,092  |
|    | 6,030,483<br>-<br>(2,372,521)                                      | 3,379,737<br>-<br>1,380,356   | 267,959,422<br>198,105<br>50,863,273   | 1,166,314<br>-<br>858,543  |
| \$ | 3,657,962  | \$4,760,093   | \$ 319,020,800   | \$ 2,024,857   |

## STATEMENT OF REVENUES, EXPENSES AND CHANGES IN NET POSITION - PROPRIETARY FUNDS For the Year Ended December 31, 2017

|  | Business-type Activities - Enterprise Funds |               |                      |  |
|--|---|---------------|----------------------|--|
|  | Airport                                     | Highway       | Sanitary<br>Landfill |  |
| OPERATING REVENUES                               |   |               |                      |  |
| Charges for services                             | \$ 14,600,520                               | \$ 10,756,709 | \$ 12,079,981        |  |
| Intergovernmental charges for services           | -   | 4,297,783     | 3,825                |  |
| Parking and rental fees, tolls, and fines        | 10,295,812                                  | -             | -                    |  |
| Other  | -   | 30,423        | 17,675               |  |
| Total Operating Revenues                         | 24,896,332                                  | 15,084,915    | 12,101,481           |  |
| OPERATING EXPENSES                               |   |               |                      |  |
| Personal services                                | 7,296,340                                   | 11,323,343    | 2,167,346            |  |
| Contractual services                             | 3,256,846                                   | 1,177,203     | 883,607              |  |
| Highway operations                               | -   | 6,314,821     | -                    |  |
| Insurance services                               | -   | -             | -                    |  |
| Other  | 3,140,447                                   | -             | 7,127,851            |  |
| Depreciation                                     | 10,616,815                                  | 2,490,210     | 2,307,076            |  |
| Total Operating Expenses                         | 24,310,448                                  | 21,305,577    | 12,485,880           |  |
| Operating Income (Loss)                          | 585,884                                     | (6,220,662)   | (384,399)            |  |
| NONOPERATING REVENUES (EXPENSES)                 |   |               |                      |  |
| Taxes  | -   | 6,386,259     | -                    |  |
| Intergovernmental grants                         | -   | 225,006       | 40,276               |  |
| Investment income                                | 417,454                                     | 69,771        | 74,870               |  |
| Interest expense                                 | (666,754)                                   | (731,492)     | (447,098)            |  |
| Amortization of bond premium                     | 121,086                                     | 90,742        | 107,970              |  |
| Amortization of loss on refunding                | -   | -             | -                    |  |
| Loss on sale of capital assets                   | (1,334)                                     | -             | (254,579)            |  |
| Passenger facility charges                       | 3,847,477                                   | -             | -                    |  |
| Total Nonoperating Revenues (Expenses)           | 3,717,929                                   | 6,040,286     | (478,561)            |  |
| Income (Loss) Before Contributions and Transfers | 4,303,813                                   | (180,376)     | (862,960)            |  |
| Capital contributions                            | 5,304,311                                   | -             | -                    |  |
| Transfers in                                     | -   | -             | 5,786                |  |
| Transfers out                                    | (54,321)                                    | (102,344)     | (26,056)             |  |
| Change in Net Position                           | 9,553,803                                   | (282,720)     | (883,230)            |  |
| TOTAL NET POSITION (DEFICIT) - Beginning         | 288,438,080                                 | 14,433,878    | (657,066)            |  |
| TOTAL NET POSITION (DEFICIT) - ENDING            | \$ 297,991,883                              | \$ 14,151,158 | \$ (1,540,296)       |  |

| Business-typ   | oe Activities - Ent | erprise Funds  | Governmental  |
|----------------|---------------------|----------------|---------------|
| Badger Prairie | Non-major           |                | Activities-   |
| Health Care    | •                   |                | Internal      |
| Center         | Funds               | Totals         | Service Funds |
|                |                     |                |               |
| \$ 7,817,851   | \$ 4,949,396        | \$ 50,204,457  | \$ 9,021,069  |
| -              | -                   | 4,301,608      | -             |
| -              | -                   | 10,295,812     | -             |
| 1,185          |                     | 49,283         | 6,000         |
| 7,819,036      | 4,949,396           | 64,851,160     | 9,027,069     |
|                |                     |                |               |
| 15,876,721     | 959,029             | 37,622,779     | 2,360,402     |
| 3,509,148      | 158,014             | 8,984,818      | 14,965        |
| -              | -                   | 6,314,821      | -             |
| -              | -                   | -              | 5,925,988     |
| 1,255,916      | 1,171,064           | 12,695,278     | 2,501,653     |
| 920,004        | 315,731             | 16,649,836     | 62,102        |
| 21,561,789     | 2,603,838           | 82,267,532     | 10,865,110    |
| (12 742 752)   | 2 245 550           | (17 /16 272)   | (1 020 041)   |
| (13,742,753)   | 2,345,558           | (17,416,372)   | (1,838,041)   |
| -              | _                   | 6,386,259      | -             |
| 1,726,557      | -                   | 1,991,839      | -             |
| 1,824          | 49,985              | 613,904        | 73,986        |
| (625,817)      | (108,993)           | (2,580,154)    | (6,296)       |
| 34,570         | -                   | 354,368        | -             |
| (33,057)       | -                   | (33,057)       | -             |
| -              | -                   | (255,913)      | _             |
| -              | -                   | 3,847,477      | -             |
| 1,104,077      | (59,008)            | 10,324,723     | 67,690        |
|                |                     |                |               |
| (12,638,676)   | 2,286,550           | (7,091,649)    | (1,770,351)   |
| -              | -                   | 5,304,311      | -             |
| 11,979,335     | -                   | 11,985,121     | 2,605         |
| (117,989)      | (5,776,720)         | (6,077,430)    | (81,071)      |
| (777,330)      | (3,490,170)         | 4,120,353      | (1,848,817)   |
| 4,435,292      | 8,250,263           | 314,900,447    | 3,873,674     |
| \$ 3,657,962   | \$ 4,760,093        | \$ 319,020,800 | \$ 2,024,857  |

#### STATEMENT OF CASH FLOWS -PROPRIETARY FUNDS For the Year Ended December 31, 2017

|  | Business-type Activities - Enterprise Funds |                             |                            |
|--|---|-----------------------------|----------------------------|
|  | Airport                                     | Highway                     | Sanitary<br>Landfill       |
| CASH FLOWS FROM OPERATING ACTIVITIES  Received from customers  Received from other funds | \$ 25,258,654                               | \$ 14,775,697               | \$ 12,055,425              |
| Paid to suppliers for goods and services Paid to employees for services                  | (6,969,411)<br>(6,498,843)                  | (8,155,181)<br>(10,536,644) | (7,821,957)<br>(2,167,346) |
| Net Cash Flows From Operating Activities   | 11,790,400                                  | (3,916,128)                 | 2,066,122                  |
| CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES  |   |                             | 5 700                      |
| Transfers in<br>Transfers out  | (54,321)                                    | (102,344)                   | 5,786<br>(26,056)          |
| General property taxes   | (34,321)                                    | 6,221,759                   | (20,030)                   |
| Intergovernmental grants   | -   | 225,006                     | 40,276                     |
| Interfund payments   | -   | -                           | -                          |
| New advances from other funds  | -   | -                           | -                          |
| Advances from other funds  | <u>-</u>                                    | <del></del>                 | <del>-</del>               |
| Net Cash Flows From Noncapital Financing Activities                                      | (54,321)                                    | 6,344,421                   | 20,006                     |
| CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES                                 |   |                             |                            |
| Debt issued  | _   | 4,379,504                   | 2,208,534                  |
| Principal payments on capital debt   | (9,935,000)                                 | (1,770,376)                 | (2,451,971)                |
| Premium on debt issued   | -   | 265,110                     | 133,680                    |
| Interest paid on capital debt<br>Rebate on Build America Bonds                           | (686,925)                                   | (719,871)                   | (452,902)                  |
| Acquisition and construction of capital assets Passenger facility charges                | (1,430,849)<br>3,847,477                    | (3,583,940)                 | (2,124,719)                |
| Net Cash Flows From Capital and Related Financing Activities                             | (8,205,297)                                 | (1,429,573)                 | (2,687,378)                |
| CASH FLOWS FROM INVESTING ACTIVITIES   |   |                             |                            |
| Investment income  | 417,454                                     | 69,771                      | 31,196                     |
| Net Cash Flows From Investing Activities   | 417,454                                     | 69,771                      | 31,196                     |
| Net Increase (Decrease) in Cash and Cash Equivalents                                     | 3,948,236                                   | 1,068,491                   | (570,054)                  |
| CASH AND CASH EQUIVALENTS - Beginning of Year  | 49,535,127                                  | 5,170,133                   | 3,505,974                  |
| CASH AND CASH EQUIVALENTS - END OF YEAR  | \$ 53,483,363                               | \$ 6,238,624                | \$ 2,935,920               |

|    | Business-type | Activities - Ente | erprise Funds | Governmental  |
|----|---------------|-------------------|---------------|---------------|
| В  | adger Prairie | Non-major         |               | Activities -  |
| -  | Health Care   | Enterprise        |               | Internal      |
|    | Center        | Funds             | Totals        | Service Funds |
|    |               |                   |               |               |
| \$ | 7,872,475     | \$ 6,970,361      | \$ 66,932,612 | \$ -          |
| *  | -             | 847,864           | 847,864       | 9,034,908     |
|    | (4,931,783)   | (1,256,387)       | (29,134,719)  | (8,442,116)   |
|    | (14,741,163)  | (863,147)         | (34,807,143)  | (2,226,513)   |
|    | (11,800,471)  | 5,698,691         | 3,838,614     | (1,633,721)   |
| _  | (11,000,111)  | 0,000,001         |               | (1,000,721)   |
|    |               |                   |               |               |
|    | 11,979,335    | - (               | 11,985,121    | 2,605         |
|    | (117,989)     | (5,776,720)       | (6,077,430)   | (81,071)      |
|    |               | -                 | 6,221,759     | -             |
|    | 1,547,600     | -                 | 1,812,882     |               |
|    | -             | -                 | -             | 1,707,411     |
|    | -             | -                 | -             | (123,122)     |
| _  | <u>-</u>      | 25,769            | 25,769        | 97,353        |
| _  | 13,408,946    | (5,750,951)       | 13,968,101    | 1,603,176     |
|    |               |                   |               |               |
|    | 602,823       | 15,055,544        | 22,246,405    | 351,422       |
|    | (1,638,938)   | (180,705)         | (15,976,990)  | (22,646)      |
|    | 41,720        | 727,885           | 1,168,395     | 21,270        |
|    | (617,441)     | (68,132)          | (2,545,271)   | (6,296)       |
|    | 178,957       | -                 | 178,957       | -             |
|    | (388,440)     | (4,752,371)       | (12,280,319)  | (267,329)     |
|    | <u>-</u>      |                   | 3,847,477     |               |
| _  | (1,821,319)   | 10,782,221        | (3,361,346)   | 76,421        |
|    |               |                   |               |               |
| _  | 1,824         | 49,985            | 570,230       | 73,986        |
| _  | 1,824         | 49,985            | 570,230       | 73,986        |
|    | (211,020)     | 10,779,946        | 15,015,599    | 119,862       |
| _  | 2,032,891     | 575,667           | 60,819,792    | 80,341        |
| \$ | 1,821,871     | \$ 11,355,613     | \$ 75,835,391 | \$ 200,203    |

## STATEMENT OF CASH FLOWS - PROPRIETARY FUNDS

For the Year Ended December 31, 2017

|  | Bu           | siness-type          | e A | ctivities - Ent      | erp | rise Funds           |
|--|--------------|----------------------|-----|----------------------|-----|----------------------|
|  |              | Airport              |     | Highway              |     | Sanitary<br>Landfill |
| RECONCILIATION OF OPERATING INCOME (LOSS) TO   |              |                      |     |                      |     |                      |
| NET CASH FROM OPERATING ACTIVITIES  Operating income (loss)  | \$           | 585,884              | \$  | (6,220,662)          | \$  | (384,399)            |
| Adjustments to reconcile operating income (loss) to net cash flows   |              |                      |     | ,                    |     | , ,                  |
| from operating activities  Non-cash items included in operating income:  |              |                      |     |                      |     |                      |
| Depreciation   | 10           | 0,616,815            |     | 2,490,210            |     | 2,307,076            |
| Changes in assets, deferred outflows, liabilities, and deferred inflows  |              |                      |     |                      |     |                      |
| Accounts receivable  |              | 365,422              |     | (35,084)             |     | (58,628)             |
| Deposits Due from other governments  |              | (3,100)              |     | (274,134)            |     | 12,572               |
| Due from other funds   |              | -                    |     | -                    |     | -                    |
| Inventories  |              | -                    |     | 181,679              |     | -                    |
| Prepaid items Accounts payable   |              | (41,053)<br>(58,225) |     | 2,151<br>(741,907)   |     | (436)<br>300,769     |
| Accounts payable  Accrued payroll and payroll taxes  |              | (26,934)             |     | (58,862)             |     | 3,077                |
| Accrued compensated absences   |              | 438                  |     | 174,972              |     | 17,848               |
| Other accrued liabilities and deposits   |              | - (0.070)            |     | - (40= 000)          |     | -                    |
| Due to other governments Other post-employment benefits  |              | (2,272)<br>41,776    |     | (105,080)<br>102,419 |     | 22,497<br>18,779     |
| Pension related deferrals, assets and liabilities  |              | 311,649              |     | 568,170              |     | 62,908               |
| Long-term care and postclosure care costs payable  |              |                      |     |                      |     | (235,941)            |
| NET CASH FLOWS FROM OPERATING ACTIVITIES   | <u>\$ 1′</u> | 1,790,400            | \$  | (3,916,128)          | \$  | 2,066,122            |
| RECONCILIATION OF CASH AND CASH EQUIVALENTS TO THE STATEMENT OF NET POSITION - PROPRIETARY FUNDS   |              |                      |     |                      |     |                      |
| Cash and investments - statement of net position - proprietary fund Restricted cash and investments - statement of net position - proprietary fund | \$ 53        | 3,285,258            | \$  | 3,146,479            | \$  | 2,050,719            |
| Current<br>Noncurrent  |              | -<br>198,105         |     | 3,092,145            |     | -<br>8,078,432       |
| Less: Noncash equivalents  |              | -                    |     | -                    |     | (7,193,231)          |
| CASH AND CASH EQUIVALENTS - END OF YEAR  | <u>\$ 53</u> | 3,483,363            | \$  | 6,238,624            | \$  | 2,935,920            |
| NONCASH INVESTING, CAPITAL AND RELATED FINANCING ACTIVITIES  |              |                      |     |                      |     |                      |
| State and federal financed capital asset improvements  |              | 5,304,311            | \$  |                      | \$  |                      |
| Amortization of premium  | \$           | 121,086              | \$  | 90,742               | \$  | 107,970              |
| Interest charged to construction   | \$           |                      | \$  |                      | \$  | 70,104               |

| _              |               | Activities - Ente         | erprise Funds      | Governmental               |
|----------------|---------------|---------------------------|--------------------|----------------------------|
| Badger Prairie |               | Non-major                 |                    | Activities -               |
|                | Health Care   | Enterprise                |                    | Internal                   |
| _              | Center        | <u>Funds</u>              | Totals             | Service Funds              |
|                |               |                           |                    |                            |
| \$             | (13,742,753)  | \$ 2,345,558              | \$ (17,416,372)    | \$ (1,838,041)             |
| Ψ              | (10,742,700)  | Ψ 2,040,000               | Ψ (17,410,072)     | Ψ (1,000,041)              |
|                |               |                           |                    |                            |
|                | 200 004       | 045 704                   | 10.010.000         | 00.400                     |
|                | 920,004       | 315,731                   | 16,649,836         | 62,102                     |
|                | 26,559        | 43,132                    | 341,401            | 274,354                    |
|                | -             | -                         | (3,100)            | -                          |
|                | 26,880        | (39,218)                  | (273,900)          | (197,952)                  |
|                |               | 2,860,036                 | 2,860,036          | -                          |
|                | (3,880)       | 14,438                    | 192,237            | <u>-</u>                   |
|                | 1,850         | - 1,100                   | (37,488)           | _                          |
|                | (91,066)      | 52,620                    | (537,809)          | (993,798)                  |
|                | 28,330        | 821                       | (53,568)           | (1,594)                    |
|                |               |                           | •                  |                            |
|                | 281,932       | 52,386                    | 527,576            | (23,414)                   |
|                | (70,000)      | (0.545)                   | (400,000)          | 932,074                    |
|                | (73,623)      | (3,545)                   | (162,023)          | (6,349)                    |
|                | 108,949       | 15,153                    | 287,076            | 31,564                     |
|                | 716,347       | 41,579                    | 1,700,653          | 127,333                    |
| _              | <u>-</u>      |                           | (235,941)          |                            |
| •              | (4.4.000.474) | <b>*</b> 5.000.004        | <b>A</b> 0.000.044 | Φ (4.000 <del>7</del> 0.4) |
| \$             | (11,800,471)  | \$ 5,698,691              | \$ 3,838,614       | \$ (1,633,721)             |
|                |               |                           |                    |                            |
|                |               |                           |                    |                            |
| \$             | 1,504,413     | \$ 57,163                 | \$ 60,044,032      | \$ 26,643                  |
|                |               |                           |                    |                            |
|                | 67 920        |                           | 67 920             |                            |
|                | 67,829        | 44 200 450                | 67,829             | 470 500                    |
|                | 249,629       | 11,298,450                | 22,916,761         | 173,560                    |
|                | <u>-</u>      |                           | (7,193,231)        |                            |
| \$             | 1,821,871     | \$ 11,355,613             | \$ 75,835,391      | \$ 200,203                 |
| _              |               |                           | , ,                |                            |
|                |               |                           |                    |                            |
| \$             | -             | \$ -                      |                    | \$ -                       |
| \$<br>\$<br>\$ | 34,570        | \$ -<br>\$ -<br>\$ 79,716 |                    | \$ -<br>\$ -<br>\$         |
| <u>¢</u>       | 3 1,57 0      | \$ 79,716                 |                    | ¢                          |
| Φ              | <u>-</u> _    | ψ / 9,/ 10                |                    | ψ -                        |

#### STATEMENT OF NET POSITION FIDUCIARY FUNDS As of December 31, 2017

|   | Private Purpose<br>Trusts |         | Agency<br>Funds |           |
|---|---------------------------|---------|-----------------|-----------|
| ASSETS  | •                         |         | •               |           |
| Cash and investments                            | \$                        | 187,254 | \$              | 4,618,901 |
| Due from other governments                      |                           | -       |                 | 192,602   |
| Inventories and prepaids                        |                           | -       |                 | 47,917    |
| Taxes receivable                                |                           | -       |                 | 1,362,209 |
| Total Assets                                    |                           | 187,254 |                 | 6,221,629 |
| LIABILITIES                                     |                           |         |                 |           |
| Accounts payable                                |                           | 1,000   |                 | 24,240    |
| Other accrued liabilities and deposits          |                           | -       |                 | 4,491,749 |
| Due to other governments                        |                           |         |                 | 1,705,640 |
| Total Liabilities                               |                           | 1,000   |                 | 6,221,629 |
| NET POSITION                                    |                           |         |                 |           |
| Restricted for private purpose trust activities |                           | 186,254 |                 |           |
| TOTAL NET POSITION                              | <u>\$</u>                 | 186,254 | \$              |           |

## STATEMENT OF CHANGES IN NET POSITION FIDUCIARY FUNDS

For the Year Ended December 31, 2017

|  | Private Purpose Trusts |
|--|------------------------|
| ADDITIONS  |                        |
| Investment income  | <u>\$ 24,128</u>       |
| Total Additions  | 24,128                 |
| DEDUCTIONS Scholarships and Badger Prairie Health Care Center Cultural official program benefits | 70                     |
| Cultural affairs program benefits  | • •                    |
| Center patient benefits  | 14,308                 |
| Total Deductions   | 14,378                 |
| Change in Net Position   | 9,750                  |
| NET POSITION - Beginning   | 176,504                |
| NET POSITION - ENDING  | \$ 186,254             |

## INDEX TO NOTES TO FINANCIAL STATEMENTS As of and for the Year Ended December 31, 2017

| тои  | TE   | <u>Page</u>    |
|------|--|----------------|
| I.   | Summary of Significant Accounting Policies  A. Reporting Entity  B. Government-Wide and Fund Financial Statements  C. Measurement Focus, Basis of Accounting,                          | 37<br>37<br>38 |
|      | <ul><li>C. Measurement Focus, Basis of Accounting,<br/>and Financial Statement Presentation</li><li>D. Assets, Deferred Outflows of Resources, Liabilities, Deferred Inflows</li></ul> | 40             |
|      | of Resources, and Net Position or Equity   | 42             |
|      | <ol> <li>Deposits and Investments</li> </ol>   | 42             |
|      | 2. Receivables   | 44             |
|      | Inventories and Prepaid Items  | 45             |
|      | 4. Restricted Assets   | 46             |
|      | 5. Capital Assets  | 46             |
|      | <ul><li>6. Deferred Outflows of Resources</li><li>7. Compensated Absences</li></ul>  | 47<br>48       |
|      | <ul><li>7. Compensated Absences</li><li>8. Long-Term Obligations</li></ul>   | 48             |
|      | 9. Deferred Inflows of Resources   | 48             |
|      | 10. Equity Classifications   | 49             |
|      | 11. Pension  | 50             |
| II.  | Reconciliation of Government-Wide and Fund Financial Statements  A. Explanation of Certain Differences Between the   | 50             |
|      | Governmental Fund Balance Sheet and the Statement of Net Position  | 50             |
| III. | - · · · · · · · · · · · · · · · · · · ·  | 51             |
|      | A. Excess Expenditures Over Appropriations   | 51             |
|      | B. Deficit Balances  | 52             |
|      | C. Limitations on the County's Tax Levy  | 52             |
| IV.  | Detailed Notes on All Funds  | 52             |
|      | A. Deposits and Investments  | 52             |
|      | B. Receivables   | 56             |
|      | C. Restricted Assets   | 57             |
|      | D. Capital Assets  | 57             |
|      | E. Interfund Receivables/Payables/Advances and Transfers   | 60             |
|      | F. Long-Term Obligations   | 63             |
|      | G. Lease Disclosures   | 68             |
|      | H. Closure and Postclosure Care Cost   | 69             |
|      | I. Governmental and Business-type Activities Net Position/Fund Balances  | 70<br>72       |
|      | <ul> <li>J. Component Unit – Henry Vilas Park Zoological Society, Inc.</li> </ul>  | 72             |

## INDEX TO NOTES TO FINANCIAL STATEMENTS (cont.) As of and for the Year Ended December 31, 2017

| NOT | E  | <u>Page</u> |
|-----|--|-------------|
| V.  | Other Information  | 79          |
|     | A. Employees' Retirement System  | 79          |
|     | B. Risk Management   | 84          |
|     | C. Commitments and Contingencies   | 86          |
|     | D. Henry Vilas Zoo   | 87          |
|     | E. Other Postemployment Benefits   | 87          |
|     | F. Related Entities  | 89          |
|     | G. Joint Ventures  | 89          |
|     | H. Related Organization  | 90          |
|     | I. Effect of New Accounting Standards on Current-Period Financial Statements | 91          |
|     | i. Effect of New Accounting Standards of Current-Period Financial Statements | ;           |

NOTES TO FINANCIAL STATEMENTS
As of and for the Year Ended December 31, 2017

#### NOTE I - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The accounting policies of the County of Dane, Wisconsin ("County") conform to generally accepted accounting principles as applicable to governmental units. The accepted standard-setting body for establishing governmental accounting and financial reporting principles is the Governmental Accounting Standards Board (GASB).

#### A. REPORTING ENTITY

This report includes all of the funds of the County of Dane. The reporting entity for the County consists of the primary government and its component unit. Component units are legally separate organizations for which the primary government is financially accountable or other organizations for which the nature and significance of their relationship with the primary government are such that their exclusion would cause the reporting entity's financial statements to be misleading. The primary government is financially accountable if (1) it appoints a voting majority of the organization's governing body and is able to impose its will on that organization; (2) it appoints a voting majority of the organization's governing body and there is a potential for the organization to provide specific financial benefits to, or impose specific financial burdens on, the primary government; (3) the organization is fiscally dependent on and there is a potential for the organization to provide specific financial benefits to, or impose specific financial burdens on, the primary government. Certain legally separate, tax exempt organizations should also be reported as a component unit if all of the following criteria are met: (1) the economic resources received or held by the separate organization are entirely or almost entirely for the direct benefit of the primary government, its component units, or its constituents; (2) the primary government, or its component units, is entitled to, or has the ability to access, a majority of the economic resources received or held by the separate organization; and (3) the economic resources received or held by an individual organization that the primary government, or its component units, is entitled to, or had the ability to otherwise access, are significant to the primary government.

Component units are reported using one of two methods, discrete presentation or blending. Generally, component units should be discretely presented in a separate column in the financial statements. A component unit should be reported as part of the primary government using the blending method if it meets any one of the following criteria: (1) the primary government and its component unit have substantively the same governing body and a financial benefit or burden relationship exists; (2) the primary government and the component unit have substantially the same governing body and management of the primary government has operational responsibility for the component unit; (3) the component unit serves or benefits, exclusively or almost exclusively, the primary government rather than its citizens; or (4) the total debt of the component unit will be paid entirely or almost entirely from resources of the primary government.

#### Discretely Presented Component Unit

Henry Vilas Park Zoological Society, Inc.

The government-wide financial statements include the Henry Vilas Park Zoological Society, Inc. (the Society) as a component unit. The Society is a legally separate organization that has been presented as a discrete component unit because of the nature and significance of its relationship with the County. The economic resources received or held by the Society are entirely or almost entirely for the direct benefit of the County, the County has the ability to access a majority of the economic resources received or held by the Society are significant to the County. The information presented includes the activity for the fiscal year ended December 31, 2017. Separately issued financial statements of the Society may be obtained from the Henry Vilas Park Zoological Society's office. The Society is a not-for-profit organization that follows Financial Accounting Standards Board (FASB) for accounting and financial reporting principles. For additional disclosures, see Note IV.J.

## NOTES TO FINANCIAL STATEMENTS As of and for the Year Ended December 31, 2017

#### **NOTE I – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (cont.)**

#### B. GOVERNMENT-WIDE AND FUND FINANCIAL STATEMENTS

#### Government-Wide Financial Statements

The statement of net position and statement of activities display information about the reporting government as a whole. They include all funds of the reporting entity except for fiduciary funds. The statements distinguish between governmental and business-type activities. Governmental activities generally are financed through taxes, intergovernmental revenues, and other nonexchange revenues. Business-type activities are financed in whole or in part by fees charged to external parties for goods or services. Likewise, the primary government is reported separately from certain legally separate component units for which the primary government is financially accountable.

The statement of activities demonstrates the degree to which the direct expenses of a given function or segment are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or segment. The County does not allocate indirect expenses to functions in the statement of activities. Program revenues include 1) charges to customers or applicants who purchase, use or directly benefit from goods, services, or privileges provided by a given function or segment, and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not included among program revenues are reported as general revenues. Internally dedicated resources are reported as general revenues rather than as program revenues.

#### Fund Financial Statements

Financial statements of the County are organized into funds, each of which is considered to be a separate accounting entity. Each fund is accounted for by providing a separate set of self-balancing accounts, which constitute its assets, deferred outflows of resources, liabilities, deferred inflows of resources, net position/fund balance, revenues, and expenditures/expenses.

Separate financial statements are provided for governmental funds and proprietary funds, and fiduciary funds, even though the latter are excluded from the government-wide financial statements. Major individual governmental funds and major individual enterprise funds are reported as separate columns in the fund financial statements.

Funds are organized as major funds or nonmajor funds within the governmental and proprietary statements. An emphasis is placed on major funds within the governmental and proprietary categories. A fund is considered major if it is the primary operating fund of the County or meets the following criteria:

- Total assets, liabilities, revenues, or expenditures/expenses of that individual governmental or enterprise fund are at least 10% of the corresponding total for all funds of that category or type, and
- b. The same element of the individual governmental fund or enterprise fund that met the 10% test is at least 5% of the corresponding total for all governmental and enterprise funds combined.

## NOTES TO FINANCIAL STATEMENTS As of and for the Year Ended December 31, 2017

#### **NOTE I – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (cont.)**

#### B. GOVERNMENT-WIDE AND FUND FINANCIAL STATEMENTS (cont.)

#### Fund Financial Statements (cont.)

c. In addition, any other governmental or enterprise fund that the County believes is particularly important to financial statement users may be reported as a major fund.

The County reports the following major governmental funds:

General – accounts for the County's primary operating activities. It is used to account for and report all financial resources except those accounted for and reported in another fund.

Human Services – used to account for and report grants and local revenues legally restricted or committed to supporting expenditures for the human services related programs.

Debt Service – used to account for and report financial resources that are restricted, committed, or assigned to expenditure for the payment of general long-term debt principal, interest, and related costs, other than enterprise debt.

Capital Projects – used to account for and report financial resources that are restricted, committed, or assigned to expenditures for capital outlays, including the acquisition or construction of capital facilities and other capital assets for the County's general capital projects program.

The County reports the following major enterprise funds:

Airport – accounts for operations and maintenance of the County's airport

Highway – accounts for funds used to maintain and improve roadways within the County's jurisdiction

Sanitary Landfill – accounts for operations and maintenance of a sanitary landfill serving as a solid waste disposal site for the entire County

Badger Prairie Health Care Center – accounts for activity associated with the operations and maintenance of the County's health care facility.

The County reports the following nonmajor governmental and enterprise funds:

Special Revenue Funds – used to account for and report the proceeds of specific revenue sources that are legally restricted or committed to expenditures for specified purposes (other than debt service or capital projects).

Board of Health

Library

Land Information

Bridge Aid

Community Development Block Grant (CDBG) Loans

**HOME** 

Commerce Revolving Loan

Social Security Redaction

Enterprise Funds – may be used to report any activity for which a fee is charged to external users for goods or services and must be used for activities which meet certain debt or cost recovery criteria.

**Printing and Services** 

Methane Gas

## NOTES TO FINANCIAL STATEMENTS As of and for the Year Ended December 31, 2017

#### NOTE I - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (cont.)

#### B. GOVERNMENT-WIDE AND FUND FINANCIAL STATEMENTS (cont.)

#### Fund Financial Statements (cont.)

In addition, the County reports the following fund types:

Internal service funds are used to account for the financing of goods or services provided by one department or agency to other departments or agencies of the County, or to other governmental units, on a cost-reimbursement basis.

Internal service funds have been established by the County to pay for workers' compensation and general liability claims and to purchase insurance coverage from outside carriers. Additionally, Consolidated Food Service operations are accounted for as internal service funds. Billings for services to user funds and other governmental units are based on standard rates which are set at a level intended to recover the costs of providing services.

Private-purpose trust funds are used to report certain trust arrangements under which principal and income benefit individuals, private organizations, or other governments. The John T. Lyle, Blockstein Memorial, and Lyman Anderson trust operations are accounted for as private-purpose trust funds.

Agency funds are used to account for the receipt and disbursement of various taxes, deposits and assessments held by the County in a trustee capacity or as an agent for individuals, private organizations, and/or other governmental units. The Delinquent Special Assessments, Clerk of Courts, State Tax Levy and Special Charges, Dane County Interoperable Radio System, and Other Agency operations are accounted for as agency funds.

#### C. MEASUREMENT FOCUS, BASIS OF ACCOUNTING, AND FINANCIAL STATEMENT PRESENTATION

#### Government-Wide Financial Statements

The government-wide statement of net position and statement of activities are reported using the economic resources measurement focus and the accrual basis of accounting. Under the accrual basis of accounting, revenues are recognized when earned and expenses are recorded when the liability is incurred or economic asset used. Revenues, expenses, gains, losses, assets, and liabilities resulting from exchange and exchange-like transactions are recognized when the exchange takes place. Property taxes are recognized as revenues in the year for which they are levied. Taxes receivable for the following year are recorded as receivables and deferred inflows. Grants and similar items are recognized as revenues as soon as all eligibility requirements imposed by the provider are met. Unbilled receivables are recorded as revenues when services are provided.

As a general rule, the effect of interfund activity has been eliminated from the government-wide financial statements. Exceptions to this general rule are charges for actual services between the County's funds and various other functions of the government. Elimination of these charges would distort the direct costs and program revenues reported for the various functions concerned.

## NOTES TO FINANCIAL STATEMENTS As of and for the Year Ended December 31, 2017

#### NOTE I - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (cont.)

#### C. MEASUREMENT FOCUS, BASIS OF ACCOUNTING, AND FINANCIAL STATEMENT PRESENTATION (cont.)

#### Fund Financial Statements

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recorded when they are both measurable and available. Available means collectible within the current period or soon enough thereafter to be used to pay liabilities of the current period. For this purpose, the County considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. However, the County also judgmentally uses an extended period of time, mainly due to delays from the State of Wisconsin, to avoid artificially distorting normal revenue patterns. Expenditures are recorded when the related fund liability is incurred, except for unmatured interest on long-term debt, claims, judgments, compensated absences, and pension expenditures, which are recorded as a fund liability when expected to be paid with expendable available financial resources.

Property taxes are recorded in the year levied as receivables and unearned revenues. They are recognized as revenues in the succeeding year when services financed by the levy are being provided.

Intergovernmental aids and grants are recognized as revenues in the period the County is entitled to the resources and the amounts are available. Amounts owed to the County which are not available are recorded as receivables and unavailable revenues. Amounts received before eligibility requirements (excluding time requirements) are met and recorded as liabilities. Amounts received in advance of meeting time requirements are recorded as deferred inflows.

Revenues susceptible to accrual include property taxes, miscellaneous taxes, public charges for services and interest. Other general revenues such as fines and forfeitures, inspection fees, recreation fees, and miscellaneous revenues are recognized when received in cash or when measurable and available under the criteria described above.

Proprietary and fiduciary fund financial statements (other than agency funds) are reported using the economic resources measurement focus and the accrual basis of accounting, as described previously in this note. Agency funds follow the accrual basis of accounting and do not have a measurement focus.

The proprietary funds distinguish *operating* revenues and expenses from *nonoperating* items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of the Airport, Highway, Sanitary Landfill, Badger Prairie Health Care Center, Printing and Services, and Methane Gas are charges to customers for sales and services. Operating expenses for proprietary funds include the cost of sales and services, administrative expenses, and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

#### All Financial Statements

The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the reported amounts of assets, deferred outflows of resources, liabilities, and deferred inflows of resources, and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenditures/expenses during the reporting period. Actual results could differ from those estimates.

## NOTES TO FINANCIAL STATEMENTS As of and for the Year Ended December 31, 2017

#### NOTE I - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (cont.)

### D. ASSETS, DEFERRED OUTFLOWS OF RESOURCES, LIABILITIES, DEFERRED INFLOWS OF RESOURCES, AND NET POSITION OR EQUITY

#### 1. Deposits and Investments

For purposes of the statement of cash flows, the County considers all highly liquid investments with an initial maturity of three months or less when acquired to be cash equivalents.

Investment of County funds is restricted by state statutes. Available investments are limited to:

- Time deposits in any credit union, bank, savings bank or trust company maturing in three years or less.
- b. Bonds or securities of any County, city, drainage district, technical college district, village, town, or school district of the state. Also, bonds issued by a local exposition district, a local professional baseball park district, a local professional football stadium district, a local cultural arts district, the University of Wisconsin Hospitals and Clinics Authority, or the Wisconsin Aerospace Authority.
- c. Bonds or securities issued or guaranteed by the federal government.
- d. The local government investment pool.
- e. Any security maturing in seven years or less and having the highest or second highest rating category of a nationally recognized rating agency.
- f. Securities of an open-end management investment company or investment trust, subject to various conditions and investment options.
- g. Repurchase agreements with public depositories, with certain conditions.

The County has adopted a written, formal investment policy. That policy follows the state statute for allowable investments.

As described in Note IV.A., the County is exposed to the following deposit and investment risks: custodial credit risk (deposits and investments), interest rate risk, credit risk, and concentration of credit risk.

For custodial credit risk, County policy explicitly requires all investment institutions acting as a depository for the County to enter into a depository agreement requiring the depository to pledge collateral to secure amounts over and above guaranteed amounts. The policy does not specifically address custodial credit risk for investments.

## NOTES TO FINANCIAL STATEMENTS As of and for the Year Ended December 31, 2017

#### **NOTE I – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONT.)**

- D. ASSETS, DEFERRED OUTFLOWS OF RESOURCES, LIABILITIES, DEFERRED INFLOWS OF RESOURCES, AND NET POSITION OR EQUITY (cont.)
  - 1. Deposits and Investments (cont.)

For credit risk, County policy explicitly requires the investment officer to minimize this risk by limiting the County's investments to the safest types of securities; pre-qualifying the financial institutions the County will do business with, and diversifying the County's investment portfolio.

For interest rate risk, County policy explicitly requires the investment officer to minimize this risk by structuring the County's investment portfolio so that securities mature to meet cash requirements for ongoing operations; and investing operating funds primarily in shorter-term securities, money market mutual funds, or similar investment pools.

For concentration of credit risk, County policy explicitly requires limiting investments to avoid overconcentration in securities from a specific issuer or business sector, excluding U.S. Treasury securities.

Investments are stated at fair value, which is the amount at which an investment could be exchanged in a current transaction between willing parties. Fair values are based on methods and inputs as outlined in Note IV.A. No investments are reported at amortized cost. Adjustments necessary to record investments at fair value are recorded in the operating statement as increases or decreases in investment income. Investment income on commingled investments of governmental accounting funds is allocated to all of the participating funds based upon average monthly balances. In addition, other funds earn interest on investments specifically held by their fund. The difference between the bank balance and carrying value is due to outstanding checks and/or deposits in transit.

The Wisconsin Local Government Investment Pool (LGIP) is part of the State Investment Fund (SIF), and is managed by the State of Wisconsin Investment Board. The SIF is not registered with the Securities and Exchange Commission, but operates under the statutory authority of Wisconsin Chapter 25. The SIF reports the fair value of its underlying assets annually. Participants in the LGIP have the right to withdraw their funds in total on one day's notice. At December 31, 2017, the fair value of the County's share of the LGIPs assets was substantially equal to the amount as reported in these statements.

The Madison Community Foundation ("the Foundation") is a community endowment fund. The Foundation is not registered with the Securities and Exchange Commission. It constitutes a contractual agreement between the County and the Foundation with respect to investment of County assets. The Foundation reports the fair value of its underlying assets annually. At December 31, 2017, the fair value of the Foundation's assets was substantially equal to the County's share as reported in Note IV.A.

See Note IV.A. for further information.

## NOTES TO FINANCIAL STATEMENTS As of and for the Year Ended December 31, 2017

#### **NOTE I – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONT.)**

D. ASSETS, DEFERRED OUTFLOWS OF RESOURCES, LIABILITIES, DEFERRED INFLOWS OF RESOURCES, AND NET POSITION OR EQUITY (cont.)

#### 2. Receivables

a. Property and Sales Taxes

Property taxes are levied in December on the assessed value as of the prior January 1. They are not legally available for appropriation until the ensuing year. In addition to property taxes for the County, taxes are collected for and remitted to the state and County governments as well as the local school district and technical college district. Taxes for all state and local governmental units billed in the current year for the succeeding year are reflected as receivables and due to other governments on the Statement of Net Position – Fiduciary Funds in the Agency column.

Property tax calendar – 2017 tax roll:

Lien date and levy date

Tax bills mailed

Payment in full, or

First installment due

Second installment due

Personal property taxes in full

Tax sale – 2017 delinquent real estate taxes

December 2017

January 31, 2018

July 31, 2018

January 31, 2018

January 31, 2018

October 2020

Property taxes are due, in the year subsequent to levy, on the last day of January, and collected by local treasurers through that date, at which time unpaid taxes are assigned to the County and appropriate receivables and payables are recorded. The City of Madison allows real estate taxes to be paid in four installments: January 31, March 31, May 31, and July 31. Tax collections become the responsibility of the County and taxes receivable include unpaid taxes levied for all taxing entities within the County. The County makes restitution to local districts in August for payables recorded at the settlement date without regard to collected funds. A lien is placed on all properties for which a portion of the current tax levy remains unpaid as of September 1. The interest and penalties on taxes not paid within 60 days of the end of the current fiscal period are shown as unavailable revenue until they are received in cash.

The portion of County property taxes receivable at December 31, 2017, which relates to taxes initially levied by other municipalities and uncollected within sixty days after year-end, has been reflected in the accompanying financial statements as nonspendable fund balance in the general fund in the amount of \$3,354,126. The portion initially levied by the County and uncollected within sixty days after year-end is reported within the unavailable revenue in the general fund in the amount of \$638,151.

The County has a .5% sales tax which is collected by the State of Wisconsin. Total revenues of \$58,085,966 from this tax for the 2017 fiscal year are recorded in the general fund. The County has accrued two months of the subsequent year's collections as receivable.

## NOTES TO FINANCIAL STATEMENTS As of and for the Year Ended December 31, 2017

#### NOTE I - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (cont.)

## D. ASSETS, DEFERRED OUTFLOWS OF RESOURCES, LIABILITIES, DEFERRED INFLOWS OF RESOURCES, AND NET POSITION OR EQUITY (cont.)

#### 2. Receivables (cont.)

#### b. Allowances

No allowance for uncollectible delinquent taxes has been provided because of the County's demonstrated ability to recover any losses through the sale of the applicable property.

Accounts receivable in all funds have been adjusted for all known uncollectible accounts.

#### c. Due To/From/Advances

During the course of operations, transactions occur between individual funds that may result in amounts owed between funds. Short-term interfund loans are reported as "due to and from other funds." Long-term interfund loans (noncurrent portion) are reported as "advances from and to other funds." Interfund receivables and payables between funds within governmental and business-type activities are eliminated in the statement of net position. Any residual balances outstanding between the governmental activities and business-type activities are reported in the government-wide financial statements as "internal balances".

#### d. Loans Receivable

The County has received federal and state grant funds for economic development loan programs to various businesses. The County records a loan receivable when the loan has been made and funds have been disbursed.

It is the County's policy to record unavailable revenue for the net amount of the receivable balance. As loans are repaid, revenue is recognized. When new loans are made from the repayments, expenditures are recorded. Interest received from loan repayments is recognized as revenue when received in cash. Any unspent loan repayments at year-end are presented as restricted fund balance in the fund financial statements.

#### 3. Inventories and Prepaid Items

Governmental fund inventory items are charged to expenditure accounts when purchased. Year-end inventory was not significant. Proprietary fund inventories are generally used for construction or for operation and maintenance work. They are not for resale. They are valued at cost based on weighted average, and charged to construction or operation and maintenance expense when used.

## NOTES TO FINANCIAL STATEMENTS As of and for the Year Ended December 31, 2017

#### **NOTE I – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONT.)**

- D. ASSETS, DEFERRED OUTFLOWS OF RESOURCES, LIABILITIES, DEFERRED INFLOWS OF RESOURCES, AND NET POSITION OR EQUITY (cont.)
  - 3. Inventories and Prepaid Items (cont.)

Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid items in both the government-wide and fund financial statements using the consumption method.

#### 4. Restricted Assets

#### Cash and Investments

Certain proceeds and other cash balances of the County's enterprise funds are classified as restricted on the balance sheet because their use is limited. See Note IV.C.

#### 5. Capital Assets

#### Government-Wide Statements

Capital assets are reported in the government-wide financial statements. Capital assets are defined by the government as assets with an initial cost of more than \$5,000 for general capital assets, \$100,000 for internally generated computer software, and an estimated useful life in excess of one year. The County will capitalize infrastructure if it exceeds the following thresholds: 1) Roads - 25% of the County's definition of a segment, 2) Bridges - over 20 feet, and 3) Culverts - over 10 feet. The County is also capitalizing all traffic signals. All capital assets are valued at historical cost or estimated historical cost if actual amounts are unavailable. Donated capital assets, works of art, and similar items, in addition to capital assets received in a service concession arrangement, are recorded at their acquisition value at the date of donation.

Additions to and replacements of capital assets of business-type activities are recorded at original cost, which includes material, labor, overhead, and an allowance for the cost of funds used during construction when significant. For tax-exempt debt, the amount of interest capitalized equals the interest expense incurred during construction netted against any interest revenue from temporary investment of borrowed fund proceeds. \$149,820 of net interest was capitalized during the current year. The cost of property replaced, retired or otherwise disposed of, is deducted from capital assets and, generally, together with removal costs less salvage, is charged to accumulated depreciation.

Depreciation/amortization of all exhaustible capital assets is recorded as an allocated expense in the statement of activities, with accumulated depreciation/amortization reflected in the statement of net position. Depreciation/amortization is provided over the assets' estimated useful lives using the straight-line method of depreciation/amortization. The range of estimated useful lives by type of asset is as follows:

| Land improvements       | 10-20 Years |
|-------------------------|-------------|
| Buildings               | 20-40 Years |
| Machinery and equipment | 5-10 Years  |
| Intangibles             | 5 Years     |
| Roads                   | 25-40 Years |
| Bridges                 | 50 Years    |
| Traffic signals         | 40 Years    |
| Culverts                | 50 Years    |

## NOTES TO FINANCIAL STATEMENTS As of and for the Year Ended December 31, 2017

#### **NOTE I – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (cont.)**

- D. ASSETS, DEFERRED OUTFLOWS OF RESOURCES, LIABILITIES, DEFERRED INFLOWS OF RESOURCES, AND NET POSITION OR EQUITY (cont.)
  - 5. Capital Assets (cont.)

Government-Wide Statements (cont.)

The County's collection of zoo animals meets the definition of a capital asset and has been capitalized in past reports. However, after further consideration, the County made the decision during 2010 to no longer capitalize the zoo animals as a collection for the following reasons: 1) The collection is not being held for financial gain. 2) The collection is protected, kept unencumbered, is cared for, and preserved.

3) Additionally, animal collections have numerous attributes, including species, age, sex, relationship and value to other animals, endangered status, and breeding potential, which makes it impractical to assign value. For those that value can be assigned, they have been determined to not be material to the government-wide financial statements. In an ongoing commitment to enhance the worldwide reproduction and preservation of animals, the County shares animals with other organizations. Consistent with industry practice, the County does not record any asset or liability for such sharing arrangements, as generally these arrangements are without monetary consideration.

#### Fund Financial Statements

In the fund financial statements, capital assets used in governmental fund operations are accounted for as capital outlay expenditures of the governmental fund upon acquisition. Capital assets used in proprietary fund operations are accounted for the same way as in the government-wide statements.

#### 6. Deferred Outflows of Resources

A deferred outflow of resources represents a consumption of net position/fund balance that applies to a future period and will not be recognized as an outflow of resources (expense/expenditure) until that future time.

A deferred charge on refunding arises from the advance refunding of debt. The difference between the cost of the securities placed in trust for future payments of refunded debt and the net carrying value of that debt is deferred and amortized as a component of interest expense over the shorter of the term of the refunding issue or the original term of the refunded debt. The unamortized amount is reported as a deferred outflow of resources in the government-wide and proprietary fund statements.

## NOTES TO FINANCIAL STATEMENTS As of and for the Year Ended December 31, 2017

#### **NOTE I – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (cont.)**

## D. Assets, Deferred Outflows of Resources, Liabilities, Deferred Inflows of Resources, and Net Position or Equity (cont.)

#### 7. Compensated Absences

Under terms of employment, employees are granted sick leave and vacations in varying amounts. Only benefits considered to be vested are disclosed in these statements.

All vested vacation and sick leave pay is accrued when incurred in the government-wide and proprietary financial statements. A liability for these amounts is reported in governmental funds only if they have matured, for example, as a result of employee resignations and retirements, or are payable with expendable available resources.

Payments for vacation and sick leave will be made at rates in effect when the benefits are used. Accumulated vacation and sick leave liabilities at December 31, 2017 are determined on the basis of current salary rates and include salary related payments.

#### 8. Long-Term Obligations

All long-term obligations to be repaid from governmental and business-type resources are reported as liabilities in the government-wide statements. The long-term obligations consist primarily of notes and bonds payable, capital leases, other post-employment benefits, accrued compensated absences, and the net pension liability.

Long-term obligations for governmental funds are not reported as liabilities in the fund financial statements. The face value of debts (plus any premiums) are reported as other financing sources and payments of principal and interest are reported as expenditures. The accounting in proprietary funds is the same as it is in the government-wide statements.

For the government-wide statements and proprietary fund statements, bond premiums and discounts are amortized over the life of the issue using the effective interest method. The balance at year-end is shown as an increase or decrease in the liability section of the statement of net position.

#### 9. Deferred Inflows of Resources

A deferred inflow of resources represents an acquisition of net position/fund balance that applies to a future period and therefore will not be recognized as an inflow of resources (revenue) until that future time.

## NOTES TO FINANCIAL STATEMENTS As of and for the Year Ended December 31, 2017

#### **NOTE I – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (cont.)**

D. ASSETS, DEFERRED OUTFLOWS OF RESOURCES, LIABILITIES, DEFERRED INFLOWS OF RESOURCES, AND NET POSITION OR EQUITY (cont.)

#### 10. Equity Classifications

#### Government-Wide Statements

Equity is classified as net position and displayed in three components:

- a. Net investment in capital assets Consists of capital assets including restricted capital assets, net of accumulated depreciation/amortization and reduced by the outstanding balances (excluding unspent debt proceeds) of any bonds, notes, or other borrowings that are attributable to the acquisition, construction, or improvement of those assets.
- Restricted net position Consists of net position with constraints placed on their use either by
   external groups such as creditors, grantors, contributors, or laws or regulations of other governments or, 2) law through constitutional provisions or enabling legislation.
- c. Unrestricted net position All other net position that does not meet the definition of "restricted" or "net investment in capital assets."

When both restricted and unrestricted resources are available for use, it is the County's policy to use restricted resources first, then unrestricted resources as they are needed.

#### **Fund Statements**

Governmental fund balances are displayed as follows:

- Nonspendable Includes fund balance amounts that cannot be spent either because they are not in spendable form or because legal or contractual requirements require them to be maintained intact.
- b. Restricted Consists of fund balances with constraints placed on their use either by 1) external groups such as creditors, grantors, contributors, or laws or regulations of other governments or 2) law through constitutional provisions or enabling legislation.
- c. Committed Includes fund balance amounts that are constrained for specific purposes that are internally imposed by the government through formal action of the highest level of decision making authority. Fund balance amounts are committed through a formal action (resolution) of the County. This formal action must occur prior to the end of the reporting period, but the amount of the commitment, which will be subject to the constraints, may be determined in the subsequent period. Any changes to the constraints imposed require the same formal action of the County that originally created the commitment.
- d. Assigned Includes spendable fund balance amounts that are intended to be used for specific purposes that do not meet the criteria to be classified as restricted or committed. Fund balance may be assigned by the board through resolution. Assignments may take place after the end of the reporting period.

## NOTES TO FINANCIAL STATEMENTS As of and for the Year Ended December 31, 2017

#### **NOTE I – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (cont.)**

- D. ASSETS, DEFERRED OUTFLOWS OF RESOURCES, LIABILITIES, DEFERRED INFLOWS OF RESOURCES, AND NET POSITION OR EQUITY (cont.)
  - 10. Equity Classifications (cont.)

Fund Statements (cont.)

e. Unassigned - Includes residual positive fund balance within the general fund which has not been classified within the other above mentioned categories. Unassigned fund balance may also include negative balances for any governmental fund if expenditures exceed amounts restricted, committed, or assigned for those purposes.

Proprietary fund equity is classified the same as in the government-wide statements.

The County considers restricted amounts to be spent first when both restricted and unrestricted fund balance is available unless there are legal documents / contracts that prohibit doing this, such as in grant agreements requiring dollar for dollar spending. Additionally, the County would first use committed, then assigned and lastly unassigned amounts of unrestricted fund balance when expenditures are made.

#### 11. Pension

For purposes of measuring the net pension asset (liability), deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the Wisconsin Retirement System (WRS) and additions to/deductions from WRS' fiduciary net position have been determined on the same basis as they are reported by WRS. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

#### NOTE II - RECONCILIATION OF GOVERNMENT-WIDE AND FUND FINANCIAL STATEMENTS

### A. EXPLANATION OF CERTAIN DIFFERENCES BETWEEN THE GOVERNMENTAL FUND BALANCE SHEET AND THE STATEMENT OF NET POSITION

The governmental fund balance sheet includes reconciliation between *fund balance – total governmental funds* and *net position – governmental activities* as reported in the government-wide statement of net position. One element of that reconciliation explains that "Capital assets used in governmental funds are not financial resources and, therefore, are not reported in the funds." The details of this \$548,246,769 difference are as follows:

| Land                                    | \$<br>128,418,666 |
|---|-------------------|
| Construction in progress                | 29,124,695        |
| Land improvements                       | 79,911,420        |
| Buildings                               | 246,334,764       |
| Machinery and equipment                 | 70,649,094        |
| Computer software                       | 6,342,087         |
| Infrastructure                          | 193,902,565       |
| Less: Accumulated depreciation          | (204,993,875)     |
| Less: Internal service fund capital     | , , ,             |
| assets, net of accumulated depreciation | <br>(1,442,647)   |
| Adjustment for Capital Assets           | \$<br>548,246,769 |
| •                                       | <br>              |

## NOTES TO FINANCIAL STATEMENTS As of and for the Year Ended December 31, 2017

#### NOTE II - RECONCILIATION OF GOVERNMENT-WIDE AND FUND FINANCIAL STATEMENTS (CONt.)

## A. EXPLANATION OF CERTAIN DIFFERENCES BETWEEN THE GOVERNMENTAL FUND BALANCE SHEET AND THE STATEMENT OF NET POSITION (cont.)

Another element of this reconciliation explains that "some liabilities, including long-term debt are not due and payable in the current period and, therefore, are not reported in the funds." The details of this \$348,126,676 difference in liabilities is as follows:

| Bonds and notes payable Compensated absences Capital lease obligations Accrued interest Unamortized debt premium Other postemployment benefits Less: Internal service fund long-term liabilities (excluding the net pension liability) | \$<br>256,837,456<br>53,450,639<br>13,481<br>928,811<br>8,095,498<br>30,162,079<br>(1,361,288) |
|--|--|
| Net Adjustment to Reduce Fund Balance – Total Governmental Funds to Arrive at Net Position – Governmental Activities   | \$<br>348,126,676  |

#### NOTE III - STEWARDSHIP, COMPLIANCE, AND ACCOUNTABILITY

#### A. EXCESS EXPENDITURES OVER APPROPRIATIONS

The following funds had an excess of expenditures and other financing uses over appropriations at the legal level of budgetary control for the year ended December 31, 2017:

|                   | <br>Excess      |
|-------------------|-----------------|
| Major Fund        | <br>_           |
| Debt Service Fund | \$<br>6,589,124 |

The reason for the debt service budget variance is that the County budgets for Alliant Energy Center debt service as departmental budgetary items within the General Fund. There are corresponding actual transfers in (\$4,094,801) exceeding budgeted transfers in (\$2,170,900) in the Debt Service Fund. There are corresponding debt proceeds and a premium in the amounts of \$4,840,426 and \$3,723,632, respectively, which were not budgeted.

## NOTES TO FINANCIAL STATEMENTS As of and for the Year Ended December 31, 2017

#### NOTE III - STEWARDSHIP, COMPLIANCE, AND ACCOUNTABILITY (cont.)

#### **B.** DEFICIT BALANCES

Generally accepted accounting principles require disclosure of individual funds that have deficit balances at year-end.

As of December 31, 2017, the following individual funds held a deficit balance:

| Fund  | Amount       | Reason   |  |  |
|---|--------------|--|--|--|
| Proprietary Fund – Sanitary Landfill<br>Proprietary Fund – Printing and | \$ 1,540,296 | Charges for services not sufficient to cover expenses Charges for services not sufficient to |  |  |
| services<br>Internal Service Fund –                                     | 829,181      | cover expenses Charges for services not sufficient to  |  |  |
| Consolidated Food Service   | 769,087      | cover expenses   |  |  |

It is anticipated that future grant revenues, charges for services, or transfers from other funds will provide sufficient funding to eliminate these deficits.

#### C. LIMITATIONS ON THE COUNTY'S TAX LEVY

Wisconsin law limits the County's future tax levies. Generally, the County is limited to its prior tax levy dollar amount, increased by the greater of the percentage change in the County's equalized value due to new construction, or zero percent. Changes in debt service from one year to the next are generally exempt from this limit with certain exceptions. The County is required to reduce its allowable levy by the estimated amount of fee revenue it collects for certain services, if those services were funded in 2013 by the property tax levy. Levies can be increased above the allowable limits if the amount is approved by referendum.

#### **NOTE IV – DETAILED NOTES ON ALL FUNDS**

#### A. DEPOSITS AND INVESTMENTS

The County maintains a cash and investment pool that is available for use by all funds. Each fund type's portion of this pool is displayed on the statement of net position and balance sheet as cash and investments. In addition, investments are separately held by several of the County's funds.

NOTES TO FINANCIAL STATEMENTS
As of and for the Year Ended December 31, 2017

#### NOTE IV – DETAILED NOTES ON ALL FUNDS (cont.)

#### A. DEPOSITS AND INVESTMENTS (cont.)

The County's cash and investments at year-end were comprised of the following:

|  | _  | Carrying<br>Value    |    | Bank and<br>Investment<br>Balances | Associated<br>Risks   |
|--|----|----------------------|----|------------------------------------|---|
| Deposits and cash on hand U.S. treasuries  | \$ | 73,488,751<br>34,489 | \$ |                                    | Custodial credit<br>Custodial credit, interest rate                             |
| U.S. agencies – implicitly guaranteed  |    | 18,931,083           |    | 18,931,083                         | Credit, custodial credit,<br>concentration of credit, and<br>interest rate risk |
| Corporate bonds  |    | 1,512,309            |    | 1,512,309                          | Custodial credit, interest rate, credit, concentration of credit risk           |
| Madison Community Foundation   |    | 90,311               |    | 90,311                             | Credit  |
| Local Government Investment Pool   |    | 89,894,768           | _  | 89,894,768                         | Credit  |
| Total Cash and Investments   | \$ | 183,951,711          | \$ | 191,084,015                        |   |
| Reconciliation to financial statements Per statement of net position                                 |    |                      |    |                                    |   |
| Unrestricted cash and investments  | \$ | 155,186,764          |    |                                    |   |
| Restricted cash and investments Per statement of net position – Fiduciary Funds Cash and Investments |    | 23,958,792           |    |                                    |   |
| Private purpose trust  |    | 187,254              |    |                                    |   |
| Agency   |    | 4,618,901            |    |                                    |   |
| Total Cash and Investments   | \$ | 183,951,711          |    |                                    |   |

Deposits in each local and area bank are insured by the FDIC in the amount of \$250,000 for time and savings accounts (including NOW accounts) and \$250,000 for demand deposit amounts (interest-bearing and noninterest bearing). In addition, if deposits are held in an institution outside of the state in which the government is located, insured amounts are further limited to a total of \$250,000 for the combined amount of all deposit accounts.

Bank accounts are also insured by the State Deposit Guarantee Fund in the amount of \$400,000. However, due to the nature of this fund, recovery of material principal losses may not be significant to individual municipalities. This coverage has been considered in computing the amounts in Category 1 above.

The Securities Investor Protection Corporation (SIPC), created by the Securities Investor Protection Act of 1970, is an independent government-sponsored corporation (not an agency of the U.S. government).

# NOTES TO FINANCIAL STATEMENTS As of and for the Year Ended December 31, 2017

## NOTE IV - DETAILED NOTES ON ALL FUNDS (cont.)

### A. DEPOSITS AND INVESTMENTS (cont.)

The County's investments at U.S. Bank Investments, Inc. provide SIPC membership account protection up to a maximum of \$500,000 per customer, of which \$100,000 may be in cash. In addition, the County maintains a letter of credit with U.S. Bank National Association up to \$100,000,000 to cover deposits and investments.

The County categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets; Level 2 inputs are significant other observable inputs; Level 3 inputs are significant unobservable inputs.

The valuation methods for recurring fair value measurements are as follows:

#### > Institutional Bond Quotes

|                            | December 31, 2017 |         |    |            |       |   |       |            |  |  |  |  |
|----------------------------|-------------------|---------|----|------------|-------|---|-------|------------|--|--|--|--|
| Investment Type            |                   | _evel 1 |    | Level 2    | Level | 3 | Total |            |  |  |  |  |
| US. treasuries             | \$                | 34,489  | \$ | -          | \$    | - | \$    | 34,489     |  |  |  |  |
| U.S. agencies - implicitly |                   | -       |    | 18,931,083 |       | - |       | 18,931,083 |  |  |  |  |
| Corporate notes            |                   |         |    | 1,512,309  |       |   | _     | 1,512,309  |  |  |  |  |
| Totals                     | \$                | 34,489  | \$ | 20,443,392 | \$    | _ | \$    | 20,477,881 |  |  |  |  |

#### **Custodial Credit Risk**

Deposits – Custodial credit risk is the risk that in the event of a financial institution failure, the County's deposits may not be returned to the County.

The County does not have any deposits exposed to custodial credit risk.

Investments – For an investment, custodial credit risk is the risk that, in the event of the failure of the counterparty, the County will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party.

The County does not have any investments exposed to custodial credit risk.

# NOTES TO FINANCIAL STATEMENTS As of and for the Year Ended December 31, 2017

## NOTE IV – DETAILED NOTES ON ALL FUNDS (cont.)

# A. DEPOSITS AND INVESTMENTS (cont.)

#### Credit Risk

Credit risk is the risk that an issuer or other counterparty to an investment will not fulfill its obligations.

As of December 31, 2017, the County's investments were rated as follows:

| Investment Type                        | Standard<br>& Poor's | Moody's<br>Investor<br>Service |
|--|----------------------|--------------------------------|
| U.S. Agencies Implicitly Guaranteed    |                      |                                |
| Federal Home Loan Bank                 | AA+                  | AAA                            |
| Federal Farm Credit Bank System        | AA+                  | AAA                            |
| Federal National Mortgage Association  | AA+                  | AAA                            |
| Federal Home Loan Mortgage Corporation | AA+                  | AAA                            |

The County also had investments in the following external pools which are not rated:

Local Government Investment Pool Madison Community Foundation

#### Interest Rate Risk

Interest rate risk is the risk that changes in interest rates will adversely affect the fair value of an investment.

As of December 31, 2017, the County's investments were as follows:

|                          |            | Maturity   |           |           |  |  |  |
|--------------------------|------------|------------|-----------|-----------|--|--|--|
|                          |            | 6 months - | 1 year –  | 2 years – |  |  |  |
| Investment Type          | Fair Value | 1 year     | 2 years   | 3 years   |  |  |  |
|                          |            |            |           | -         |  |  |  |
| U.S. treasuries          | \$ 34,489  | \$ -       | \$ -      | \$ 34,489 |  |  |  |
| U.S. agencies – implicit | 18,931,083 | 4,882,425  | 9,503,199 | 4,545,459 |  |  |  |
| Corporate notes          | 1,512,309  | -          | 79,538    | 1,432,771 |  |  |  |

## Concentration of Credit Risk

Concentration of credit risk is the risk that the County has a high percentage of its investments invested in one type of investment. At December 31, 2017, of the County's total portfolio, 6% was invested in FNMA investments and 7% in FHLB investments.

See Note I.D.1. for further information on deposit and investment policies.

# NOTES TO FINANCIAL STATEMENTS As of and for the Year Ended December 31, 2017

# NOTE IV - DETAILED NOTES ON ALL FUNDS (cont.)

#### B. RECEIVABLES

All of the receivables are expected to be collected within one year except for \$36,402 of loans and a portion of the \$6,500,974 of delinquent taxes in the general fund, \$3,753,400 of loans in the CDBG fund, \$4,885,545 of loans in the HOME fund, and \$257,922 of loans in the Commerce Revolving Loan fund.

#### **Uncollectible Amounts**

Revenues of the County are reported net of uncollectible amounts. Total uncollectible amounts related to revenues of the current period are as follows:

Uncollectibles related to Badger Prairie Health Care Center \$ 56,400

Governmental funds report *unavailable or unearned revenue* in connection with receivables for revenues that are not considered to be available to liquidate liabilities of the current period. Property taxes receivable for the subsequent year are not earned and cannot be used to liquidate liabilities of the current period. Governmental funds also defer revenue recognition in connection with resources that have been received, but not yet earned. At the end of the current fiscal year, the various components of *unavailable revenue* and *unearned revenue* reported in the governmental funds were as follows:

|  | Unearned       | '  | Unavailable            |  |  |
|--|----------------|----|------------------------|--|--|
| Property taxes receivable for subsequent year County portion of tax certificates | \$ 178,781,353 | \$ | -                      |  |  |
| (including interest)<br>Loans receivable   | <u> </u>       | _  | 2,373,511<br>8,758,818 |  |  |
| Total Unearned/Unavailable Revenue for Governmental Funds                        | \$ 178,781,353 | \$ | 11,132,329             |  |  |

#### Taxes

At December 31, 2017, current and delinquent taxes and related interest and penalties receivable by year of tax levy were as follows:

|                | Current*              | Delinquent   | Totals         |
|----------------|-----------------------|--------------|----------------|
| 2017           | \$ 183,125,301        | \$ -         | \$ 183,125,301 |
| 2016           | -                     | 3,443,699    | 3,443,699      |
| 2015           | -                     | 1,473,611    | 1,473,611      |
| 2014           | -                     | 713,881      | 713,881        |
| 2013           | -                     | 485,960      | 485,960        |
| 2012 and prior | <u> </u>              | 383,823      | 383,823        |
| Total          | <u>\$ 183,125,301</u> | \$ 6,500,974 | \$ 189,626,275 |

<sup>\*</sup> This includes governmental and business-type activities.

# NOTES TO FINANCIAL STATEMENTS As of and for the Year Ended December 31, 2017

# NOTE IV – DETAILED NOTES ON ALL FUNDS (cont.)

#### C. RESTRICTED ASSETS

Restricted assets of \$317,458 included in the Badger Prairie Health Care Center enterprise fund at December 31, 2017 consist of \$67,829 for patient trust funds which are deposits held by the County and \$249,629 of unspent bond proceeds being used for health care facility capital projects. Restricted assets of \$8,078,432 included in the Sanitary Landfill enterprise fund at December 31, 2017 consist of \$7,193,231 of deposits with U.S. Bank for long-term care and closure costs of landfill sites and \$885,201 of unspent bond proceeds being used to expand the landfill. Restricted assets of \$198,105 included in the Airport enterprise fund at December 31, 2017 consist of accumulated unspent passenger facility charges as authorized by the Federal Aviation Administration (FAA). These charges are to be used to finance various FAA approved construction projects. Restricted assets of \$3,092,145 in the Highway enterprise fund, \$11,293,421 in the Methane Gas enterprise fund, \$5,029 in the Printing and Services enterprise fund, and \$173,560 in the Consolidated Food Service internal service fund at December 31, 2017 represent unspent bond proceeds for capital related projects.

#### D. CAPITAL ASSETS

Capital asset activity for the year ended December 31, 2017 was as follows:

|  |    | Beginning   |    |                          |    |            |    | Ending      |
|--|----|-------------|----|--------------------------|----|------------|----|-------------|
|  |    | Balance     |    | Additions <sup>(2)</sup> |    | Deletions  |    | Balance     |
| Governmental Activities                        |    |             |    |                          |    |            |    |             |
| Capital assets not being depreciated/amortized |    |             |    |                          |    |            |    |             |
| Land   | \$ | 124,805,517 | \$ | 3,613,149                | \$ | -          | \$ | 128,418,666 |
| Construction in progress                       |    | 17,267,475  |    | 26,336,992               |    | 14,479,772 |    | 29,124,695  |
| Land improvements <sup>(1)</sup>               |    | 50,905,556  |    | 5,509,525                |    | 817,946    |    | 55,597,135  |
| Total Capital Assets Not Being                 |    |             |    |                          |    |            |    |             |
| Depreciated/Amortized                          |    | 192,978,548 | _  | 35,459,666               | _  | 15,297,718 |    | 213,140,496 |
| Capital assets being depreciated/amortized     |    |             |    |                          |    |            |    |             |
| Land improvements                              |    | 19,016,601  |    | 6,225,159                |    | 927,475    |    | 24,314,285  |
| Buildings                                      |    | 226,034,446 |    | 20,434,818               |    | 134,500    |    | 246,334,764 |
| Machinery and equipment                        |    | 65,272,910  |    | 7,076,075                |    | 1,699,891  |    | 70,649,094  |
| Intangibles                                    |    | 6,172,136   |    | 169,951                  |    | -          |    | 6,342,087   |
| Roadways – infrastructure                      |    | 154,280,727 |    | 16,528,575               |    | 2,453,837  |    | 168,355,465 |
| Bridges – infrastructure                       |    | 15,926,400  |    | 20,900                   |    | -          |    | 15,947,300  |
| Traffic signals – infrastructure               |    | 7,197,400   |    | -                        |    | -          |    | 7,197,400   |
| Culverts – infrastructure                      |    | 2,402,400   |    | -                        |    | -          |    | 2,402,400   |
| Total Capital Assets Being                     |    |             |    |                          |    |            |    |             |
| Depreciated/Amortized                          | _  | 496,303,020 | _  | 50,455,478               | _  | 5,215,703  | _  | 541,542,795 |
| Total Capital Assets                           |    | 689,281,568 |    | 85,915,144               |    | 20,513,421 |    | 754,683,291 |

# NOTES TO FINANCIAL STATEMENTS As of and for the Year Ended December 31, 2017

# NOTE IV – DETAILED NOTES ON ALL FUNDS (cont.)

# D. CAPITAL ASSETS (cont.)

|   | Beginning<br>Balance | Additions        |    | Deletions  | Ending<br>Balance |
|---|----------------------|------------------|----|------------|-------------------|
| Governmental Activities (cont.)                         |                      |                  |    |            |                   |
| Less: Accumulated depreciation/amortization for         |                      |                  |    |            |                   |
| Land improvements                                       | \$<br>(9,516,939)    | \$<br>(620,050)  | \$ | 229,550    | \$<br>(9,907,439) |
| Buildings   | (77,871,599)         | (5,457,071)      |    | 121,050    | (83,207,620)      |
| Machinery and equipment                                 | (27,488,080)         | (4,462,142)      |    | 1,459,834  | (30,490,388)      |
| Intangibles   | (2,446,043)          | (580,650)        |    | -          | (3,026,693)       |
| Roadways  | (66,112,196)         | (5,936,084)      |    | 2,271,170  | (69,777,110)      |
| Bridges   | (4,680,700)          | (301,350)        |    | -          | (4,982,050)       |
| Traffic signals   | (2,139,060)          | (170,660)        |    | -          | (2,309,720)       |
| Culverts  | (1,259,215)          | (33,640)         |    | -          | (1,292,855)       |
| Total Accumulated Depreciation/                         |                      |                  |    |            |                   |
| Amortization  | <br>(191,513,832)    | (17,561,647)     |    | 4,081,604  | <br>(204,993,875) |
| Net Capital Assets Being                                |                      |                  |    |            |                   |
| Depreciated/Amortized                                   | <br>304,789,188      | <br>32,893,831   | _  | 1,134,099  | <br>336,548,920   |
| Total Governmental Activities<br>Capital Assets, Net of |                      |                  |    |            |                   |
| Depreciation/Amortization                               | \$<br>497,767,736    | \$<br>68,353,497 | \$ | 16,431,817 | \$<br>549,689,416 |

<sup>(1)</sup> This represents the nondepreciable portion (residual value) of the County's roads.

Depreciation expense was charged to functions as follows:

### **Governmental Activities**

| General government                                 | \$        | 1,004,516  |
|--|-----------|------------|
| Health and human services                          |           | 816,701    |
| Public safety and criminal justice                 |           | 5,256,056  |
| Public works                                       |           | 6,707,278  |
| Culture, education, and recreation                 |           | 3,606,221  |
| Conservation and economic development              |           | 170,875    |
| Total Governmental Activities Depreciation Expense | <u>\$</u> | 17,561,647 |

<sup>(2) \$28,214,671</sup> of the current year additions represent infrastructure assets contributed by other governments. This is reflected as capital grants and contributions on the public works line item on the statement of activities. The assets are shown on the statement of net position in the governmental activities column.

# NOTES TO FINANCIAL STATEMENTS As of and for the Year Ended December 31, 2017

# NOTE IV – DETAILED NOTES ON ALL FUNDS (cont.)

# D. CAPITAL ASSETS (cont.)

| Business-type Activities  |    | Beginning<br>Balance  | _  | Additions   | _   | Deletions                      |    | Ending<br>Balance   |
|---|----|---|----|---|-----|--------------------------------|----|---|
| Capital assets not being depreciated/amortized Land Construction in progress  | \$ | 29,857,354<br>10,351,169  | \$ | -<br>9,678,907  | \$  | 6,899,581                      | \$ | 29,857,354<br>13,130,495  |
| Total Capital Assets Not Being<br>Depreciated/Amortized   |    | 40,208,523  | _  | 9,678,907   | _   | 6,899,581                      | _  | 42,987,849  |
| Capital assets being depreciated/amortized<br>Land improvements<br>Buildings<br>Machinery and equipment                             |    | 220,048,169<br>223,620,480<br>63,626,243                                |    | 2,872,945<br>1,309,938<br>11,510,964                  |     | 355,890<br>80,000<br>3,726,057 |    | 222,565,224<br>224,850,418<br>71,411,150                                |
| Intangibles<br>Total Capital Assets Being<br>Depreciated/Amortized  | _  | 176,437<br>507,471,329  | _  | 523,068<br>16,216,915                                 | -   | 44,452                         | _  | 655,053<br>519,481,845  |
| Total Capital Assets  |    | 547,679,852   | _  | 25,895,822  | _   | 11,105,980                     |    | 562,469,694   |
| Less: Accumulated depreciation/amortization for<br>Land<br>Land improvements<br>Buildings<br>Machinery and equipment<br>Intangibles |    | (411,746)<br>(108,398,639)<br>(53,820,001)<br>(33,072,722)<br>(143,350) |    | (7,407,152)<br>(5,593,881)<br>(3,583,764)<br>(58,426) | 1   | 80,000<br>2,475,663<br>44,451  |    | (411,746)<br>(115,805,791)<br>(59,333,882)<br>(34,180,823)<br>(157,325) |
| Total Accumulated Depreciation/Amortization   |    | (195,846,458)   | _  | (16,643,223)  | _   | 2,600,114                      |    | (209,889,567)   |
| Net Business-type Capital Assets<br>Being Depreciated/Amortized   |    | 311,624,871   | _  | (426,308)   | · _ | 1,606,285                      | _  | 309,592,278   |
| Total Business-type Capital Assets,<br>Net of Depreciation/Amortization   | \$ | 351,833,394   | \$ | 9,252,599   | \$  | 8,505,866                      | \$ | 352,580,127   |

Depreciation expense was charged to functions as follows:

# **Business-type Activities**

| Airport                           | \$        | 10,616,815 |
|-----------------------------------|-----------|------------|
| Highway                           |           | 2,490,210  |
| Sanitary Landfill                 |           | 2,307,076  |
| Badger Prairie Health Care Center |           | 920,004    |
| Printing and services             |           | 19,665     |
| Methane gas                       |           | 296,066    |
| Total Business-type Activities    |           |            |
| Depreciation Expense              | <u>\$</u> | 16,649,836 |

Depreciation/amortization expense may be different from business-type activity accumulated depreciation additions because of salvage, cost of removal, internal allocations, or costs associated with the disposal of assets.

# NOTES TO FINANCIAL STATEMENTS As of and for the Year Ended December 31, 2017

# **NOTE IV – DETAILED NOTES ON ALL FUNDS (cont.)**

# E. INTERFUND RECEIVABLES/PAYABLES/ADVANCES AND TRANSFERS

# Interfund Receivables/Payables

The following is a schedule of interfund receivables and payables including any overdrafts on pooled cash and investment accounts:

| Receivable Fund   | Payable Fund   | Amount                                 |
|---|--|--|
| General Fund<br>Internal Service Funds<br>Nonmajor Enterprise – Methane Gas | Special Revenue – Human Services<br>Special Revenue – Human Services<br>Special Revenue – Human Services | \$ 6,134,378<br>7,651,496<br>2,207,463 |
| Total – Fund Financial Statements   |  | 15,993,337                             |
| Less: Fund eliminations   |  | (6,134,378)                            |
| Less: Government-wide eliminations  |  | (12,066,422)                           |
| Add: Interfund advances   |  | 551,735                                |
| Total Government-wide Financial S   | Statements   | \$ (1,655,728)                         |
| Fund Receivable To  | Fund Receivable From   | Amount                                 |
| Governmental Activities<br>Business-type Activities                         | Business-type Activities<br>Governmental Activities  | \$ 551,735<br>(2,207,463)              |
| Total Government-Wide Financial Stat  | tements  | <u>\$ (1,655,728)</u>                  |

All interfunds are to cover a cash shortage in the human services fund. All amounts are due within one year.

# NOTES TO FINANCIAL STATEMENTS As of and for the Year Ended December 31, 2017

# NOTE IV – DETAILED NOTES ON ALL FUNDS (cont.)

# E. INTERFUND RECEIVABLES/PAYABLES/ADVANCES AND TRANSFERS (cont.)

### Advances

The following is a schedule of interfund advances:

| Receivable Fund                                       | Payable Fund  | <br>Amount      | Amount Not<br>Due Within<br>One Year |           |  |
|---|---|-----------------|--------------------------------------|-----------|--|
| Internal Service –<br>Insurance<br>Internal Service – | Internal Service – Consolidated<br>Food Service<br>Nonmajor Enterprise – Printing and | \$<br>1,138,807 | \$                                   | 1,138,807 |  |
| Insurance   | Services  | <br>551,735     |                                      | 551,735   |  |
| Totals – Fund Financial                               | Statements  | 1,690,542       | \$                                   | 1,690,542 |  |
| Less: Fund eliminations                               |   | <br>(1,138,807) |                                      |           |  |
| Total – Interfund Ad                                  | dvances   | \$<br>551,735   |                                      |           |  |

The principal purpose of all of these interfund advances is to provide cash until the funds are able to generate sufficient revenues to cover expenses. No repayment schedules have been established.

# NOTES TO FINANCIAL STATEMENTS As of and for the Year Ended December 31, 2017

# NOTE IV - DETAILED NOTES ON ALL FUNDS (cont.)

# E. INTERFUND RECEIVABLES/PAYABLES/ADVANCES AND TRANSFERS (cont.)

### **Transfers**

The following is a schedule of interfund transfers:

| Fund Transferred To  | Fund Transferred From              | _  | Amount       | Principal Purpose                      |  |  |  |
|--|------------------------------------|----|--------------|--|--|--|--|
|  |                                    |    |              |  |  |  |  |
| General  | Nonmajor Enterprise Funds          | \$ |              | To transfer budgeted amount.           |  |  |  |
| General  | Enterprise - Sanitary Landfill     |    | -            | To transfer investment income.         |  |  |  |
| General  | Nonmajor Governmental Funds        |    | - ,          | To transfer investment income.         |  |  |  |
| General  | Internal Service Funds             |    |              | To transfer investment income.         |  |  |  |
| General  | Nonmajor Enterprise Funds          |    | •            | To transfer investment income.         |  |  |  |
| General  | Enterprise - Highway               |    | ,            | To transfer investment income.         |  |  |  |
| Capital Projects   | General                            |    |              | To transfer project reallocation.      |  |  |  |
| Enterprise - Sanitary Landfill                             | General                            |    |              | To transfer tax subsidy.               |  |  |  |
| Internal Service - Liability Insurance                     | General                            |    |              | To transfer tax subsidy.               |  |  |  |
| Special Revenue - Human Services                           | General                            |    | 66,334,981   | To transfer tax subsidy.               |  |  |  |
|  |                                    |    |              | Eliminate Wisconsin Retirement         |  |  |  |
|  |                                    |    |              | System costs and transfer debt service |  |  |  |
|  |                                    |    |              | payments (includes Alliant Energy      |  |  |  |
| Debt Service   | General                            |    |              | Center and jail debt).                 |  |  |  |
| Debt Service   | Capital Projects                   |    | •            | To transfer investment income.         |  |  |  |
| Debt Service   | Nonmajor Governmental Funds        |    | 44,083       | Library debt payment.                  |  |  |  |
| Enterprise - Badger Prairie                                |                                    |    |              |  |  |  |  |
| Health Care Center   | General                            |    | 11,979,335   | To transfer tax subsidy.               |  |  |  |
|  | Special Revenue -                  |    |              | Eliminate Wisconsin Retirement         |  |  |  |
| Debt Service   | Human Services                     |    | 371,133      | System costs.                          |  |  |  |
|  |                                    |    |              | Eliminate Wisconsin Retirement         |  |  |  |
| Debt Service   | Nonmajor Governmental Funds        |    | 119,050      | System costs.                          |  |  |  |
|  | •                                  |    |              | Eliminate Wisconsin Retirement         |  |  |  |
| Debt Service   | Enterprise - Airport               |    | 54,321       | System costs.                          |  |  |  |
|  |                                    |    |              | Eliminate Wisconsin Retirement         |  |  |  |
| Debt Service   | Enterprise - Highway               |    | 93,272       | System costs.                          |  |  |  |
|  | Enterprise - Badger Prairie Health |    |              | Eliminate Wisconsin Retirement         |  |  |  |
| Debt Service   | Care Center                        |    | 117,989      | System costs.                          |  |  |  |
|  |                                    |    |              | Eliminate Wisconsin Retirement         |  |  |  |
| Debt Service   | Enterprise - Sanitary Landfill     |    | 15,935       | System costs.                          |  |  |  |
|  | , ,                                |    |              | Eliminate Wisconsin Retirement         |  |  |  |
| Debt Service   | Nonmajor Enterprise Funds          |    | 13,146       | System costs.                          |  |  |  |
|  |                                    |    |              | Eliminate Wisconsin Retirement         |  |  |  |
| Debt Service   | Internal Service Funds             |    | 16,756       | System costs.                          |  |  |  |
|  |                                    |    |              | System costs.                          |  |  |  |
| Total - Fund Financial Statements                          |                                    |    | 00 226 404   |  |  |  |  |
|  |                                    |    | 88,326,491   |  |  |  |  |
| Less: Fund Eliminations Less: Government-wide eliminations |                                    |    | (70,188,655) |  |  |  |  |
| Less. Government-wide eliminations                         |                                    |    | (24,045,527) |  |  |  |  |
|  |                                    |    |              |  |  |  |  |
| Total Transfers - Government-Wid                           | de Statement of Activities         | \$ | (5,907,691)  |  |  |  |  |

# NOTES TO FINANCIAL STATEMENTS As of and for the Year Ended December 31, 2017

# **NOTE IV – DETAILED NOTES ON ALL FUNDS (cont.)**

### E. INTERFUND RECEIVABLES/PAYABLES/ADVANCES AND TRANSFERS (cont.)

## Transfers (cont.)

| Fund Transferred To      | Fund Transferred From    | <br>Amount        |
|--------------------------|--------------------------|-------------------|
| Governmental Activities  | Business-type Activities | \$<br>6,077,430   |
| Business-type Activities | Governmental Activities  | <br>(11,985,121)  |
| Sub-Total                |                          | \$<br>(5,907,691) |

Generally, transfers are used to (1) move revenues from the fund that collects them to the fund that the budget requires to expend them, (2) move receipts restricted to debt service from the funds collecting the receipts to the debt service fund, and (3) use unrestricted revenues collected in the general fund to finance various programs accounted for in other funds in accordance with budgetary authorizations.

#### F. LONG-TERM OBLIGATIONS

Long-term obligations activity for the year ended December 31, 2017 was as follows:

| GOVERNMENTAL ACTIVITIES Bonds and Notes Payable |    | Beginning<br>Balance | Increases |            | Decreases |            | Ending<br>Balance |             | Due Within One Year |            |
|---|----|----------------------|-----------|------------|-----------|------------|-------------------|-------------|---------------------|------------|
| General obligation debt                         | \$ | 229,361,640          | \$        | 61,057,173 | \$        | 33,996,499 | \$                | 256,422,314 | \$                  | 33,982,197 |
| General obligation debt – internal services     | Ψ  | 80,230               | Ψ         | 351,422    | Ψ         | 16,510     | Ψ                 | 415,142     | *                   | 54,639     |
| Add Amounts For:                                |    |                      |           |            |           |            |                   |             |                     |            |
| Premium on debt                                 |    | 5,449,218            |           | 3,744,902  |           | 1,098,622  |                   | 8,095,498   |                     |            |
| Sub-totals                                      | _  | 234,891,088          |           | 65,153,497 | _         | 35,111,631 | _                 | 264,932,954 |                     | 34,036,836 |
| Other Liabilities                               |    |                      |           |            |           |            |                   |             |                     |            |
| Vested compensated absences – general           |    | 48,499,919           |           | 16,392,922 |           | 11,962,628 |                   | 52,930,213  |                     | 12,257,908 |
| Vested compensated absences – internal          |    |                      |           |            |           |            |                   |             |                     |            |
| services  |    | 543,840              |           | 103,659    |           | 127,073    |                   | 520,426     |                     | 103,659    |
| Capital leases – internal services              |    |                      |           |            |           |            |                   |             |                     |            |
| (Note IV.G.)                                    |    | 19,617               |           | -          |           | 6,136      |                   | 13,481      |                     | 6,530      |
| Other postemployment benefits (Note V.E.)       |    | 27,398,090           |           | 3,439,257  |           | 1,066,237  |                   | 29,771,110  |                     | -          |
| Other postemployment benefits – internal        |    |                      |           |            |           |            |                   |             |                     |            |
| services (Note V.E.)                            |    | 359,405              |           | 45,746     |           | 14,182     |                   | 390,969     |                     | -          |
| Net pension liability – general                 |    | 14,647,465           |           | -          |           | 7,058,216  |                   | 7,589,249   |                     | -          |
| Net pension liability – internal                |    | 180,005              |           | _          | _         | 90,550     | _                 | 89,455      | _                   |            |
| Total Other Liabilities                         | _  | 91,648,341           |           | 19,981,584 |           | 20,325,022 | _                 | 91,304,903  | _                   | 12,368,097 |
| Total Governmental Activities                   |    |                      |           |            |           |            |                   |             |                     |            |
| Long-Term Liabilities                           | \$ | 326,539,429          | \$        | 85,135,081 | \$        | 55,436,653 | \$                | 356,237,857 | \$                  | 46,404,933 |

**Amounts** 

# NOTES TO FINANCIAL STATEMENTS As of and for the Year Ended December 31, 2017

# NOTE IV - DETAILED NOTES ON ALL FUNDS (cont.)

### F. LONG-TERM OBLIGATIONS (cont.)

| BUSINESS-TYPE ACTIVITIES                                      |    | Beginning<br>Balance |    | Increases  |    | Decreases  |    | Ending<br>Balance |    | Amounts Due Within One Year |  |
|---|----|----------------------|----|------------|----|------------|----|-------------------|----|-----------------------------|--|
| Bonds and Notes Payable                                       |    |                      |    |            |    |            |    |                   |    |                             |  |
| General obligation debt                                       | \$ | 91,633,130           | \$ | 22,246,405 | \$ | 15,976,990 | \$ | 97,902,545        | \$ | 18,248,165                  |  |
| Add Amounts For:  |    |                      |    |            |    |            |    |                   |    |                             |  |
| Premium on debt   | _  | 1,619,988            |    | 1,168,395  |    | 354,368    | _  | 2,434,015         |    | <u>-</u>                    |  |
| Sub-totals  |    | 93,253,118           |    | 23,414,800 |    | 16,331,358 | _  | 100,336,560       |    | 18,248,165                  |  |
| Other Liabilities   |    |                      |    |            |    |            |    |                   |    |                             |  |
| Vested compensated absences<br>Long-term care and postclosure |    | 11,383,635           |    | 12,487,204 |    | 11,962,628 |    | 11,908,211        |    | 2,726,441                   |  |
| care costs payable (Note IV.H.)                               |    | 10,690,315           |    | -          |    | 235,941    |    | 10,454,374        |    | -                           |  |
| Other postemployment benefits (Note V.E.)                     |    | 5,112,190            |    | 416,064    |    | 128,988    |    | 5,399,266         |    | -                           |  |
| Net pension liability   |    | 2,614,270            |    | -          |    | 1,285,416  |    | 1,328,854         |    | -                           |  |
| Total Other Liabilities                                       |    | 29,800,410           |    | 12,903,268 |    | 13,612,973 |    | 29,090,705        |    | 2,726,441                   |  |
| Total Business-type Activities                                |    |                      |    |            |    |            |    |                   |    |                             |  |
| Long-Term Liabilities   | \$ | 123,053,528          | \$ | 36,318,068 | \$ | 29,944,331 | \$ | 129,427,265       | \$ | 20,974,606                  |  |

# **General Obligation Debt**

All general obligation notes and bonds payable are backed by the full faith and credit of the County. Notes and bonds in the governmental funds will be retired by future property tax levies accumulated by the debt service fund. Business-type activities debt is payable by revenues from user fees of those funds or, if the revenues are not sufficient, by future tax levies.

In accordance with Wisconsin Statutes, total general obligation indebtedness of the County may not exceed 5% of the equalized value of taxable property within the County's jurisdiction. The debt limit as of December 31, 2017, was \$3,039,207,878. Total general obligation debt outstanding at year-end was \$354,740,001.

# NOTES TO FINANCIAL STATEMENTS As of and for the Year Ended December 31, 2017

# NOTE IV - DETAILED NOTES ON ALL FUNDS (cont.)

# F. LONG-TERM OBLIGATIONS (cont.)

# General Obligation Debt (cont.)

|   | Date of Issue | Final<br>Maturity | Interest<br>Rates | Original<br>Indebtedness | Balance<br>12/31/17 |
|---|---------------|-------------------|-------------------|--------------------------|---------------------|
| Governmental Activities General Obligation Debt                       |               |                   |                   |                          |                     |
| General Obligation Promissory Notes, 2017A                            | 09/28/17      | 06/01/27          | 1.50-4.00%        | \$ 52,884,575            | \$ 52,884,575       |
| General Obligation Corporate Purpose<br>Bond, 2017B                   | 09/28/17      | 06/01/37          | 2.00-4.00%        | 8,524,020                | 8,524,020           |
| General Obligation Promissory Notes,<br>Series 2016A                  | 09/28/16      | 06/01/26          | 2.00-3.00%        | 22,383,769               | 19,207,670          |
| General Obligation Bonds, Series 2016B                                | 09/28/16      | 06/01/36          | 2.00-2.75%        | 831,077                  | 801,012             |
| General Obligation Promissory Notes,<br>Series 2015A                  | 10/08/15      | 06/01/25          | 2.00-3.00%        | 35,398,161               | 26,421,624          |
| General Obligation Corporate Purpose<br>Bonds, Series 2015B           | 10/08/15      | 06/01/35          | 1.00-3.625%       | 27,059,289               | 24,237,757          |
| General Obligation Promissory Notes,<br>Series 2014A                  | 07/02/14      | 06/01/24          | 1.00-2.625%       | 27,071,445               | 17,101,375          |
| General Obligation Capital Improvement<br>Bonds, Series 2014B         | 07/02/14      | 06/01/34          | 2.00-4.00%        | 22,956,100               | 20,385,428          |
| General Obligation Bonds, Series 2013A                                | 10/02/13      | 06/01/33          | 3.00-4.30%        | 14,821,426               | 12,654,442          |
| General Obligation Refunding Promissory<br>Notes, Series 2013B        | 10/02/13      | 06/01/23          | 1.50-3.00%        | 20,038,178               | 9,181,106           |
| General Obligation Refunding Bonds,<br>Series 2012A                   | 04/05/12      | 06/01/25          | 3.00-4.00%        | 14,450,000               | 9,880,000           |
| General Obligation Promissory Notes,<br>Series 2012B                  | 10/11/12      | 06/01/22          | 1.50-2.00%        | 14,611,480               | 4,728,088           |
| General Obligation Bonds, Series 2012C                                | 10/11/12      | 06/01/32          | 2.00-4.00%        | 4,713,270                | 3,676,095           |
| General Obligation Promissory Notes,<br>Series 2011A                  | 11/09/11      | 06/01/21          | 2.10%             | 11,153,300               | 3,705,000           |
| General Obligation Refunding Corporate<br>Purpose Bonds, Series 2011B | 11/09/11      | 06/01/31          | 2.00-4.00%        | 15,410,000               | 9,855,000           |
| General Obligation Refunding Promissory<br>Bonds, Series 2010A        | 03/15/10      | 06/01/22          | 3.00-3.25%        | 18,431,050               | 6,880,000           |
| General Obligation Refunding Promissory<br>Bonds, Series 2010C        | 11/09/10      | 12/01/22          | 0.70-3.85%        | 17,035,000               | 8,665,000           |
| General Obligation Refunding Promissory<br>Bonds, Series 2010D        | 11/09/10      | 06/01/23          | 2.00-3.25%        | 19,715,000               | 10,200,000          |
| Taxable General Obligation Bonds, Series 2010F                        | 11/23/10      | 06/01/20          | 0.60-3.60%        | 13,360,800               | 3,940,000           |
| Taxable General Obligation Bonds,<br>Series 2009B                     | 10/01/09      | 06/01/29          | 4.30-5.75%        | 2,105,000                | 2,105,000           |
| General Obligation Refunding Promissory Bonds, Series 2008A           | 05/01/08      | 03/01/21          | 3.00-4.00%        | 15,353,492               | 810,000             |
| General Obligation Notes, Series 2008B                                | 09/15/08      | 06/01/18          | 3.00-4.00%        | 11,383,370               | 994,264             |
| Total Governmental Activities – General C                             | bligation Deb | ot                |                   |                          | \$ 256,837,456      |

Page 65

# NOTES TO FINANCIAL STATEMENTS As of and for the Year Ended December 31, 2017

# NOTE IV - DETAILED NOTES ON ALL FUNDS (cont.)

# F. LONG-TERM OBLIGATIONS (cont.)

# General Obligation Debt (cont.)

|  | Date of Issue | Final<br>Maturity | Interest<br>Rates | Original<br>Indebtedness | Balance<br>12/31/17 |
|--|---------------|-------------------|-------------------|--------------------------|---------------------|
| Business-type Activities General Obligation Debt               |               |                   |                   |                          |                     |
| General Obligation Promissory Notes, 2017A                     | 09/28/17      | 06/01/27          | 1.50-4.00%        | \$ 6,880,425             | \$ 6,880,425        |
| General Obligation Corporate Purpose<br>Bond, 2017B            | 09/28/17      | 06/01/37          | 2.00-4.00%        | 335,980                  | 335,980             |
| General Obligation Promissory Notes, 2017C                     | 09/28/17      | 06/01/27          | 2.40-4.00%        | 15,030,000               | 15,030,000          |
| General Obligation Promissory Notes,<br>Series 2016A           | 09/28/16      | 06/01/26          | 2.00-3.00%        | 6,481,231                | 5,392,330           |
| General Obligation Bonds, Series 2016B                         | 09/28/16      | 06/01/36          | 2.00.2.75%        | 1,103,923                | 1,063,989           |
| General Obligation Promissory Notes,<br>Series 2015A           | 10/08/15      | 06/01/25          | 2.00-3.00%        | 7,686,839                | 5,818,376           |
| General Obligation Corporate Purpose<br>Bonds, Series 2015B    | 10/08/15      | 06/01/35          | 1.00-3.625%       | 13,900,711               | 14,017,243          |
| General Obligation Promissory Notes,<br>Series 2014A           | 07/02/14      | 06/01/24          | 1.00-2625%        | 8,003,555                | 5,178,625           |
| General Obligation Capital Improvement<br>Bonds, Series 2014B  | 07/02/14      | 06/01/34          | 2.00-4.00%        | 5,498,900                | 4,879,572           |
| General Obligation Promissory Notes,<br>Series 2014C           | 07/02/14      | 06/01/19          | 0.05-2.00%        | 20,045,000               | 9,510,000           |
| General Obligation Bonds, Series 2013A                         | 10/02/13      | 06/01/33          | 3.00-4.30%        | 5,013,574                | 4,280,558           |
| General Obligation Refunding Promissory<br>Notes, Series 2013B | 10/02/13      | 06/01/23          | 1.50-3.00%        | 5,566,822                | 718,894             |
| General Obligation Promissory Notes,<br>Series 2012B           | 10/11/12      | 06/01/22          | 1.50-2.00%        | 1,873,520                | 261,912             |
| General Obligation Bonds, Series 2012C                         | 10/11/12      | 06/01/32          | 2.00-4.00%        | 4,511,730                | 3,518,905           |
| General Obligation Refunding Promissory<br>Bonds, Series 2010E | 11/09/10      | 06/01/23          | 2.00-3.25%        | 23,735,000               | 12,515,000          |
| Taxable General Obligation Health Care Bonds, Series 2009C     | 10/01/09      | 06/01/29          | 4.30-5.75%        | 8,495,000                | 8,495,000           |
| General Obligation Notes, Series 2008B                         | 09/15/08      | 06/01/18          | 3.00-4.00%        | 651,630                  | 5,736               |
| Total Business-type Activities General Obliq                   | gation Debt   |                   |                   |                          | \$ 97,902,545       |

# NOTES TO FINANCIAL STATEMENTS As of and for the Year Ended December 31, 2017

# NOTE IV – DETAILED NOTES ON ALL FUNDS (cont.)

#### F. LONG-TERM OBLIGATIONS (cont.)

#### General Obligation Debt (cont.)

Debt service requirements to maturity are as follows:

|              | Governmen<br>General Obl |    |            |           | Business-ty<br>General Ob |    |            |    |             |
|--------------|--------------------------|----|------------|-----------|---------------------------|----|------------|----|-------------|
| <u>Years</u> | Principal Interest       |    | Interest   | Principal |                           |    | Interest   | _  | Totals      |
| 2018         | \$<br>34,036,836         | \$ | 7,499,404  | \$        | 18,248,165                | \$ | 2,933,354  | \$ | 62,717,759  |
| 2019         | 31,487,140               |    | 6,350,108  |           | 10,397,860                |    | 2,440,418  |    | 50,675,526  |
| 2020         | 29,235,501               |    | 5,520,774  |           | 8,969,499                 |    | 2,160,127  |    | 45,885,901  |
| 2021         | 27,425,382               |    | 4,753,381  |           | 8,899,618                 |    | 1,888,068  |    | 42,966,449  |
| 2022         | 26,230,397               |    | 3,928,037  |           | 8,344,603                 |    | 1,606,295  |    | 40,109,332  |
| 2023 - 2027  | 79,911,894               |    | 10,006,157 |           | 31,053,106                |    | 4,480,595  |    | 125,451,752 |
| 2028 - 2032  | 20,584,723               |    | 3,112,690  |           | 9,005,277                 |    | 1,271,567  |    | 33,974,257  |
| 2033 – 2037  | <br>7,925,583            |    | 366,489    |           | 2,984,417                 |    | 138,474    |    | 11,414,963  |
| Totals       | \$<br>256,837,456        | \$ | 41,537,040 | \$        | 97,902,545                | \$ | 16,918,898 | \$ | 413,195,939 |

### **Current Refunding**

On September 28, 2017, the County issued \$8,860,000 in general obligation corporate purpose bonds (Series 2017B), of which \$5,085,000 was available for a current refunding, with an average coupon rate of 2.3% to refund \$5,420,000 of outstanding bonds (2010G), with an average coupon rate of 4.4% and to finance future projects. The net proceeds along with existing funds of the County were used to prepay the outstanding debt.

The cash flow requirements on the refunded bonds prior to the current refunding was \$6,647,497 from 2018 through 2030. The cash flow requirements on the refunding bonds are \$6,200,753 from 2018 through 2030. The current refunding resulted in an economic gain (difference between the present values of the debt service payments on the old and the new debt) of \$388,154.

#### Capital Leases

Refer to Note IV.G.

#### Other Debt Information

Estimated payments of other long-term liabilities (vested compensated absences, capital leases, long-term and postclosure care costs, other postemployment benefits, and the net pension liability) are not included in the debt service requirements to maturity schedules. The compensated absences and other postemployment benefits liabilities attributable to governmental activities will be liquidated primarily by the general fund and human services fund. The net pension liability will be funded by changes in the plan assets and future contributions.

# NOTES TO FINANCIAL STATEMENTS As of and for the Year Ended December 31, 2017

# NOTE IV - DETAILED NOTES ON ALL FUNDS (cont.)

#### G. LEASE DISCLOSURES

#### Lessee – Capital Leases

In prior years, the County acquired capital assets through lease/purchase agreements. The gross amount of these assets under capital leases is \$32,354 and are presented in the capital assets in the governmental activities. The assets acquired through capital leases are as follows:

|   | <br>Governmental Activities |  |  |  |  |
|---|-----------------------------|--|--|--|--|
| Asset: Machinery and equipment Less: Accumulated depreciation | \$<br>32,354<br>(16,177)    |  |  |  |  |
| Total   | \$<br>16,177                |  |  |  |  |

The future principal and interest payments as of December 31, 2017, are as follows:

|                                  |    | Governmental Activities  |                 |                     |    |                          |  |  |  |  |
|----------------------------------|----|--------------------------|-----------------|---------------------|----|--------------------------|--|--|--|--|
| <u>Years</u>                     | Р  | rincipal                 | Ir              | terest              |    | Totals                   |  |  |  |  |
| 2018<br>2019<br>Sub-totals       | \$ | 6,530<br>6,951<br>13,481 | \$<br><u>\$</u> | 870<br>448<br>1,318 | \$ | 7,400<br>7,399<br>14,799 |  |  |  |  |
| Less: Amount repr                |    | (1,318)                  |                 |                     |    |                          |  |  |  |  |
| Present Value of<br>Lease Paymer | \$ | 13,481                   |                 |                     |    |                          |  |  |  |  |

# Lessee - Operating Leases

The County has no material operating leases with a remaining noncancellable term exceeding one year.

# Lessor – Airport Leases

The County is a lessor of certain airport facilities such as terminal concession space, warehouses and hangars under various operating leases. Lease terms vary with lease expiration dates ranging from 2017 through 2042. Revenues and related expenses for these leases are recorded in the airport fund. The historical cost of leased assets is \$8,600,838.

# NOTES TO FINANCIAL STATEMENTS As of and for the Year Ended December 31, 2017

#### **NOTE IV – DETAILED NOTES ON ALL FUNDS (cont.)**

#### G. LEASE DISCLOSURES (cont.)

Future minimum lease payments to be received under noncancellable operating leases as of December 31, 2017, are as follows:

| Year Ending<br>December 31.  |           |            |
|------------------------------|-----------|------------|
| 2018                         | \$        | 2,793,141  |
| 2019                         |           | 2,395,605  |
| 2020                         |           | 1,882,823  |
| 2021                         |           | 1,842,138  |
| 2022                         |           | 1,825,758  |
| Thereafter                   | _         | 61,629,830 |
| Total Future Minimum Rentals | <u>\$</u> | 72,369,295 |

The amounts above do not include contingent rentals based on usage or sales dollars which may be received under certain leases. Contingent rentals approximated \$17,821,857 for the year ended December 31, 2017.

#### H. CLOSURE AND POSTCLOSURE CARE COST

State and federal laws and regulations require the County to place a final cover on its Rodefeld and Verona (closed in 1987) landfill sites when it stops accepting waste and to perform certain maintenance and monitoring functions at the sites after closure. Although closure and postclosure care costs will be paid only near or after the date that the landfill stops accepting waste, the County reports a portion of these closure and postclosure care costs as an operating expense in each period based on landfill capacity used as of each balance sheet date.

The \$10,454,374 reported as landfill closure and postclosure care liability at December 31, 2017 for the Rodefeld landfill, represents the cumulative amount reported to date based on the use of 70.3% of the estimated capacity of the landfill. The County will recognize the remaining estimated cost of closure and postclosure care of \$4,360,651 as the remaining estimated capacity is filled. These amounts are based on what it would cost to perform all closure and postclosure care in 2017. The original portion of the landfill was filled during 2015. The County is expanding the landfill which will extend the life for up to an additional 30 years. The closure and postclosure care liability above includes both the original landfill and the expansion. Actual cost may be higher due to inflation, changes in technology, or changes in regulations.

The County is required by state and federal laws and regulations to make annual contributions to a trust to finance closure and postclosure care. The County is in compliance with these requirements, and, at December 31, 2017 deposits with U.S. Bank of \$7,193,231 which approximates fair market value, are held for the Rodefeld and Verona landfills for these purposes. These are reported as restricted cash and investments on the statement of net position. The County expects that future inflation costs will be paid from interest earnings on these annual contributions. However, if interest earnings are inadequate or additional postclosure care requirements are determined (due to changes in technology or applicable laws or regulations, for example) these costs may need to be covered by charges to future landfill users or from future tax revenue.

# NOTES TO FINANCIAL STATEMENTS As of and for the Year Ended December 31, 2017

# NOTE IV - DETAILED NOTES ON ALL FUNDS (cont.)

### I. GOVERNMENTAL AND BUSINESS-TYPE ACTIVITIES NET POSITION/FUND BALANCES

Governmental and business-type activities net position reported on the government wide statement of net position at December 31, 2017 includes the following:

### **Governmental Activities**

| Net Investment in Capital Assets                      |                   |
|---|-------------------|
| Land  | \$<br>128,418,666 |
| Construction in progress                              | 29,124,695        |
| Other capital assets, net of accumulated depreciation | 392,146,055       |
| Less: Related long-term debt outstanding and premium  |                   |
| (excluding unspent bond proceeds)                     | (204,829,948)     |
| Total Net Investment in Capital Assets                | <br>344,859,468   |
|   | <br>              |
| Restricted  |                   |
| Debt service  | 3,572,281         |
| Tax deed sales  | 178,963           |
| Improvement of land information                       | 734,560           |
| Construction or repair to bridges and culverts        | 281,221           |
| Loan programs   | 10,302,526        |
| Grant funding   | 892,728           |
| Library   | 114,376           |
| Total Restricted                                      | 16,076,655        |
|   | <br>              |
| Unrestricted (deficit)                                | (12,339,888)      |
|   | <br>, , , , ,     |
| Total Governmental Activities Net Position            | \$<br>348,596,235 |

# NOTES TO FINANCIAL STATEMENTS As of and for the Year Ended December 31, 2017

# NOTE IV - DETAILED NOTES ON ALL FUNDS (cont.)

# I. GOVERNMENTAL AND BUSINESS-TYPE ACTIVITIES NET POSITION/FUND BALANCES (cont.)

# Governmental Activities (cont.)

Governmental fund balances reported on the fund financial statement at December 31, 2017 include the following:

|   | Ge | eneral Fund |    | Human<br>Services | Debt Capital Service Projects |           | Nonmajor<br>Governmental<br>Funds |                 | Totals |             |
|---|----|-------------|----|-------------------|-------------------------------|-----------|-----------------------------------|-----------------|--------|-------------|
| FUND BALANCES   |    |             |    |                   |                               |           |                                   | <br>            |        |             |
| Nonspendable: Prepaid items Non-county levy portion of delinquent | \$ | 1,453,957   | \$ | 131,352           | \$                            | -         | \$<br>658                         | \$<br>20,770    | \$     | 1,606,737   |
| taxes receivable  |    | 3,354,126   |    | _                 |                               | _         | _                                 | _               |        | 3,354,126   |
| Total Nonspendable  |    | 4,808,083   | _  | 131,352           | _                             |           | 658                               | 20,770          |        | 4,960,863   |
| Restricted for:   |    |             |    |                   |                               |           |                                   |                 |        |             |
| Debt service  |    | -           |    | -                 |                               | 4,501,115 | -                                 | -               |        | 4,501,115   |
| Grants  |    | -           |    | 892,728           |                               | -         | -                                 | -               |        | 892,728     |
| Capital projects  |    | _           |    | _                 |                               | -         | 47,552,470                        | -               |        | 47,552,470  |
| Tax deed sales  |    | 178,963     |    | -                 |                               | -         | -                                 | -               |        | 178,963     |
| Land information  |    | -           |    | -                 |                               | -         | -                                 | 713,790         |        | 713,790     |
| Bridge aid  |    | -           |    | -                 |                               | -         | -                                 | 281,221         |        | 281,221     |
| Loans   |    | -           |    | -                 |                               | -         | -                                 | 1,543,708       |        | 1,543,708   |
| Library purposes  |    | <u>-</u>    |    | <u> </u>          |                               | <u>-</u>  | <br><u>-</u>                      | <br>114,376     |        | 114,376     |
| Total Restricted  |    | 178,963     |    | 892,728           |                               | 4,501,115 | 47,552,470                        | 2,653,095       | _      | 55,778,371  |
| Committed for:  |    |             |    |                   |                               |           |                                   |                 |        |             |
| Human services  |    |             |    | 6,247,492         |                               |           | <br>                              | <br><u>-</u>    | _      | 6,247,492   |
| Assigned to:  |    |             |    |                   |                               |           |                                   |                 |        |             |
| Carryforwards   |    | 1,691,046   |    | -                 |                               | -         | -                                 | -               |        | 1,691,046   |
| Alliant Energy Center   |    | 1,428,348   |    |                   |                               | -         | <u>-</u>                          |                 |        | 1,428,348   |
| Total Assigned  | _  | 3,119,394   | _  | -                 |                               |           | -                                 |                 | _      | 3,119,394   |
| Unassigned:   |    | 38,162,970  |    | <del>-</del>      |                               |           | <br><u>-</u>                      | <br><u>-</u>    |        | 38,162,970  |
| Total   | \$ | 46,269,410  | \$ | 7,271,572         | \$                            | 4,501,115 | \$<br>47,553,128                  | \$<br>2,673,865 | \$ ^   | 108,269,090 |

# NOTES TO FINANCIAL STATEMENTS As of and for the Year Ended December 31, 2017

#### **NOTE IV – DETAILED NOTES ON ALL FUNDS (cont.)**

#### I. GOVERNMENTAL AND BUSINESS-TYPE ACTIVITIES NET POSITION/FUND BALANCES (cont.)

#### **Business-type Activities**

# Net Investment in Capital Assets

| Land  | \$<br>29,857,354  |
|---|-------------------|
| Construction in progress  | 13,130,495        |
| Other capital assets, net of accumulated depreciation           | 309,592,278       |
| Less: related long-term debt outstanding, premium, and discount |                   |
| (excluding unspent capital related debt proceeds)               | (84,620,705)      |
| Total Net Investment in Capital Assets                          | 267,959,422       |
| Restricted  |                   |
| Airport – Capital projects                                      | <br>198,105       |
| Unrestricted  | <br>50,863,273    |
| Total Business-type Activities Net Position                     | \$<br>319,020,800 |

### J. COMPONENT UNIT - HENRY VILAS PARK ZOOLOGICAL SOCIETY, INC.

The Henry Vilas Park Zoological Society, Inc. (Society) is a not-for-profit organization that provides aid and support to the Henry Vilas Zoo located in Madison, Wisconsin. The Society builds community support and provides funding for zoo activities, including the acquisition, conservation, and replacement of animals; refurbishing and creating new exhibits; supporting educational programs; and improving the overall educational and recreational value of the zoo. The Society is primarily supported by contributions from the general public.

# a. Summary of Significant Accounting Policies

#### **Basis of Presentation**

The Society is required to report information regarding its financial position and activities according to three classes of net position:

*Unrestricted net position* – Net position that is not restricted by donors. Designations are voluntary board-approved segregations of unrestricted net position for specific purposes, projects, or investments.

*Temporarily restricted net position* – Net position whose use has been limited by donor-imposed time restrictions or purpose restrictions.

Permanently restricted net position – Net position that has been restricted by donors to be maintained by the Society in perpetuity.

# NOTES TO FINANCIAL STATEMENTS As of and for the Year Ended December 31, 2017

#### **NOTE IV – DETAILED NOTES ON ALL FUNDS (cont.)**

- J. COMPONENT UNIT HENRY VILAS PARK ZOOLOGICAL SOCIETY, INC. (cont.)
- a. Summary of Significant Accounting Policies (cont.)

#### **Promises to Give**

Unconditional promises to give are recognized as support or gains in the period received and as assets, decreases of liabilities, or expenses depending on the form of the benefits received. Conditional promises to give are recognized only when the conditions on which they depend are substantially met and the promises become unconditional. Uncollectible promises are written off after management has used reasonable collection efforts and determines the promises will not be collected.

#### **Inventories**

Inventories consist of merchandise held for resale valued at the lower of cost or market determined by the first-in, first-out (FIFO) method.

#### **Equipment**

All acquisitions of equipment in excess of \$1,000 and all expenses for repairs, maintenance, renewals, and betterments that materially prolong the useful lives of assets are capitalized. Equipment is carried at cost or, if donated, at the approximate fair value at the date of donation. Depreciation is computed using the straight-line method over the estimated useful lives of the assets.

### **Henry Vilas Zoo Contributions**

Henry Vilas Zoo contributions authorized but unpaid at year-end are reported as liabilities and are payable upon completion of the corresponding project.

#### **Contributions**

Contributions restricted by the donor are reported as increases in temporarily or permanently restricted net position depending on the nature of the restrictions. When a restriction expires, temporarily restricted net position is reclassified to unrestricted net position and reported in the statement of activities as net position released from restrictions.

#### **Donated Assets and Services**

Donated marketable securities and other noncash donations are recorded as contributions at their estimated fair values at the date of donation, net of expenses for disposals. Donated services are recognized as contributions if the services (a) create or enhance nonfinancial assets or (b) require specialized skills, are performed by people with those skills, and would otherwise be purchased by the organization. Volunteers also provide various services throughout the year that are not recognized as contributions in the financial statements since they did not meet the criteria for recognition.

# NOTES TO FINANCIAL STATEMENTS As of and for the Year Ended December 31, 2017

#### **NOTE IV – DETAILED NOTES ON ALL FUNDS (cont.)**

- J. COMPONENT UNIT HENRY VILAS PARK ZOOLOGICAL SOCIETY, INC. (cont.)
- a. Summary of Significant Accounting Policies (cont.)

#### **Income Tax Status**

The Society is exempt from federal income tax under Section 501(c)(3) of the Internal Revenue Code. In addition, the Society qualifies for the charitable contribution deduction under Section 170(b)(1)(A) and has been classified as an organization other than a private foundation under Section 509(a)(2).

#### **Sales Taxes**

The State of Wisconsin (5%) and the County of Dane (.5%) imposes a sales tax on all the Society's merchandise sales to customers. The Society collects the sales tax from customers and remits the entire amount to the State. The Society's accounting policy is to exclude the tax collected and remitted to the State from revenue and cost of sales.

#### **Expense Allocation**

The costs of providing the Society's programs and other activities have been summarized on a functional basis in the statement of activities. Accordingly, certain costs have been allocated among the program services and supporting activities benefited. The following program services are included in the accompanying financial statements:

*Visitor Services* – The Society maintains and operates the gift shop, concession stand, and Conservation Carousel in the Henry Vilas Zoo. The Conservation Carousel is a landmark structure in the completely new Children's Zoo.

Henry Vilas Zoo Programs — The Society provides funding for Henry Vilas Zoo activities. The Society's on-going programs include: annual membership program, capital campaigns, annual special events, Befriend-An-Animal (an adopt-an-animal program), sales of on-grounds zoo recognition benches, planned giving, annual giving, special campaigns, and large on-grounds corporate events. The Society also receives unsolicited donations, bequests, memorial contributions, and in-kind gifts of goods and services.

Educational Programs — The Society supports the zoo's educational programs through fund management, program brochure printing and volunteer support. Annually, over 30,000 children ages 4-14 take part in the Henry Vilas Zoo's educational programs including Summer Zoo School, Winter Adventure Programs, offsite presentations and Bleacher Programs for area schools. Thousands more visit the zoo for class field trips. The EdZoocation Volunteers are critical to the success of these programs; their dedication makes these terrific educational opportunities possible for children.

Volunteer Programs — The Society manages a volunteer program that places volunteers in a variety of positions including Animal Ambassadors (trained volunteers who share animal information with the public at various animal exhibits), special event management and execution, zoo grounds maintenance, and assistance with Society operations.

# NOTES TO FINANCIAL STATEMENTS As of and for the Year Ended December 31, 2017

# NOTE IV – DETAILED NOTES ON ALL FUNDS (cont.)

## J. COMPONENT UNIT – HENRY VILAS PARK ZOOLOGICAL SOCIETY, INC. (cont.)

a. Summary of Significant Accounting Policies (cont.)

#### **Estimates**

Management uses estimates and assumptions in preparing financial statements. Those estimates and assumptions affect the reported amounts of assets and liabilities, the disclosure of contingent assets and liabilities, and the reported revenue and expenses. Actual results could differ from those estimates.

#### b. Cash

Cash at December 31, 2017 includes \$37,561 for the Animal Welfare Fund and \$179,328 for the Education Fund that is required to be maintained in a separate bank account by Dane County.

#### c. Investments

Fair value of assets measured on a recurring basis at December 31, 2017 are:

|                    | Fa   | air Value | <br>Level 1   | Level 2      | <br>Level 3 | _ |
|--------------------|------|-----------|---------------|--------------|-------------|---|
| Money market funds | \$   | 59,214    | \$<br>59,214  | \$ -         | \$<br>-     | - |
| Equities           |      | 432,983   | 432,983       | -            | -           | - |
| Mutual funds       |      | 221,764   | 221,764       | -            |             | - |
| Bonds              | 2    | 2,501,464 | -             | 2,501,464    | -           | - |
| US Treasury notes  |      | 908,530   | <br>          | 908,530      |             | - |
| Total Investments  | \$ 4 | ,123,955  | \$<br>713,961 | \$ 3,409,994 | \$<br>-     | - |

The investments are uninsured and are subject to changes in economic market conditions. The Society's investment policy attempts to minimize market risk through portfolio diversification.

#### d. Concentration of Credit Risk

The Society maintains its cash balances at two financial institutions located primarily in Madison, Wisconsin. Accounts at each institution are insured by the Federal Deposit Insurance Corporation up to \$250,000. The Society's uninsured cash balances total at December 31, 2017 was \$4,798,602.

#### e. Promises to Give

Promises to give at December 31, 2017 consisted of the following:

| Amounts receivable in:              |               |
|-------------------------------------|---------------|
| Less than one year                  | \$<br>175,780 |
| One to five years                   | <br>15,963    |
| Promises to give                    | 191,743       |
| Less: Discount to net present value | <br>1,356     |
| Promises to Give – Net              | \$<br>190,387 |

Promises receivable in more than one year are discounted at 5%.

# NOTES TO FINANCIAL STATEMENTS As of and for the Year Ended December 31, 2017

# **NOTE IV – DETAILED NOTES ON ALL FUNDS (cont.)**

# J. COMPONENT UNIT - HENRY VILAS PARK ZOOLOGICAL SOCIETY, INC. (cont.)

### f. Equipment

Equipment at December 31, 2017 consisted of the following:

| Office equipment               | \$ | 74,474  |
|--------------------------------|----|---------|
| Concession equipment           |    | 113,208 |
| Gift shop                      |    | 91,137  |
| Other equipment                |    | 55,200  |
| Total equipment                |    | 334,019 |
| Less: Accumulated depreciation |    | 230,065 |
| Equipment – Net                | ¢  | 103,954 |
| Equipment – Net                | φ  | 103,934 |

Depreciation expense for 2017 was \$27,406.

### g. Donated Services

The Society received donated services during 2017 that were recorded in the financial statements as follows:

|                                       | P  | rogram             | nagement<br>I General | Fund | raising  | <br>Total             |
|---------------------------------------|----|--------------------|-----------------------|------|----------|-----------------------|
| Computer consulting Contract services | \$ | 21,750<br><u>-</u> | \$<br>1,100<br>5,000  | \$   | <u>-</u> | \$<br>22,850<br>5,000 |
| Total                                 | \$ | 21,750             | \$<br>6,100           | \$   |          | \$<br>27,850          |

### h. Net Position

Temporarily restricted net position at December 31, 2017 is available for the following purposes or periods:

| Time Restricted                     | \$<br>178,387 |
|-------------------------------------|---------------|
| Purpose Restrictions                |               |
| Badger exhibit                      | 12,000        |
| Education position                  | 43,106        |
| Education fund                      | 214,355       |
| Conservation fund                   | 30,597        |
| Animal welfare                      | <br>1,527     |
| Temporarily Restricted Net Position | \$<br>479,972 |

# NOTES TO FINANCIAL STATEMENTS As of and for the Year Ended December 31, 2017

#### **NOTE IV – DETAILED NOTES ON ALL FUNDS (cont.)**

#### J. COMPONENT UNIT - HENRY VILAS PARK ZOOLOGICAL SOCIETY, INC. (cont.)

i. Relationship Between the Society and Henry Vilas Zoo

The Society works to aid the Henry Vilas Zoo, an agency of Dane County. All assets acquired or constructed for the zoo by the Society are donated to Dane County. Total costs for improvements and assets purchased and donated to the zoo during 2017 was \$300,689. The County provides free use of space in the Henry Vilas Zoo for the offices, gift shops, and concession stands maintained by the Society. Since the purpose and operations of the Society are inseparable with that of the Henry Vilas Zoo, it is not possible to determine the value of the donated space. Therefore, no amounts have been recorded in the financial statements for the use of these facilities.

In June 2013, the Society entered into an agreement with the County, with an expiration date of December 31, 2018, which required the Society to remit to the County \$688,000 for 2014. For 2015, the Society was required to remit to the County the greater amount of 80% of the net income from the concession operations and donor tubes or \$692,000, plus the increased costs of utilities incurred during 2015 as a result of the addition of the Arctic Passage Exhibit and the concession facility. For 2016, the Society shall remit to the County the greater of 80% of the net income from the concession operations and donor tubes or \$756,000. For 2017, the Society shall remit to the County the greater of 85% of the net income from the concession operations and donor tubes or \$760,000. For 2018, the Society shall remit to the County the greater of 90% of the net income from the concession operations and donor tubes or \$765,000. The Society is disputing the appropriateness of certain billings of the Arctic Passage utility expenses with the Henry Vilas Zoo.

A portion of the annual amount is expressly provided to support 3 FTE staff positions: the Deputy Director, Animal Life Support Technician and a Zookeeper. To the extent that the County experiences vacancies in these three positions, the Society will receive a credit to reduce the annual payment by the amount of personal costs saved by the County as a result of the vacancy.

Beginning in calendar year 2015, the Society agrees to appropriate \$40,000 each year to the Animal Welfare Fund to be available for the specialized care, acquisition, transportation and other specialized animal welfare expenses. Any amount not expended within each fiscal year will be carried forward and be available in the following year. However, if the balance of the current year appropriation combined with any carryforward of previous appropriations exceeds \$120,000, the Society may reduce the appropriation such that the combined total does not exceed \$120,000.

#### j. Community Trust Fund

The Henry Vilas Park Zoological Endowment Fund (Fund) has been established as a component fund of the Madison Community Foundation (Foundation). The Foundation, as a community trust, serves the mutual interests of Dane County and those individuals who wish to enhance the quality of life in the community through charitable giving. Component funds of the Foundation are established by donors for the benefit of the community, and, when these funds are established, donors may indicate what organizations or causes should benefit from distributions from the fund. However, donors also grant the Foundation variance power that allows the Foundation to modify the donors' stipulations under certain circumstances as the Foundation monitors the changing needs of the community. Therefore, the Fund is not included in the Society's financial statements.

# NOTES TO FINANCIAL STATEMENTS As of and for the Year Ended December 31, 2017

#### **NOTE IV – DETAILED NOTES ON ALL FUNDS (cont.)**

#### J. COMPONENT UNIT - HENRY VILAS PARK ZOOLOGICAL SOCIETY, INC. (cont.)

# j. Community Trust Fund (cont.)

The amount available for annual distribution represents 4.75% of a rolling twelve-quarter average. All other interest and appreciation is added to the Fund. Principal may not be drawn from the Fund except with approval of the Foundation's Board of Governors.

The fair value of the Fund at December 31, 2017 was \$459,806.

#### k. Endowment Fund

The Society's endowment fund consists of one individual fund. The endowment fund includes both donor-restricted endowment funds and funds designated by the board of directors to function as endowments. Net position associated with endowment funds, including board-designated funds to function as endowments, are classified and reported based on the existence or absence of donor-imposed restrictions.

To make and sustain meaningful annual distributions, the Society has adopted an endowment fund policy that requires the endowment fund to reinvest all interest, dividends, and investment returns until it reaches a \$5\$ million threshold. Once the threshold is reached, the plan is to make annual distributions of 2-4 percent of the investment balance.

The Society has adopted investment and spending policies for endowment funds to maximize total return with a low level of risk. Endowment funds include those assets of donor-restricted funds that the Society must hold in perpetuity or for donor specified periods. The Society has adopted a policy so that the endowment funds over time provide an average rate of return that results in a consistent inflation-protected rate of return and that has sufficient liquidity to annually distribute funds for necessary program expenses. Actual returns in any given year may vary from this amount. Investment risk is measured in terms of the total endowment fund; investment assets and allocation between asset classes and strategies are managed by management in coordination with the board of directors to not expose the funds to unacceptable levels of risk.

Endowment net position composition by type of fund as of December 31, 2017 are as follows:

|  | Ur | restricted   | oorarily<br>ricted | ermanently<br>estricted   | <br>Totals               |
|--|----|--------------|--------------------|---------------------------|--------------------------|
| Donor-restricted funds<br>Board-designated funds | \$ | -<br>740,795 | \$<br><u>-</u>     | \$<br>369,878<br><u>-</u> | \$<br>369,878<br>740,795 |
| Totals   | \$ | 740,795      | \$<br>             | \$<br>369,878             | \$<br>1,110,673          |

# NOTES TO FINANCIAL STATEMENTS As of and for the Year Ended December 31, 2017

#### **NOTE V – OTHER INFORMATION**

#### A. EMPLOYEES' RETIREMENT SYSTEM

*Plan description.* The WRS is a cost-sharing multiple-employer defined benefit pension plan. WRS benefits and other plan provisions are established by Chapter 40 of the Wisconsin Statutes. Benefit terms may only be modified by the legislature. The retirement system is administered by the Wisconsin Department of Employee Trust Funds (ETF). The system provides coverage to all eligible State of Wisconsin, local government and other public employees. All employees, initially employed by a participating WRS employer on or after July 1, 2011, and expected to work at least 1200 hours a year and expected to be employed for at least one year from employee's date of hire are eligible to participate in the WRS.

ETF issues a standalone Comprehensive Annual Financial Report (CAFR), which can be found at http://etf.wi.gov/publications/cafr.htm.

**Vesting.** For employees beginning participation on or after January 1, 1990, and no longer actively employed on or after April 24, 1998, creditable service in each of five years is required for eligibility for a retirement annuity. Participants employed prior to 1990 and on or after April 24, 1998, and prior to July 1, 2011, are immediately vested. Participants who initially became WRS eligible on or after July 1, 2011, must have five years of creditable service to be vested.

**Benefits provided.** Employees who retire at or after age 65 (54 for protective occupation employees, 62 for elected officials and State executive participants) are entitled to receive an unreduced retirement benefit. The factors influencing the benefit are: (1) final average earnings, (2) years of creditable service, and (3) a formula factor.

Final average earnings is the average of the participant's three highest years' earnings. Creditable service is the creditable current and prior service expressed in years or decimal equivalents of partial years for which a participant receives earnings and makes contributions as required. The formula factor is a standard percentage based on employment category.

Employees may retire at age 55 (50 for protective occupation employees) and receive reduced benefits. Employees terminating covered employment before becoming eligible for a retirement benefit may withdraw their contributions and forfeit all rights to any subsequent benefits.

The WRS also provides death and disability benefits for employees.

# NOTES TO FINANCIAL STATEMENTS As of and for the Year Ended December 31, 2017

#### **NOTE V – OTHER INFORMATION** (cont.)

#### A. EMPLOYEES' RETIREMENT SYSTEM (cont.)

**Post-retirement adjustments**. The Employee Trust Funds Board may periodically adjust annuity payments from the retirement system based on annual investment performance in accordance with s. 40.27, Wis. Stat. An increase (or decrease) in annuity payments may result when investment gains (losses), together with other actuarial experience factors, create a surplus (shortfall) in the reserves, as determined by the system's consulting actuary. Annuity increases are not based on cost of living or other similar factors. For Core annuities, decreases may be applied only to previously granted increases. By law, Core annuities cannot be reduced to an amount below the original, guaranteed amount (the "floor") set at retirement. The Core and Variable annuity adjustments granted during recent years are as follows:

| Year | Core Fund<br>Adjustment | Variable Fund Adjustment |
|------|-------------------------|--------------------------|
| 2007 | 3.0%                    | 10%                      |
| 2008 | 6.6                     | 0                        |
| 2009 | (2.1)                   | (42)                     |
| 2010 | (1.3)                   | 22                       |
| 2011 | (1.2)                   | 11                       |
| 2012 | (7.0)                   | (7)                      |
| 2013 | (9.6)                   | 9                        |
| 2014 | 4.7                     | 25                       |
| 2015 | 2.9                     | 2                        |
| 2016 | 0.5                     | (5)                      |

**Contributions.** Required contributions are determined by an annual actuarial valuation in accordance with Chapter 40 of the Wisconsin Statutes. The employee required contribution is one-half of the actuarially determined contribution rate for General category employees and Executives and Elected Officials. Starting January 1, 2016, the Executives and Elected Officials category merged into the General Employee category. Required contributions for protective employees are the same rate as general employees. Employers are required to contribute the remainder of the actuarially determined contribution rate. The employer may not pay the employee required contribution unless provided for by an existing collective bargaining agreement.

During the reporting period, the WRS recognized \$10,547,172 in contributions from the County.

Contribution rates as of December 31, 2017 are:

| Employee Category                        | Employee | Employer |
|--|----------|----------|
| General (Executives & Elected Officials) | 6.6%     | 6.6%     |
| Protective with Social Security          | 6.6%     | 9.4%     |
| Protective without Social Security       | 6.6%     | 13.2%    |

# NOTES TO FINANCIAL STATEMENTS As of and for the Year Ended December 31, 2017

#### **NOTE V – OTHER INFORMATION** (cont.)

#### A. EMPLOYEES' RETIREMENT SYSTEM (cont.)

# Pension Liability's, Pension Expense, Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

At December 31, 2017, the County reported a liability of \$9,007,558 for its proportionate share of the net pension liability. The net pension liability was measured as of December 31, 2016, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of December 31, 2015 rolled forward to December 31, 2016. No material changes in assumptions or benefit terms occurred between the actuarial valuation date and the measurement date. The County's proportion of the net pension liability was based on the County's share of contributions to the pension plan relative to the contributions of all participating employers. At December 31, 2016, the County's proportion was 1.092833550%, which was an increase of 0.015353120% from its proportion measured as of December 31, 2015.

For the year ended December 31, 2017, the County recognized pension expense of \$22,850,413.

At December 31, 2017, the County reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

|   |    | erred Outflows<br>Resources | <br>ferred Inflows<br>of Resources |
|---|----|-----------------------------|------------------------------------|
| Differences between projected and actual experience   | \$ | 3,421,175                   | \$<br>28,220,646                   |
| Changes in assumptions  |    | 9,380,989                   | -                                  |
| Net differences between projected and actual earnings on pension plan investments                             |    | 44,627,086                  | -                                  |
| Changes in proportion and differences between employer contributions and proportionate share of contributions |    | -                           | 782,251                            |
| Employer contributions subsequent to the measurement date   |    | 11,746,473                  | <br>                               |
| Totals  | \$ | 69,175,723                  | \$<br>29,002,897                   |

# NOTES TO FINANCIAL STATEMENTS As of and for the Year Ended December 31, 2017

### **NOTE V – OTHER INFORMATION** (cont.)

### A. EMPLOYEES' RETIREMENT SYSTEM (cont.)

\$11,746,473 reported as deferred outflows related to pension resulting from the WRS Employer's contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability (asset) in the year ended December 31, 2017. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pension will be recognized in pension expense as follows:

| _ | Year Ended December 31: | Deferred Outflows of Resources |    | erred Inflows<br>Resources |
|---|-------------------------|--------------------------------|----|----------------------------|
|   | 2018                    | \$<br>20,906,900               | \$ | 9,279,133                  |
|   | 2019                    | 20,906,899                     |    | 9,279,133                  |
|   | 2020                    | 17,126,013                     |    | 9,205,318                  |
|   | 2021                    | (1,526,156)                    |    | 1,236,048                  |
|   | 2022                    | 15,594                         |    | 3,265                      |

**Actuarial assumptions.** The total pension liability in the December 31, 2016 actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

| Actuarial Valuation Date:                         | December 31, 2015              |
|---|--------------------------------|
| Measurement Date of Net Pension Liability (Asset) | December 31, 2016              |
| Actuarial Cost Method:                            | Entry Age                      |
| Asset Valuation Method:                           | Fair Market Value              |
| Long-Term Expected Rate of Return:                | 7.2%                           |
| Discount Rate:                                    | 7.2%                           |
| Salary Increases:                                 |                                |
| Inflation   | 3.2%                           |
| Seniority/Merit                                   | 0.2% - 5.6%                    |
| Mortality:  | Wisconsin 2012 Mortality Table |
| Post-retirement Adjustments*:                     | 2.1%                           |

<sup>\*</sup> No post-retirement adjustment is guaranteed. Actual adjustments are based on recognized investment return, actuarial experience and other factors. 2.1% is the assumed annual adjustment based on the investment return assumption and the post-retirement discount rate.

Actuarial assumptions are based upon an experience study conducted in 2015 using experience from 2012 – 2014. The total pension liability for December 31, 2016 is based upon a roll-forward of the liability calculated from the December 31, 2015 actuarial valuation.

# NOTES TO FINANCIAL STATEMENTS As of and for the Year Ended December 31, 2017

#### **NOTE V – OTHER INFORMATION** (cont.)

#### A. EMPLOYEES' RETIREMENT SYSTEM (cont.)

Long-term expected return on plan assets. The long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target allocation and best estimates of arithmetic real rates of return for each major asset class are summarized in the following table:

| Core Fund Asset Class      | Current Asset<br>Allocation % | Destination Target<br>Asset Allocation % | Long-Term Expected Nominal Rate of Return % | Long-Term Expected Real Rate of Return % |
|----------------------------|-------------------------------|--|---|--|
| Global Equities            | 50%                           | 45%                                      | 8.3%  | 5.4%                                     |
| Fixed Income               | 24.5                          | 37                                       | 4.2   | 1.4                                      |
| Inflation Sensitive Assets | 15.5                          | 20                                       | 4.3   | 1.5                                      |
| Real Estate                | 8                             | 7  | 6.5   | 3.6                                      |
| Private Equity/Debt        | 7                             | 7  | 9.4   | 6.5                                      |
| Multi-Asset                | 4                             | 4  | 6.6   | 3.7                                      |
| Total Core Fund            | 110                           | 120                                      | 7.4   | 4.5                                      |
| Variable Fund Asset Class  |                               |  |   |  |
| U.S. Equities              | 70                            | 70                                       | 7.6   | 4.7                                      |
| International Equities     | 30                            | 30                                       | 8.5   | 5.6                                      |
| Total Variable Fund        | 100                           | 100                                      | 7.9   | 5.0                                      |

New England Pension Consultants Long-Term US CPI (Inflation) Forecast: 2.75% Asset Allocations are managed within established ranges, target percentages may differ from actual monthly allocations

Single discount rate. A single discount rate of 7.20% was used to measure the total pension liability. This single discount rate was based on the expected rate of return on pension plan investments of 7.20% and a long term bond rate of 3.78%. Because of the unique structure of WRS, the 7.20% expected rate of return implies that a dividend of approximately 2.1% will always be paid. For purposes of the single discount rate, it was assumed that the dividend would always be paid. The projection of cash flows used to determine this single discount rate assumed that plan member contributions will be made at the current contribution rate and that employer contributions will be made at rates equal to the difference between actuarially determined contribution rates and the member rate. Based on these assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments (including expected dividends) of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

# NOTES TO FINANCIAL STATEMENTS As of and for the Year Ended December 31, 2017

#### **NOTE V – OTHER INFORMATION** (cont.)

#### A. EMPLOYEES' RETIREMENT SYSTEM (cont.)

Sensitivity of the County's proportionate share of the net pension liability/(asset) to changes in the discount rate. The following presents the County's proportionate share of the net pension liability/(asset) calculated using the discount rate of 7.20 percent, as well as what the County's proportionate share of the net pension liability/(asset) would be if it were calculated using a discount rate that is 1-percentage-point lower (6.20 percent) or 1-percentage-point higher (8.20 percent) than the current rate:

|                                     | 1% Decrease to | 1% Increase to   |                |
|-------------------------------------|----------------|------------------|----------------|
|                                     | Discount Rate  | Current Discount | Discount Rate  |
|                                     | (6.20%)        | Rate (7.20%)     | (8.20%)        |
| County's proportionate share of the |                |                  |                |
| net pension liability/(asset)       | \$118,500,196  | \$9,007,558      | \$(75,306,734) |

**Pension plan fiduciary net position.** Detailed information about the pension plan's fiduciary net position is available in separately issued financial statements available at http://etf.wi.gov/publications/cafr.htm.

At December 31, 2017, the County reported a payable to the pension plan which represents contractually required contributions outstanding as of the end of the year.

#### B. RISK MANAGEMENT

The County is exposed to various risks of loss related to torts; theft of, damage to, or destruction of assets; errors and omissions; workers compensation; and health care of its employees. The County is self-insured for workers' compensation and accounts for such activity in the Workers' Compensation internal service fund. The County participates in a public entity risk pool called WMMIC to provide coverage for losses from torts; errors and omissions; and public liability claims arising subsequent to January 1, 1991. The County purchases commercial insurance for all other risks. Settled claims resulting from these risks have not exceeded commercial insurance coverage in any of the past three years. There were no significant reductions in coverage compared to the prior year.

#### **Public Entity Risk Pool**

Wisconsin Municipal Mutual Insurance Company (WMMIC) was organized in 1987 by municipal members in the State of Wisconsin under Wisconsin Insurance Laws as a non-assessable municipal mutual insurance company. WMMIC writes general, auto, and other liability insurance, and workers compensation insurance for participating members in the State of Wisconsin on terms calling for recognition of premium upon the effective date of the policy. Responsibility for the operations and management of WMMIC is vested in its executive director and Board of Directors, which is comprised of various municipal officers. At December 31, 2017, WMMIC had nineteen members.

WMMIC limits the maximum net loss that can arise from large risks or risks in concentrated areas of exposure by reinsuring (ceding) certain levels of risks with other insurers or reinsurers. Ceded reinsurance is treated as the risk and liability of the assuming companies. Such reinsurance includes all lines of insurance.

# NOTES TO FINANCIAL STATEMENTS As of and for the Year Ended December 31, 2017

#### **NOTE V – OTHER INFORMATION** (cont.)

#### B. RISK MANAGEMENT (cont.)

#### Public Entity Risk Pool (cont.)

WMMIC had a general, automobile, and other liability reinsurance contract in force for the year ended December 31, 2017. This is a quota share reinsurance agreement with General Reinsurance Corporation (66.7%) and Governmental Entities Mutual (GEM) Insurance Company (33.3%) for excess of loss reinsurance. The contract covered losses (in excess of the self-insured retention of each member) which exceed \$1,000,000 per occurrence up to the maximum loss of \$10,000,000 per occurrence. WMMIC retains the first \$1,000,000 of the loss excess of each member's self-insured retention. The members retain all losses greater than \$10,000,000 per occurrence or greater than \$15,000,000 of aggregate losses for public officials' liability only. GEM has established and funded a trust account for its anticipated loss obligations to WMMIC to satisfy state regulatory requirements due to its current status as an unauthorized reinsurer in Wisconsin.

WMMIC has contracted with Safety National to provide 100% reinsurance coverage for workers compensation insurance in excess of the members' self-insured retention limits, which are \$500,000 for all but one member that has a retention of \$650,000.

The County's investment in WMMIC is reported on the statement of net position as a deposit. The amount reported is the original investment of \$1,809,171. In addition, \$505,747 is being reported as a deposit with WMMIC. This self-insured retention (SIR) account represents funds deposited by members to pay member claims until their self-insured retention limits are reached.

All funds of the County participate in the risk management program and make payments to the Workers' Compensation and Insurance internal service funds. Workers' Compensation charges are based primarily on payroll, worker classification, and claims experience. Charges for general liability are based primarily on exposure and claims experience.

The claims liabilities for general liability and workers' compensation are actuarially determined using a discount rate of 6%. At December 31, 2017, the County has recognized \$4,003,382 in claims liabilities for general liability, including the WMMIC SIR liability, and has reported \$2,016,653 as net position for self-insurance losses related to general liability. In addition, at December 31, 2017, the County has recognized \$5,009,608 of incurred but not reported claims liabilities for workers' compensation and has net position of \$777,291 for self-insurance losses related to workers' compensation.

# NOTES TO FINANCIAL STATEMENTS As of and for the Year Ended December 31, 2017

#### **NOTE V – OTHER INFORMATION** (cont.)

#### **B. RISK MANAGEMENT** (cont.)

# Public Entity Risk Pool (cont.)

Liabilities of the funds are reported when it is probable that a loss has occurred and the amount of the loss can be reasonably estimated. Liabilities include an amount for claims that have been incurred but not reported (IBNR). The County does not allocate overhead costs or other nonincremental costs to the claims liability. Claim liabilities are calculated considering the effects of inflation, recent claim settlement trends including frequency and amount of pay-outs and other economic and social factors. Changes in the claims liability balances during the past two fiscal years are as follows:

|   | Workers' Compensation |                          | Liability |                          |    |                        |    |                      |
|---|-----------------------|--------------------------|-----------|--------------------------|----|------------------------|----|----------------------|
|   | De                    | ecember 31,<br>2017      | De        | ecember 31,<br>2016      | De | ecember 31,<br>2017    | De | ecember 31,<br>2016  |
| Unpaid claims, beginning of fiscal year Incurred claims (including IBNRs) | \$                    | 5,583,839                | \$        | 5,457,076                | \$ | 2,499,135              | \$ | 2,414,297            |
| and changes in estimates Claim payments                                   |                       | 1,624,667<br>(2,198,898) |           | 2,625,971<br>(2,499,208) |    | 2,053,883<br>(549,636) |    | 730,656<br>(645,818) |
| Unpaid Claims, End of Fiscal<br>Year                                      | \$                    | 5,009,608                | \$        | 5,583,839                | \$ | 4,003,382              | \$ | 2,499,135            |

# C. COMMITMENTS AND CONTINGENCIES

Claims and judgments are recorded as liabilities if all the conditions of Governmental Accounting Standards Board pronouncements are met. The liability and expenditure for claims and judgments are only reported in governmental funds if it has matured. Claims and judgments are recorded in the government-wide statements and proprietary funds as expenses when the related liabilities are incurred.

From time to time, the County is party to various pending claims and legal proceedings. Although the outcome of such matters cannot be forecasted with certainty, it is the opinion of management and the County Attorney that the likelihood is remote that any such claims or proceedings will have a material adverse effect on the County's financial position or results of operations.

The County has received federal and state grants for specific purposes that are subject to review and audit by the grantor agencies. Such audits could lead to requests for reimbursements to the grantor agency for expenditures disallowed under terms of the grants. Management believes such disallowances, if any, would be immaterial.

The County has authorized a letter of credit for landfill closure costs with U.S. Bank pursuant to a County resolution. The letter of credit was issued to secure future costs mandated by the State of Wisconsin.

The County has the following encumbrances outstanding at year-end, relating to funds on hand:

| General Fund     | \$<br>693,218 |
|------------------|---------------|
| Human Services   | 122,520       |
| Capital Projects | 10,735,817    |
| Nonmajor Funds   | 1,981,153     |

# NOTES TO FINANCIAL STATEMENTS As of and for the Year Ended December 31, 2017

#### **NOTE V – OTHER INFORMATION** (cont.)

#### D. HENRY VILAS ZOO

In 1983, the County entered into an agreement with the City of Madison for the joint operation of the Henry Vilas Zoo (the "Zoo"). The purpose of the agreement was to transfer substantial control, authority, and funding of the Zoo from the City of Madison to the County. This transfer became effective January 1, 1987, when the County's authority and responsibility for the Zoo was extended to include budgetary approval, administrative support and ownership of property. Under the terms of the agreement, the portion of County funding to maintain and operate the Zoo will remain at 80%, with the City funding the remaining 20%. The activities of the Zoo are accounted for in the general fund.

This agreement may be terminated by either party effective at the beginning of any calendar year, provided at least fourteen months advance notice is given. In the event of termination of the agreement, all assets shall revert to the City of Madison. This agreement is automatically renewable on an annual basis.

#### E. OTHER POSTEMPLOYMENT BENEFITS

The County administers a single-employer defined benefit healthcare plan. The County's group health insurance plans provide coverage to active employees and retirees at blended premium rates. This results in another postemployment benefit (OPEB) for the retirees, commonly referred to as an implicit rate subsidy.

Contribution requirements are established through collective bargaining agreements and may be amended only through negotiations between the County and the unions. Employees who retire prior to age 65, but not before age 55, or who become totally disabled are allowed to participate in the County's group health plans until they die or become eligible for Medicare Plus coverage, provided that the retired employee pays all premiums directly to the insurer. The County does not contribute toward the retired employees' premiums.

The County's annual other postemployment benefit (OPEB) cost (expense) is calculated based on the annual required contribution of the employer (ARC), an amount actuarially determined in accordance with parameters of GASB Statement No. 45. The ARC represents a level of funding that, if paid on an ongoing basis, is projected to cover normal costs each year and amortize any unfunded actuarial liabilities (or funding excess) over a period not to exceed thirty years. The following table shows the components of the County's annual OPEB cost for the year:

| Annual required contribution               | \$ 4,395,731  |
|--|---------------|
| Interest on net OPEB obligation            | 1,358,011     |
| Adjustment to annual required contribution | (1,852,674)   |
| Annual OPEB cost                           | 3,901,068     |
| Contributions made                         | (1,209,408)   |
| Increase in net OPEB obligation            | 2,691,660     |
| Net OPEB Obligation – Beginning of Year    | 32,869,685    |
| Net OPEB Obligation – End of Year          | \$ 35,561,345 |

# NOTES TO FINANCIAL STATEMENTS As of and for the Year Ended December 31, 2017

#### **NOTE V – OTHER INFORMATION** (cont.)

#### E. OTHER POSTEMPLOYMENT BENEFITS (cont.)

The County's annual OPEB cost, the percentage of annual OPEB cost contributed to the plan, and the net OPEB obligation for 2017 and the two preceding years were as follows:

|             | Annual          | Percentage of<br>Annual OPEB |                  |
|-------------|-----------------|------------------------------|------------------|
| Fiscal Year | OPEB            | Cost                         | Net OPEB         |
| Ended       | <br>Cost        | Contributed                  | <br>Obligation   |
|             |                 |                              |                  |
| 2017        | \$<br>3,901,068 | 31.00%                       | \$<br>35,561,345 |
| 2016        | 3,901,044       | 31.00%                       | 32,869,685       |
| 2015        | 4,571,196       | 30.59%                       | 30,178,025       |

The funded status of the plan as of December 31, 2016, the most recent actuarial valuation date, was as follows:

| Actuarial accrued liability (AAL) Actuarial value of plan assets | \$        | 36,615,695<br>- |
|--|-----------|-----------------|
| Unfunded Actuarial Accrued Liability (UAAL)                      | <u>\$</u> | 36,615,695      |
| Funded ratio (actuarial value of plan assets/AAL)                |           | 0%              |
| Covered payroll (active plan members)                            | \$        | 127,046,525     |
| UAAL as a percentage of covered payroll                          |           | 28.82%          |

Actuarial valuations of an ongoing plan involve estimates for the value of reported amounts and assumptions about the probability of occurrence of events far into the future. Examples include assumptions about future employment, mortality, and the healthcare cost trend. Amounts determined regarding the funded status of the plan and annual required contributions of the employer are subject to continual revision as actual results are compared with past expectations and new estimates are made about the future. The schedule of funded status, presented as required supplementary information following the notes to financial statements, presents multiyear trend information that shows whether the actuarial value of plan assets is increasing or decreasing over time relative to the actuarial accrued liabilities for benefits.

Projections of benefits for financial reporting purposes are based on the substantive plan (the plan is understood by the employer and plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing benefit costs between the employer and plan members to that point. The methods and assumptions used include techniques that are designed to reduce short-term volatility in actuarial accrued liabilities and the actuarial value of assets, consistent with the long-term perspective of the calculations.

# NOTES TO FINANCIAL STATEMENTS As of and for the Year Ended December 31, 2017

#### **NOTE V – OTHER INFORMATION** (cont.)

#### E. OTHER POSTEMPLOYMENT BENEFITS (cont.)

In the actuarial valuation, the entry age normal (EAN) level percentage of salary actuarial cost method was used. The actuarial assumptions include a 4.5% investment rate of return and an annual healthcare cost trend rate of 8% initially, reduced by decrements to an ultimate rate of 5% after 6 years. The rate includes a 3% inflation assumption. The plan's unfunded actuarial accrued liability is being amortized as a level dollar of pay on an open basis. The amortization period at December 31, 2017, was 29 years.

The County's OPEB plan does not issue a stand-alone financial report.

#### F. RELATED ENTITIES

Administrative offices of the County are housed in a building which includes similar facilities for the City of Madison. Certain occupancy expenses are reimbursed by the City of Madison and have been recorded as operating revenues rather than as an offset against County expenditures.

#### G. JOINT VENTURES

### Department of Public Health for Madison and Dane County

Dane County and the City of Madison jointly operate the Department of Public Health for Madison and Dane County (DPHMDC), which provides public health services to its citizens.

The governing body is made up of eight members. One alder member is appointed by the Mayor of the City of Madison, as confirmed by the common council, and a supervisor is appointed by the Dane County Executive, as confirmed by the county board. The mayor and county executive jointly appoint the remaining six board members from citizens involved in the health profession. The governing body has authority to adopt its own budget, subject to approval by the common council and county board. Dane County made a payment totaling \$5,556,247 to the DPHMDC for 2017. The County believes that the DPHMDC will continue to provide services in the future at similar rates.

Financial information of DPHMDC as of December 31, 2017 is available directly from the City of Madison, the fiscal agent for DPHMDC.

The County accounts for its share of the operations in the Board of Health special revenue fund and does not have an equity interest in the organization.

## NOTES TO FINANCIAL STATEMENTS As of and for the Year Ended December 31, 2017

#### **NOTE V – OTHER INFORMATION** (cont.)

#### **G. JOINT VENTURES** (cont.)

#### **DANECOM**

The County of Dane and surrounding municipalities within the County have created an intergovernmental agreement to create an improved, narrow-banded VHF interoperable voice radio communications system for its citizens known as DANECOM. The County and participating municipalities have agreed to pay a proportionate share of the costs of operating and maintenance costs of the system. The County is responsible for contracting for the design and construction of the system, providing or securing needed facilities, obtaining and maintaining all FCC licensing, and managing, administering, and controlling the system. The County also bills participating municipalities for their respective share of operating and maintenance costs using a 50/50 (half equalized value, half per capita). Thirty percent of the total operating and maintenance expenses have been allocated to the County through 2017 unless municipalities chose not to join, wherein the distribution was adjusted according to the intergovernmental agreement. Thereafter, any reallocation to the County shall not exceed 50% of the total operating cost. The County of Dane owns all of the related infrastructure.

The governing board consists of three members appointed jointly by the Dane County Executive and County Board Chair, three members appointed by the Dane County Cities and Villages Association, two members appointed by the Dane County Towns Association, and one member each from the Dane County EMS Association, the Dane County Fire Chiefs Association, and the Dane County Chiefs of Police Association.

A party may withdraw from the agreement upon 18 months' notice prior to the beginning of the calendar year, other than the County which may not withdraw.

Separately audited financial statements are not available. The County of Dane is the fiscal agent and the activity is recorded in the Interoperable Radio System agency fund. The County does not have an equity interest in the organization.

#### H. RELATED ORGANIZATION

The County's officials are responsible for appointing the board members of the Dane County Housing Authority, but the County's accountability for this organization does not extend beyond making the appointments.

# NOTES TO FINANCIAL STATEMENTS As of and for the Year Ended December 31, 2017

#### **NOTE V – OTHER INFORMATION** (cont.)

#### I. EFFECT OF NEW ACCOUNTING STANDARDS ON CURRENT-PERIOD FINANCIAL STATEMENTS

The Governmental Accounting Standards Board (GASB) has approved the following:

- > Statement No. 75, Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions
- > Statement No. 83, Certain Asset Retirement Obligations
- > Statement No. 84, Fiduciary Activities
- > Statement No. 85, Omnibus 2017
- > Statement No. 86, Certain Debt Extinguishment Issues
- > Statement No. 87, Leases
- Statement No. 88, Certain Disclosures Related to Debt, Including Direct Borrowing and Direct Placements

When they become effective, application of these standards may restate portions of these financial statements.

REQUIRED SUPPLEMENTARY INFORMATION

#### GENERAL FUND SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL For the Year Ended December 31, 2017

|                                       |    | Budgeted     | l Ar | mounts       |    |              | Va | ariance with |
|---------------------------------------|----|--------------|------|--------------|----|--------------|----|--------------|
|                                       |    | Original     |      | Final        |    | Actual       | F  | inal Budget  |
| REVENUES                              |    |              |      | _            |    |              |    |              |
| Taxes                                 | \$ | 186,995,068  | \$   | 186,995,068  | \$ | 187,830,936  | \$ | 835,868      |
| Intergovernmental                     |    | 32,204,379   |      | 34,491,342   |    | 34,479,160   |    | (12,182)     |
| Public charges for services           |    | 20,198,516   |      | 20,661,541   |    | 20,664,618   |    | 3,077        |
| Fines, forfeitures and penalties      |    | 2,309,200    |      | 2,309,200    |    | 2,165,815    |    | (143,385)    |
| Licenses and permits                  |    | 1,286,245    |      | 1,297,010    |    | 1,311,297    |    | 14,287       |
| Investment income                     |    | 262,500      |      | 262,500      |    | 559,196      |    | 296,696      |
| Miscellaneous                         |    | 1,918,411    |      | 2,095,934    |    | 2,576,269    |    | 480,335      |
| Total Revenues                        | _  | 245,174,319  | _    | 248,112,595  | _  | 249,587,291  |    | 1,474,696    |
| EXPENDITURES                          |    |              |      |              |    |              |    |              |
| Current                               |    |              |      |              |    |              |    |              |
| General government                    |    | 33,016,307   |      | 33,871,867   |    | 32,535,204   |    | 1,336,663    |
| Health and human services             |    | 643,013      |      | 649,217      |    | 632,985      |    | 16,232       |
| Public safety and criminal justice    |    | 111,459,074  |      | 113,336,760  |    | 111,560,928  |    | 1,775,832    |
| Public works                          |    | 1,026,517    |      | 1,029,477    |    | 1,008,383    |    | 21,094       |
| Culture, education and recreation     |    | 21,379,113   |      | 23,059,816   |    | 19,935,068   |    | 3,124,748    |
| Conservation and economic development |    | 4,694,799    |      | 5,085,506    |    | 4,644,547    |    | 440,959      |
| Capital Outlay                        |    | -            |      | 631,239      |    | 132,265      |    | 498,974      |
| Total Expenditures                    | _  | 172,218,823  |      | 177,663,882  |    | 170,449,380  |    | 7,214,502    |
| Excess of revenues over expenditures  | _  | 72,955,496   |      | 70,448,713   |    | 79,137,911   |    | 8,689,198    |
| OTHER FINANCING SOURCES (USES)        |    |              |      |              |    |              |    |              |
| Transfers in                          |    | 5,791,558    |      | 5,791,558    |    | 5,856,088    |    | 64,530       |
| Transfers out                         |    | (78,915,216) |      | (78,915,216) |    | (81,285,630) |    | (2,370,414)  |
| Total Other Financing Sources (Uses)  | _  | (73,123,658) |      | (73,123,658) | _  | (75,429,542) |    | (2,305,884)  |
| Net Change in Fund Balance            |    | (168,162)    |      | (2,674,945)  |    | 3,708,369    |    | 6,383,314    |
| FUND BALANCE - Beginning              | _  | 42,561,041   | _    | 42,561,041   | _  | 42,561,041   |    |              |
| FUND BALANCE - ENDING                 | \$ | 42,392,879   | \$   | 39,886,096   | \$ | 46,269,410   | \$ | 6,383,314    |

#### HUMAN SERVICES SPECIAL REVENUE FUND SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES - BUDGET AND ACTUAL

For the Year Ended December 31, 2017

|                                      | Budgeted       | d Amounts      |                | Variance with |  |  |  |
|--------------------------------------|----------------|----------------|----------------|---------------|--|--|--|
|                                      | Original       | Final          | Actual         | Final Budget  |  |  |  |
| REVENUES                             |                |                |                |               |  |  |  |
| Intergovernmental                    | \$ 204,746,252 | \$ 208,506,583 | \$ 208,800,336 | \$ 293,753    |  |  |  |
| Public charges for services          | 3,597,608      | 3,647,191      | 2,517,976      | (1,129,215)   |  |  |  |
| Licenses and permits                 | 243,000        | 243,000        | 243,000        | -             |  |  |  |
| Investment income                    | -              | -              | 5,637          | 5,637         |  |  |  |
| Miscellaneous                        | 64,240         | 64,240         | 59,891         | (4,349)       |  |  |  |
| Total Revenues                       | 208,651,100    | 212,461,014    | 211,626,840    | (834,174)     |  |  |  |
| EXPENDITURES                         |                |                |                |               |  |  |  |
| Current                              |                |                |                |               |  |  |  |
| Health and Human Services            |                |                |                |               |  |  |  |
| Personal services                    | 48,754,358     | 48,829,657     | 45,420,998     | 3,408,659     |  |  |  |
| Contractual services                 | 223,035,388    | 225,843,145    | 222,658,033    | 3,185,112     |  |  |  |
| Other                                | 2,660,268      | 3,861,758      | 2,480,325      | 1,381,433     |  |  |  |
| Total Expenditures                   | 274,450,014    | 278,534,560    | 270,559,356    | 7,975,204     |  |  |  |
| Excess (deficiency) of revenues      |                |                |                |               |  |  |  |
| over (under) expenditures            | (65,798,914)   | (66,073,546)   | (58,932,516)   | 7,141,030     |  |  |  |
| OTHER FINANCING SOURCES (USES)       |                |                |                |               |  |  |  |
| Transfers in                         | 65,965,837     | 65,965,837     | 66,334,981     | 369,144       |  |  |  |
| Transfers out                        |                | <u> </u>       | (371,133)      | (371,133)     |  |  |  |
| Total Other Financing Sources (Uses) | 65,965,837     | 65,965,837     | 65,963,848     | (1,989)       |  |  |  |
| Net Change in Fund Balance           | 166,923        | (107,709)      | 7,031,332      | 7,139,041     |  |  |  |
| FUND BALANCE - Beginning             | 240,240        | 240,240        | 240,240        |               |  |  |  |
| FUND BALANCE - ENDING                | \$ 407,163     | \$ 132,531     | \$ 7,271,572   | \$ 7,139,041  |  |  |  |

#### OTHER POSTEMPLOYMENT BENEFITS PLAN SCHEDULE OF FUNDING PROGRESS As of December 31, 2017

| Actuarial<br>Valuation<br>Date   | Actuarial<br>Value of<br>Assets |                | uarial Accrued<br>ability (AAL) –<br>Entry Age | <br>Unfunded<br>AAL (UAAL)                   | Funded<br>Ratio | <br>Covered<br>Payroll                          | UAAL as a<br>Percentage<br>of Covered<br>Payroll |
|----------------------------------|---------------------------------|----------------|--|--|-----------------|---|--|
| 12/31/16<br>12/31/14<br>12/31/12 | \$                              | - \$<br>-<br>- | 36,615,695<br>39,260,747<br>67,857,534         | \$<br>36,615,695<br>39,260,747<br>67,857,534 | 0%<br>0%<br>0%  | \$<br>127,046,525<br>127,784,535<br>113,854,923 | 28.82%<br>30.72%<br>59.60%                       |

There have been no significant changes since the prior valuation.

# SCHEDULE OF PROPORTIONATE SHARE OF THE NET PENSION (ASSET)/LIABILITY - WISCONSIN RETIREMENT SYSTEM For the Year Ended December 31, 2017

| Fiscal<br>Year Ending | Proportion<br>of the Net<br>Pension<br>(Asset)/Liability | Proportionate<br>Share of the<br>Net Pension<br>(Asset)/Liability | Covered<br>Payroll | Proportionate Share of the Net Pension (Asset)/Liability as a Percentage of Covered Payroll | Plan Fiduciary Net Position as a Percentage of the Total Pension Liability |
|-----------------------|--|---|--------------------|---|--|
| 12/31/17              | 1.092833550%   | \$ 9,007,558  | \$ 145,081,107     | 5.88%   | 99.12%   |
| 12/31/16              | 1.073350608%   | 17,441,740  | 139,112,724        | 11.83%  | 98.20%   |
| 12/31/15              | 1.063415584%   | (26,120,396)  | 137,374,165        | 19.01%  | 102.74%  |

# SCHEDULE OF EMPLOYER CONTRIBUTIONS - WISCONSIN RETIREMENT SYSTEM For the Year Ended December 31, 2017

| Fiscal<br><u>Year Ending</u>     | contractually<br>Required<br>contributions   | Re<br>C | ntributions in elation to the ontractually Required ontributions | o the ually Contribution ed Deficiency |             | Deficiency Covered |   | Contributions<br>as a Percentage<br>of Covered<br>Payroll |
|----------------------------------|--|---------|--|--|-------------|--------------------|---|---|
| 12/31/17<br>12/31/16<br>12/31/15 | \$<br>11,820,139<br>10,588,070<br>10,314,094 | \$      | 11,820,139<br>10,588,070<br>10,314,094                           | \$                                     | -<br>-<br>- | \$                 | 150,478,537<br>144,529,273<br>138,347,762 | 7.86%<br>7.33%<br>7.46%                                   |

# NOTES TO REQUIRED SUPPLEMENTARY INFORMATION For the Year Ended December 31, 2017

#### **BUDGETARY INFORMATION**

Budgetary information is derived from the annual operating budget and is presented using the same basis of accounting for each fund as described in Note I.C.

All County departments are required to submit their annual budget requests for the ensuing year to the County Executive by July 31. The Department of Administration reviews the requests in detail with the departments during September.

After all of the requests have been reviewed, the County Executive submits the proposed Executive Budget to the County Board of Supervisors. The County Ordinances require that this be done on or before October 1. The Board of Supervisors completes its review and adopts the budget on or before December 1 to ensure that property tax bills can be furnished to property tax payers in a timely manner so as to allow for their payment prior to December 31 if the taxpayer so chooses.

County policy requires that budgeted revenues and expenditures/expenses for the ensuing year be established on a modified accrual basis of accounting, controlled within individual agencies, and are monitored by an annual appropriation and encumbrance system. Budgeted revenues and expenditures/expenses are approved by the County Board of Supervisors. The budget is defined as the originally approved budget, plus or minus approved revisions.

Formal budgetary integration is employed as a management control device for the general, special revenue, enterprise and internal service funds. A budget has been adopted for all funds.

The adopted budgets for enterprise and internal service funds are prepared on a basis consistent with generally accepted accounting principles except for the treatment of capital outlay, depreciation and principal payments on long-term debt. For budget purposes, capital outlay and principal payments on long-term debt are included as an expense, whereas, for accounting purposes, only depreciation is included as an expense.

Budgetary amounts lapse at year-end except for appropriations of capital projects which have multi-year budgets and those approved by the County Board as a carryforward to the ensuing year. Within the general fund, unexpended appropriations, net of anticipated revenues, carried forward to 2018 at December 31, 2017, have been classified as fund balance assigned for carryforwards. The total carried forward is as follows:

| General Fund                             | \$<br>1,691,046 |
|--|-----------------|
| Special Revenue Fund – Bridge Aid        | 281,221         |
| Capital Projects Fund – Capital Projects | 34,604,508      |
| Special Revenue Fund – Human Services    | 777,208         |

# NOTES TO REQUIRED SUPPLEMENTARY INFORMATION (cont.) For the Year Ended December 31, 2017

#### **BUDGETARY INFORMATION** (cont.)

The County controls expenditures at the agency level of expenditures except for certain agencies (i.e., corporation counsel) which are adopted by individual programs and/or groups of programs (i.e., child support), within the agency. Some individual agencies experienced expenditures which exceeded appropriations in the general fund:

Excess expenditures over appropriations are as follows:

|                              | Amended<br>Budget |           |    | Actual penditures | Excess |         |  |
|------------------------------|-------------------|-----------|----|-------------------|--------|---------|--|
| General Fund                 |                   |           |    |                   |        |         |  |
| Current Expenditures         |                   |           |    |                   |        |         |  |
| Facilities Management        | \$                | 8,301,527 | \$ | 8,781,557         | \$     | 480,030 |  |
| Juvenile Court Program       |                   | 3,526,035 |    | 3,652,286         |        | 126,251 |  |
| Public Safety Communications |                   | 8,943,493 |    | 9,037,894         |        | 94,401  |  |
| Law Clerks                   |                   | 279,058   |    | 285,929           |        | 6,871   |  |

The excess expenditures were funded through transfers from other general fund agencies which had sufficient funds available.

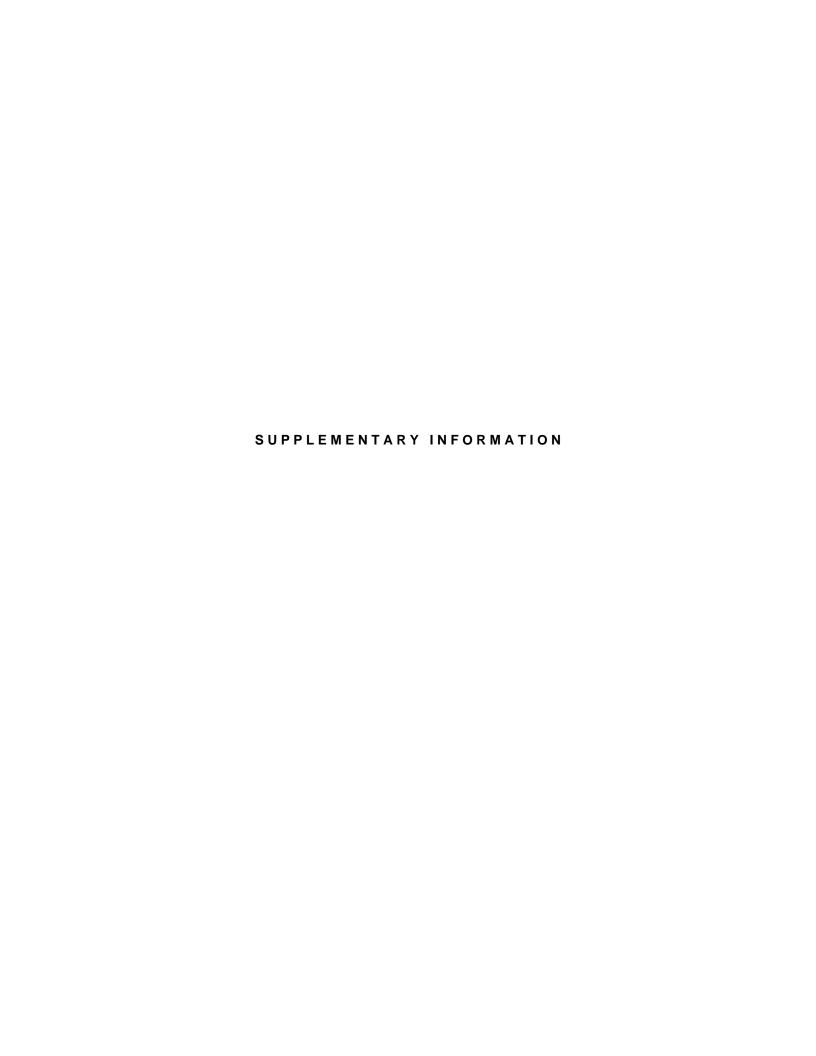
#### WISCONSIN RETIREMENT SYSTEM

The amounts determined for each fiscal year were determined as of the calendar year-end that occurred within the fiscal year.

The County is required to present the last ten fiscal years of data; however accounting standards allow the presentation of as many years as are available until ten fiscal years are presented.

Changes in benefit terms. There were no changes of benefit terms for any participating employer in the Wisconsin Retirement System.

Changes in Assumptions. There were no changes in assumptions.



### **GENERAL FUND**

Schedule of Expenditures Compared to Budget

#### GENERAL FUND SCHEDULE OF EXPENDITURES COMPARED TO BUDGET For the Year Ended December 31, 2017

|   | Budgeted     | d Amounts    |              | Variance with |
|---|--------------|--------------|--------------|---------------|
| CURRENT EXPENDITURES                        | Original     | Final        | Actual       | Final Budget  |
| OENEDAL COVERNMENT                          |              |              |              |               |
| GENERAL GOVERNMENT County Board             | \$ 1,202,834 | \$ 1,412,455 | \$ 1,308,585 | \$ 103,870    |
| Executive                                   | 2,955,275    | 3,356,215    | 2,883,437    | 472,778       |
| County Clerk                                | 680,080      | 715,330      | 668,427      | 46,903        |
| Administrative                              | 9,282,909    | 9,490,231    | 8,943,543    | 546,688       |
| Treasurer                                   | 929,123      | 929,123      | 709,818      | 219,305       |
| Corporation Counsel                         | 8,064,572    | 8,064,572    | 7,780,472    | 284,100       |
| ·   |              |              |              |               |
| Register of Deeds                           | 1,602,414    | 1,602,414    | 1,459,365    | 143,049       |
| Facilities Management                       | 8,299,100    | 8,301,527    | 8,781,557    | (480,030)     |
| Total General Government                    | 33,016,307   | 33,871,867   | 32,535,204   | 1,336,663     |
| HEALTH AND HUMAN SERVICES                   |              |              |              |               |
| Veterans' Services                          | 643,013      | 649,217      | 632,985      | 16,232        |
| PUBLIC SAFETY AND CRIMINAL JUSTICE          |              |              |              |               |
| Sheriff                                     | 74,282,743   | 75,927,251   | 74,647,498   | 1,279,753     |
| Public Safety Communications                | 8,922,771    | 8,943,493    | 9,037,894    | (94,401)      |
| Emergency Management                        | 1,452,132    | 1,500,001    | 1,415,197    | 84,804        |
| Juvenile Court Program                      | 3,523,353    | 3,526,035    | 3,652,286    | (126,251)     |
| Law Clerks                                  | 256,500      | 279,058      | 285,929      | (6,871)       |
| Clerk of Courts                             | 12,584,177   | 12,604,923   | 12,401,040   | 203,883       |
| Family Court Counseling                     | 1,160,737    | 1,161,293    | 1,119,346    | 41,947        |
| Medical Examiner                            | 2,702,923    | 2,715,094    | 2,460,783    | 254,311       |
| District Attorney                           | 6,573,738    | 6,679,612    | 6,540,955    | 138,657       |
| Total Public Safety and Criminal Justice    | 111,459,074  | 113,336,760  | 111,560,928  | 1,775,832     |
| DUDI IC WODKS                               |              |              |              |               |
| PUBLIC WORKS                                | 244 400      | 244 400      | 200 220      | 12.061        |
| Parking Ramp                                | 311,400      | 311,400      | 299,339      | 12,061        |
| Public Works                                | 715,117      | 718,077      | 709,044      | 9,033         |
| Total Public Works                          | 1,026,517    | 1,029,477    | 1,008,383    | 21,094        |
| CULTURE, EDUCATION AND RECREATION           |              |              |              |               |
| Henry Vilas Zoo                             | 2,939,146    | 3,044,773    | 2,917,513    | 127,260       |
| Parks                                       | 6,705,914    | 7,723,042    | 6,589,528    | 1,133,514     |
| Alliant Center                              | 10,219,849   | 10,367,220   | 8,960,788    | 1,406,432     |
| County Extension                            | 1,164,709    | 1,378,736    | 1,119,044    | 259,692       |
| Other                                       | 349,495      | 546,045      | 348,195      | 197,850       |
| Total Culture, Education and Recreation     | 21,379,113   | 23,059,816   | 19,935,068   | 3,124,748     |
| CONSERVATION AND ECONOMIC DEVELOPMENT       |              |              |              |               |
| Land Conservation                           | 1,259,929    | 1,507,374    | 1,275,106    | 232,268       |
| Planning and Development                    | 3,434,870    | 3,578,132    | 3,369,441    | 208,691       |
| Total Conservation and Economic Development | 4,694,799    | 5,085,506    | 4,644,547    | 440,959       |
| ·   |              |              |              |               |
| Total Current Expenditures                  | 172,218,823  | 177,032,643  | 170,317,115  | 6,715,528     |

#### GENERAL FUND SCHEDULE OF EXPENDITURES COMPARED TO BUDGET (cont.) For the Year Ended December 31, 2017

|   | Budgeted              | d Amounts                     |                  | Variance with                 |  |  |
|---|-----------------------|-------------------------------|------------------|-------------------------------|--|--|
| CAPITAL OUTLAY  | Original              | Final                         | Actual           | Final Budget                  |  |  |
| GENERAL GOVERNMENT Corporation Counsel  | \$ -                  | \$ 21,535                     | \$ -             | \$ 21,535                     |  |  |
| PUBLIC SAFETY AND CRIMINAL JUSTICE Sheriff  |                       | 79,773                        | 79,592           | 181                           |  |  |
| CULTURE, EDUCATION AND RECREATION Parks Alliant Energy Center Total Culture, Education and Recreation | -<br>-<br>-           | 146,951<br>382,980<br>529,931 | 52,673<br>52,673 | 146,951<br>330,307<br>477,258 |  |  |
| Total Capital Outlay  |                       | 631,239                       | 132,265          | 498,974                       |  |  |
| TOTAL CURRENT EXPENDITURES AND CAPITAL OUTLAY   | <u>\$ 172,218,823</u> | \$ 177,663,882                | \$ 170,449,380   | \$ 7,214,502                  |  |  |

#### NONMAJOR GOVERNMENTAL FUNDS

#### SPECIAL REVENUE FUNDS

Special revenue funds are used to account for and report the proceeds of specific revenue sources that are legally restricted or committed to expenditures for specified purposes (other than debt service or capital projects).

- > Board of Health Accounts for funds used to provide a wide range of public health services essential to the health and welfare of County residents.
- > Library Accounts for funds used to maintain and improve library services.
- Land Information Accounts for funds used to improve the accessibility of land-related information and to provide a means to place the County in a state-of-the-art business posture to process land-related information.
- > Bridge Aid Provides a separate accounting for County reimbursements to local municipalities for costs incurred to construct or repair bridges or culverts within the County.
- > CDBG Loans Accounts for the issuance and repayment of loans from the Community Development Block Grant Program.
- > HOME Accounts for grant funds from the Federal Housing and Urban Development Department's HOME Grant program.
- Commerce Revolving Loan Accounts for the receipt of grant funds from the Wisconsin Department of Commerce and subsequent issuance and repayment of loans to grant recipients.
- Social Security Redaction Accounts for fees collected to be used to remove social security numbers from electronic records.

# COMBINING BALANCE SHEET - NONMAJOR GOVERNMENTAL FUNDS As of December 31, 2017

|   | Special Revenue Funds |                    |    |                 |                     |                  |    |               |
|---|-----------------------|--------------------|----|-----------------|---------------------|------------------|----|---------------|
|   |                       | Board of<br>Health |    | Library         | Land<br>Information |                  |    | Bridge<br>Aid |
| ASSETS  |                       |                    |    |                 |                     |                  |    |               |
| Cash and investments  | \$                    | 94,206             | \$ | 83,568          | \$                  | 868,765          | \$ | 281,221       |
| Receivables   | Ψ                     | 01,200             | Ψ  | 00,000          | Ψ                   | 000,700          | Ψ  | 201,221       |
| Taxes   |                       | 4,885,588          |    | 5,082,084       |                     | _                |    | 501,493       |
| Accounts  |                       | -                  |    | -               |                     | 13,715           |    | -             |
| Loans   |                       | _                  |    | _               |                     | ,<br>-           |    | _             |
| Due from other governments                                    |                       | 464,297            |    | 82,662          |                     | -                |    | -             |
| Prepaid items   |                       | <u> </u>           |    | <u> </u>        |                     | 20,770           |    | <u> </u>      |
| TOTAL ASSETS  | \$                    | 5,444,091          | \$ | 5,248,314       | \$                  | 903,250          | \$ | 782,714       |
| LIABILITIES, DEFERRED INFLOWS OF RESOURCES, AND FUND BALANCES |                       |                    |    |                 |                     |                  |    |               |
| Liabilities   |                       |                    |    |                 | _                   |                  |    |               |
| Accounts payable  | \$                    | -                  | \$ | 11,868          | \$                  | 100,400          | \$ | -             |
| Accrued payroll and payroll taxes                             |                       | 558,503            |    | 35,464<br>4,522 |                     | 26,682<br>41,608 |    | -             |
| Due to other governments                                      |                       | <u>-</u>           |    |                 |                     |                  | _  |               |
| Total Liabilities   |                       | 558,503            |    | 51,854          |                     | 168,690          |    | <u>-</u>      |
| Deferred Inflows of Resources                                 |                       |                    |    |                 |                     |                  |    |               |
| Property taxes levied for next period                         |                       | 4,885,588          |    | 5,082,084       |                     | -                |    | 501,493       |
| Unavailable revenues  |                       | _                  |    |                 |                     | -                |    | -             |
| Total Deferred Inflows of Resources                           |                       | 4,885,588          |    | 5,082,084       |                     |                  |    | 501,493       |
| Fund Balances   |                       |                    |    |                 |                     |                  |    |               |
| Nonspendable  |                       | _                  |    | _               |                     | 20,770           |    | -             |
| Restricted  |                       | _                  |    | 114,376         |                     | 713,790          |    | 281,221       |
| Total Fund Balances   | _                     |                    |    | 114,376         | _                   | 734,560          | _  | 281,221       |
| TOTAL LIABILITIES, DEFERRED INFLOWS OF                        |                       |                    |    |                 |                     |                  |    |               |
| RESOURCES, AND FUND BALANCES                                  | \$                    | 5,444,091          | \$ | 5,248,314       | \$                  | 903,250          | \$ | 782,714       |

| <br>CDBG<br>Loans                        |                                    | Total<br>Nonmajor<br>Governmental<br>Funds |                             |           |                  |    |  |
|--|------------------------------------|--|-----------------------------|-----------|------------------|----|--|
| <br>Loans                                | <br>HOME                           | 1101                                       | olving Loan                 | Redaction | _                |    | i ulius  |
| \$<br>548,556                            | \$<br>71,798                       | \$   | 775,599                     | \$        | -                | \$ | 2,723,713  |
| <br>3,801,678<br>332,888                 | 4,910,545<br>132,448               |  | -<br>-<br>185,193<br>-<br>- |           | -<br>-<br>-<br>- |    | 10,469,165<br>13,715<br>8,897,416<br>1,012,295<br>20,770 |
| \$<br>4,683,122                          | \$<br>5,114,791                    | \$   | 960,792                     | \$        | _                | \$ | 23,137,074   |
| \$<br>113,335<br>-<br>175,000<br>288,335 | \$<br>204,246<br>-<br>-<br>204,246 | \$   | -<br>-<br>-<br>-            | \$        | -<br>-<br>-      | \$ | 429,849<br>620,649<br>221,130<br>1,271,628               |
| <br>3,626,678<br>3,626,678               | <br>4,910,545<br>4,910,545         |  | 185,193<br>185,193          |           | -<br>-<br>-      |    | 10,469,165<br>8,722,416<br>19,191,581                    |
| <br>768,109<br>768,109                   | <br>-<br>-<br>-                    |  | 775,599<br>775,599          |           | -<br>-<br>-      |    | 20,770<br>2,653,095<br>2,673,865                         |
| \$<br>4,683,122                          | \$<br>5,114,791                    | \$   | 960,792                     | \$        | _                | \$ | 23,137,074   |

# COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES - NONMAJOR GOVERNMENTAL FUNDS For the Year Ended December 31, 2017

|                                       | Special Revenue Funds |              |             |            |  |  |  |  |  |  |
|---------------------------------------|-----------------------|--------------|-------------|------------|--|--|--|--|--|--|
|                                       | Board of              |              | Land        | Bridge     |  |  |  |  |  |  |
|                                       | Health                | Library      | Information | Aid        |  |  |  |  |  |  |
| REVENUES                              |                       |              |             |            |  |  |  |  |  |  |
| Taxes                                 | \$ 5,556,247          | \$ 4,818,762 | \$ -        | \$ 49,000  |  |  |  |  |  |  |
| Intergovernmental                     | -                     | 322,147      | 168,469     | -          |  |  |  |  |  |  |
| Public charges for services           | -                     | 1,196        | 799,415     | -          |  |  |  |  |  |  |
| Investment income                     | -                     | -            | 7,090       | 1,835      |  |  |  |  |  |  |
| Miscellaneous                         | <u> </u>              | 6,260        |             |            |  |  |  |  |  |  |
| Total Revenues                        | 5,556,247             | 5,148,365    | 974,974     | 50,835     |  |  |  |  |  |  |
| EXPENDITURES                          |                       |              |             |            |  |  |  |  |  |  |
| Current                               |                       |              |             |            |  |  |  |  |  |  |
| General Government                    | -                     | -            | -           | -          |  |  |  |  |  |  |
| Health and human services             | 5,446,538             | -            | -           | -          |  |  |  |  |  |  |
| Culture, education and recreation     | -                     | 5,103,327    | -           | -          |  |  |  |  |  |  |
| Conservation and economic development | -                     | -            | 671,562     | -          |  |  |  |  |  |  |
| Capital outlay                        |                       |              | 445,913     | 35,343     |  |  |  |  |  |  |
| Total Expenditures                    | 5,446,538             | 5,103,327    | 1,117,475   | 35,343     |  |  |  |  |  |  |
| Excess (deficiency) of revenues over  |                       |              |             |            |  |  |  |  |  |  |
| (under) expenditures                  | 109,709               | 45,038       | (142,501)   | 15,492     |  |  |  |  |  |  |
| OTHER FINANCING SOURCES (USES)        |                       |              |             |            |  |  |  |  |  |  |
| General obligation debt issued        | -                     | -            | 93,325      | -          |  |  |  |  |  |  |
| Sale of capital assets                | -                     | 4,539        | -           | -          |  |  |  |  |  |  |
| Transfers out                         | (109,710)             | (49,357)     | (11,149)    | (1,835)    |  |  |  |  |  |  |
| Total Other Financing Sources (Uses)  | (109,710)             | (44,818)     | 82,176      | (1,835)    |  |  |  |  |  |  |
| Net Change in Fund Balances           | (1)                   | 220          | (60,325)    | 13,657     |  |  |  |  |  |  |
| FUND BALANCES - Beginning             | 1                     | 114,156      | 794,885     | 267,564    |  |  |  |  |  |  |
| FUND BALANCES - ENDING                | \$ -                  | \$ 114,376   | \$ 734,560  | \$ 281,221 |  |  |  |  |  |  |

| CDBC  | <b></b>      | •           | evenue Funds<br>Commerce | Social Security | Total<br>Nonmajor<br>Governmental |
|-------|--------------|-------------|--------------------------|-----------------|-----------------------------------|
| Loans | <u> </u>     | <u>HOME</u> | Revolving Loan           | Redaction       | Funds                             |
| \$    | _            | \$ -        | \$ -                     | \$ -            | \$ 10,424,009                     |
|       | 6,702        | 396,334     | Ψ<br>-                   | Ψ<br>-          | 1,713,652                         |
|       | -            | -           | -                        | -               | 800,611                           |
|       | 8,758        | 594         | 6,402                    | 88              | 24,767                            |
| 10    | 2,780        | -           | 91,737                   | -               | 200,777                           |
| 93    | 8,240        | 396,928     | 98,139                   | 88              | 13,163,816                        |
|       |              |             |                          |                 |                                   |
|       | -            | -           | -                        | 50,712          | 50,712                            |
|       | -            | -           | -                        | -               | 5,446,538                         |
|       | -            | -           | -                        | -               | 5,103,327                         |
| 90    | 4,643        | 424,963     | 15,275                   | -               | 2,016,443                         |
| -     |              |             |                          |                 | 481,256                           |
| 90    | 4,643        | 424,963     | 15,275                   | 50,712          | 13,098,276                        |
| 3     | 3,597        | (28,035)    | 82,864                   | (50,624)        | 65,540                            |
|       | <u> </u>     | (20,000)    | 02,004                   | (30,024)        | 00,040                            |
|       | _            | -           | -                        | -               | 93,325                            |
|       | -            | -           | -                        | -               | 4,539                             |
|       |              |             |                          | (88)            | (172,139)                         |
|       |              |             |                          | (88)            | (74,275)                          |
| 3     | 3,597        | (28,035)    | 82,864                   | (50,712)        | (8,735)                           |
| 73    | <u>4,512</u> | 28,035      | 692,735                  | 50,712          | 2,682,600                         |
| \$ 76 | 8,109        | \$ -        | \$ 775,599               | \$ -            | \$ 2,673,865                      |

#### DEBT SERVICE FUND - MAJOR FUND SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL For the Year Ended December 31, 2017

|  | Final         |               | Variance with |
|--|---------------|---------------|---------------|
|  | Budget        | Actual        | Final Budget  |
| REVENUES                                     |               |               |               |
| Taxes  | \$ 31,026,687 | \$ 31,026,687 | \$ -          |
| Intergovernmental                            | 153,221       | 31,858        | (121,363)     |
| Investment income                            | -             | 9,560         | 9,560         |
| Miscellaneous                                | 260,000       | 347,950       | 87,950        |
| Total Revenues                               | 31,439,908    | 31,416,055    | (23,853)      |
| EXPENDITURES                                 |               |               |               |
| Debt Service                                 |               |               |               |
| Principal retirement                         | 28,171,063    | 33,996,499    | (5,825,436)   |
| Interest and fees                            | 6,133,626     | 6,897,314     | (763,688)     |
| Total Expenditures                           | 34,304,689    | 40,893,813    | (6,589,124)   |
| Excess (deficiency) of revenues over (under) |               |               |               |
| expenditures                                 | (2,864,781)   | (9,477,758)   | (6,612,977)   |
| OTHER FINANCING SOURCES                      |               |               |               |
| Refunding bonds issued                       | -             | 4,840,426     | 4,840,426     |
| Debt premium                                 | -             | 3,723,632     | 3,723,632     |
| Transfers in                                 | 2,170,900     | 4,094,801     | 1,923,901     |
| Total Other Financing Sources                | 2,170,900     | 12,658,859    | 10,487,959    |
| Net Change in Fund Balance                   | (693,881)     | 3,181,101     | 3,874,982     |
| FUND BALANCE - Beginning                     | 1,320,014     | 1,320,014     | <del>-</del>  |
| FUND BALANCE - ENDING                        | \$ 626,133    | \$ 4,501,115  | \$ 3,874,982  |

#### CAPITAL PROJECTS FUND - MAJOR FUND SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL For the Year Ended December 31, 2017

| DEVENUE   | Final<br>Budget | Actual                  | Variance with Final Budget |
|---|-----------------|-------------------------|----------------------------|
| REVENUES  | \$ 6,461,191    | \$ 3.498.903            | \$ (2.962.288)             |
| Intergovernmental Investment income                       | 60,000          | \$ 3,498,903<br>339,089 | \$ (2,962,288)<br>279,089  |
| Miscellaneous   | 464,250         | 339,069                 | (464,250)                  |
|   |                 | 2 027 000               |                            |
| Total Revenues  | 6,985,441       | 3,837,992               | (3,147,449)                |
| EXPENDITURES  |                 |                         |                            |
| Capital Outlay  | 135,774,003     | 55,067,166              | 80,706,837                 |
| Excess (deficiency) of revenues over (under) expenditures | (128,788,562)   | (51,229,174)            | 77,559,388                 |
| OTHER FINANCING SOURCES (USES)                            |                 |                         |                            |
| General obligation debt issued                            | 88,036,239      | 56,123,422              | (31,912,817)               |
| Transfers in  | -               | 52,895                  | 52,895                     |
| Transfers out   | (60,000)        | (339,088)               | (279,088)                  |
| Total Other Financing Sources (Uses)                      | 87,976,239      | 55,837,229              | (32,139,010)               |
| Net Change in Fund Balance                                | (40,812,323)    | 4,608,055               | 45,420,378                 |
| FUND BALANCE - Beginning                                  | 42,945,073      | 42,945,073              |                            |
| FUND BALANCE - ENDING                                     | \$ 2,132,750    | \$ 47,553,128           | \$ 45,420,378              |

#### BOARD OF HEALTH SPECIAL REVENUE FUND SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL For the Year Ended December 31, 2017

|                                      | Final<br>Budget | Actual       | Variance with Final Budget |  |
|--------------------------------------|-----------------|--------------|----------------------------|--|
| REVENUES                             |                 |              |                            |  |
| Taxes                                | \$ 5,556,247    | \$ 5,556,247 | \$ -                       |  |
| Total Revenues                       | 5,556,247       | 5,556,247    |                            |  |
| EXPENDITURES Current                 |                 |              |                            |  |
| Health and Human Services            | F FFC 0.47      | E 440 E00    | 400 700                    |  |
| Personal services                    | 5,556,247       | 5,446,538    | 109,709                    |  |
| Total Expenditures                   | 5,556,247       | 5,446,538    | 109,709                    |  |
| Excess of revenues over expenditures | -               | 109,709      | 109,709                    |  |
| OTHER FINANCING USES Transfers out   | <del>-</del>    | (109,710)    | (109,710)                  |  |
| Net Change in Fund Balance           | -               | (1)          | (1)                        |  |
| FUND BALANCE - Beginning             | 1               | 1            |                            |  |
| FUND BALANCE - ENDING                | <u>\$ 1</u>     | \$ -         | <u>\$ (1)</u>              |  |

#### LIBRARY SPECIAL REVENUE FUND SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL For the Year Ended December 31, 2017

|                                      | Final<br>Budget |    | Actual    |    | riance with |
|--------------------------------------|-----------------|----|-----------|----|-------------|
| REVENUES                             |                 |    |           |    |             |
| Taxes                                | \$<br>4,818,762 | \$ | 4,818,762 | \$ | -           |
| Intergovernmental                    | 371,854         |    | 322,147   |    | (49,707)    |
| Public charges for services          | 800             |    | 1,196     |    | 396         |
| Miscellaneous                        | <br>10,000      | _  | 6,260     |    | (3,740)     |
| Total Revenues                       | <br>5,201,416   | _  | 5,148,365 | -  | (53,051)    |
| EXPENDITURES                         |                 |    |           |    |             |
| Current                              |                 |    |           |    |             |
| Culture, Education and Recreation    |                 |    |           |    |             |
| Personal services                    | 616,660         |    | 614,342   |    | 2,318       |
| Contractual services                 | 4,287,050       |    | 4,260,604 |    | 26,446      |
| Other                                | <br>305,292     |    | 228,381   |    | 76,911      |
| Total Expenditures                   | <br>5,209,002   |    | 5,103,327 |    | 105,675     |
| Excess of revenues over              |                 |    |           |    |             |
| expenditures                         | <br>(7,586)     |    | 45,038    |    | 52,624      |
| OTHER FINANCING SOURCES (USES)       |                 |    |           |    |             |
| Sale of capital assets               | -               |    | 4,539     |    | 4,539       |
| Transfers out                        | <br>(44,083)    | _  | (49,357)  |    | (5,274)     |
| Total Other Financing Sources (Uses) | <br>(44,083)    |    | (44,818)  |    | (735)       |
| Net Change in Fund Balance           | (51,669)        |    | 220       |    | 51,889      |
| FUND BALANCE - Beginning             | <br>114,156     |    | 114,156   |    |             |
| FUND BALANCE - ENDING                | \$<br>62,487    | \$ | 114,376   | \$ | 51,889      |

#### LAND INFORMATION SPECIAL REVENUE FUND SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL For the Year Ended December 31, 2017

|                                       |    | Final<br>Budget | Actual |           | iance with<br>al Budget |
|---------------------------------------|----|-----------------|--------|-----------|-------------------------|
| REVENUES                              |    |                 |        |           |                         |
| Intergovernmental                     | \$ | 232,625         | \$     | 168,469   | \$<br>(64,156)          |
| Public charges for services           |    | 823,426         |        | 799,415   | (24,011)                |
| Investment Income                     |    | 2,500           |        | 7,090     | <br>4,590               |
| Total Revenues                        |    | 1,058,551       | _      | 974,974   | <br>(83,577)            |
| EXPENDITURES                          |    |                 |        |           |                         |
| Current                               |    |                 |        |           |                         |
| Conservation and Economic Development |    |                 |        |           |                         |
| Personal services                     |    | 453,200         |        | 451,425   | 1,775                   |
| Contractual services                  |    | 122,661         |        | 101,401   | 21,260                  |
| Other                                 |    | 124,900         |        | 118,736   | <br>6,164               |
| Total Conservation and Economic       |    | 700 764         |        | 674 F60   | 20.400                  |
| Development Expenditures              | _  | 700,761         | _      | 671,562   | 29,199                  |
| Capital Outlay                        |    | 546,050         |        | 445,913   | <br>100,137             |
| Excess (deficiency) of revenues over  |    |                 |        |           |                         |
| (under) expenditures                  |    | (188,260)       | _      | (142,501) | <br>45,759              |
| OTHER FINANCING SOURCES (USES)        |    |                 |        |           |                         |
| General obligation debt issued        |    | 93,325          |        | 93,325    | -                       |
| Transfers out                         |    | (2,500)         |        | (11,149)  | (8,649)                 |
| Total Other Financing Sources (Uses)  |    | 90,825          | _      | 82,176    | <br>(8,649)             |
| Net Change in Fund Balance            |    | (97,435)        |        | (60,325)  | 37,110                  |
| FUND BALANCE - Beginning              |    | 794,885         |        | 794,885   | <br>                    |
| FUND BALANCE - ENDING                 | \$ | 697,450         | \$     | 734,560   | \$<br>37,110            |

#### BRIDGE AID SPECIAL REVENUE FUND SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL For the Year Ended December 31, 2017

|   | Final<br>Budget | Actual     | Variance with Final Budget |
|---|-----------------|------------|----------------------------|
| REVENUES  |                 |            |                            |
| Taxes   | \$ 49,000       | \$ 49,000  | \$ -                       |
| Investment income   | 500             | 1,835      | 1,335                      |
| Total Revenues  | 49,500          | 50,835     | 1,335                      |
| EXPENDITURES  |                 |            |                            |
| Capital Outlay  | 316,564         | 35,343     | 281,221                    |
| Excess (deficiency) of revenues over (under) expenditures | (267,064)       | 15,492     | 282,556                    |
| OTHER FINANCING USES Transfers out                        | (500)           | (1,835)    | (1,335)                    |
| Net Change in Fund Balance                                | (267,564)       | 13,657     | 281,221                    |
| FUND BALANCE - Beginning                                  | 267,564         | 267,564    |                            |
| FUND BALANCE - ENDING                                     | \$ -            | \$ 281,221 | \$ 281,221                 |

#### CDBG LOANS SPECIAL REVENUE FUND SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE (DEFICIT) - BUDGET AND ACTUAL For the Year Ended December 31, 2017

|  |    | Final<br>Budget | Actual |         | -  | ariance with<br>inal Budget |
|--|----|-----------------|--------|---------|----|-----------------------------|
| REVENUES   | φ  | 1 05 1 070      | φ      | 006 700 | Φ  | (4,000,000)                 |
| Intergovernmental  | \$ | 1,854,970       | \$     | 826,702 | \$ | (1,028,268)                 |
| Investment income  |    | 70.000          |        | 8,758   |    | 8,758                       |
| Miscellaneous  |    | 78,200          |        | 102,780 |    | 24,580                      |
| Total Revenues   |    | 1,933,170       |        | 938,240 |    | (994,930)                   |
| EXPENDITURES Current Conservation and economic development   |    | 2,684,771       |        | 904,643 |    | 1,780,128                   |
| Excess (deficiency) of revenues over<br>(under) expenditures |    | (751,601)       |        | 33,597  |    | 785,198                     |
| FUND BALANCE - Beginning                                     | _  | 734,512         |        | 734,512 |    |                             |
| FUND BALANCE (DEFICIT) - ENDING                              | \$ | (17,089)        | \$     | 768,109 | \$ | 785,198                     |

#### HOME SPECIAL REVENUE FUND SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL For the Year Ended December 31, 2017

|   | <br>Final<br>Budget | Actual |          | Variance wit |              |
|---|---------------------|--------|----------|--------------|--------------|
| REVENUES  |                     |        |          |              |              |
| Intergovernmental   | \$<br>1,600,369     | \$     | 396,334  | \$           | (1,204,035)  |
| Investment income   | -                   |        | 594      |              | 594          |
| Miscellaneous   | <br>30,000          |        |          |              | (30,000)     |
| Total Revenues  | <br>1,630,369       |        | 396,928  |              | (1,233,441)  |
| EXPENDITURES Current                                      |                     |        |          |              |              |
| Conservation and economic development                     | <br>1,630,369       |        | 424,963  |              | 1,205,406    |
| Excess (deficiency) of revenues over (under) expenditures | -                   |        | (28,035) |              | (28,035)     |
| FUND BALANCE - Beginning                                  | <br>28,035          |        | 28,035   | _            | <del>-</del> |
| FUND BALANCE - ENDING                                     | \$<br>28,035        | \$     | _        | \$           | (28,035)     |

#### COMMERCE REVOLVING LOAN SPECIAL REVENUE FUND SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL For the Year Ended December 31, 2017

| REVENUES   | Final<br>Budget | Actual     | Variance with Final Budget |
|--|-----------------|------------|----------------------------|
| Investment income  | \$ -            | \$ 6,402   | \$ 6,402                   |
| Miscellaneous  | 91,300          | 91,737     | 437                        |
| Total Revenues   | 91,300          | 98,139     | 6,839                      |
| EXPENDITURES Current Conservation and economic development | 767,600         | 15,275     | 752,325                    |
| Excess (deficiency) of revenues over (under) expenditures  | (676,300)       | 82,864     | 759,164                    |
| FUND BALANCE - Beginning                                   | 692,735         | 692,735    |                            |
| FUND BALANCE - ENDING                                      | \$ 16,435       | \$ 775,599 | \$ 759,164                 |

#### SOCIAL SECURITY REDACTION SPECIAL REVENUE FUND SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL For the Year Ended December 31, 2017

|                                      | Final<br>Budget A |       | Actual | Variance with Final Budget |    |      |
|--------------------------------------|-------------------|-------|--------|----------------------------|----|------|
| REVENUES                             | Φ.                |       | Φ      | 00                         | Φ. | 00   |
| Investment income                    | \$                |       | \$     | 88                         | \$ | 88   |
| Total Revenues                       |                   |       |        | 88                         | -  | 88   |
| EXPENDITURES                         |                   |       |        |                            |    |      |
| Current                              |                   |       |        |                            |    |      |
| General government                   |                   |       |        |                            |    |      |
| Contractual services                 | 50,               | ,712  |        | 50,712                     |    |      |
| Total General Government             | 50,               | ,712  |        | 50,712                     |    |      |
| Excess (deficiency) of revenues over |                   |       |        |                            |    |      |
| (under) expenditures                 | (50,              | ,712) |        | (50,624)                   |    | 88   |
| OTHER FINANCING USES                 |                   |       |        |                            |    |      |
| Transfers out                        |                   |       |        | (88)                       |    | (88) |
| Net Change in Fund Balance           | (50,              | ,712) |        | (50,712)                   |    | -    |
| FUND BALANCE - Beginning             | 50,               | ,712  |        | 50,712                     |    |      |
| FUND BALANCE - ENDING                | \$                |       | \$     |                            | \$ |      |

#### NONMAJOR PROPRIETARY FUNDS

#### **ENTERPRISE FUNDS**

Enterprise funds account for operations for which the intent of the County is that the costs of providing goods or services to the general public on a continuing basis be financed or recovered primarily through user charges; or for which periodic measurement of net income is appropriate for capital maintenance, public policy, management control, accountability or other purposes.

- > Printing and Services Accounts for printing and related services provided by the Department of Administration to other County departments and other governmental units.
- > Methane Gas To account for the operation and maintenance of the gas extraction system at the County landfill sites, as well as the sale of electricity generated.

# COMBINING STATEMENT OF NET POSITION - NONMAJOR PROPRIETARY FUNDS As of December 31, 2017

|   | Enterpri     |              |                     |
|---|--------------|--------------|---------------------|
|   | Printing     | Methane      |                     |
|   | and Services | Gas          | Totals              |
| <b>ASSETS</b>   |              |              |                     |
| Current Assets  |              |              |                     |
| Cash and investments                                    | \$ -         | \$ 57,163    | \$ 57,163           |
| Accounts receivable, net                                | -            | 274,401      | 274,401             |
| Due from other governments  Due from other funds        | 85,185       | 2,207,463    | 85,185<br>2,207,463 |
| Inventories   | -<br>158,784 | 2,207,403    | 158,784             |
| Total Current Assets                                    | 243,969      | 2,539,027    | 2,782,996           |
| Total Current Assets                                    | 243,303      | 2,000,021    | 2,102,330           |
| Noncurrent Assets Restricted assets                     |              |              |                     |
| Cash and investments                                    | 5,029        | 11,293,421   | 11,298,450          |
| Capital Assets  | 2,2_2        | , ,          | ,,                  |
| Construction in progress                                | -            | 4,510,638    | 4,510,638           |
| Buildings   | -            | 258,901      | 258,901             |
| Machinery and equipment                                 | 325,457      | 7,980,063    | 8,305,520           |
| Less: Accumulated depreciation                          | (246,642)    | (4,763,118)  | (5,009,760)         |
| Total Capital Assets (Net)                              | 78,815       | 7,986,484    | 8,065,299           |
| Total Noncurrent Assets                                 | 83,844       | 19,279,905   | 19,363,749          |
| Total Assets  | 327,813      | 21,818,932   | 22,146,745          |
| DEFERRED OUTFLOWS OF RESOURCES                          |              |              |                     |
| Pension related amounts                                 | 210,409      | 34,455       | 244,864             |
| LIABILITIES   |              |              |                     |
| Current Liabilities                                     |              |              |                     |
| Accounts payable  | 17,937       | 79,525       | 97,462              |
| Accrued payroll and payroll taxes                       | 39,455       | 6,247        | 45,702              |
| Accrued compensated absences                            | 82,725       | 15,905       | 98,630              |
| Other accrued liabilities and deposits                  | 212          | 121,137      | 121,349             |
| Due to other governments                                | 9,873        | 1,368        | 11,241              |
| Current portion of general obligation debt              | 20,644       | 1,718,532    | 1,739,176           |
| Total Current Liabilities                               | 170,846      | 1,942,714    | 2,113,560           |
| Noncurrent Liabilities                                  |              |              |                     |
| Advances from other funds                               | 551,735      | -            | 551,735             |
| Accrued compensated absences                            | 309,505      | 67,637       | 377,142             |
| Other post-employment benefits                          | 185,867      | 22,444       | 208,311             |
| General obligation debt (including unamortized premium) | 32,439       | 14,212,397   | 14,244,836          |
| Net pension liability                                   | 27,650       | 4,457        | 32,107              |
| Total Noncurrent Liabilities                            | 1,107,196    | 14,306,935   | 15,414,131          |
| Total Liabilities                                       | 1,278,042    | 16,249,649   | 17,527,691          |
| DEFERRED INFLOWS OF RESOURCES                           |              |              |                     |
| Pension related amounts                                 | 89,361       | 14,464       | 103,825             |
| NET POSITION (DEFICIT)                                  |              |              |                     |
| Net investment in capital assets                        | 30,761       | 3,348,976    | 3,379,737           |
| Unrestricted (deficit)                                  | (859,942)    | 2,240,298    | 1,380,356           |
| omesmoted (denot)                                       | (300,0 12)   |              | .,555,556           |
| TOTAL NET POSITION (DEFICIT)                            | \$ (829,181) | \$ 5,589,274 | \$ 4,760,093        |

# COMBINING STATEMENT OF REVENUES, EXPENSES AND CHANGES IN NET POSITION (DEFICIT) - NONMAJOR PROPRIETARY FUNDS For the Year Ended December 31, 2017

|  | Enterprise F                  | Enterprise Funds |              |  |  |  |
|--|-------------------------------|------------------|--------------|--|--|--|
|  | Printing and                  | Methane          |              |  |  |  |
|  | Services                      | Gas              | Totals       |  |  |  |
| OPERATING REVENUES                       |                               |                  |              |  |  |  |
| Charges for services                     | <u>\$ 1,242,558</u> <u>\$</u> | 3,706,838        | \$ 4,949,396 |  |  |  |
| Total Operating Revenues                 | 1,242,558                     | 3,706,838        | 4,949,396    |  |  |  |
| OPERATING EXPENSES                       |                               |                  |              |  |  |  |
| Personal services                        | 822,993                       | 136,036          | 959,029      |  |  |  |
| Contractual services                     | 158,014                       | -                | 158,014      |  |  |  |
| Other                                    | 325,570                       | 845,494          | 1,171,064    |  |  |  |
| Depreciation                             | <u> 19,665</u>                | 296,066          | 315,731      |  |  |  |
| Total Operating Expenses                 | 1,326,242                     | 1,277,596        | 2,603,838    |  |  |  |
| Operating Income (Loss)                  | (83,684)                      | 2,429,242        | 2,345,558    |  |  |  |
| NONOPERATING REVENUES (EXPENSES)         |                               |                  |              |  |  |  |
| Investment income                        | 436                           | 49,549           | 49,985       |  |  |  |
| Interest expense                         | (1,041)                       | (107,952)        | (108,993)    |  |  |  |
| Total Nonoperating Revenues (Expenses)   | (605)                         | (58,403)         | (59,008)     |  |  |  |
| Income (Loss) Before Transfers           | (84,289)                      | 2,370,839        | 2,286,550    |  |  |  |
| Transfers out                            | (12,099)                      | (5,764,621)      | (5,776,720)  |  |  |  |
| Change in Net Position                   | (96,388)                      | (3,393,782)      | (3,490,170)  |  |  |  |
| TOTAL NET POSITION (DEFICIT) - Beginning | (732,793)                     | 8,983,056        | 8,250,263    |  |  |  |
| TOTAL NET POSITION (DEFICIT) - ENDING    | <u>\$ (829,181)</u> <u>\$</u> | 5,589,274        | \$ 4,760,093 |  |  |  |

#### COMBINING STATEMENT OF CASH FLOWS NONMAJOR PROPRIETARY FUNDS For the Year Ended December 31, 2017

|  | Enterprise Funds |             |    |             |    |             |
|--|------------------|-------------|----|-------------|----|-------------|
|  | Printing         |             |    |             |    |             |
|  | and              |             |    | Methane     |    |             |
|  | Services         |             |    | Gas         |    | Totals      |
| CASH FLOWS FROM OPERATING ACTIVITIES                     |                  |             |    |             |    |             |
| Received from customers                                  | \$               | 360,355     | \$ | 6,610,006   | \$ | 6,970,361   |
| Received from other funds                                |                  | 847,864     |    | -           |    | 847,864     |
| Paid to suppliers for goods and services                 |                  | (475,371)   |    | (781,016)   |    | (1,256,387) |
| Paid to employees for services                           |                  | (727,111)   |    | (136,036)   |    | (863,147)   |
| Net Cash Flows From Operating Activities                 |                  | 5,737       |    | 5,692,954   | _  | 5,698,691   |
| CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES          |                  |             |    |             |    |             |
| Transfers out  |                  | (12,099)    |    | (5,764,621) |    | (5,776,720) |
| Advances from other funds                                |                  | 25,769      |    | (0,704,021) |    | 25,769      |
| Net Cash Flows From Noncapital                           |                  | -, <u>-</u> |    | -           |    | -,          |
| Financing Activities                                     |                  | 13,670      |    | (5,764,621) | _  | (5,750,951) |
| CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES |                  |             |    |             |    |             |
| Debt issued  |                  | 25,544      |    | 15,030,000  |    | 15,055,544  |
| Principal payments on long-term debt                     |                  | (15,192)    |    | (165,513)   |    | (180,705)   |
| Premium on debt issued                                   |                  | 1,550       |    | 726,335     |    | 727,885     |
| Interest paid on capital debt                            |                  | (905)       |    | (67,227)    |    | (68,132)    |
| Acquisition and construction of capital assets           |                  | (27,865)    |    | (4,724,506) |    | (4,752,371) |
| Net Cash Flows From Capital and Related                  |                  |             |    |             |    |             |
| Financing Activities                                     |                  | (16,868)    |    | 10,799,089  | _  | 10,782,221  |
| CASH FLOWS FROM INVESTING ACTIVITIES                     |                  |             |    |             |    |             |
| Investment income  |                  | 436         |    | 49,549      |    | 49,985      |
| Net Cash Flows From Investing Activities                 |                  | 436         |    | 49,549      | _  | 49,985      |
| Net Increase in Cash and<br>Cash Equivalents             |                  | 2,975       |    | 10,776,971  |    | 10,779,946  |
| CASH AND CASH EQUIVALENTS - Beginning of Year            |                  | 2,054       |    | 573,613     | _  | 575,667     |
| CASH AND CASH EQUIVALENTS - END OF YEAR                  | \$               | 5,029       | \$ | 11,350,584  | \$ | 11,355,613  |

|   | Enterprise Funds Printing and Methane |          |     |            |    |            |
|---|---------------------------------------|----------|-----|------------|----|------------|
|   |                                       |          |     |            |    |            |
|   |                                       |          |     | Methane    |    |            |
|   |                                       | Services | Gas |            | _  | Totals     |
| RECONCILIATION OF OPERATING INCOME (LOSS)   |                                       |          |     |            |    |            |
| TO NET CASH FROM OPERATING ACTIVITIES   |                                       |          |     |            |    |            |
| Operating income (loss)   | \$                                    | (83,684) | \$  | 2,429,242  | \$ | 2,345,558  |
| Adjustments to reconcile operating income (loss)  |                                       |          |     |            |    |            |
| to net cash flows from operating activities   |                                       |          |     |            |    |            |
| Depreciation  |                                       | 19,665   |     | 296,066    |    | 315,731    |
| Changes in assets, deferred outflows, liabilities, and deferred inflows                 |                                       |          |     |            |    |            |
| Accounts receivable   |                                       | -        |     | 43,132     |    | 43,132     |
| Due from other governments  |                                       | (39,218) |     | -          |    | (39,218)   |
| Due from other funds  |                                       | -        |     | 2,860,036  |    | 2,860,036  |
| Inventories   |                                       | 14,438   |     | -          |    | 14,438     |
| Accounts payable  |                                       | (106)    |     | 52,726     |    | 52,620     |
| Accrued payroll and payroll taxes   |                                       | 760      |     | 61         |    | 821        |
| Accrued compensated absences  |                                       | 46,149   |     | 6,237      |    | 52,386     |
| Other post-employment benefits  |                                       | 12,745   |     | 2,408      |    | 15,153     |
| Pension related deferrals, assets, and liabilities                                      |                                       | 36,228   |     | 5,351      |    | 41,579     |
| Due to other governments  |                                       | (1,240)  |     | (2,305)    | _  | (3,545)    |
| NET CASH FLOWS FROM   |                                       |          |     |            |    |            |
| OPERATING ACTIVITIES  | \$                                    | 5,737    | \$  | 5,692,954  | \$ | 5,698,691  |
| RECONCILIATION OF CASH AND CASH EQUIVALENTS TO THE                                      |                                       |          |     |            |    |            |
| STATEMENT OF NET POSITION - PROPRIETARY FUNDS   |                                       |          |     |            |    |            |
| Cash and investments - statement of net position - proprietary fund                     | \$                                    | -        | \$  | 57,163     | \$ | 57,163     |
| Restricted cash and investments - statement of net position -                           |                                       |          |     |            |    |            |
| proprietary fund  |                                       | 5,029    | _   | 11,293,421 |    | 11,298,450 |
| CASH AND CASH EQUIVALENTS - END OF YEAR   | <u>\$</u>                             | 5,029    | \$  | 11,350,584 | \$ | 11,355,613 |
| NONCASH INVESTING, CAPITAL AND RELATED FINANCING ACTIV Interest charged to construction | ITIES<br>\$                           | _        | \$  | 79,716     |    |            |

#### **INTERNAL SERVICE FUNDS**

Internal service funds are used to account for the financing of goods or services provided by one department or agency to other departments or agencies of the County, or to other governments, on a cost-reimbursement basis.

- > Workers' Compensation Accounts for workers' compensation claims on a self-insured basis.
- > Insurance Accounts for funds used for payment of general liability claims on a self-insured basis or for purchase of insurance coverage from Wisconsin Municipal Mutual Insurance Co. (WMMIC) or from private carriers.
- > Consolidated Food Service Accounts for food services provided to other County departments.

# COMBINING STATEMENT OF NET POSITION - INTERNAL SERVICE FUNDS As of December 31, 2017

| ASSETS Current Assets             |           |           | Food Service | Totals      |
|-----------------------------------|-----------|-----------|--------------|-------------|
| Current Accets                    |           |           |              |             |
| Current Assets                    |           |           |              |             |
| Cash and investments              | \$ -      | \$ -      | \$ 26,643    | \$ 26,643   |
| Accounts receivable, net          | 41,516    | 28,786    | 1,899        | 72,201      |
| Due from other governments        | -         | 51,621    | 10,698       | 62,319      |
| Due from other funds              | 5,609,629 | 2,041,867 |              | 7,651,496   |
| Total Current Assets              | 5,651,145 | 2,122,274 | 39,240       | 7,812,659   |
| Noncurrent Assets                 |           |           |              |             |
| Restricted Assets                 |           |           |              |             |
| Cash and investments              | -         | -         | 173,560      | 173,560     |
| Deposits with Wisconsin Municipal |           |           |              |             |
| Mutual Insurance Company          |           |           |              |             |
| Initial investment                | -         | 1,809,171 | -            | 1,809,171   |
| Self-insured retention account    | 294,895   | 505,747   | -            | 800,642     |
| Advance to other funds            | -         | 1,690,542 | -            | 1,690,542   |
| Capital Assets                    |           |           |              |             |
| Construction in progress          | -         | -         | 157,758      | 157,758     |
| Buildings                         | -         | -         | 2,030,371    | 2,030,371   |
| Machinery and equipment           | -         | -         | 1,331,866    | 1,331,866   |
| Less: Accumulated depreciation    |           |           | (2,077,348)  | (2,077,348) |
| Total Capital Assets (Net of      |           |           |              |             |
| Accumulated Depreciation)         |           |           | 1,442,647    | 1,442,647   |
| Total Noncurrent Assets           | 294,895   | 4,005,460 | 1,616,207    | 5,916,562   |
| Total Assets                      | 5,946,040 | 6,127,734 | 1,655,447    | 13,729,221  |
| DEFERRED OUTFLOWS OF RESOURCES    |           |           |              |             |
| Pension related amounts           |           |           | 685,513      | 685,513     |

| LIABILITIES                                | Vorkers'<br>npensation | I  | nsurance  | _  | onsolidated ood Service |    | Totals     |
|--|------------------------|----|-----------|----|-------------------------|----|------------|
| Current Liabilities                        | <br>                   |    |           |    |                         |    |            |
| Accounts payable                           | \$<br>159,141          | \$ | 107,699   | \$ | 85,525                  | \$ | 352,365    |
| Accrued payroll and payroll taxes          | -                      |    | -         |    | 126,055                 |    | 126,055    |
| Accrued compensated absences               | -                      |    | -         |    | 103,659                 |    | 103,659    |
| Other accrued liabilities and deposits     | 5,009,608              |    | 4,003,382 |    | 2,618                   |    | 9,015,608  |
| Due to other governments                   | -                      |    | -         |    | 4,207                   |    | 4,207      |
| Current portion of general obligation debt | -                      |    | -         |    | 54,639                  |    | 54,639     |
| Current portion of leases payable          | <br>                   |    |           |    | 6,530                   |    | 6,530      |
| Total Current Liabilities                  | <br>5,168,749          |    | 4,111,081 |    | 383,233                 |    | 9,663,063  |
| Noncurrent Liabilities                     |                        |    |           |    |                         |    |            |
| Advance from other funds                   | -                      |    | -         |    | 1,138,807               |    | 1,138,807  |
| General obligation debt payable (including |                        |    |           |    |                         |    |            |
| unamortized premium)                       | -                      |    | -         |    | 381,773                 |    | 381,773    |
| Leases payable                             | -                      |    | -         |    | 6,951                   |    | 6,951      |
| Accrued compensated absences               | -                      |    | -         |    | 416,767                 |    | 416,767    |
| Other post-employment benefits             | -                      |    | -         |    | 390,969                 |    | 390,969    |
| Net pension liability                      | <br>-                  |    | <u>-</u>  |    | 89,455                  |    | 89,455     |
| Total Noncurrent Liabilities               | <br>                   |    |           |    | 2,424,722               |    | 2,424,722  |
| Total Liabilities                          | <br>5,168,749          |    | 4,111,081 |    | 2,807,955               |    | 12,087,785 |
| DEFERRED INFLOWS OF RESOURCES              |                        |    |           |    |                         |    |            |
| Pension related amounts                    | <br><u> </u>           |    |           |    | 302,092                 |    | 302,092    |
| NET POSITION                               |                        |    |           |    |                         |    |            |
|  |                        |    |           |    | 4 400 044               |    | 4 400 044  |
| Net investment in capital assets           | 777.004                |    | 0.040.050 |    | 1,166,314               |    | 1,166,314  |
| Unrestricted (deficit)                     | <br>777,291            |    | 2,016,653 |    | (1,935,401)             | _  | 858,543    |
| TOTAL NET POSITION (DEFICIT)               | \$<br>777,291          | \$ | 2,016,653 | \$ | (769,087)               | \$ | 2,024,857  |

# COMBINING STATEMENT OF REVENUES, EXPENSES AND CHANGES IN NET POSITION (DEFICIT) - INTERNAL SERVICE FUNDS For the Year Ended December 31, 2017

|   |    | Workers'<br>mpensation |    | Insurance          | _  | onsolidated<br>ood Service |    | Totals              |
|---|----|------------------------|----|--------------------|----|----------------------------|----|---------------------|
| OPERATING REVENUES Charges for services Other | \$ | 2,260,070              | \$ | 1,972,889<br>6,000 | \$ | 4,788,110<br><u>-</u>      | \$ | 9,021,069<br>6,000  |
| Total Operating Revenues                      |    | 2,260,070              | _  | 1,978,889          |    | 4,788,110                  |    | 9,027,069           |
| OPERATING EXPENSES Personal services          |    | -                      |    | _                  |    | 2,360,402                  |    | 2,360,402           |
| Contractual services Insurance services       |    | -<br>2,198,898         |    | 3,727,090          |    | 14,965                     |    | 14,965<br>5,925,988 |
| Other Depreciation                            |    | -                      |    | 221,946            |    | 2,279,707<br>62,102        |    | 2,501,653<br>62,102 |
| Total Operating Expenses                      | _  | 2,198,898              |    | 3,949,036          |    | 4,717,176                  | _  | 10,865,110          |
| Operating Income (Loss)                       |    | 61,172                 |    | (1,970,147)        |    | 70,934                     |    | (1,838,041)         |
| NONOPERATING REVENUES (EXPENSES)              |    |                        |    |                    |    |                            |    |                     |
| Investment income Interest expense            |    | 39,046<br>-            |    | 33,974<br>-        |    | 966<br>(6,296)             |    | 73,986<br>(6,296)   |
| Total Nonoperating Revenues                   |    | 39,046                 | _  | 33,974             | _  | (5,330)                    |    | 67,690              |
| Income (Loss) Before Transfers                |    | 100,218                |    | (1,936,173)        |    | 65,604                     |    | (1,770,351)         |
| Transfers in<br>Transfers out                 |    | (39,035)               |    | 2,605<br>(25,280)  |    | -<br>(16,756)              |    | 2,605<br>(81,071)   |
| Change in Net Position                        |    | 61,183                 |    | (1,958,848)        |    | 48,848                     |    | (1,848,817)         |
| TOTAL NET POSITION (DEFICIT) - Beginning      |    | 716,108                |    | 3,975,501          | _  | (817,935)                  |    | 3,873,674           |
| TOTAL NET POSITION (DEFICIT) - ENDING         | \$ | 777,291                | \$ | 2,016,653          | \$ | (769,087)                  | \$ | 2,024,857           |

#### COMBINING STATEMENT OF CASH FLOWS INTERNAL SERVICE FUNDS For the Year Ended December 31, 2017

|  | Workers'<br>Compen- |                |
|--|---------------------|----------------|
|  | sation              | Insurance      |
| CASH FLOWS FROM OPERATING ACTIVITIES   |                     |                |
| Received from other funds  | \$ 2,031,607        | \$ 2,215,191   |
| Paid to suppliers for goods and services   | (2,658,487)         | (3,404,726)    |
| Paid to employees for services   |                     | <u>-</u>       |
| Net Cash Flows From Operating Activities   | (626,880)           | (1,189,535)    |
| CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES  |                     |                |
| Transfers in   | -                   | 2,605          |
| Transfers out  | (39,035)            | (25,280)       |
| Interfund payments Advances from other funds   | 626,869             | 1,080,542      |
| Repayment of advances to other funds   | -<br>-              | 97,353         |
| Net Cash Flows From Noncapital Financing Activities  | 587,834             | 1,155,220      |
|  |                     |                |
| CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES   |                     |                |
| Principal payments   | -                   | -              |
| Acquisition and construction of capital assets  Debt issued  | -                   | -              |
| Premium on debt issued   | -                   | -              |
| Debt issuance costs  |                     |                |
| Net Cash Flows From Capital and Related Financing Activities   |                     |                |
| CASH FLOWS FROM INVESTING ACTIVITIES   |                     |                |
| Investment income  | 39,046              | 33,974         |
| Net Cash Flows From Investing Activities   | 39,046              | 33,974         |
| Net Increase in Cash and Cash Equivalents  | -                   | (341)          |
| CASH AND CASH EQUIVALENTS - Beginning of Year  |                     | 341            |
| CASH AND CASH EQUIVALENTS - END OF YEAR  | <u>\$</u> _         | \$ -           |
| RECONCILIATION OF OPERATING INCOME (LOSS) TO NET CASH FROM OPERATING ACTIVITIES Operating income (loss)    | \$ 61,172           | \$ (1,970,147) |
| Adjustments to reconcile operating income (loss) to net cash flows from operating activities  Depreciation |                     | _              |
| Changes in assets, deferred outflows, liabilities, and deferred inflows                                    |                     |                |
| Accounts receivable  | 16,432              | 241,945        |
| Due from other governments   | (244,895)           | 57,641         |
| Due to other governments   | -                   | (7,506)        |
| Accounts payable Accrued payroll and payroll taxes   | 114,642             | (1,015,715)    |
| Accrued compensated absences   | -                   | -              |
| Other accrued liabilities and deposits   | (574,231)           | 1,504,247      |
| Other post employment benefits   | -                   | -              |
| Pension related deferrals, assets, and liabilities   | <del></del>         |                |
| NET CASH FLOWS FROM OPERATING ACTIVITIES   | \$ (626,880)        | \$ (1,189,535) |
| RECONCILIATION OF CASH AND CASH EQUIVALENTS TO THE STATEMENT OF NET POSITION - INTERNAL SERVICE FUNDS      |                     |                |
| Cash and investments - statement of net position - internal service funds                                  | \$ -                | \$ -           |
| Restricted cash and investments - statement of net position -  |                     |                |
| internal service funds   |                     |                |
| CASH AND CASH EQUIVALENTS - END OF YEAR  | <u>\$</u>           | <u>\$ -</u>    |

NONCASH INVESTING, CAPITAL AND RELATED FINANCING ACTIVITIES

None

| Consolidated<br>Food<br>Service | Totals         |
|---------------------------------|----------------|
| \$ 4,788,110                    | \$ 9,034,908   |
| (2,378,903)                     | (8,442,116)    |
| (2,226,513)                     | (2,226,513)    |
| 182,694                         | (1,633,721)    |
| (16,756)                        | 2,605          |
| -                               | (81,071)       |
| (123,122)                       | 1,707,411      |
| -                               | (123,122)      |
| -                               | 97,353         |
| (139,878)                       | 1,603,176      |
| (22,646)                        | (22,646)       |
| (267,329)                       | (267,329)      |
| 351,422                         | 351,422        |
| 21,270                          | 21,270         |
| (6,296)                         | (6,296)        |
| 76,421                          | 76,421         |
| 966                             | 73,986         |
| 966                             | 73,986         |
| 120,203                         | 119,862        |
| 80,000                          | 80,341         |
| \$ 200,203                      | \$ 200,202     |
| \$ 200,203                      | \$ 200,203     |
| \$ 70,934                       | \$ (1,838,041) |
| 62,102                          | 62,102         |
| 15,977                          | 274,354        |
| (10,698)                        | (197,952)      |
| 1,157                           | (6,349)        |
| (92,725)                        | (993,798)      |
| (1,594)                         | (1,594)        |
| (23,414)                        | (23,414)       |
| 2,058                           | 932,074        |
| 31,564                          | 31,564         |
| 127,333                         | 127,333        |
| \$ 182,694                      | \$ (1,633,721) |
| \$ 26,643                       | \$ 26,643      |
| 173,560                         | 173,560        |
| \$ 200,203                      | \$ 200,203     |

#### FIDUCIARY FUNDS

*Private-purpose Trust Funds* – Private-purpose trust funds account for assets held by the County in a trustee capacity under which principal and income benefit individuals, private organizations, or other governments. The John T. Lyle Trust, Blockstein Memorial Trust, and Lyman Anderson Trust operations are accounted for as private-purpose trust funds.

Agency Funds – Accounts for resources held by the County in a purely custodial capacity (assets equal liabilities). Agency funds account for the receipt, temporary investment and remittance of fiduciary resources to individuals, private organizations, or other governments.

- > Delinquent Special Assessments Accounts for delinquent special assessments collected for municipalities within the County.
- > Clerk of Courts Agency Account Accounts for fines and forfeitures to be disbursed to the County and other municipalities.
- > State Tax Levy and Special Charges Accounts for receipts and disbursements for state charges included in property tax billings.
- Other The remaining agency funds account for receipts and disbursements of various taxes and deposits collected by the County, acting in the capacity of agent, for distribution to other governmental units or designated beneficiaries.
- > Dane County Interoperable Radio System Accounts for receipts and disbursements of the DANECOM joint venture between the County and participating municipalities.

#### COMBINING STATEMENT OF NET POSITION FIDUCIARY FUNDS As of December 31, 2017

|   |           | Pri                      | vate | Purpose Tr                      | usts | 3                          |               |
|---|-----------|--------------------------|------|---------------------------------|------|----------------------------|---------------|
|   |           | John T.<br>Lyle<br>Trust | _    | Blockstein<br>Memorial<br>Trust | A    | Lyman<br>Anderson<br>Trust | Totals        |
| ASSETS  |           |                          |      |                                 |      |                            |               |
| Cash and investments  | \$        | 176,138                  | \$   | 8,295                           | \$   | 2,821                      | \$<br>187,254 |
| LIABILITIES Accounts payable                                  | \$        | 1,000                    | \$   | <u>-</u>                        | \$   | <u>-</u>                   | \$<br>1,000   |
| NET POSITION  Restricted for private purpose trust activities | <u>\$</u> | 175,138                  | \$   | 8,295                           | \$   | 2,821                      | \$<br>186,254 |
| TOTAL NET POSITION  | \$        | 175,138                  | \$   | 8,295                           | \$   | 2,821                      | \$<br>186,254 |

### COMBINING STATEMENT OF CHANGES IN NET POSITION FIDUCIARY FUNDS

For the Year Ended December 31, 2017

|  | Private Purpose Trusts |                     |    |                               |    |                          |               |
|--|------------------------|---------------------|----|-------------------------------|----|--------------------------|---------------|
|  | Joh                    | nn T. Lyle<br>Trust |    | ockstein<br>Iemorial<br>Trust | An | yman<br>iderson<br>Trust | Totals        |
| ADDITIONS  |                        |                     |    |                               |    |                          |               |
| Investment income  | \$                     | 24,035              | \$ | 70                            | \$ | 23                       | \$<br>24,128  |
| Total Additions  |                        | 24,035              |    | 70                            |    | 23                       | <br>24,128    |
| <b>DEDUCTIONS</b> Scholarships and Badger Prairie Health Care Center |                        |                     |    |                               |    |                          |               |
| Cultural affairs program benefits                                    |                        | -                   |    | 70                            |    | -                        | 70            |
| Center patient benefits  |                        | 14,308              |    |                               |    |                          | <br>14,308    |
| Total Deductions   |                        | 14,308              |    | 70                            |    |                          | <br>14,378    |
| Change in Net Position   |                        | 9,727               |    | -                             |    | 23                       | 9,750         |
| NET POSITION - Beginning   |                        | 165,411             |    | 8,295                         |    | 2,798                    | 176,504       |
| NET POSITION - ENDING  | \$                     | 175,138             | \$ | 8,295                         | \$ | 2,821                    | \$<br>186,254 |

#### COMBINING STATEMENT OF CHANGES IN ASSETS AND LIABILITIES - ALL AGENCY FUNDS For the Year Ended December 31, 2017

|  | Balance<br>January 1,   |                        |                         | Balance<br>December 31, |
|--|-------------------------|------------------------|-------------------------|-------------------------|
| DELINQUENT SPECIAL ASSESSMENTS                     | 2017                    | Additions              | Deductions              | 2017                    |
| Assets   |                         |                        |                         |                         |
| Cash and investments Taxes receivable              | \$ 109,765<br>1,156,406 | \$ 66,394<br>1,362,209 | \$ 109,765<br>1,156,406 | \$ 66,394<br>1,362,209  |
| Total Assets                                       | \$ 1,266,171            | \$ 1,428,603           | \$ 1,266,171            | \$ 1,428,603            |
| Liabilities  Due to other governmental units       | <u>\$ 1,266,171</u>     | \$ 1,428,603           | <u>\$ 1,266,171</u>     | \$ 1,428,603            |
| CLERK OF COURTS AGENCY ACCOUNT                     |                         |                        |                         |                         |
| Assets Cash and investments                        | \$ 5,373,883            | \$ 3,559,194           | \$ 5,373,883            | \$ 3,559,194            |
| Liabilities Other accrued liabilities and deposits | \$ 5,373,883            | \$ 3,559,194           | \$ 5,373,883            | \$ 3,559,194            |
| STATE TAX LEVY AND SPECIAL CHARGES                 |                         |                        |                         |                         |
| Assets Taxes receivable                            | \$ 9,597,022            | <u>\$</u> _            | \$ 9,597,022            | <u>\$</u> _             |
| <b>Liabilities</b> Due to other governmental units | \$ 9,597,022            | <u>\$</u>              | \$ 9,597,022            | <u>\$</u> -             |

#### COMBINING STATEMENT OF CHANGES IN ASSETS AND LIABILITIES - ALL AGENCY FUNDS (cont.) For the Year Ended December 31, 2017

| OTHER  | Balance<br>January 1,<br>2017                        | Additions   | Deductions  | Balance<br>December 31,<br>2017                                 |
|--|--|---|---|---|
| OTHER  |  |   |   |   |
| Assets Cash and investments  | \$ 932,288   | \$ 993,313  | \$ 932,288  | \$ 993,313  |
| Liabilities Accounts payable Other accrued liabilities and deposits Due to other governmental units                    | \$ 5,261<br>826,770<br>100,257                       | \$ 20,178<br>926,820<br>46,315                      | \$ 5,261<br>826,770<br>100,257                      | \$ 20,178<br>926,820<br>46,315                                  |
| Total Liabilities  | \$ 932,288   | \$ 993,313  | \$ 932,288  | \$ 993,313  |
| DANE COUNTY INTEROPERABLE RADIO SY   | STEM   |   |   |   |
| Assets  Due from other governmental units Inventories and prepayments  | \$ 119,676<br>                                       | \$ 192,602<br>47,917                                | \$ 119,676<br>                                      | \$ 192,602<br>47,917  |
| Total Assets   | 119,676  | 240,519   | 119,676   | 240,519   |
| Liabilities Accounts payable Other accrued liabilities and deposits Due to other governmental units                    | \$ 4,727<br>5,687<br>109,262                         | \$ 4,062<br>5,735<br>230,722                        | \$ 4,727<br>5,687<br>109,262                        | \$ 4,062<br>5,735<br>230,722                                    |
| Total Liabilities  | \$ 119,676   | \$ 240,519  | \$ 119,676  | \$ 240,519  |
| TOTAL - ALL AGENCY FUNDS   |  |   |   |   |
| Assets Cash and investments Inventories and prepaids Due from other governmental units Taxes receivable                | \$ 6,415,936<br>-<br>119,676<br>10,753,428           | \$ 4,618,901<br>47,917<br>192,602<br>1,362,209      | \$ 6,415,936<br>-<br>119,676<br>                    | \$ 4,618,901<br>47,917<br>192,602<br>1,362,209                  |
| Total Assets   | 17,289,040   | 6,221,629   | 17,289,040  | 6,221,629   |
| Liabilities Accounts payable Other accrued liabilities and deposits Due to other governmental units  Total Liabilities | \$ 9,988<br>6,206,340<br>11,072,712<br>\$ 17,289,040 | \$ 24,240<br>4,491,749<br>1,705,640<br>\$ 6,221,629 | \$ 9,988<br>6,206,340<br>11,072,712<br>\$17,289,040 | \$ 24,240<br>4,491,749<br>1,705,640<br>\$ 6,221,629<br>Page 130 |

#### DANE COUNTY INTEROPERABLE RADIO SYSTEM

# OPERATING FUND SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE (DEFICIT)

For the Year Ended December 31, 2017

| REVENUES  |    |         |
|---|----|---------|
| Intergovernmental   |    |         |
| Dane County   | \$ | 205,099 |
| Municipalities  | Ψ  | 433,193 |
| Fitchburg reimbursement                                   |    | 15,140  |
| Total Revenues  |    | 653,432 |
| Total Nevellues   |    | 033,432 |
| EXPENDITURES  |    |         |
| Salaries and wages  |    | 73,082  |
| Retirement fund   |    | 5,842   |
| Social security   |    | 5,496   |
| Health  |    | 18,492  |
| Dental  |    | 1,552   |
| Life insurance  |    | 18      |
| FSA administration fee                                    |    | 101     |
| Workers compensation                                      |    | 100     |
| Computer supplies   |    | 58      |
| Miscellaneous   |    | 1,129   |
| Telephone   |    | 1,233   |
| Utilities   |    | 41,814  |
| Repairs and maintenance                                   |    | 5,739   |
| Membership fees   |    | 60      |
| Hardware and software maintenance                         |    | 346,374 |
| System monitoring   |    | 21,700  |
| Insurance   |    | 900     |
| Site leases   |    | 129,962 |
| Total Expenditures  |    | 653,652 |
| Excess (deficiency) of Revenues Over (Under) Expenditures |    | (220)   |
| FUND BALANCE (DEFICIT) - Beginning of Year                |    | (3,423) |
| FUND BALANCE (DEFICIT) - END OF YEAR                      | \$ | (3,643) |

The transactions of the Interoperable radio system are audited as a part of the County of Dane. The Interoperable radio system fund is accounted for as an agency fund in the County of Dane's financial statements. The above schedule of revenues, expenditures and changes in fund balance is included for purposes of the Interoperable radio system participants.

#### DANE COUNTY ALLIANT ENERGY CENTER

# OPERATING FUND SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE

For the Year Ended December 31, 2017

| REVENUES   |           |             |
|--|-----------|-------------|
| Intergovernmental charges for services                                   | \$        | 95,574      |
| Intergovernmental unrestricted   |           | 9,261       |
| Public charges for services  |           | 10,282,568  |
| Miscellaneous revenue  |           | 433,191     |
| Investment income  |           | 336         |
| Total Revenues   |           | 10,820,930  |
| EXPENDITURES   |           |             |
| Personnel services   |           | 5,280,158   |
| Operating services   |           | 2,640,382   |
| Contractual services   |           | 1,015,782   |
| Capital outlay   |           | 52,673      |
| Total Expenditures   | _         | 8,988,995   |
| Excess of revenues over expenditures                                     | _         | 1,831,935   |
| RESERVE ADJUSTMENT   |           |             |
| Change in encumbrances   |           | (6,330)     |
| Change in budget line carryforwards                                      |           | 62,233      |
| Debt service on Alliant Energy Center debt reported in debt service fund |           | (1,157,386) |
| Total Reserve Adjustments  | _         | (1,101,483) |
| Net Change in Reserve  |           | 730,452     |
| ASSIGNED FUND BALANCE - Beginning of Year                                | _         | 697,896     |
| ASSIGNED FUND BALANCE - END OF YEAR                                      | <u>\$</u> | 1,428,348   |

The transactions of the Alliant Energy Center are audited as a part of the County of Dane. The Alliant Energy Center is accounted for within the County of Dane's General Fund. The above schedule of revenues, expenditures and changes in fund balance is included for additional financial information regarding its operations and year-end results.

# COUNTY OF DANE, WISCONSIN COMPREHENSIVE ANNUAL FINANCIAL REPORT

# STATISTICAL SECTION

#### Statistical Section

This part of the County of Dane's comprehensive annual financial report presents detailed information as a context for understanding what the information in the financial statements, note disclosures, and required supplementary information says about the government's overall financial health.

Contents Page

#### Financial Trends

These schedules contain trend information to help the reader understand how the government's financial performance and well-being have changed over time.

| Table 1 - Net Position by Component                                     | 135       |
|---|-----------|
| Table 2 - Changes in Net Position                                       | 136 - 137 |
| Table 3 - Fund Balance, Governmental Funds                              | 138       |
| Table 4 - Statement of Revenues, Expenditures & Changes in Fund Balance | 139       |
| Governmental Funds  |           |

#### Revenue Capacity

These schedules contain information to help the reader assess the government's most significant local revenue source, the property tax.

| Table 5 - Equalized Value of All Property by Assessment Class | 140       |
|---|-----------|
| Table 6 - Tax Revenue by Source, Governmental Funds           | 141       |
| Table 7 - Direct & Overlapping Property Tax Rates             | 142 - 143 |
| Table 8 - Principal Property Taxpayers                        | 144       |
| Table 9 - Property Tax Levies & Collections                   | 145       |

#### **Debt Capacity**

These schedules present information to help the reader assess the affordability of the government's current levels of outstanding debt and the government's ability to issue additional debt in the future.

| Table 10 - Ratios of Outstanding Bonded Debt        | 146       |
|---|-----------|
| Table 11 - Computation of Direct & Overlapping Debt | 147 - 148 |
| Table 12 - Computation of Legal Debt Margin         | 149       |

#### Demographic and Economic Information

These schedules offer demographic and economic indicators to help the reader understand the environment within which the government's financial activities take place.

| Table 13 - Demographic Statistics | 150 |
|-----------------------------------|-----|
| Table 14 - Principal Employers    | 151 |

# Operating Information These schedules contain service and infrastructure data to help the reader understand how the information in the government's financial report relates to the services the government provides and the activities it performs. Table 15 - Full-Time Equivalent Positions by Activity Table 16 - Operating Indicators by Activity/Department Table 17 - Capital Asset Statistics by Function Table 18 - Schedule of Insurance in Force

Sources: Unless otherwise noted, the information in these schedules is derived from the comprehensive annual financial reports for the relevant year.

#### NET POSITION BY COMPONENT

#### LAST 10 FISCAL YEARS (Accrual Basis of Accounting)

|   | <u>2008</u>   | <u>2009</u>   | <u>2010</u>   | <u>2011</u>   | <u>2012</u>   | <u>2013</u>   | <u>2014</u>   | <u>2015</u>   | <u>2016</u>   | <u>2017</u>   |
|---|---------------|---------------|---------------|---------------|---------------|---------------|---------------|---------------|---------------|---------------|
| Governmental Activities  Net investment in capital assets | \$207,784,484 | \$213,249,504 | \$219,680,321 | \$227,077,058 | \$231,674,572 | \$236,911,252 | \$299,218,605 | \$297,537,410 | \$315,895,151 | \$344,859,468 |
| Restricted  | 7,713,862     | 8,919,373     | 9,026,052     | 9,856,966     | 11,381,314    | 11,649,572    | 11,668,378    | 34,148,497    | 12,144,969    | 16,076,655    |
| Unrestricted  | (38,728,825)  | (48,803,600)  | (51,845,314)  | (45,125,267)  | (44,067,275)  | (46,946,043)  | (41,899,499)  | (26,159,627)  | (2,040,881)   | (12,339,888)  |
| Total Governmental Activities Net Position                | \$176,769,521 | \$173,365,277 | \$176,861,059 | \$191,808,757 | \$198,988,611 | \$201,614,781 | \$268,987,484 | \$305,526,280 | \$325,999,239 | \$348,596,235 |
|   |               |               |               |               |               |               |               |               |               |               |
| Business-type Activities                                  |               |               |               |               |               |               |               |               |               |               |
| Net investment in capital assets                          | \$182,524,081 | \$218,117,613 | \$226,108,098 | \$224,039,273 | \$230,376,353 | \$242,546,807 | \$242,741,519 | \$253,594,661 | \$263,641,334 | \$267,959,422 |
| Restricted  | 2,999,827     | 1,166,510     | 703,397       | 226,717       | 2,581,540     | 79,121        | 55,336        | 4,111,344     | 347,653       | 198,105       |
| Unrestricted  | 50,271,746    | 42,778,793    | 37,520,913    | 37,238,997    | 27,127,990    | 25,316,484    | 25,151,178    | 40,917,166    | 50,911,460    | 50,863,273    |
| Total Business-type Activities Net Position               | \$235,795,654 | \$262,062,916 | \$264,332,408 | \$261,504,987 | \$260,085,883 | \$267,942,412 | \$267,948,033 | \$298,623,171 | \$314,900,447 | \$319,020,800 |
|   |               |               |               |               |               |               |               |               |               |               |
| Primary Government  |               |               |               |               |               |               |               |               |               |               |
| Net investment in capital assets                          | \$390,308,565 | \$431,367,117 | \$445,788,419 | \$451,116,331 | \$462,050,925 | \$479,458,059 | \$541,960,124 | \$551,132,071 | \$579,536,485 | \$612,818,890 |
| Restricted  | 10,713,689    | 10,085,883    | 9,729,449     | 10,083,683    | 13,962,854    | 11,728,693    | 11,723,714    | 38,259,841    | 12,492,622    | 16,274,760    |
| Unrestricted  | 11,542,921    | (6,024,807)   | (14,324,401)  | (7,886,270)   | (16,939,285)  | (21,629,559)  | (16,748,321)  | 14,757,539    | 48,870,579    | 38,523,385    |
| Total Primary Government Net Position                     | \$412,565,175 | \$435,428,193 | \$441,193,467 | \$453,313,744 | \$459,074,494 | \$469,557,193 | \$536,935,517 | \$604,149,451 | \$640,899,686 | \$667,617,035 |

Source: Prior years' CAFR and current year government wide Statement of Net Position

CHANGES IN NET POSITION LAST 10 FISCAL YEARS (Accrual Basis of Accounting)

|  | 2008                   | 2009                   | 2010                   | <u>2011</u>            | <u>2012</u>             | <u>2013</u>             | <u>2014</u>             | <u>2015</u>             | <u>2016</u>             | <u>2017</u>             |
|--|------------------------|------------------------|------------------------|------------------------|-------------------------|-------------------------|-------------------------|-------------------------|-------------------------|-------------------------|
| EXPENSES   |                        |                        |                        |                        |                         |                         |                         |                         |                         |                         |
| Governmental Activities                                      |                        |                        |                        |                        |                         |                         |                         |                         |                         |                         |
| General Government   | \$ 28,565,880          | 30,163,178             | \$ 31,005,541          | \$ 29,143,079          | \$ 31,096,646           | \$ 34,103,094           | \$ 35,297,524           | \$ 38,027,182           | \$ 38,001,100 \$        | 43,494,297              |
| Health and Human Services                                    | 213,149,167            | 218,532,765            | 228,271,227            | 226,227,625            | 235,780,402             | 233,953,761             | 240,461,051             | 249,107,096             | 260,328,147             | 282,269,114             |
| Public Safety and Criminal Justice                           | 93,977,689             | 96,466,252             | 94,403,609             | 102,282,245            | 106,861,775             | 110,639,450             | 107,459,510             | 105,317,249             | 118,069,208             | 127,794,643             |
| Public Works   | 6,753,205              | 6,325,656              | 5,150,385              | 5,726,366              | 6,739,324               | 6,108,522               | 8,774,461               | 11,529,127              | 9,204,768               | 10,892,323              |
| Culture, Education and Recreation                            | 24,064,911             | 24,283,981             | 23,639,403             | 21,919,677             | 24,729,980              | 27,433,700              | 25,788,657              | 30,708,057              | 29,908,820              | 32,962,604              |
| Conservation and Economic Development                        | 4,822,541              | 5,968,869              | 6,983,091              | 8,474,846              | 6,487,866               | 1,566,726               | 9,703,017               | 4,553,069               | 6,593,641               | 6,014,195               |
| Interest and Fiscal Charges                                  | 5,689,632              | 6,034,805              | 5,002,404              | 4,887,329              | 5,046,416               | 5,098,472               | 5,978,990               | 5,914,321               | 6,094,641               | 6,252,717               |
| Total Governmental activities expenses                       | 377,023,025            | 387,775,506            | 394,455,660            | 398,661,167            | 416,742,409             | 418,903,725             | 433,463,210             | 445,156,101             | 468,200,325             | 509,679,893             |
| Business-type Activities                                     |                        |                        |                        |                        |                         |                         |                         |                         |                         |                         |
| Airport  | 20,633,706             | 22,261,385             | 22,883,909             | 22,332,537             | 21,713,544              | 23,088,512              | 23,497,896              | 23,605,732              | 24,594,697              | 24,857,450              |
| Highway  | 20,935,474             | 18,228,652             | 20,373,837             | 18,560,396             | 18,540,047              | 19,090,502              | 19,615,330              | 18,347,427              | 20,105,939              | 21,946,327              |
| Sanitary Landfill  | 6,161,937              | 9,763,387              | 7,590,117              | 11,392,959             | 9,166,009               | 9,002,281               | 8,945,473               | 8,927,201               | 11,180,044              | 13,079,587              |
| Badger Prairie Health Care Center                            | 16,083,789             | 16,019,502             | 16,462,684             | 18,677,329             | 18,927,883              | 19,884,793              | 20,210,178              | 21,218,882              | 21,975,432              | 22,186,093              |
| Printing and Services - non-major fund                       | 1,178,594              | 1,258,184              | 1,230,196              | 1,188,908              | 1,284,923               | 1,284,835               | 1,242,833               | 1,240,859               | 1,303,619               | 1,327,283               |
| Methane Gas - non-major fund                                 | 807,355                | 1,124,670              | 1,464,439              | 981,208                | 1,471,247               | 1,165,040               | 1,416,305               | 1,303,402               | 1,361,327               | 1,385,548               |
| Total business-type activities expenses                      | 65,800,855             | 68,655,780             | 70,005,182             | 73,133,337             | 71,103,653              | 73,515,963              | 74,928,015              | 74,643,503              | 80,521,058              | 84,782,288              |
| Total Primary Government Expenses                            | \$ 442,823,880         | 456,431,286            | \$ 464,460,842         | \$ 471,794,504         | \$ 487,846,062          | \$ 492,419,688          | \$ 508,391,225          | \$ 519,799,604          | \$ 548,721,383 \$       | 594,462,181             |
|  |                        |                        |                        |                        |                         |                         |                         |                         |                         |                         |
| PROGRAM REVENUES   |                        |                        |                        |                        |                         |                         |                         |                         |                         |                         |
| Governmental Activities                                      |                        |                        |                        |                        |                         |                         |                         |                         |                         |                         |
| Charges for Services   |                        |                        |                        |                        |                         |                         | • • ==• •••             |                         |                         | 0.505.440               |
| General Government   | \$ 5,579,155           |                        |                        |                        |                         |                         |                         |                         |                         |                         |
| Health and Human Services Public Safety and Criminal Justice | 3,152,061<br>8,306,466 | 4,287,405<br>8,192,564 | 4,293,852<br>8,021,710 | 4,268,909<br>8,572,063 | 3,731,562<br>10,808,278 | 3,821,344<br>12,773,426 | 3,829,569<br>10,717,882 | 3,733,900<br>11,944,996 | 3,987,880<br>12,250,954 | 3,394,324<br>12,552,497 |
| Public Works   | 737,373                | 786,273                | 774,911                | 765,107                | 1,019,528               | 1,098,934               | 1,202,635               | 1,283,790               | 1,423,322               | 1,446,926               |
| Culture, Education and Recreation                            | 11,039,921             | 10,864,750             | 10,490,750             | 10,462,283             | 10,886,324              | 10,797,917              | 11,895,209              | 13,360,234              | 13,760,400              | 15,151,109              |
| Conservation and Economic Development                        | 2,437,553              | 1,728,631              | 1,712,387              | 2,800,616              | 2,306,414               | 1,855,434               | 1,866,572               | 1,978,022               | 1,854,917               | 1,782,646               |
| Operating Grants & Contributions                             | 171,622,902            | 175,144,580            | 185,600,705            | 189,810,141            | 191,293,255             | 191,333,855             | 196,271,302             | 203,697,172             | 217,021,585             | 226,556,845             |
| Capital Grants & Contributions                               | 4,452,959              | 6,533,343              | 5,825,429              | 8.400.423              | 5,742,875               | 1,903,792               | 69.426.931              | 2,642,093               | 18,313,144              | 30,975,370              |
| Total Governmental activities program revenues               | 207,328,390            | 214,116,684            | 223,865,432            | 231,701,673            | 233,629,893             | 231,241,143             | 301,960,996             | 245,614,918             | 276,895,647             | 300,395,130             |
| • •  |                        |                        |                        |                        |                         |                         |                         |                         |                         |                         |
| Business-type Activities                                     |                        |                        |                        |                        |                         |                         |                         |                         |                         |                         |
| Charges for Services   |                        |                        |                        |                        |                         |                         |                         |                         |                         |                         |
| Airport  | 17,559,078             | 16,647,400             | 17,829,638             | 18,325,003             | 19,735,917              | 24,249,774              | 24,492,145              | 25,418,865              | 27,514,316              | 28,743,809              |
| Highway  | 13,679,001             | 11,483,362             | 10,630,439             | 10,567,343             | 9,333,870               | 10,220,604              | 10,587,427              | 9,169,633               | 9,915,097               | 10,787,132              |
| Sanitary Landfill  | 5,435,650              | 5,680,817              | 6,645,689              | 7,193,728              | 7,416,458               | 6,201,004               | 7,398,271               | 9,709,874               | 10,772,801              | 12,097,656              |
| Badger Prairie Health Care Center                            | 6,002,614              | 5,884,399              | 6,044,962              | 6,565,375              | 8,008,471               | 7,704,086               | 7,948,772               | 7,749,104               | 7,880,773               | 7,819,036               |
| Printing and Services - non-major fund                       | 992,037                | 1,108,100              | 1,036,455              | 1,115,378              | 1,165,789               | 1,198,577               | 1,224,447               | 1,231,488               | 1,287,105               | 1,242,558               |
| Methane Gas - non-major fund                                 | 1,377,716              | 2,455,686              | 3,314,363              | 3,589,411              | 3,717,889               | 3,545,249               | 3,533,697               | 3,613,123               | 3,894,123               | 3,706,838               |
| Operating Grants & Contributions                             | 5,284,895              | 5,285,855              | 5,737,060              | 5,612,878              | 6,360,511               | 5,165,857               | 5,162,541               | 5,899,485               | 6,087,631               | 6,293,447               |
| Capital Grants & Contributions                               | 3,403,598              | 38,204,642             | 8,423,524              | 3,854,160              | 6,614,858               | 11,384,848              | 966,819                 | 7,991,544               | 10,369,366              | 5,304,311               |
| Total Business-type activities program revenues              | 53,734,589             | 86,750,261             | 59,662,130             | 56,823,276             | 62,353,763              | 69,669,999              | 61,314,119              | 70,783,116              | 77,721,212              | 75,994,787              |
| Total Primary Government Program Revenues                    | \$ 261,062,979         | 300,866,945            | \$ 283,527,562         | \$ 288,524,949         | \$ 295,983,656          | \$ 300,911,142          | \$ 363,275,115          | \$ 316,398,034          | \$ 354,616,859 \$       | 376,389,917             |

| NET EXPENSE (REVENUE) Governmental activities                  |                  |                     |                  |               |                  |                      |                  | \$ (199,541,183) \$ |                  |               |
|--|------------------|---------------------|------------------|---------------|------------------|----------------------|------------------|---------------------|------------------|---------------|
| Business-type activities                                       | (12,066,266)     | 18,094,481          | (10,343,052)     | (16,310,061)  | (8,749,890)      | (3,845,964)          | (13,613,896)     | (3,860,387)         | (2,799,846)      | (8,787,501)   |
| Total Primary Government                                       | \$ (181,760,901) | \$ (155,564,341) \$ | (180,933,280) \$ | (183,269,555) | \$ (191,862,406) | \$ (191,508,546)     | \$ (145,116,110) | \$ (203,401,570) \$ | (194,104,524) \$ | (218,072,264) |
| GENERAL REVENUES & TRANSFERS                                   |                  |                     |                  |               |                  |                      |                  |                     |                  |               |
| Governmental Activities  |                  | A                   |                  |               |                  | <b>A</b> 100 105 100 |                  |                     |                  |               |
| Property Taxes   | \$ 108,791,937   |                     | -, , +           |               | \$ 132,316,551   |                      |                  | \$ 148,101,640 \$   | 154,643,535 \$   |               |
| Sales Taxes  | 43,746,347       | 40,293,014          | 41,785,232       | 43,742,020    | 45,062,964       | 47,336,638           | 50,239,828       | 52,949,447          | 55,265,747       | 58,085,966    |
| Other Taxes  | 6,109,376        | 5,456,446           | 6,251,698        | 6,597,965     | 6,518,628        | 5,469,522            | 4,735,760        | 4,570,978           | 4,541,691        | 7,812,739     |
| Intergovernmental Revenues not restricted to specific purposes | 5,473,002        | 5,794,163           | 5,647,170        | 5,826,175     | 5,349,911        | 5,559,397            | 6,244,276        | 5,567,554           | 7,297,996        | 6,019,629     |
| Public Gifts and/or Grants                                     | 324,735          | 326,795             | 501,475          | 224,702       | 229,579          | 209,055              | 277,699          | 200,210             | 223,903          | 322,631       |
| Investment Income  | 4,525,540        | 1,121,321           | 1,554,955        | 952,977       | 484,812          | 207,699              | 323,447          | 380,911             | 446,328          | 1,012,305     |
| Gain (Loss) on Sale of Assets                                  | 1,312,931        | 478,422             | -                | 101,726       | -                | -                    | -                |                     | -                | 0.40.440      |
| Miscellaneous  | 697,991          | 824,668             | 894,605          | 4,544,061     | 641,312          | 1,167,392            | 1,832,686        | 1,066,697           | 1,087,804        | 912,446       |
| Transfers  | (6,597,859)      | (3,028,147)         | (6,401,205)      | (7,480,100)   | (311,387)        | (8,140,721)          | (8,340,963)      | (20,613,360)        | (11,729,367)     | (5,907,691)   |
| Total Governmental Activities                                  | 164,384,000      | 170,254,578         | 174,086,010      | 181,907,192   | 190,292,370      | 190,974,180          | 198,874,917      | 192,224,077         | 211,777,637      | 231,881,759   |
|  |                  |                     |                  |               |                  |                      |                  |                     |                  |               |
| Business-type Activities                                       |                  |                     |                  |               |                  |                      |                  |                     |                  |               |
| Property Taxes   | 4,717,785        | 4,398,579           | 5,177,879        | 5,461,900     | 6,161,400        | 3,569,902            | 5,102,980        | 6,003,084           | 7,002,164        | 6,386,259     |
| Investment Income  | 1,886,735        | 436,747             | 144,096          | 186,415       | 100,516          | 80,289               | 91,390           | 83,266              | 244,257          | 613,904       |
| Gain on Sale of Capital Assets                                 | 971,002          | 18,074              | 13,511           | 104,193       | 757,483          | 209,419              | 84,184           | 36,999              | 101,334          | -             |
| Miscellaneous  | 318,831          | 291,234             | 875,853          | 250,032       | -                | -                    | -                | -                   | -                | -             |
| Transfers  | 6,597,859        | 3,028,147           | 6,401,205        | 7,480,100     | 311,387          | 8,140,721            | 8,340,963        | 20,613,360          | 11,729,367       | 5,907,691     |
| Total Business-type Activities                                 | 14,492,212       | 8,172,781           | 12,612,544       | 13,482,640    | 7,330,786        | 12,000,331           | 13,619,517       | 26,736,709          | 19,077,122       | 12,907,854    |
| Total Primary Government                                       | \$ 178,876,212   | \$ 178,427,359 \$   | 186,698,554 \$   | 195,389,832   | \$ 197,623,156   | \$ 202,974,511       | \$ 212,494,434   | \$ 218,960,786 \$   | 230,854,759 \$   | 244,789,613   |
| Change in Net Position   |                  |                     |                  |               |                  |                      |                  |                     |                  |               |
| Governmental Activities  | \$ (5,310,635)   | \$ (3,404,244) \$   | 3,495,782 \$     | 14,947,698    | \$ 7.179.854     | \$ 3,311,598         | \$ 67,372,703    | \$ (7,317,106) \$   | 20,472,959 \$    | 22,596,996    |
| Business-type Activities                                       | 2.425.946        | 26,267,262          | 2,269,492        | (2,827,421)   | (1,419,104)      | 8,154,367            | 5,621            | 22,876,322          | 16,277,276       | 4,120,353     |
| Total Primary Government                                       | \$ (2,884,689)   |                     | 5,765,274 \$     |               |                  | \$ 11,465,965        | \$ 67,378,324    |                     | 36,750,235 \$    | 26,717,349    |
| Total Filmary Coroninion                                       | Ψ (=,00+,000)    | Ψ ==,000,010 ψ      | 5,1.30,Σ14 ψ     | ,0,_11        | Ψ 5,.00,100      | Ψ, του, σου          | ψ 0.,010,024     | ψ .υ,υυυ,Στυ ψ      | σσ,. σσ,Σσσ φ    | 20,111,040    |

Source: Prior years' CAFR and current year government wide Statement of Activities

#### FUND BALANCE, GOVERNMENTAL FUNDS

#### LAST 10 FISCAL YEARS (Modified Accrual Basis of Accounting)

|  | 1          | 2008      |    | 2009        |    | <u>2010</u> |    | <u>2011</u>       |    | <u>2012</u>  |    | <u>2013</u>  |    | <u>2014</u>  |    | <u>2015</u>    |    | <u>2016</u>  |    | <u>2017</u>  |
|--|------------|-----------|----|-------------|----|-------------|----|-------------------|----|--------------|----|--------------|----|--------------|----|----------------|----|--------------|----|--------------|
|  |            | -,        | \$ | 11,421,193  | \$ | 12,406,680  | \$ | -                 | \$ | -            | \$ | -            | \$ | -            | \$ | -              | \$ | -            | \$ | -            |
| Unreserved, Designated                 |            | 3,814,065 |    | 3,106,707   |    | (4.700.042) |    | -                 |    | -            |    | -            |    | -            |    | -              |    | -            |    | -            |
| Unreserved, Undesignated               |            | 3,273,793 |    | (3,811,442) |    | (1,700,913) |    | 10 015 041        |    | 8,283,956    |    | 11,272,869   |    | 15,839,604   |    | -<br>4,673,171 |    | 4,735,575    |    | 4,808,083    |
| Nonspendable<br>Restricted             |            | -         |    | -           |    | -           |    | 10,815,941<br>945 |    | 945          |    | 50,614       |    | 70,251       |    | 70,251         |    | 199,545      |    | 178,963      |
| Assigned                               |            | -         |    | -           |    | -           |    | 3,375,182         |    | 3,061,602    |    | 3,136,061    |    | 2,469,753    |    | 2,669,170      |    | 2,642,618    |    | 3,119,394    |
| Unassigned                             |            |           |    | -           |    |             |    | 9,284,812         |    | 18,895,829   |    | 20,079,675   |    | 21,379,647   |    | 30,010,184     |    | 34,983,303   |    | 38,162,970   |
| Total General Fund                     | \$ 1       | 7,319,379 | \$ | 10,716,458  | \$ | 10,705,767  | \$ | 23.476.880        | \$ | 30,242,332   | \$ | 34,539,219   | \$ | 39,759,255   | \$ | 37,422,776     | \$ | 42,561,041   | \$ | 46,269,410   |
| Total General Fund                     | <b>Φ</b> Ι | 7,319,379 | φ  | 10,7 10,436 | φ  | 10,705,767  | φ  | 23,470,000        | φ  | 30,242,332   | φ  | 34,339,219   | φ  | 39,739,233   | φ  | 37,422,770     | φ  | 42,301,041   | φ  | 40,209,410   |
| All Other Governmental Funds           |            |           |    |             |    |             |    |                   |    |              |    |              |    |              |    |                |    |              |    |              |
| Reserved                               | \$         | 6,116,133 | \$ | 6,197,634   | \$ | 4,247,838   | \$ | -                 | \$ | _            | \$ | -            | \$ | _            | \$ | _              | \$ | -            | \$ | -            |
| Unreserved, Undesignated, reported in: |            |           |    |             |    |             |    | -                 |    | -            |    | -            |    | -            |    | -              |    | -            |    | -            |
| Special Revenue Funds                  |            | 46,336    |    | 501,028     |    | (96,466)    |    | -                 |    | -            |    | -            |    | -            |    | -              |    | -            |    | -            |
| Capital Project Funds                  | 1          | 1,999,883 |    | 8,590,877   |    | 15,460,385  |    | -                 |    | -            |    | -            |    | -            |    | -              |    | -            |    | -            |
| Nonspendable                           |            | -         |    | -           |    | -           |    | -                 |    | 3,494        |    | 387,671      |    | 155,784      |    | 71,047         |    | 140,033      |    | 152,780      |
| Restricted                             |            | -         |    | -           |    | -           |    | 26,174,844        |    | 21,129,419   |    | 28,677,603   |    | 42,858,027   |    | 59,863,186     |    | 47,047,894   |    | 55,599,408   |
| Committed                              |            | -         |    | -           |    | -           |    | -                 |    | -            |    | -            |    | -            |    | -              |    | -            |    | 6,247,492    |
| Assigned                               |            | -         |    | -           |    | -           |    | -                 |    | -            |    | -            |    | -            |    | -              |    | -            |    | -            |
| Unassigned                             |            | -         |    | -           |    | -           |    | (14,350)          |    | (13,564)     |    | (379,813)    |    | (89,384)     |    | (53,718)       |    | -            |    | -            |
| Total All Other Governmental Funds     | \$ 1       | 8,162,352 | \$ | 15,289,539  | \$ | 19,611,757  | \$ | 26,160,494        | \$ | 21,119,349   | \$ | 28,685,461   | \$ | 42,924,427   | \$ | 59,880,515     | \$ | 47,187,927   | \$ | 61,999,680   |
|  |            |           |    |             |    |             |    |                   |    |              |    |              |    |              |    |                |    |              |    |              |
| All Governmental Funds                 |            |           |    |             |    |             |    |                   |    |              |    |              |    |              |    |                |    |              |    |              |
|  | •          | 6,347,654 | \$ |             | \$ | 16,654,518  | \$ | -                 | \$ | -            | \$ | -            | \$ | -            | \$ | -              | \$ | -            | \$ | -            |
| Unreserved, Designated                 |            | 3,814,065 |    | 3,106,707   |    | -           |    | -                 |    | -            |    | -            |    | -            |    | -              |    | -            |    | -            |
| Unreserved, Undesignated               | 1          | 5,320,012 |    | 5,280,463   |    | 13,663,006  |    | <del>-</del>      |    | <del>.</del> |    | <del>.</del> |    | <del>.</del> |    | <del>.</del>   |    | <del>.</del> |    | <del>-</del> |
| Nonspendable                           |            | -         |    | -           |    | -           |    | 10,815,941        |    | 8,287,450    |    | 11,660,540   |    | 15,995,388   |    | 4,744,218      |    | 4,875,608    |    | 4,960,863    |
| Restricted                             |            | -         |    | -           |    | -           |    | 26,175,789        |    | 21,130,364   |    | 28,728,217   |    | 42,928,278   |    | 59,933,437     |    | 47,247,439   |    | 55,778,371   |
| Committed                              |            | -         |    | -           |    | -           |    | -                 |    | -            |    | -            |    | -            |    | -              |    | -            |    | 6,247,492    |
| Assigned                               |            | -         |    | -           |    | -           |    | 3,375,182         |    | 3,061,602    |    | 3,136,061    |    | 2,469,753    |    | 2,669,170      |    | 2,642,618    |    | 3,119,394    |
| Unassigned                             |            | -         |    | -           |    | -           |    | 9,270,462         |    | 18,882,265   |    | 19,699,862   |    | 21,290,263   |    | 29,956,466     |    | 34,983,303   |    | 38,162,970   |
| Total All Governmental Funds           | \$ 3       | 5,481,731 | \$ | 26,005,997  | \$ | 30,317,524  | \$ | 49,637,374        | \$ | 51,361,681   | \$ | 63,224,680   | \$ | 82,683,682   | \$ | 97,303,291     | \$ | 89,748,968   | \$ | 108,269,090  |

Source: Prior years' CAFR and current year Balance Sheet

The County implemented GASB Statement No. 54 - Fund Balance Reporting and Governmental Fund Type Definitions in 2011. This statement establishes new fund balance classifications, which are based primarily on the extent to which the County is bound to observe constraints on the use of the resources reported in governmental funds. As a result of implementing this standard, the fund balance categories used beginning in 2011 are not directly comparable the fund balance categories used prior to 2011.

#### STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES - GOVERNMENTAL FUNDS

#### LAST 10 FISCAL YEARS (Modified Accrual Basis of Accounting)

|   | <u>2008</u>    | 2009            | <u>2010</u>    | <u>2011</u>    | <u>2012</u>    | <u>2013</u>    | <u>2014</u>    | <u>2015</u>       | <u>2016</u>  | <u>2017</u>    |
|---|----------------|-----------------|----------------|----------------|----------------|----------------|----------------|-------------------|--------------|----------------|
| Revenues  |                |                 |                |                |                |                |                |                   |              |                |
| Taxes   | \$ 158,573,287 | \$ 160,245,056  | \$ 171,311,068 | \$ 178,030,369 | \$ 184,780,318 | \$ 192,564,312 | \$ 198,300,221 | \$ 205,943,233 \$ | 214,646,187  | \$ 229,281,632 |
| Intergovernmental   | 180,863,946    | 187,119,901     | 197,421,388    | 210,654,709    | 209,868,258    | 208,970,755    | 230,729,391    | 222,642,806       | 239,320,926  | 248,523,909    |
| Public Charges for Services                               | 19.018.283     | 19,814,364      | 18,677,939     | 18,536,245     | 19,470,210     | 19,055,114     | 21,249,376     | 22,580,893        | 23,526,617   | 23,983,205     |
| Fines. Forfeits and Penalties                             | 2,415,042      | 2,480,690       | 2,189,650      | 2,066,425      | 1,946,929      | 3,857,820      | 2,692,326      | 2,225,045         | 2,325,433    | 2,165,815      |
| License and Permits                                       | 660,534        | 635,365         | 670,861        | 632,119        | 796,706        | 754,123        | 1,150,790      | 1,422,617         | 1,388,475    | 1,554,297      |
| Investment Income   | 4,159,021      | 851,776         | 1,320,336      | 933,715        | 462,198        | 186,324        | 285,177        | 115,269           | 170,076      | 938,249        |
| Miscellaneous   | 7,729,871      | 7,877,268       | 7,220,279      | 9,250,734      | 4,945,882      | 5,486,222      | 7,400,759      | 3,588,860         | 3,251,600    | 3,184,887      |
| Total Revenues  | 373,419,984    | 379,024,420     | 398,811,521    | 420,104,316    | 422,270,501    | 430,874,670    | 461,808,040    | 458,518,723       | 484,629,314  | 509,631,994    |
| Expenditures  |                |                 |                |                |                |                |                |                   |              |                |
| Current   |                |                 |                |                |                |                |                |                   |              |                |
| General Government  | 25,708,752     | 24,905,270      | 25,526,354     | 25,940,617     | 26,714,822     | 27,992,807     | 29,573,410     | 30,060,688        | 31,375,130   | 32,585,916     |
| Health and Human Services                                 | 212,404,543    | 216,442,172     | 225,644,310    | 225,443,444    | 234,909,813    | 233,229,423    | 239,217,400    | 247,252,251       | 262,244,850  | 276,638,879    |
| Public Safety and Criminal Justice                        | 89,744,416     | 90,710,272      | 93,061,020     | 96,886,933     | 97,801,552     | 99,665,443     | 100,649,554    | 103,095,326       | 108,333,813  | 111,560,928    |
| Public Works  | 1,290,032      | 1,088,313       | 1,035,898      | 1,314,960      | 957,141        | 890,310        | 809,753        | 818,653           | 994,231      | 1,008,383      |
| Culture, Education and Recreation                         | 19,988,294     | 19,967,310      | 20,241,460     | 20,469,938     | 19,867,536     | 20,416,251     | 22,559,806     | 22,444,852        | 23,524,177   | 25,038,395     |
| Conservation and Economic Development                     | 6,258,421      | 6,991,408       | 7,346,345      | 6,575,207      | 6,613,210      | 6,423,432      | 5,830,445      | 5,752,482         | 6,296,501    | 6,660,990      |
| Capital Outlay  | 19,184,019     | 14,903,772      | 15,208,885     | 18,122,585     | 21,863,579     | 30,577,675     | 59,018,001     | 35,632,878        | 38,321,301   | 55,680,687     |
| Debt Service  |                |                 |                |                |                |                |                |                   |              |                |
| Principal Retirement                                      | 11,921,416     | 13,009,090      | 14,098,355     | 15,035,993     | 17,694,289     | 22,198,423     | 21,194,990     | 22,483,878        | 26,171,471   | 33,996,499     |
| Interest and Fees   | 5,905,848      | 6,390,516       | 6,131,934      | 5,035,837      | 5,194,108      | 5,274,397      | 6,519,656      | 6,077,670         | 6,909,393    | 6,897,314      |
| Total Expenditures  | 392,405,741    | 394,408,123     | 408,294,561    | 414,825,514    | 431,616,050    | 446,668,161    | 485,373,015    | 473,618,678       | 504,170,867  | 550,067,991    |
| Excess (Deficiency) of Revenues over (Under) Expenditures | (18,985,757)   | (15,383,703)    | (9,483,040)    | 5,278,802      | (9,345,549)    | (15,793,491)   | (23,564,975)   | (15,099,955)      | (19,541,553) | (40,435,997)   |
| Other Financing Sources (Uses)                            |                |                 |                |                |                |                |                |                   |              |                |
| General Obligation Debt Issued                            | 39,747,188     | 11,332,043      | 22,342,700     | 23,059,102     | 18,724,750     | 32,766,504     | 50,027,545     | 49,100,255        | 23,134,616   | 56,216,747     |
| Refunding Bonds Issued                                    | -              | , 0 0 2 , 0 . 0 | 53,381,050     | 3,504,198      | 14,450,000     | 2,045,000      | -              | 12,641,870        | -            | 4,840,426      |
| Payments to Refunded Bond Escrow Agent                    | _              | -               | (56,126,363)   |                | (15,701,200)   | _,0 .0,000     | -              | (13,400,412)      | -            | -,010,120      |
| Debt Premium  | 393,057        | 86,921          | 1,307,399      | 465,636        | 2,005,875      | 539,369        | 1,314,767      | 1,960,925         | 1,154,800    | 3,723,632      |
| Debt Discount   | ,<br>-         | , <u>-</u>      | (456,196)      |                | , , , <u>-</u> | , <u>-</u>     | · · ·          | , , <u>-</u>      | · · ·        | , , , <u>-</u> |
| Capital Leases Issued                                     | 97,879         | -               | 161,150        | 28,272         | -              | -              | -              | -                 | -            | -              |
| Sale of Capital Asset                                     | 1,360,292      | 553,488         | 720,544        | -              | -              | -              | -              | -                 | -            | 4,539          |
| Payment to Fiscal Agent                                   | (15,671,370)   | -               | -              | -              | -              | -              | -              | -                 | -            | -              |
| Transfers In  | 59,787,027     | 59,770,844      | 64,200,897     | 56,626,397     | 60,325,397     | 58,554,937     | 57,423,475     | 53,664,070        | 56,754,606   | 76,338,765     |
| Transfers Out   | (67,200,237)   | (65,835,327)    | (71,736,614)   |                | (68,734,966)   | (66,249,320)   | (65,741,810)   | (74,247,144)      | (69,056,792) | (82,167,990)   |
| Total Other Financing Sources (Uses)                      | 18,513,836     | 5,907,969       | 13,794,567     | 14,041,048     | 11,069,856     | 27,656,490     | 43,023,977     | 29,719,564        | 11,987,230   | 58,956,119     |
| Net Change in Fund Balance                                | \$ (471,921)   | \$ (9,475,734)  | \$ 4,311,527   | \$ 19,319,850  | \$ 1,724,307   | \$ 11,862,999  | \$ 19,459,002  | \$ 14,619,609 \$  | (7,554,323)  | \$ 18,520,122  |
| not onango in i una balanco                               | ψ (₹11,521)    | ψ (5,715,154)   | Ψ -,511,521    | ψ 10,010,000   | Ψ 1,124,501    | Ψ 11,002,333   | ψ 10,700,002   | ψ 17,010,000 ψ    | (1,004,020)  | ψ 10,020,122   |
| Debt Service as a percentage of noncapital expenditures   | 4.78%          | 5.11%           | 5.15%          | 5.04%          | 5.51%          | 6.59%          | 6.32%          | 6.37%             | 7.01%        | 8.06%          |

Source: Prior Years' CAFR and current year Statement of Revenues, Expenditures & Changes in Fund Balances - Governmental Funds

#### EQUALIZED VALUE OF ALL PROPERTY BY ASSESSMENT CLASS (A)

#### LAST TEN FISCAL YEARS

| Fiscal<br><u>Year</u> | Residential<br>Equalized<br><u>Value</u> | Commercial<br>Equalized<br><u>Value</u> | Manufacturing<br>Equalized<br><u>Value</u> | Agricultural<br>Equalized<br><u>Value</u> | Undeveloped<br>Equalized<br><u>Value</u> | Forest<br>Equalized<br><u>Value</u> | Other<br>Equalized<br><u>Value</u> | Personal Property<br>Equalized<br><u>Value</u> | Total<br>Equalized<br><u>Value</u> | Total<br>Equalized Value<br><u>Excl. TID</u> | Total<br>Direct Tax<br><u>Rate</u> |
|-----------------------|--|---|--|---|--|-------------------------------------|------------------------------------|--|------------------------------------|--|------------------------------------|
| 2008                  | \$35,243,614,000                         | \$11,775,576,600                        | \$815,201,200                              | \$112,251,500                             | \$71,610,300                             | \$165,637,300                       | \$716,872,200                      | \$1,213,434,700                                | \$50,114,197,800                   | \$47,806,288,650                             | \$2.38                             |
| 2009                  | \$36,359,289,400                         | \$12,176,850,400                        | \$841,118,500                              | \$109,871,700                             | \$66,930,500                             | \$170,905,900                       | \$776,660,600                      | \$1,332,339,700                                | \$51,833,966,700                   | \$50,256,371,350                             | \$2.37                             |
| 2010                  | \$36,214,843,800                         | \$12,668,895,200                        | \$842,643,300                              | \$110,251,100                             | \$75,524,200                             | \$178,003,000                       | \$779,151,900                      | \$1,374,453,900                                | \$52,243,766,400                   | \$50,383,375,250                             | \$2.55                             |
| 2011                  | \$34,456,961,800                         | \$12,936,007,500                        | \$837,959,700                              | \$108,787,600                             | \$69,823,300                             | \$168,854,000                       | \$726,627,900                      | \$1,356,214,700                                | \$50,661,236,500                   | \$48,755,974,750                             | \$2.73                             |
| 2012                  | \$34,656,040,600                         | \$12,375,025,600                        | \$842,096,100                              | \$106,502,600                             | \$65,702,100                             | \$153,148,500                       | \$717,863,300                      | \$1,279,571,300                                | \$50,195,950,100                   | \$48,454,016,950                             | \$2.87                             |
| 2013                  | \$33,919,764,600                         | \$12,421,149,400                        | \$830,573,300                              | \$100,006,800                             | \$71,572,900                             | \$156,687,400                       | \$736,183,300                      | \$1,275,882,300                                | \$49,511,820,000                   | \$47,632,082,800                             | \$3.01                             |
| 2014                  | \$33,776,945,300                         | \$12,705,432,000                        | \$885,043,300                              | \$99,597,700                              | \$79,636,100                             | \$151,878,500                       | \$740,604,700                      | \$1,316,078,800                                | \$49,755,216,400                   | \$47,692,935,800                             | \$3.11                             |
| 2015                  | \$34,967,245,000                         | \$13,442,894,500                        | \$908,392,400                              | \$94,501,700                              | \$77,752,200                             | \$150,197,000                       | \$738,439,600                      | \$1,361,721,900                                | \$51,741,144,300                   | \$49,509,314,700                             | \$3.12                             |
| 2016                  | \$36,573,697,800                         | \$13,983,000,700                        | \$923,241,850                              | \$97,075,900                              | \$83,591,000                             | \$146,855,300                       | \$715,016,600                      | \$1,393,927,400                                | \$53,916,406,550                   | \$51,272,739,050                             | \$3.15                             |
| 2017                  | \$38,298,833,500                         | \$14,854,904,200                        | \$941,018,750                              | \$97,161,100                              | \$89,788,100                             | \$148,745,300                       | \$711,469,100                      | \$1,408,947,700                                | \$56,550,867,750                   | \$54,247,628,050                             | \$3.13                             |

<sup>(</sup>A) The equalized value is prepared by the Wisconsin Department of Revenue, Bureau of Property Tax. These values include Tax Incremental Districts (TID) which are not included in the taxable property value upon which county taxes are levied.

Source: Wisconsin Department of Revenue Report "State of Equalized Values"

<sup>(</sup>B) Total Direct Tax Rate is based on the County levied property taxes per \$1,000 assessed value.

TABLE 6

#### **COUNTY OF DANE**

#### TAX REVENUES BY SOURCE, GOVERNMENTAL FUNDS

## LAST 10 FISCAL YEARS <sup>1</sup> (Modified Accrual Basis of Accounting)

| Fiscal<br>Year | Property<br>Tax | Sales<br>Tax | Real Estate<br>Fees | Statutory<br>Interest &<br>Penalties | TIF<br>District | Total Taxes   |
|----------------|-----------------|--------------|---------------------|--------------------------------------|-----------------|---------------|
| 2008           | \$108,791,937   | \$43,746,347 | \$1,592,256         | \$3,006,396                          | \$1,436,351     | \$158,573,287 |
| 2009           | \$114,572,671   | \$40,293,014 | \$1,130,521         | \$4,084,851                          | \$163,999       | \$160,245,056 |
| 2010           | \$123,354,994   | \$41,785,232 | \$1,095,020         | \$5,048,596                          | \$27,226        | \$171,311,068 |
| 2011           | \$127,795,969   | \$43,742,020 | \$1,088,329         | \$5,402,089                          | \$1,962         | \$178,030,369 |
| 2012           | \$133,298,454   | \$45,062,964 | \$1,363,148         | \$4,932,959                          | \$122,793       | \$184,780,318 |
| 2013           | \$139,861,375   | \$47,336,638 | \$1,664,525         | \$3,688,158                          | \$13,616        | \$192,564,312 |
| 2014           | \$143,429,129   | \$50,239,828 | \$1,703,409         | \$2,827,652                          | \$96,675        | \$198,296,693 |
| 2015           | \$148,528,202   | \$52,953,215 | \$2,037,421         | \$2,424,161                          | \$234           | \$205,943,233 |
| 2016           | \$154,947,007   | \$55,269,948 | \$2,336,773         | \$1,924,180                          | \$168,279       | \$214,646,187 |
| 2017           | \$163,489,171   | \$58,090,188 | \$2,416,971         | \$1,737,066                          | \$3,548,236     | \$229,281,632 |

<sup>&</sup>lt;sup>1</sup> Includes the General Fund, Special Revenue Funds, Capital Projects Funds and Debt Service Funds

Source: Prior Years' CAFR and current year Statement of Revenues, Expenditures & Changes in Fund Balances - Governmental Funds and financial records

#### DIRECT AND OVERLAPPING PROPERTY TAX RATES 1

#### LAST 10 FISCAL YEARS <sup>2</sup>

| DIRECT PROPERTY TAX RATES  |                             | 2008    | 2009    | 2010           | 2011            | 2012           | 2013           | 2014           | 2015            | 2016           | 2017           |
|--|-----------------------------|---------|---------|----------------|-----------------|----------------|----------------|----------------|-----------------|----------------|----------------|
| Direc Charges   \$0.00   \$0.0 | DIRECT PROPERTY TAX RATES   |         |         |                |                 |                |                |                |                 |                |                |
| Direc Charges   \$0.00   \$0.0 | Charitable & Penal          | \$0.00  | \$0.00  | \$0.00         | \$0.00          | \$0.00         | \$0.00         | \$0.00         | \$0.00          | \$0.00         | \$0.00         |
| Bridge Aid   |                             |         |         |                |                 |                |                |                |                 |                |                |
| County Highway   S0.10   S0.09   S0.01   S0.11   S0.14   S0.14   S0.12   S0.14   S0.12   County Health   S0.09   S0.09   S0.09   S0.09   S0.09   S0.09   S0.09   County Health   S0.11   S0.11   S0.11   S0.10   S0.10   S0.11   S0.   | <del>-</del>                |         |         |                |                 |                |                |                |                 |                |                |
| County Library   S0.09   \$0.00   \$0.  |                             |         |         |                |                 |                |                |                |                 |                |                |
| Main  |                             |         |         |                |                 |                |                | \$0.09         |                 |                |                |
| Note   |                             |         |         |                |                 |                |                |                |                 |                |                |
| Total Direct County Tax Rate   \$2.39  |                             |         |         |                |                 |                | \$2.66         |                |                 |                |                |
| TOWNSHIPS  |                             | \$2.39  | \$2.38  | \$2.56         | \$2.73          | \$2.87         | \$3.00         | \$3.11         | \$3.11          | \$3.16         | \$3.13         |
| TOWNSHIPS  | INDIRECT PROPERTY TAX RATES |         |         |                |                 |                |                |                |                 |                |                |
| Albion   |                             |         |         |                |                 |                |                |                |                 |                |                |
| Berry  |                             | 04405   | <b></b> | <b>0.40.00</b> | <b>0.17.1</b> 0 | <b>0.47</b> 07 | <b>#</b> 40.05 | <b>#</b> 40.05 | <b>0.17.0</b> 0 | <b>#</b> 40.0= | <b>0.40.05</b> |
| Black Earth         \$16.68         \$17.07         \$17.40         \$18.63         \$18.66         \$19.62         \$20.44         \$19.50         \$20.15         \$19.98           Blooming Grove         \$18.16         \$18.23         \$19.04         \$22.01         \$21.11         \$21.69         \$22.07         \$21.58         \$19.89         \$19.71           Biue Mounds         \$14.57         \$14.63         \$15.25         \$16.36         \$17.20         \$17.57         \$18.07         \$17.53         \$16.56         \$16.18           Bristol         \$15.48         \$15.92         \$16.85         \$18.22         \$19.02         \$19.46         \$20.14         \$18.83         \$18.68         \$18.32           Burke         \$16.21         \$16.27         \$16.86         \$18.59         \$19.32         \$19.46         \$19.82         \$18.69         \$18.65         \$18.33           Brike         \$16.27         \$16.86         \$15.02         \$17.60         \$18.12         \$18.99         \$18.65         \$18.32           Christiana         \$14.77         \$15.75         \$16.62         \$17.60         \$18.12         \$18.96         \$18.21         \$17.12         \$17.18         \$18.22           Cottage Grove         \$18.84         \$15.75  |                             |         |         |                |                 |                |                |                |                 |                |                |
| Blooming Grove   | •                           |         |         |                |                 |                | •              |                |                 |                |                |
| Blue Mounds         \$14.57         \$14.63         \$15.25         \$16.36         \$17.20         \$17.57         \$18.07         \$17.53         \$16.56         \$16.18           Bristol         \$15.48         \$15.92         \$16.85         \$18.22         \$19.02         \$19.46         \$20.14         \$18.83         \$18.68         \$18.32           Burke         \$16.21         \$16.27         \$16.86         \$18.59         \$19.32         \$19.46         \$20.14         \$18.83         \$18.65         \$18.33           Christiana         \$14.77         \$15.15         \$16.02         \$17.60         \$18.12         \$18.96         \$18.57         \$17.12         \$17.88         \$17.25         \$17.60         \$18.48         \$19.57         \$19.60         \$21.04         \$21.71         \$22.21         \$23.04         \$21.89         \$21.05         \$21.84         \$17.86         \$18.48         \$17.50         \$16.93         \$17.53         \$18.69         \$18.43         \$18.81         \$17.86         \$22.01         \$22.01         \$22.04         \$21.05         \$21.89         \$21.05         \$21.84         \$21.05         \$21.84         \$21.05         \$21.84         \$21.05         \$21.84         \$21.05         \$21.84         \$21.05         \$21.84         \$21.05   |                             |         |         |                |                 |                |                |                |                 |                |                |
| Bristol         \$15.48         \$15.92         \$16.85         \$18.22         \$19.02         \$19.46         \$20.14         \$18.83         \$18.68         \$18.32           Burke         \$16.21         \$16.27         \$16.86         \$18.59         \$19.32         \$19.46         \$19.82         \$18.69         \$18.65         \$18.33           Christiana         \$14.77         \$15.15         \$16.02         \$17.60         \$18.12         \$18.96         \$18.57         \$17.12         \$17.18         \$17.25           Cottage Grove         \$18.48         \$19.57         \$16.09         \$17.40         \$21.04         \$21.11         \$22.21         \$23.04         \$21.89         \$21.05         \$21.84           Cross Plains         \$15.04         \$14.86         \$15.70         \$16.93         \$17.53         \$18.26         \$18.69         \$18.43         \$18.29         \$17.86           Dane         \$14.86         \$15.74         \$16.91         \$17.90         \$18.55         \$18.30         \$18.27         \$18.18         \$18.29         \$17.86           Dane         \$16.58         \$17.98         \$17.781         \$19.22         \$20.95         \$21.39         \$21.17         \$20.49         \$20.11         \$19.95           Dunk  |                             |         |         |                |                 |                |                |                |                 |                |                |
| Burke         \$16.21         \$16.27         \$16.86         \$18.59         \$19.32         \$19.46         \$19.82         \$18.69         \$18.65         \$18.33           Christiana         \$14.77         \$15.15         \$16.02         \$17.60         \$18.12         \$18.96         \$18.57         \$17.12         \$17.18         \$17.25           Cottage Grove         \$18.48         \$19.57         \$19.60         \$21.04         \$21.71         \$22.21         \$23.04         \$21.89         \$21.05         \$21.84           Cross Plains         \$15.04         \$14.86         \$15.70         \$16.93         \$17.53         \$18.26         \$18.43         \$18.29         \$17.86           Dane         \$14.86         \$15.14         \$16.91         \$17.90         \$18.55         \$18.30         \$18.91         \$18.27         \$18.18         \$18.02           Derfield         \$16.58         \$17.98         \$17.81         \$19.22         \$20.95         \$21.39         \$21.17         \$20.49         \$20.11         \$19.95           Dunn         \$15.75         \$15.79         \$16.57         \$18.01         \$18.78         \$20.05         \$19.16         \$19.25         \$19.03           Dunkirk         \$15.40         \$15.53         \$15  |                             |         |         |                |                 |                |                |                |                 |                |                |
| Christiana         \$14.77         \$15.15         \$16.02         \$17.60         \$18.12         \$18.96         \$18.57         \$17.12         \$17.18         \$17.25           Cottage Grove         \$18.48         \$19.57         \$19.60         \$21.04         \$21.71         \$22.21         \$23.04         \$21.89         \$21.05         \$21.84           Cross Plains         \$15.04         \$14.86         \$15.70         \$16.93         \$17.53         \$18.26         \$18.43         \$18.29         \$17.80           Dane         \$14.86         \$15.14         \$16.91         \$17.90         \$18.55         \$18.30         \$18.43         \$18.29         \$17.80           Deerfield         \$16.58         \$17.98         \$17.81         \$19.22         \$20.95         \$21.39         \$21.17         \$20.49         \$20.11         \$19.95           Dunkirk         \$13.82         \$13.73         \$15.29         \$16.81         \$17.81         \$19.68         \$20.05         \$19.16         \$19.25         \$19.03           Dunn         \$15.75         \$15.79         \$16.57         \$18.01         \$18.78         \$20.22         \$20.21         \$19.04         \$18.89           Mazomanie         \$15.24         \$15.53         \$15.79 <t< td=""><td></td><td></td><td></td><td></td><td></td><td></td><td></td><td></td><td></td><td></td><td></td></t<>   |                             |         |         |                |                 |                |                |                |                 |                |                |
| Cottage Grove         \$18.48         \$19.57         \$19.60         \$21.04         \$21.71         \$22.21         \$23.04         \$21.89         \$21.05         \$21.84           Cross Plains         \$15.04         \$14.86         \$15.70         \$16.93         \$17.53         \$18.26         \$18.69         \$18.43         \$18.29         \$17.86           Dane         \$14.86         \$15.14         \$16.91         \$17.90         \$18.55         \$18.30         \$18.91         \$18.18         \$18.02           Deerfield         \$16.58         \$17.98         \$17.81         \$19.22         \$20.95         \$21.39         \$21.17         \$20.49         \$20.11         \$19.95           Dunkirk         \$13.32         \$13.73         \$15.29         \$16.81         \$17.81         \$19.68         \$20.05         \$19.16         \$19.25         \$19.03           Dunn         \$15.75         \$15.79         \$16.57         \$18.01         \$18.78         \$20.02         \$20.21         \$19.21         \$19.04         \$18.89           Madison         \$20.80         \$20.48         \$21.23         \$22.72         \$23.28         \$24.10         \$24.32         \$22.64         \$22.93         \$22.87           Mazomanie         \$15.24         \$  |                             |         |         |                |                 |                |                |                |                 |                |                |
| Cross Plains         \$15.04         \$14.86         \$15.70         \$16.93         \$17.53         \$18.26         \$18.69         \$18.43         \$18.29         \$17.86           Dane         \$14.86         \$15.14         \$16.91         \$17.90         \$18.55         \$18.30         \$18.91         \$18.27         \$18.18         \$18.02           Deerfield         \$16.58         \$17.98         \$17.81         \$19.22         \$20.95         \$21.39         \$21.17         \$20.49         \$20.11         \$19.95           Dunkirk         \$13.82         \$13.73         \$15.29         \$16.81         \$17.81         \$19.68         \$20.05         \$19.16         \$19.25         \$19.03           Dunn         \$15.75         \$16.79         \$16.57         \$18.01         \$18.78         \$20.05         \$19.16         \$19.25         \$19.03           Madison         \$20.80         \$20.48         \$21.23         \$22.72         \$23.28         \$24.10         \$24.32         \$22.64         \$22.93         \$22.87           Mazomanie         \$15.24         \$15.53         \$15.97         \$16.98         \$16.79         \$17.99         \$18.61         \$17.73         \$18.32         \$18.02           Medina         \$15.44         \$15.70 </td <td></td>   |                             |         |         |                |                 |                |                |                |                 |                |                |
| Dane         \$14.86         \$15.14         \$16.91         \$17.90         \$18.55         \$18.30         \$18.27         \$18.18         \$18.02           Deerfield         \$16.58         \$17.98         \$17.81         \$19.22         \$20.95         \$21.39         \$21.17         \$20.49         \$20.11         \$19.95           Dunkirk         \$13.82         \$13.73         \$15.29         \$16.81         \$17.81         \$19.68         \$20.05         \$19.16         \$19.25         \$19.03           Dunn         \$15.75         \$15.79         \$16.57         \$18.01         \$18.78         \$20.22         \$20.21         \$19.04         \$18.89           Madison         \$20.80         \$20.48         \$21.23         \$22.72         \$23.28         \$24.10         \$24.32         \$22.64         \$22.93         \$22.87           Mazomanie         \$15.24         \$15.53         \$15.97         \$16.98         \$16.79         \$17.99         \$18.61         \$17.73         \$18.32         \$18.02           Medina         \$16.62         \$16.51         \$17.33         \$17.99         \$19.02         \$21.77         \$20.52         \$20.53         \$18.68           Middleton         \$15.44         \$15.70         \$16.86         \$18.18   |                             |         |         |                |                 |                |                |                |                 |                | •              |
| Deerfield         \$16.58         \$17.98         \$17.81         \$19.22         \$20.95         \$21.39         \$21.17         \$20.49         \$20.11         \$19.95           Dunkirk         \$13.82         \$13.73         \$15.29         \$16.81         \$17.81         \$19.68         \$20.05         \$19.16         \$19.25         \$19.03           Dunn         \$15.75         \$15.79         \$16.57         \$18.01         \$18.78         \$20.22         \$20.21         \$19.04         \$18.89           Madison         \$20.80         \$20.48         \$21.23         \$22.72         \$23.28         \$24.10         \$24.32         \$22.64         \$22.93         \$22.87           Mazomanie         \$15.24         \$15.53         \$15.97         \$16.98         \$16.79         \$17.99         \$18.61         \$17.73         \$18.32         \$18.02           Medina         \$16.62         \$16.62         \$16.51         \$17.33         \$17.99         \$18.61         \$17.73         \$18.32         \$18.68           Middleton         \$15.44         \$15.70         \$16.86         \$18.18         \$18.24         \$19.00         \$19.42         \$18.78         \$18.85         \$17.81           Montrose         \$16.10         \$15.80         \$16.34<  |                             |         |         |                |                 |                |                |                |                 |                |                |
| Dunkirk         \$13.82         \$13.73         \$15.29         \$16.81         \$17.81         \$19.68         \$20.05         \$19.16         \$19.25         \$19.03           Dunn         \$15.75         \$15.79         \$16.57         \$18.01         \$18.78         \$20.22         \$20.21         \$19.21         \$19.04         \$18.89           Madison         \$20.80         \$20.48         \$21.23         \$22.72         \$23.28         \$24.10         \$24.32         \$22.64         \$22.93         \$22.87           Mazomanie         \$15.24         \$15.53         \$15.97         \$16.98         \$16.79         \$17.99         \$18.61         \$17.73         \$18.32         \$18.02           Medina         \$16.37         \$16.62         \$16.51         \$17.33         \$17.99         \$19.02         \$21.77         \$20.52         \$20.53         \$18.68           Middleton         \$15.44         \$15.70         \$16.86         \$18.18         \$18.24         \$19.00         \$19.42         \$18.78         \$18.85         \$17.81           Montrose         \$16.10         \$15.80         \$16.34         \$17.19         \$18.11         \$19.08         \$19.74         \$18.85         \$18.73           Perry         \$15.93         \$15.66   |                             |         |         |                |                 |                |                |                |                 |                |                |
| Dunn         \$15.75         \$15.79         \$16.57         \$18.01         \$18.78         \$20.22         \$20.21         \$19.04         \$18.89           Madison         \$20.80         \$20.48         \$21.23         \$22.72         \$23.28         \$24.10         \$24.32         \$22.64         \$22.93         \$22.87           Mazomanie         \$15.24         \$15.53         \$15.97         \$16.98         \$16.79         \$17.99         \$18.61         \$17.73         \$18.32         \$18.02           Medina         \$16.37         \$16.62         \$16.51         \$17.33         \$17.99         \$19.02         \$21.77         \$20.52         \$20.53         \$18.68           Middleton         \$15.44         \$15.70         \$16.86         \$18.18         \$18.24         \$19.00         \$19.42         \$18.78         \$18.85         \$17.81           Montrose         \$16.10         \$15.80         \$16.34         \$17.19         \$18.11         \$19.00         \$19.42         \$18.78         \$18.95         \$18.73           Oregon         \$16.93         \$16.42         \$17.21         \$18.54         \$19.00         \$19.84         \$20.17         \$18.95         \$18.73           Perry         \$15.96         \$15.76         \$16.29  |                             |         |         |                |                 |                |                |                |                 |                |                |
| Madison         \$20.80         \$20.48         \$21.23         \$22.72         \$23.28         \$24.10         \$24.32         \$22.64         \$22.93         \$22.87           Mazomanie         \$15.24         \$15.53         \$15.97         \$16.98         \$16.79         \$17.99         \$18.61         \$17.73         \$18.32         \$18.02           Medina         \$16.37         \$16.62         \$16.51         \$17.33         \$17.99         \$19.02         \$21.77         \$20.52         \$20.53         \$18.68           Middleton         \$15.44         \$15.70         \$16.86         \$18.18         \$18.24         \$19.00         \$19.42         \$18.78         \$18.85         \$17.81           Montrose         \$16.10         \$15.80         \$16.34         \$17.19         \$18.11         \$19.00         \$19.42         \$18.78         \$18.85         \$17.81           Montrose         \$16.10         \$15.80         \$16.34         \$17.19         \$18.11         \$19.00         \$19.42         \$18.78         \$18.85         \$18.73           Oregon         \$16.93         \$16.42         \$17.21         \$18.54         \$19.22         \$19.84         \$20.17         \$18.96         \$19.23         \$18.93           Perry         \$15.96 </td <td></td>   |                             |         |         |                |                 |                |                |                |                 |                |                |
| Mazomanie       \$15.24       \$15.53       \$15.97       \$16.98       \$16.79       \$17.99       \$18.61       \$17.73       \$18.32       \$18.02         Medina       \$16.37       \$16.62       \$16.51       \$17.33       \$17.99       \$19.02       \$21.77       \$20.52       \$20.53       \$18.68         Middleton       \$15.44       \$15.70       \$16.86       \$18.18       \$18.24       \$19.00       \$19.42       \$18.78       \$18.85       \$17.81         Montrose       \$16.10       \$15.80       \$16.34       \$17.19       \$18.11       \$19.08       \$19.74       \$18.85       \$18.73         Oregon       \$16.93       \$16.42       \$17.21       \$18.54       \$19.22       \$19.84       \$20.17       \$18.96       \$19.23       \$18.93         Perry       \$15.96       \$15.76       \$16.29       \$17.55       \$18.36       \$18.72       \$19.87       \$19.07       \$18.61       \$18.30         Pleasant Springs       \$13.46       \$13.83       \$14.67       \$15.92       \$16.75       \$18.21       \$18.38       \$17.33       \$17.39       \$17.31         Primrose       \$15.94       \$15.73       \$16.36       \$17.67       \$18.57       \$18.72       \$18.98       \$18.77   |                             |         |         |                |                 |                |                |                |                 |                |                |
| Medina         \$16.37         \$16.62         \$16.51         \$17.33         \$17.99         \$19.02         \$21.77         \$20.52         \$20.53         \$18.68           Middleton         \$15.44         \$15.70         \$16.86         \$18.18         \$18.24         \$19.00         \$19.42         \$18.78         \$18.85         \$17.81           Montrose         \$16.10         \$15.80         \$16.34         \$17.19         \$18.11         \$19.08         \$19.74         \$18.85         \$18.73           Oregon         \$16.93         \$16.42         \$17.21         \$18.54         \$19.22         \$19.84         \$20.17         \$18.96         \$19.23         \$18.93           Perry         \$15.96         \$15.76         \$16.29         \$17.55         \$18.36         \$18.72         \$19.87         \$19.07         \$18.61         \$18.30           Pleasant Springs         \$13.46         \$13.83         \$14.67         \$15.92         \$16.75         \$18.21         \$18.38         \$17.33         \$17.39         \$17.31           Primrose         \$15.94         \$15.73         \$16.36         \$17.67         \$18.57         \$18.98         \$18.77         \$18.53         \$18.22           Roxbury         \$14.24         \$14.16         \$  |                             |         |         |                |                 |                |                |                |                 |                |                |
| Middleton         \$15.44         \$15.70         \$16.86         \$18.18         \$18.24         \$19.00         \$19.42         \$18.78         \$18.85         \$17.81           Montrose         \$16.10         \$15.80         \$16.34         \$17.19         \$18.11         \$19.08         \$19.74         \$18.85         \$18.95         \$18.73           Oregon         \$16.93         \$16.42         \$17.21         \$18.54         \$19.22         \$19.84         \$20.17         \$18.96         \$19.23         \$18.93           Perry         \$15.96         \$15.76         \$16.29         \$17.55         \$18.36         \$18.72         \$19.87         \$19.07         \$18.61         \$18.30           Pleasant Springs         \$13.46         \$13.83         \$14.67         \$15.92         \$16.75         \$18.21         \$18.38         \$17.33         \$17.39         \$17.31           Primrose         \$15.94         \$15.73         \$16.36         \$17.67         \$18.57         \$18.98         \$18.77         \$18.53         \$18.22           Roxbury         \$14.24         \$14.16         \$15.74         \$17.05         \$17.16         \$17.62         \$18.15         \$17.72         \$17.60         \$16.66           Rutland         \$15.13  |                             |         |         |                |                 |                |                |                |                 |                |                |
| Montrose         \$16.10         \$15.80         \$16.34         \$17.19         \$18.11         \$19.08         \$19.74         \$18.85         \$18.95         \$18.73           Oregon         \$16.93         \$16.42         \$17.21         \$18.54         \$19.22         \$19.84         \$20.17         \$18.96         \$19.23         \$18.93           Perry         \$15.96         \$15.76         \$16.29         \$17.55         \$18.36         \$18.72         \$19.87         \$19.07         \$18.61         \$18.30           Pleasant Springs         \$13.46         \$13.83         \$14.67         \$15.92         \$16.75         \$18.21         \$18.38         \$17.33         \$17.39         \$17.31           Primrose         \$15.94         \$15.73         \$16.36         \$17.67         \$18.57         \$18.98         \$18.77         \$18.53         \$18.22           Roxbury         \$14.24         \$14.16         \$15.74         \$17.05         \$17.16         \$17.62         \$18.15         \$17.72         \$17.60         \$16.66           Rutland         \$15.13         \$15.07         \$15.99         \$17.85         \$18.60         \$19.88         \$20.32         \$19.12         \$19.22         \$18.95           Springdale         \$14.46 <td< td=""><td>Middleton</td><td></td><td>\$15.70</td><td></td><td></td><td></td><td></td><td>\$19.42</td><td></td><td></td><td>\$17.81</td></td<>  | Middleton                   |         | \$15.70 |                |                 |                |                | \$19.42        |                 |                | \$17.81        |
| Oregon         \$16.93         \$16.42         \$17.21         \$18.54         \$19.22         \$19.84         \$20.17         \$18.96         \$19.23         \$18.93           Perry         \$15.96         \$15.76         \$16.29         \$17.55         \$18.36         \$18.72         \$19.87         \$19.07         \$18.61         \$18.30           Pleasant Springs         \$13.46         \$13.83         \$14.67         \$15.92         \$16.75         \$18.21         \$18.38         \$17.33         \$17.39         \$17.31           Primrose         \$15.94         \$15.73         \$16.36         \$17.67         \$18.57         \$18.98         \$18.77         \$18.53         \$18.22           Roxbury         \$14.24         \$14.16         \$15.74         \$17.05         \$17.16         \$17.62         \$18.15         \$17.72         \$17.60         \$16.66           Rutland         \$15.13         \$15.07         \$15.99         \$17.85         \$18.60         \$19.88         \$20.32         \$19.12         \$19.22         \$18.95           Springdale         \$14.46         \$14.61         \$15.09         \$16.26         \$17.02         \$17.55         \$17.95         \$17.30         \$16.69         \$16.47  |                             |         |         | •              |                 |                | •              |                | •               |                |                |
| Perry         \$15.96         \$15.76         \$16.29         \$17.55         \$18.36         \$18.72         \$19.87         \$19.07         \$18.61         \$18.30           Pleasant Springs         \$13.46         \$13.83         \$14.67         \$15.92         \$16.75         \$18.21         \$18.38         \$17.33         \$17.39         \$17.31           Primrose         \$15.94         \$15.73         \$16.36         \$17.67         \$18.57         \$18.72         \$18.98         \$18.77         \$18.53         \$18.22           Roxbury         \$14.24         \$14.16         \$15.74         \$17.05         \$17.16         \$17.62         \$18.15         \$17.72         \$17.60         \$16.66           Rutland         \$15.13         \$15.07         \$15.99         \$17.85         \$18.60         \$19.88         \$20.32         \$19.12         \$19.22         \$18.95           Springdale         \$14.46         \$14.61         \$15.09         \$16.26         \$17.02         \$17.55         \$17.95         \$17.30         \$16.69         \$16.47   | Oregon                      |         |         |                |                 |                |                |                |                 |                |                |
| Pleasant Springs       \$13.46       \$13.83       \$14.67       \$15.92       \$16.75       \$18.21       \$18.38       \$17.33       \$17.39       \$17.31         Primrose       \$15.94       \$15.73       \$16.36       \$17.67       \$18.57       \$18.72       \$18.98       \$18.77       \$18.53       \$18.22         Roxbury       \$14.24       \$14.16       \$15.74       \$17.05       \$17.16       \$17.62       \$18.15       \$17.72       \$17.60       \$16.66         Rutland       \$15.13       \$15.07       \$15.99       \$17.85       \$18.60       \$19.88       \$20.32       \$19.12       \$19.22       \$18.95         Springdale       \$14.46       \$14.61       \$15.09       \$16.26       \$17.02       \$17.55       \$17.95       \$17.30       \$16.69       \$16.47   |                             |         |         |                |                 |                |                |                |                 |                |                |
| Primrose       \$15.94       \$15.73       \$16.36       \$17.67       \$18.57       \$18.72       \$18.98       \$18.77       \$18.53       \$18.22         Roxbury       \$14.24       \$14.16       \$15.74       \$17.05       \$17.16       \$17.62       \$18.15       \$17.72       \$17.60       \$16.66         Rutland       \$15.13       \$15.07       \$15.99       \$17.85       \$18.60       \$19.88       \$20.32       \$19.12       \$19.22       \$18.95         Springdale       \$14.46       \$14.61       \$15.09       \$16.26       \$17.02       \$17.55       \$17.95       \$17.30       \$16.69       \$16.47  |                             |         |         |                |                 |                |                | \$18.38        |                 |                |                |
| Roxbury       \$14.24       \$14.16       \$15.74       \$17.05       \$17.16       \$17.62       \$18.15       \$17.72       \$17.60       \$16.66         Rutland       \$15.13       \$15.07       \$15.99       \$17.85       \$18.60       \$19.88       \$20.32       \$19.12       \$19.22       \$18.95         Springdale       \$14.46       \$14.61       \$15.09       \$16.26       \$17.02       \$17.55       \$17.95       \$17.30       \$16.69       \$16.47   |                             |         |         |                |                 |                |                |                |                 |                |                |
| Rutland       \$15.13       \$15.07       \$15.99       \$17.85       \$18.60       \$19.88       \$20.32       \$19.12       \$19.22       \$18.95         Springdale       \$14.46       \$14.61       \$15.09       \$16.26       \$17.02       \$17.55       \$17.95       \$17.30       \$16.69       \$16.47   | Roxbury                     |         |         |                |                 |                |                |                |                 |                |                |
| Springdale \$14.46 \$14.61 \$15.09 \$16.26 \$17.02 \$17.55 \$17.95 \$17.30 \$16.69 \$16.47   |                             |         |         |                |                 |                |                |                |                 |                |                |
|  |                             |         |         |                |                 |                |                |                |                 |                |                |
|  | Springfield                 | \$14.92 | \$14.92 |                | \$17.51         | \$17.49        | \$18.08        | \$18.44        | \$17.81         | \$18.34        | \$17.39        |

|                 | 2008    | 2009    | 2010    | 2011    | 2012    | 2013    | 2014    | 2015    | 2016    | 2017    |
|-----------------|---------|---------|---------|---------|---------|---------|---------|---------|---------|---------|
| Sun Prairie     | \$16.54 | \$17.05 | \$17.82 | \$19.03 | \$19.84 | \$20.43 | \$21.31 | \$20.07 | \$20.11 | \$19.55 |
| Vermont         | \$16.18 | \$16.37 | \$16.73 | \$17.95 | \$18.25 | \$18.99 | \$19.74 | \$18.86 | \$18.91 | \$18.61 |
| Verona          | \$18.23 | \$18.82 | \$19.29 | \$20.47 | \$20.94 | \$21.82 | \$21.50 | \$20.31 | \$20.41 | \$20.33 |
| Vienna          | \$16.47 | \$16.87 | \$18.00 | \$19.34 | \$19.80 | \$19.67 | \$20.09 | \$19.14 | \$19.29 | \$19.07 |
| Westport        | \$15.02 | \$15.18 | \$16.74 | \$17.93 | \$18.24 | \$18.77 | \$19.05 | \$18.20 | \$18.46 | \$18.15 |
| York            | \$16.37 | \$16.00 | \$16.60 | \$17.63 | \$18.49 | \$19.12 | \$20.46 | \$19.29 | \$19.08 | \$18.02 |
| VILLAGES        |         |         |         |         |         |         |         |         |         |         |
| Belleville      | \$20.41 | \$19.68 | \$20.45 | \$20.95 | \$22.33 | \$23.90 | \$24.71 | \$24.04 | \$24.08 | \$23.99 |
| Black Earth     | \$19.26 | \$19.80 | \$20.47 | \$21.70 | \$21.21 | \$22.86 | \$21.65 | \$23.27 | \$24.24 | \$23.52 |
| Blue Mounds     | \$18.11 | \$18.46 | \$18.92 | \$20.59 | \$21.34 | \$21.95 | \$23.07 | \$22.26 | \$22.14 | \$21.76 |
| Brooklyn        | \$21.17 | \$20.97 | \$21.83 | \$23.47 | \$24.74 | \$25.12 | \$26.38 | \$25.82 | \$25.63 | \$24.79 |
| Cambridge       | \$19.78 | \$21.73 | \$22.55 | \$24.65 | \$25.10 | \$26.26 | \$26.24 | \$24.70 | \$25.15 | \$25.01 |
| Cottage Grove   | \$20.23 | \$21.58 | \$20.72 | \$21.92 | \$22.37 | \$22.70 | \$23.85 | \$23.65 | \$23.12 | \$24.10 |
| Cross Plains    | \$19.02 | \$19.04 | \$20.30 | \$22.02 | \$22.13 | \$22.82 | \$23.16 | \$22.66 | \$22.79 | \$22.06 |
| Dane            | \$18.35 | \$18.56 | \$20.75 | \$22.30 | \$23.06 | \$23.04 | \$24.88 | \$24.10 | \$23.95 | \$23.80 |
| Deerfield       | \$18.93 | \$20.80 | \$20.78 | \$22.16 | \$24.00 | \$24.06 | \$24.37 | \$24.67 | \$23.84 | \$24.07 |
| De Forest       | \$20.08 | \$20.07 | \$20.29 | \$22.12 | \$23.02 | \$23.49 | \$23.75 | \$22.64 | \$22.70 | \$22.40 |
| Maple Bluff     | \$19.78 | \$19.55 | \$20.39 | \$22.10 | \$22.20 | \$22.88 | \$23.35 | \$23.34 | \$23.09 | \$22.86 |
| Marshall        | \$19.12 | \$19.70 | \$19.94 | \$20.66 | \$21.45 | \$23.18 | \$26.28 | \$25.60 | \$25.77 | \$23.60 |
| Mazomanie       | \$19.29 | \$19.80 | \$20.47 | \$21.65 | \$22.04 | \$22.93 | \$24.57 | \$23.29 | \$23.86 | \$23.88 |
| Mc Farland      | \$20.80 | \$20.77 | \$21.38 | \$22.88 | \$23.38 | \$24.84 | \$24.94 | \$23.86 | \$23.14 | \$23.63 |
| Mount Horeb     | \$18.59 | \$18.55 | \$18.93 | \$20.12 | \$20.99 | \$21.42 | \$22.06 | \$21.27 | \$20.37 | \$20.38 |
| Oregon          | \$19.00 | \$19.06 | \$19.92 | \$21.25 | \$22.14 | \$22.74 | \$23.23 | \$21.79 | \$22.07 | \$21.49 |
| Rockdale        | \$19.35 | \$19.66 | \$20.51 | \$22.32 | \$22.78 | \$23.69 | \$23.35 | \$21.68 | \$21.73 | \$21.75 |
| Shorewood Hills | \$18.21 | \$17.78 | \$18.73 | \$20.17 | \$20.79 | \$21.86 | \$22.45 | \$21.50 | \$21.66 | \$21.42 |
| Waunakee        | \$19.06 | \$19.36 | \$20.96 | \$22.11 | \$22.66 | \$23.19 | \$23.35 | \$22.08 | \$22.14 | \$21.97 |
| Windsor         | \$17.64 | \$17.92 | \$18.38 | \$20.73 | \$21.52 | \$21.74 | \$22.25 | \$21.28 | \$20.97 | \$20.53 |
| CITIES          |         |         |         |         |         |         |         |         |         |         |
| Edgerton        | \$18.65 | \$17.94 | \$19.80 | \$21.56 | \$22.28 | \$23.92 | \$23.84 | \$22.43 | \$22.58 | \$22.54 |
| Fitchburg       | \$19.95 | \$20.30 | \$21.08 | \$23.01 | \$23.88 | \$24.65 | \$25.07 | \$24.05 | \$24.41 | \$24.53 |
| Madison         | \$20.72 | \$20.64 | \$21.73 | \$23.53 | \$24.36 | \$25.39 | \$26.04 | \$25.10 | \$25.25 | \$25.16 |
| Middleton       | \$17.60 | \$17.57 | \$19.02 | \$20.35 | \$20.78 | \$21.77 | \$22.50 | \$22.31 | \$22.48 | \$20.90 |
| Monona          | \$19.67 | \$21.12 | \$21.24 | \$22.49 | \$23.63 | \$23.86 | \$24.94 | \$23.70 | \$23.26 | \$24.41 |
| Stoughton       | \$18.43 | \$18.56 | \$19.85 | \$21.17 | \$22.43 | \$24.52 | \$25.16 | \$24.20 | \$24.33 | \$23.95 |
| Sun Prairie     | \$21.44 | \$21.91 | \$22.86 | \$24.52 | \$25.47 | \$26.18 | \$26.69 | \$25.51 | \$25.26 | \$24.70 |
| Verona          | \$20.20 | \$21.34 | \$21.68 | \$23.01 | \$23.50 | \$24.30 | \$24.12 | \$22.91 | \$22.80 | \$21.94 |
|                 |         |         |         |         |         |         |         |         |         |         |

Source: Town, Village and City Taxes, Wisconsin Department of Revenue, Division of State and Local Finance, Bureau of Local Government Services

<sup>1</sup> The taxes shown for overlapping governments are the Full Value Rates - Gross. This rate is the total property tax divided by the full value of all taxable general property in the municipality, including tax incremental financing districts. The total property tax includes state taxes and special charges, special purpose district taxes, and school taxes (elementary, secondary and technical college). It reflects the amount of surplus funds applied (if any) by a district to reduce any of the above apportionments or charges. It does not include special assessments and charges to individuals, delinquent taxes, omitted taxes, forest crop taxes, managed forest land taxes or occupational taxes.

#### PRINCIPAL PROPERTY TAX PAYERS

#### CURRENT YEAR AND 9 YEARS AGO

|                                  |                                    |                                | 2017 |  |                                | 2008 |  |
|----------------------------------|------------------------------------|--------------------------------|------|--|--------------------------------|------|--|
| <u>Taxpayer</u>                  | Type of Business                   | Equalized<br>Assessed<br>Value | Rank | Percentage of<br>Total Equalized<br>Assessed Value | Equalized<br>Assessed<br>Value | Rank | Percentage of<br>Total Equalized<br>Assessed Value |
| Epic Systems Corporation         | Medical Software                   | \$1,106,925,763                | 1    | 2.04%  | \$257,880,100                  | 1    | 0.57%  |
| Madison Joint Venture            | Shopping Centers                   | \$179,695,600                  | 2    | 0.33%  | \$200,409,200                  | 2    | 0.44%  |
| American Family Insurance        | Insurance                          | \$146,437,800                  | 3    | 0.27%  | \$158,571,700                  | 3    | 0.35%  |
| Greenway Office Center LLC       | Property Management                | \$127,026,514                  | 4    | 0.23%  | \$124,258,500                  | 5    | 0.28%  |
| Conerstone New Fountain Holdings | Property Management                | \$106,898,943                  | 5    | 0.20%  |                                |      |  |
| Promega                          | Biotechnology                      | \$105,855,405                  | 6    | 0.20%  |                                |      |  |
| Sub-Zero Wolf                    | Cooking Appliances                 | \$101,739,568                  | 7    |  | \$49,371,600                   | 8    | 0.11%  |
| Core Campus Madison LLC          | Property Development               | \$97,320,000                   | 8    | 0.18%  |                                |      |  |
| Covance Laboratories             | Research                           | \$74,955,000                   | 9    | 0.14%  | \$83,529,500                   | 6    | 0.19%  |
| CMFG Life Insurance Co           | Insurance                          | \$51,377,500                   | 10   | 0.09%  |                                |      |  |
| University Research Park         | Research & Technology Park         |                                |      | 0.00%  | \$142,299,600                  | 4    | 0.32%  |
| Greenway Center LLC              | Property Development               |                                |      |  | \$49,448,500                   | 7    | 0.11%  |
| Hilldale Land Co LLC             | Property Development               |                                |      |  | \$48,245,900                   | 9    | 0.11%  |
| Firstar Bank & Leasing           | Banking & Leasing                  |                                |      |  | \$47,200,000                   | 10   | 0.10%  |
| Totals                           |                                    | \$2,098,232,093                |      | 3.68%  | \$1,161,214,600                |      | 2.58%  |
|                                  | Total Equalized Assessed Valuation | \$54,247,628,050               |      |  | \$45,074,674,300               |      |  |

Source: Dane County Tax System (provided by Dane County Treasurer's Office)

#### PROPERTY TAX LEVIES AND COLLECTIONS

#### LAST 10 FISCAL YEARS

|                | Taxes Levied           |                 |                       |                            | Total Coll<br>To Da |                       | _ Outstanding           |  |
|----------------|------------------------|-----------------|-----------------------|----------------------------|---------------------|-----------------------|-------------------------|--|
| Fiscal<br>Year | for the<br>Fiscal Year | Amount          | Percentage<br>Of Levy | In Subsequent<br>Years (2) | Amount              | Percentage<br>Of Levy | Delinquent<br>Taxes (1) |  |
| 2008           | \$971,850,000          | \$963,173,739   | 99.33%                | \$8,667,401                | \$971,841,140       | 100.00%               | \$8,860                 |  |
| 2009           | \$1,011,995,029        | \$1,002,294,729 | 99.11%                | \$9,690,992                | \$1,011,985,721     | 100.00%               | \$9,308                 |  |
| 2010           | \$1,069,227,659        | \$1,058,203,219 | 99.04%                | \$11,011,295               | \$1,069,214,513     | 100.00%               | \$13,145                |  |
| 2011           | \$1,117,720,957        | \$1,108,465,518 | 98.97%                | \$9,233,726                | \$1,117,699,244     | 100.00%               | \$21,713                |  |
| 2012           | \$1,144,647,851        | \$1,137,756,114 | 98.97%                | \$6,858,856                | \$1,144,614,970     | 100.00%               | \$32,881                |  |
| 2013           | \$1,172,806,559        | \$1,167,926,179 | 99.58%                | \$4,829,884                | \$1,172,756,063     | 100.00%               | \$50,496                |  |
| 2014           | \$1,206,541,568        | \$1,202,621,547 | 99.68%                | \$3,704,045                | \$1,206,325,592     | 99.98%                | \$215,976               |  |
| 2015           | \$1,269,505,165        | \$1,266,633,797 | 99.77%                | \$2,485,509                | \$1,269,119,306     | 99.97%                | \$385,859               |  |
| 2016           | \$1,260,913,294        | \$1,258,125,414 | 99.78%                | \$1,807,857                | \$1,259,933,271     | 99.92%                | \$980,023               |  |
| 2017           | \$1,308,019,935        | \$1,305,188,072 | 99.78%                | \$0                        | \$1,305,188,072     | 99.78%                | \$2,831,863             |  |

<sup>(1)</sup> Does not include tax deed parcels

Source: Dane County Tax Collection System and Annual Adopted Budget

<sup>(2)</sup> Amount includes collections through current fiscal year.

#### RATIOS OF OUTSTANDING BONDED DEBT

#### LAST 10 FISCAL YEARS

| Governmental Activities Business Type Activities General Issuance General Issuance |               |                  |               |              |                  | es            | Amounts          |               | Percentage of | Ratio of<br>Bonded Debt to    | Per Capita<br>Govt Activities<br>General |                                      |
|--|---------------|------------------|---------------|--------------|------------------|---------------|------------------|---------------|---------------|-------------------------------|--|--------------------------------------|
| Fiscal   | Obligation    | Premiums/        | Capital       | Obligation   | Premiums/        | Capital       | Restricted       | Bonded        | Personal      | Net Assessed                  | Obligation                               |                                      |
| <u>Year</u>  | Bonded Debt   | <u>Discounts</u> | <u>Leases</u> | Bonded Debt  | <u>Discounts</u> | <u>Leases</u> | For Debt Service | <u>Debt</u>   | Income 1      | <u>Valuation</u> <sup>2</sup> | Bonded Debt                              | <sup>1</sup> Per Capita <sup>1</sup> |
| 2008   | \$152,049,472 | \$994,198        | \$163,482     | \$84,208,083 | \$1,315,144      | \$18,219      | \$0              | \$238,566,897 | 1.10%         | 0.47%                         | \$322.44                                 | \$506.30                             |
| 2009   | \$150,372,425 | \$880,168        | \$78,981      | \$91,242,621 | \$1,067,859      | \$0           | \$205,925        | \$243,563,073 | 0.99%         | 0.48%                         | \$317.49                                 | \$513.99                             |
| 2010   | \$156,328,820 | \$755,777        | \$147,689     | \$85,081,180 | \$1,280,319      | \$26,742      | \$424,778        | \$243,446,096 | 1.10%         | 0.50%                         | \$329.22                                 | \$512.16                             |
| 2011   | \$164,301,827 | \$1,095,925      | \$50,280      | \$75,723,173 | \$1,030,288      | \$13,745      | \$538,416        | \$242,151,213 | 1.04%         | 0.50%                         | \$336.63                                 | \$495.17                             |
| 2012   | \$164,962,288 | \$3,159,118      | \$26,527      | \$72,707,712 | \$1,041,320      | \$0           | \$354,430        | \$241,870,438 | 1.02%         | 0.51%                         | \$335.59                                 | \$491.38                             |
| 2013   | \$177,575,369 | \$3,203,233      | \$15,226      | \$73,134,629 | \$945,793        | \$0           | \$13,751         | \$254,859,024 | 0.97%         | 0.53%                         | \$357.28                                 | \$512.78                             |
| 2014   | \$206,407,924 | \$3,902,775      | \$4,819       | \$95,012,075 | \$1,299,341      | \$0           | \$736,615        | \$306,622,115 | 1.15%         | 0.62%                         | \$404.77                                 | \$599.86                             |
| 2015   | \$233,023,171 | \$5,223,274      | \$25,379      | \$97,716,830 | \$1,590,549      | \$0           | \$1,811,600      | \$337,553,824 | 1.20%         | 0.68%                         | \$458.37                                 | \$660.47                             |
| 2016   | \$229,441,870 | \$5,449,218      | \$19,617      | \$91,633,130 | \$1,619,988      | \$0           | \$1,320,014      | \$328,144,206 | 1.12%         | 0.64%                         | \$442.48                                 | \$630.32                             |
| 2017   | \$256,837,456 | \$8,095,498      | \$13,481      | \$97,902,544 | \$2,434,015      | \$0           | \$4,501,115      | \$365,269,513 | n/a           | 0.67%                         | \$489.41                                 | \$687.48                             |

Source: Internal Documents and Bond Closing Statements

<sup>&</sup>lt;sup>1</sup> See Table 13 for personal income and population information.

<sup>&</sup>lt;sup>2</sup> See Table 5 for Equalized Value excluding TID information

#### COMPUTATION OF DIRECT AND OVERLAPPING DEBT

#### December 31, 2017

| Governmental Unit               | Percentage of<br>Valuation<br>Within<br>Dane County | Total<br>Debt<br>Outstanding | Gross Debt<br>Applicable To<br>Valuation Within<br>Dane County | Exclusions (1) Applicable To Valuation Within Dane County | Net Debt<br>Applicable To<br>Valuation Within<br>Dane County |
|---------------------------------|---|------------------------------|--|---|--|
|                                 | Dane County   | Outstanding                  | Dane County  | Darie County  | Dane County  |
| DIRECT DEBT                     |   |                              |  |   |  |
| County                          | 400.007   | 0005 000 004                 | <b>*****</b>   | 0400 000 550  | <b>****</b>  |
| Dane                            | 100.0%  | \$365,282,994                | \$365,282,994  | \$100,336,559   | \$264,946,435  |
| TOTAL DIRECT DEBT               |   | \$365,282,994                | \$365,282,994  | \$100,336,559   | \$264,946,435  |
| GROSS OVERLAPPING DEBT Cities   |   |                              |  |   |  |
| Edgerton                        | 0.1%  | \$13,822,207                 | \$6,911  | \$4,855   | \$2,056  |
| Fitchburg                       | 100.0%  | \$51,425,000                 | \$51,425,000   | \$0   | \$51,425,000   |
| Madison                         | 100.0%  | \$678,105,000                | \$678,105,000  | \$306,062,645   | \$372,042,355  |
| Middleton                       | 100.0%  | \$46,776,389                 | \$46,776,389   | \$1,400,000   | \$45,376,389   |
| Monona                          | 100.0%  | \$61,426,850                 | \$61,426,850   | \$5,700,000   | \$55,726,850   |
| Stoughton                       | 100.0%  | \$42,263,637                 | \$42,263,637   | \$17,780,714  | \$24,482,923   |
| Sun Prairie                     | 100.0%  | \$82,221,363                 | \$82,221,363   | \$31,456,215  | \$50,765,148   |
| Verona                          | 100.0%  | \$52,768,566                 | \$52,768,566   | \$6,540,000   | \$46,228,566   |
| Total for Cities                |   | \$1,028,809,012              | \$1,014,993,716  | \$368,944,429   | \$646,049,287  |
| <u>Villages</u>                 |   |                              |  |   |  |
| Belleville                      | 79.4%   | \$12,862,179                 | \$10,212,570   | \$4,583,490   | \$5,629,080  |
| Black Earth                     | 100.0%  | \$657,462                    | \$657,462  | \$371,444   | \$286,018  |
| Blue Mounds                     | 100.0%  | \$3,341,710                  | \$3,341,710  | \$627,857   | \$2,713,853  |
| Brooklyn                        | 68.5%   | \$4,243,776                  | \$2,908,684  | \$2,124,832   | \$783,852  |
| Cambridge                       | 95.6%   | \$8,207,773                  | \$7,844,989  | \$4,723,153   | \$3,121,837  |
| Cottage Grove                   | 100.0%  | \$33,395,348                 | \$33,395,348   | \$6,759,725   | \$26,635,623   |
| Cross Plains                    | 100.0%  | \$17,972,888                 | \$17,972,888   | \$6,202,888   | \$11,770,000   |
| Dane                            | 100.0%  | \$2,602,349                  | \$2,602,349  | \$1,678,135   | \$924,214  |
| Deerfield                       | 100.0%  | \$5,045,000                  | \$5,045,000  | \$3,341,504   | \$1,703,496  |
| DeForest                        | 100.0%  | \$43,417,872                 | \$43,417,872   | \$5,000,000   | \$38,417,872   |
| Maple Bluff                     | 100.0%  | \$10,500,780                 | \$10,500,780   | \$2,951,472   | \$7,549,308  |
| Marshall                        | 100.0%  | \$6,666,115                  | \$6,666,115  | \$1,078,938   | \$5,587,177  |
| Mazomanie                       | 100.0%  | \$4,211,622                  | \$4,211,622  | \$742,577   | \$3,469,045  |
| McFarland                       | 100.0%  | \$13,100,000                 | \$13,100,000   | \$3,870,000   | \$9,230,000  |
| Mt. Horeb                       | 100.0%  | \$27,740,705                 | \$27,740,705   | \$7,266,393   | \$20,474,312   |
| Oregon                          | 100.0%  | \$13,370,001                 | \$13,370,001   | \$2,144,650   | \$11,225,351   |
| Rockdale                        | 100.0%<br>100.0%                                    | \$552,421<br>\$0             | \$552,421<br>\$0   | \$521,534<br>\$0  | \$30,887<br>\$0  |
| Shorewood Hills (2)<br>Waunakee | 100.0%  | \$43,560,707                 | \$43,560,707   | \$8,840,000   | \$34.720.707   |
| Windsor                         | 100.0%  | \$14,011,467                 | \$14,011,467   | \$2,769,278   | \$11,242,189   |
| Total for Villages              |   | \$265,460,175                | \$261,112,691  | \$65,597,870  | \$195,514,821  |
| Towns                           |   |                              |  |   |  |
| Albion                          | 100.0%  | \$0                          | \$0  | \$0   | \$0  |
| Berry                           | 100.0%  | \$206,869                    | \$206,869  | \$0   | \$206,869  |
| Black Earth                     | 100.0%  | \$269,950                    | \$269,950  | \$0   | \$269,950  |
| Blooming Grove                  | 100.0%  | \$0                          | \$0  | \$0   | \$0  |
| Blue Mounds                     | 100.0%  | \$73,254                     | \$73,254   | \$0   | \$73,254   |
| Bristol                         | 100.0%  | \$237,776                    | \$237,776  | \$0   | \$237,776  |
| Burke                           | 100.0%  | \$0                          | \$0  | \$0   | \$0  |
| Christiana                      | 100.0%  | \$0                          | \$0  | \$0   | \$0  |
| Cottage Grove                   | 100.0%  | \$334,077                    | \$334,077  | \$0   | \$334,077  |
| Cross Plains                    | 100.0%  | \$2,124,496                  | \$2,124,496  | \$0   | \$2,124,496  |
| Dane                            | 100.0%  | \$0                          | \$0  | \$0   | \$0  |
| Deerfield                       | 100.0%  | \$574,466                    | \$574,466  | \$0   | \$574,466  |
| Dunkirk                         | 100.0%  | \$113,911                    | \$113,911  | \$0   | \$113,911  |
| Dunn                            | 100.0%  | \$1,598,955                  | \$1,598,955  | \$0   | \$1,598,955  |
| Madison                         | 100.0%  | \$1,466,438                  | \$1,466,438  | \$0   | \$1,466,438  |
| Mazomanie                       | 100.0%  | \$177,860                    | \$177,860  | \$167,000   | \$10,860   |
| Medina                          | 100.0%  | \$241,594                    | \$241,594  | \$0   | \$241,594  |
| Middleton (2)                   | 100.0%  | \$0                          | \$0  | \$0   | \$0  |
| Montrose                        | 100.0%  | \$196,787                    | \$196,787  | \$0   | \$196,787  |
| Oregon (2)                      | 100.0%  | \$0                          | \$0  | \$0   | \$0  |

|   | Percentage of<br>Valuation<br>Within | Total<br>Debt                                     | Gross Debt<br>Applicable To<br>Valuation Within | Exclusions (1) Applicable To Valuation Within | Net Debt<br>Applicable To<br>Valuation Within     |
|---|--------------------------------------|---|---|---|---|
| Governmental Unit   | Dane County                          | Outstanding                                       | Dane County                                     | Dane County                                   | Dane County                                       |
| GROSS OVERLAPPING DEBT (Continued)  |                                      |   |   |   |   |
| Perry   | 100.0%                               | \$200,000   | \$200,000                                       | \$0   | \$200,000   |
| Pleasant Springs  | 100.0%                               | \$200,000   | \$200,000                                       | \$0   | \$200,000   |
| Primrose  | 100.0%                               | \$52,580  | \$52,580  | \$0   | \$52,580  |
| Roxbury   | 100.0%                               | \$0   | \$0   | \$0   | \$0   |
| Rutland   | 100.0%                               | \$359,521   | \$359,521                                       | \$0   | \$359,521   |
| Springdale  | 100.0%                               | \$0   | \$0   | \$0   | \$0   |
| Springfield   | 100.0%                               | \$1,021,051                                       | \$1,021,051                                     | \$0   | \$1,021,051                                       |
| Sun Prairie (2)   | 100.0%                               | \$0   | \$0   | \$0   | \$0   |
| Vermont   | 100.0%                               | \$116,145   | \$116,145                                       | \$0   | \$116,145   |
| Verona  | 100.0%                               | \$0   | \$0   | \$0   | \$0   |
| Vienna  | 100.0%                               | \$571,651   | \$571,651                                       | \$13,371                                      | \$558,280   |
| Westport<br>York (2)  | 100.0%<br>100.0%                     | \$2,280,000<br>\$0                                | \$2,280,000<br>\$0                              | \$1,688,000<br>\$0                            | \$592,000<br>\$0                                  |
|   | 100.070                              |   |   |   |   |
| Total for Towns   |                                      | \$12,417,381                                      | \$12,417,381                                    | \$1,868,371                                   | \$10,549,010                                      |
| School Districts  |                                      |   |   |   |   |
| Barneveld   | 0.9%                                 | \$607,396   | \$5,527   | \$0   | \$5,527   |
| Belleville  | 55.2%                                | \$21,036,816                                      | \$11,614,426                                    | \$0   | \$11,614,426                                      |
| Cambridge (2)   | 45.3%                                | \$0   | \$0   | \$0   | \$0   |
| Columbus (2)  | 9.3%                                 | \$0   | \$0   | \$0   | \$0   |
| Deerfield Community   | 100.0%                               | \$8,944,003                                       | \$8,944,003                                     | \$0   | \$8,944,003                                       |
| DeForest Area   | 97.3%                                | \$44,815,000                                      | \$43,591,551                                    | \$0   | \$43,591,551                                      |
| Edgerton  | 20.7%                                | \$8,729,264                                       | \$1,804,339                                     | \$0   | \$1,804,339                                       |
| Evansville Community  | 0.1%                                 | \$10,030,000                                      | \$12,036  | \$0   | \$12,036  |
| Lodi  | 16.2%                                | \$21,915,000                                      | \$3,545,847                                     | \$0   | \$3,545,847                                       |
| Madison Metropolitan  | 100.0%                               | \$86,781,237                                      | \$86,781,237                                    | \$0   | \$86,781,237                                      |
| Marshall et al  | 100.0%                               | \$16,055,000                                      | \$16,055,000                                    | \$0   | \$16,055,000                                      |
| McFarland   | 100.0%                               | \$48,815,000                                      | \$48,815,000                                    | \$0   | \$48,815,000                                      |
| Middleton-Cross Plains  | 100.0%                               | \$74,785,000                                      | \$74,785,000                                    | \$0   | \$74,785,000                                      |
| Monona Grove (2)  | 100.0%                               | \$0   | \$0   | \$0   | \$0   |
| Mount Horeb Area  | 99.8%                                | \$50,140,000                                      | \$50,059,776                                    | \$0   | \$50,059,776                                      |
| New Glarus  | 10.2%                                | \$11,500,000                                      | \$1,174,150                                     | \$0<br>\$0                                    | \$1,174,150                                       |
| Oregon  | 96.4%                                | \$55,170,000                                      | \$53,183,880                                    | \$0<br>\$0                                    | \$53,183,880                                      |
| Pecatonica Area   | 3.4%                                 | \$950,043<br>\$3,969,749                          | \$31,921<br>\$6,100                             | \$0<br>\$0                                    | \$31,921<br>\$6,100                               |
| Poynette<br>River Valley  | 0.2%<br>0.2%                         | \$3,868,748<br>\$1,412,964                        | \$6,190<br>\$2,402                              | \$0<br>\$0                                    | \$6,190<br>\$2,402                                |
| Sauk Prairie  | 12.5%                                | \$1,412,904                                       | \$0   | \$0<br>\$0                                    | \$2,402   |
| Stoughton Area  | 99.4%                                | \$8,035,000                                       | \$7,982,773                                     | \$0<br>\$0                                    | \$7,982,773                                       |
| Sun Prairie et al   | 99.9%                                | \$215,015,000                                     | \$214,864,490                                   | \$0   | \$214,864,490                                     |
| Verona Area   | 100.0%                               | \$126,750,000                                     | \$126,750,000                                   | \$0   | \$126,750,000                                     |
| Waterloo  | 3.9%                                 | \$360,000   | \$13,932  | \$0   | \$13,932  |
| Waunakee Community  | 100.0%                               | \$81,850,000                                      | \$81,850,000                                    | \$0   | \$81,850,000                                      |
| Wisconsin Heights (2)   | 97.9%                                | \$0   | \$0   | \$0   | \$0   |
| MATC, District 4  | 70.7%                                | \$179,538,002                                     | \$126,933,367                                   | \$0   | \$126,933,367                                     |
| Total for School Districts  |                                      | \$1,077,103,473                                   | \$958,806,847                                   | \$0   | \$958,806,847                                     |
|   |                                      | <del>, , , , , , , , , , , , , , , , , , , </del> |   | *-  | <del>, , , , , , , , , , , , , , , , , , , </del> |
| Sanitary Districts  |                                      | *-  | *-  | *-  | *-  |
| Consolidated Koshkonong (2)   | 100.0%                               | \$0   | \$0   | \$0   | \$0   |
| Dunkirk Dame Lake District (2)  | 100.0%                               | \$0   | \$0   | \$0   | \$0   |
| FCM Lake Rehab (2)  | 100.0%                               | \$0   | \$0   | \$0   | \$0   |
| Madison Metropolitan Sewerage District (2) Morrisonville Sanitary District #1 (2) | 100.0%                               | \$135,877,692                                     | \$135,877,692                                   | \$0<br>\$0                                    | \$135,877,692                                     |
| Oak Springs Sanitary District (2)   | 100.0%<br>100.0%                     | \$0<br>\$0  | \$0<br>\$0                                      | \$0<br>\$0                                    | \$0<br>\$0  |
| Pleasant Springs Sanitary District  | 100.0%                               | \$0<br>\$0  | \$0<br>\$0                                      | \$0<br>\$0                                    | \$0<br>\$0  |
| Roxbury Sanitary District (2)   | 100.0%                               | \$0<br>\$0  | \$0<br>\$0                                      | \$0<br>\$0                                    | \$0<br>\$0  |
| Waunakee Fire District (2)  | 100.0%                               | \$0<br>\$0  | \$0<br>\$0                                      | \$0<br>\$0                                    | \$0<br>\$0  |
| Windsor Sanitary District (2)   | 100.0%                               | \$0<br>\$0  | \$0   | \$0<br>\$0                                    | \$0<br>\$0  |
| , , ,   |                                      |   |   |   |   |
| Total for Sanitary Districts  |                                      | \$135,877,692                                     | \$135,877,692                                   | <u>\$0</u>                                    | \$135,877,692                                     |
| TOTAL GROSS OVERLAPPING DEBT  |                                      | \$2,519,667,733                                   | \$2,383,208,326                                 | \$436,410,670                                 | \$1,946,797,656                                   |
| TOTAL DIRECT AND OVERLAPPING DEBT - ALL JURISDICTIONS                             |                                      | <u>\$2,884,950,727</u>                            | \$2,748,491,320                                 | <u>\$536,747,229</u>                          | <u>\$2,211,744,091</u>                            |
|   |                                      |   |   |   |   |

<sup>(1)</sup> Exclusion represents debt that is not being repaid through property taxes (2) Unable to obtain information from Municipality

#### COMPUTATION OF LEGAL DEBT MARGIN

#### LAST 10 FISCAL YEARS

CHAPTER 67, SECTION O3 OF THE WISCONSIN STATE STATUTES STATES:
"The aggregate amount of indebtedness, including existing indebtedness, of any municipality shall not exceed 5% of the value of the taxable property located therein as equalized for state purposes."

|  | 2008                 | 2009                 | <u>2010</u>      | <u>2011</u>      | <u>2012</u>      | <u>2013</u>      | <u>2014</u>            | <u>2015</u>          | <u>2016</u>          | <u>2017</u>          |
|--|----------------------|----------------------|------------------|------------------|------------------|------------------|------------------------|----------------------|----------------------|----------------------|
| Equalized value of real and personal property including TID values (1)   | \$51,833,966,700     | \$52,243,766,400     | \$50,661,236,500 | \$50,195,950,100 | \$49,511,820,000 | \$49,755,216,400 | \$51,741,144,300       | \$53,916,406,550     | \$56,550,867,750     | \$60,784,157,550     |
| Debt limit - 5% of equalized value   | \$2,591,698,335      | \$2,612,188,320      | \$2,533,061,825  | \$2,509,797,505  | \$2,475,591,000  | \$2,487,760,820  | \$2,587,057,215        | \$2,695,820,328      | \$2,827,543,388      | \$3,039,207,878      |
| Amount of debt applicable to debt limit: General Obligation Debt (2) Less: Amount in Debt Service fund available | \$236,257,555        | \$241,615,046        | \$241,410,000    | \$240,025,000    | \$237,670,000    | \$250,709,998    | \$301,419,999          | \$330,740,001        | \$321,075,000        | \$354,740,000        |
| for payment of principal (3)   | \$437,074            | \$1,002,855          | \$1,095,023      | \$538,416        | \$354,430        | \$13,751         | \$736,615              | \$1,811,600          | \$1,320,014          | \$4,501,115          |
| Net amount of debt applicable to debt limit  | <u>\$151,612,398</u> | <u>\$240,407,145</u> | \$240,314,977    | \$239,486,584    | \$237,315,570    | \$250,696,247    | \$300,683,384          | <u>\$328,928,401</u> | <u>\$319,754,986</u> | <u>\$350,238,885</u> |
| Legal Debt Margin  | \$2,440,085,937      | \$2,371,781,175      | \$2,292,746,848  | \$2,270,310,921  | \$2,238,275,430  | \$2,237,064,573  | <u>\$2,286,373,831</u> | \$2,366,891,927      | \$2,507,788,402      | \$2,688,968,993      |

<sup>(1)</sup> The "Equalized value of real and personal property including TID values" is the sum of the Equalized values plus the values of the tax incremental districts.

<sup>(2)</sup> General obligation debt is defined to be the total County indebtedness for all funds.

<sup>(3)</sup> See Balance Sheet - Governmental Funds

#### **DEMOGRAPHIC STATISTICS**

#### **CURRENT AND LAST TEN FISCAL YEARS**

| Fiscal<br>Year | Population (1) | Per Capita<br>Income (2) | Personal<br>Income | Education Level in Years of Formal Schooling | School<br>Enrollment (4) | Unemployment<br>Rate (5) |
|----------------|----------------|--------------------------|--------------------|--|--------------------------|--------------------------|
| 2008           | 471,559        | \$45,080                 | \$21,786,903,000   | 14.1   | 73,988                   | 3.3%                     |
| 2009           | 473,622        | \$43,107                 | \$24,571,988,000   | 14.1   | 74,076                   | 5.7%                     |
| 2010           | 474,839        | \$45,106                 | \$22,065,408,000   | 14.1   | 75,003                   | 5.6%                     |
| 2011           | 488,073        | \$46,916                 | \$23,268,610,000   | 14.1   | 76,707                   | 5.0%                     |
| 2012           | 491,555        | \$49,479                 | \$23,748,772,000   | 14.1   | 79,618                   | 4.7%                     |
| 2013           | 497,021        | \$54,341                 | \$26,180,936,000   | 14.1   | 81,774                   | 4.6%                     |
| 2014           | 502,251        | \$51,523                 | \$26,600,342,000   | 14.1   | 82,653                   | 3.8%                     |
| 2015           | 508,379        | \$53,705                 | \$28,122,328,000   | 14.1   | 83,195                   | 3.2%                     |
| 2016           | 518,538        | \$55,232                 | \$29,343,527,000   | 14.1   | 83,214                   | 2.9%                     |
| 2017           | 524,787        | (3)                      | (3)                | 14.1   | 84,560                   | 2.4%                     |

- (1) Estimates prepared annually by the Wisconsin Department of Administration, Demographics Services Center
- (2) Bureau of Economic Analysis, Department of Commerce.
- (3) Information not available at this time.
- (4) Fall registration, public and private schools State Department of Public Instruction
- (5) State Department of Workforce Development Local Area Unemployment Statistics Historical Series, Not Seasonally Adjusted figures for Madison MSA

#### PRINCIPAL EMPLOYERS

#### CURRENT YEAR AND 9 YEARS AGO

2017 2008

| <u>Employer</u>                        | Type of Business          | Number of<br>Employees | Rank | Percent of County Population | Number of<br>Employees | Rank | Percent of<br>County<br>Population |
|--|---------------------------|------------------------|------|------------------------------|------------------------|------|------------------------------------|
| State of Wisconsin                     | State Government          | 36,475                 | 1    | 6.95%                        | 47,237                 | 1    | 10.02%                             |
| University of Wisconsin Madison        | University/College        | 14,464                 | 2    | 2.76%                        |                        |      |                                    |
| UW Hospital & Clinics                  | Hospital Health Care      | 7,447                  | 3    | 1.42%                        | 6,000                  | 2    | 1.27%                              |
| Epic Systems                           | Software Service          | 7,400                  | 4    | 1.41%                        |                        |      |                                    |
| American Standard Insurance            | Insurance                 | 4,000                  | 5    | 0.76%                        |                        |      |                                    |
| Madison Metropolitan School District   | Education                 | 3,591                  | 6    | 0.68%                        | 4,006                  | 4    | 0.85%                              |
| Wisconsin Physicians Service Insurance | Health Benefits/Insurance | 3,500                  | 7    | 0.67%                        | 4,800                  | 3    | 1.02%                              |
| Meriter Home Health                    | Home Health Services      | 3,000                  | 8    | 0.57%                        |                        |      |                                    |
| American Family Insurance              | Insurance                 | 2,000                  | 9    | 0.38%                        | 3,000                  | 9    | 0.64%                              |
| CUNA Mutual Holding Co                 | Insurance                 | 2,000                  | 10   | 0.38%                        |                        |      |                                    |
| Oscar Meyer                            | Food Packaging            |                        |      |                              | 3,500                  | 6    |                                    |
| City of Madison                        | City Government           |                        |      |                              | 2,918                  | 10   | 0.62%                              |
| United States Government               | Federal Government        |                        |      |                              | 3,800                  | 5    | 0.81%                              |
| UW Medical Foundation                  | Hospital, Health Care     |                        |      |                              | 3,281                  | 7    | 0.70%                              |
| County of Dane                         | County Government         |                        |      |                              | 3,134                  | 8    | 0.66%                              |
| Totals                                 |                           | 83,877                 |      |                              | 81,676                 |      |                                    |

Sources: Prior Year Comprehensive Annual Financial Reports, 2017A Official Statement

#### FULL-TIME EQUIVALENT POSITIONS BY ACTIVITY

#### LAST 10 FISCAL YEARS

|   | 2008       | 2009       | 2010       | 2011       | 2012       | 2013       | 2014       | 2015       | 2016       | 2017       |
|---|------------|------------|------------|------------|------------|------------|------------|------------|------------|------------|
| County Board                              | 4.2500     | 4.2500     | 4.2500     | 4.7500     | 4.7500     | 5.5000     | 6.0000     | 6.0000     | 7.0000     | 7.0000     |
| County Executive                          | 13.0000    | 13.0000    | 13.0000    | 12.0000    | 14.0000    | 16.8000    | 15.8000    | 16.0000    | 13.0000    | 14.0000    |
| County Clerk                              | 4.7500     | 4.7500     | 4.7500     | 4.7500     | 4.7500     | 4.7500     | 4.7500     | 4.7500     | 4.7500     | 4.7500     |
| Administration                            | 151.7500   | 150.8500   | 147.3500   | 146.8500   | 146.8500   | 147.8500   | 152.3500   | 152.3500   | 150.8500   | 154.1000   |
| Office of Equity & Inclusion              | -          | -          | -          | -          | -          | -          | -          | -          | 6.0000     | 6.5000     |
| Treasurer                                 | 5.0000     | 5.0000     | 6.0000     | 6.0000     | 6.0000     | 6.0000     | 6.0000     | 6.0000     | 6.0000     | 5.0000     |
| Corporation Counsel                       | 58.5000    | 60.5000    | 61.5000    | 61.5000    | 61.5000    | 61.5000    | 67.0000    | 67.0000    | 69.0000    | 69.0000    |
| Register of Deeds                         | 18.6000    | 17.3500    | 19.3500    | 18.3500    | 18.3500    | 19.3500    | 19.3500    | 17.3500    | 17.3500    | 16.3500    |
| General Government                        | 255.8500   | 255.7000   | 256.2000   | 254.2000   | 256.2000   | 261.7500   | 271.2500   | 269.4500   | 273.9500   | 276.7000   |
| Clerk of Courts                           | 107.5000   | 107.0000   | 107.5000   | 106.5000   | 104.5000   | 105.0000   | 105.0000   | 106.0000   | 106.5000   | 107.6000   |
| Family Court Services                     | 11.0000    | 11.0000    | 11.0000    | 11.0000    | 11.0000    | 11.0000    | 11.0000    | 11.0000    | 11.0000    | 11.0000    |
| Medical Examiner                          | 7.0000     | 8.0000     | 8.0000     | 8.0000     | 8.0000     | 9.0000     | 10.5000    | 10.5000    | 15.0000    | 16.0000    |
| District Attorney                         | 55.0500    | 56.1000    | 56.1000    | 56.1000    | 56.1000    | 57.1000    | 58.1000    | 60.2000    | 59.7000    | 64.4000    |
| Sheriff                                   | 561.5000   | 570.5000   | 570.5000   | 559.5000   | 554.0000   | 555.0000   | 556.0000   | 564.0000   | 568.0000   | 572.0000   |
| Public Safety Communications              | 73.0000    | 87.0000    | 87.0000    | 87.0000    | 88.0000    | 88.0000    | 88.0000    | 95.0000    | 95.0000    | 93.5000    |
| Emergency Management                      | 9.5000     | 10.0000    | 10.0000    | 10.2000    | 10.3000    | 9.3000     | 9.5500     | 10.8000    | 10.0000    | 10.0000    |
| Juvenile Court Program                    | 33.2000    | 33.2000    | 33.2000    | 33.4500    | 33.4500    | 33.4500    | 33.4500    | 33.7000    | 33.7000    | 33.7000    |
| Public Safety & Criminal Justice          | 857.7500   | 882.8000   | 883.3000   | 871.7500   | 865.3500   | 867.8500   | 871.6000   | 891.2000   | 898.9000   | 908.2000   |
| Human Services                            | 539.4750   | 549.0500   | 549.3500   | 560.3500   | 558.9500   | 611.6500   | 633.5250   | 639.3250   | 647.8750   | 659.5500   |
| Board of Health for Madison & Dane County | 156.1500   | 160.3500   | 160.3500   | 160.0000   | 153.7000   | 146.8000   | 146.5000   | 146.5000   | 147.5000   | 149.5000   |
| Veteran's Services                        | 6.0000     | 6.0000     | 6.0000     | 6.0000     | 6.0000     | 6.0000     | 6.0000     | 6.0000     | 6.0000     | 6.0000     |
| Health & Human Services                   | 701.6250   | 715.4000   | 715.7000   | 726.3500   | 718.6500   | 764.4500   | 786.0250   | 791.8250   | 801.3750   | 815.0500   |
| Planning & Development                    | 28.0500    | 27.0500    | 26.0500    | 26.3000    | 23.5000    | 23.5000    | 23.0000    | 23.0000    | 23.0000    | 23.0000    |
| Land Information Office                   | 4.7500     | 4.7500     | 4.7500     | 4.0000     | 3.0000     | 3.0000     | 3.0000     | 3.0000     | 3.0000     | 3.0000     |
| Solid Waste                               | 19.0000    | 20.0000    | 20.0000    | 21.0000    | 21.0000    | 23.0000    | 21.0000    | 21.0000    | 22.0000    | 23.0000    |
| Land & Water Resources - Conservation     | 11.8000    | 11.8000    | 11.8000    | 12.0000    | 12.0000    | 12.0000    | 12.0000    | 12.0000    | 12.0000    | 12.0000    |
| Conservation & Economic Development       | 63.6000    | 63.6000    | 62.6000    | 63.3000    | 59.5000    | 61.5000    | 59.0000    | 59.0000    | 60.0000    | 61.0000    |
| Library                                   | 7.2500     | 7.2500     | 7.0500     | 7.0500     | 7.0500     | 7.0500     | 7.0500     | 7.0500     | 7.0500     | 7.0500     |
| Alliant Energy Center                     | 37.5000    | 36.5000    | 36.5000    | 36.5000    | 34.0000    | 32.0000    | 32.0000    | 32.0000    | 32.0000    | 33.0000    |
| Henry Vilas Zoo                           | 17.0000    | 17.0000    | 20.0000    | 20.0000    | 20.0000    | 20.0000    | 20.0000    | 20.0000    | 21.0000    | 21.0000    |
| Land & Water Resources                    | 39.2000    | 38.2000    | 38.2000    | 38.0000    | 38.0000    | 41.0000    | 41.0000    | 43.5000    | 44.5000    | 48.5000    |
| Extension                                 | 9.8000     | 9.8000     | 9.8000     | 9.8000     | 10.6000    | 9.8000     | 7.8000     | 6.8000     | 6.8000     | 6.8000     |
| Culture, Education & Recreation           | 110.7500   | 108.7500   | 111.5500   | 111.3500   | 109.6500   | 109.8500   | 107.8500   | 109.3500   | 111.3500   | 116.3500   |
| Public Works, Hwy & Transportation        | 151.5000   | 150.5000   | 150.5000   | 150.0000   | 150.0000   | 150.0000   | 150.0000   | 149.0000   | 149.0000   | 149.0000   |
| Airport                                   | 71.0000    | 72.0000    | 72.0000    | 72.0000    | 73.0000    | 73.0000    | 73.0000    | 73.0000    | 73.0000    | 75.7500    |
| Public Works                              | 222.5000   | 222.5000   | 222.5000   | 222.0000   | 223.0000   | 223.0000   | 223.0000   | 222.0000   | 222.0000   | 224.7500   |
| Grand Total                               | 2,212.0750 | 2,248.7500 | 2,251.8500 | 2,248.9500 | 2,232.3500 | 2,288.4000 | 2,318.7250 | 2,342.8250 | 2,367.5750 | 2,402.0500 |

Source: Prior years and current year Adopted Budget

#### OPERATING INDICATORS BY ACTIVITY/DEPARTMENT

#### LAST 10 FISCAL YEARS

| General Government  | 2008  | 2009  | <u>2010</u>                                     | <u>2011</u>                                     | 2012  | <u>2013</u>                                     | <u>2014</u>                                     | <u>2015</u>                                     | <u>2016</u>                                     | 2017  |
|---|---|---|---|---|---|---|---|---|---|---|
| County Clerk Marriage Licenses Issued Domestic Partner Licenses Issued Election Ballots Cast  | 2,935<br>n/a<br>547,582                         | 2,904<br>n/a<br>128,205                         | 2,996<br>n/a<br>368,889                         | 2,996<br>n/a<br>271,790                         | 2,914<br>n/a<br>925,895                         | 3,079<br>n/a<br>133,374                         | 3,370<br>118<br>374,007                         | 3,238<br>101<br>134,493                         | 3,554<br>129<br>699,496                         | 3,466<br>116<br>167,957                         |
| Register of Deeds<br>Real Estate Documents Recorded<br>Vital Document Recorded  | 106,039<br>55,548                               | 134,060<br>57,080                               | 107,619<br>57,082                               | 97,686<br>60,985                                | 117,750<br>61,169                               | 99,831<br>66,664                                | 74,113<br>62,853                                | 86,209<br>62,272                                | 91,042<br>58,112                                | 85,223<br>62,789                                |
| Public Safety & Criminal Justice  |   |   |   |   |   |   |   |   |   |   |
| Medical Examiner Cremation Certificates only General Death Investigation Autopsy Investigations   | 1,219<br>839<br>153                             | 1,236<br>1,070<br>160                           | 1,125<br>1,078<br>225                           | 1,394<br>1,201<br>354                           | 1,492<br>1,279<br>339                           | 1,469<br>1,686<br>250                           | 1,534<br>1,774<br>264                           | 1,604<br>1,763<br>296                           | 1,562<br>2,228<br>386                           | 1,614<br>2,278<br>337                           |
| District Attorney<br>Number of Adult Cases Filed<br>Number of Juvenile Cases Filed  | 44,099<br>1,794                                 | 44,117<br>1,584                                 | 41,438<br>1,527                                 | 40,083<br>1,539                                 | 39,374<br>1,421                                 | 35,074<br>1,280                                 | 35,181<br>1,184                                 | 36,226<br>1,219                                 | 41,523<br>959                                   | 37,154<br>1,116                                 |
| Sheriff Miles Driven Average Daily Population Jail Bookings Citations Issued  | 3,089,300<br>912<br>15,764<br>23,785            | 2,918,140<br>792<br>14,687<br>25,825            | 2,258,511<br>n/a<br>n/a<br>24,347               | 2,897,977<br>793<br>13,893<br>24,287            | 2,800,762<br>759<br>13,941<br>23,235            | 2,994,067<br>745<br>13,562<br>18,625            | 2,569,240<br>757<br>13,250<br>19,167            | 2,968,637<br>757<br>13,401<br>21,706            | 2,802,271<br>746<br>13,520<br>25,339            | 2,940,829<br>759<br>12,812<br>23,295            |
| Juvenile Court Program Detention Average Daily Population Shelter Home Average Daily Population Intake Referrals  | 14.7<br>8.3<br>933                              | 14.50<br>6.60<br>863                            | 12.50<br>7.90<br>888                            | 12.00<br>8.30<br>938                            | 11.20<br>8.60<br>880                            | 10.80<br>8.30<br>1,085                          | 9.60<br>7.00<br>879                             | 8.60<br>8.00<br>842                             | 10.20<br>8.40<br>803                            | 8.80<br>7.60<br>700                             |
| Health & Human Services   |   |   |   |   |   |   |   |   |   |   |
| Veterans Service Office<br>Individual and Family Interviews<br>Federal Benefits Generated<br>State Benefits Generated   | 3,435<br>\$93,284,000<br>\$1,029,941            | 3,575<br>\$103,966,000<br>\$2,939,686           | 3,770<br>\$123,582,000<br>\$462,407             | 3,298<br>\$142,165,000<br>\$261,057             | 3,214<br>\$136,582,000<br>\$138,073             | 3,192<br>\$155,441,000<br>\$80,559              | 3,874<br>\$171,392,000<br>\$2,761,284           | 4,243<br>\$186,421,000<br>\$24,940              | 4,115<br>\$184,458,000<br>\$1,377,645           | 6,026<br>n/a<br>\$1,771,068                     |
| Culture, Education & Recreation   |   |   |   |   |   |   |   |   |   |   |
| Alliant Energy Center<br>Events Hosted<br>Total Event Days<br>Attendance  | 606<br>949<br>956,627                           | 563<br>1,001<br>981,405                         | 536<br>830<br>831,995                           | 516<br>786<br>780,801                           | 528<br>792<br>826,467                           | 409<br>616<br>798,579                           | 391<br>817<br>861,322                           | 371<br>743<br>913,082                           | 399<br>841<br>859,946                           | 377<br>671<br>1,046,441                         |
| Land & Water Resources Number of Park Visitors (in millions) Number of Camping Reservation Number of Shelter Reservations Number of Volunteer Hours                             | 1.6<br>805<br>518<br>24,123                     | 1.2<br>924<br>286<br>29,168                     | 2.0<br>942<br>283<br>33,026                     | 2.1<br>1,281<br>517<br>34,000                   | 2.2<br>1,395<br>608<br>46,335                   | 2.0<br>1,552<br>n/a<br>46,015                   | 2.2<br>1,715<br>n/a<br>39,298                   | 2.7<br>1,959<br>656<br>60,691                   | 2.5<br>2,200<br>632<br>66,800                   | 2.5<br>2,582<br>616<br>65,500                   |
| Henry Vilas Zoo<br>Number of Visitors   | n/a   | n/a   | n/a   | n/a   | 726,631   | 726,520   | 726,951   | 937,675   | 831,040   | 825,000   |
| Conservation & Economic Development   |   |   |   |   |   |   |   |   |   |   |
| Land & Water Resources Landowners Assisted Conservation Plan Acres Completed Nutrient Management Plans (acres)  | 941<br>39,057<br>32,351                         | 789<br>n/a<br>19,044                            | 760<br>75,316<br>12,138                         | 989<br>79,337<br>45,812                         | 1,327<br>96,607<br>63,459                       | 970<br>31,864<br>90,755                         | 960<br>38,255<br>93,734                         | 1,122<br>36,447<br>127,192                      | 903<br>30,288<br>242,045                        | 1,034<br>31,567<br>n/a                          |
| Public Works  |   |   |   |   |   |   |   |   |   |   |
| Public Works, Highway & Transportation<br>County Trunk Highway System (miles)   | 536   | 536   | 533   | 533   | 533   | 533   | 533   | 526   | 526   | 521   |
| Airport Take Offs/Landings - Commercial Take Offs/Landings - General Aviation Take Offs/Landings - Military Commercial Passenger Enplanements Commercial Passenger Deplanements | 37,309<br>64,611<br>9,214<br>739,729<br>731,327 | 32,790<br>54,938<br>8,972<br>755,609<br>745,417 | 32,172<br>55,073<br>8,960<br>763,607<br>751,320 | 32,587<br>45,630<br>5,046<br>760,206<br>759,541 | 31,432<br>45,342<br>6,003<br>810,953<br>804,888 | 34,106<br>45,689<br>5,065<br>845,123<br>840,796 | 32,877<br>41,546<br>4,693<br>836,682<br>832,807 | 29,520<br>43,774<br>4,702<br>846,827<br>843,787 | 30,162<br>45,860<br>5,381<br>929,845<br>921,964 | 30,552<br>49,269<br>3,718<br>955,128<br>952,371 |

Source: County of Dane Department contacts

#### CAPITAL ASSET STATISTICS BY FUNCTION

#### LAST 10 FISCAL YEARS

|  | 2008     | 2009     | <u>2010</u> | <u>2011</u> | 2012     | <u>2013</u> | <u>2014</u> | <u>2015</u> | <u>2016</u> | <u>2017</u> |
|--|----------|----------|-------------|-------------|----------|-------------|-------------|-------------|-------------|-------------|
| General Government                     |          |          |             |             |          |             |             |             |             |             |
| Number of Court Branches               | 17       | 17       | 17          | 17          | 17       | 17          | 17          | 17          | 17          | 17          |
| Public Safety & Criminal Justice       |          |          |             |             |          |             |             |             |             |             |
| Patrol Vehicles                        | 40       | 43       | 43          | 43          | 47       | 48          | 48          | 51          | 51          | 52          |
| Other Vehicles                         | 67       | 67       | 68          | 69          | 69       | 69          | 70          | 70          | 75          | 74          |
| Jail Facilities                        | 3        | 3        | 3           | 3           | 3        | 3           | 3           | 3           | 3           | 3           |
| Jail Bed Design Capacity               | 949      | 949      | 949         | 949         | 949      | 949         | 949         | 949         | 949         | 949         |
| Detention Center Bed Capacity          | 24       | 24       | 24          | 24          | 24       | 24          | 24          | 24          | 24          | 24          |
| Shelter Home Capacity                  | 16       | 16       | 16          | 16          | 16       | 16          | 16          | 16          | 16          | 16          |
| Public Works                           |          |          |             |             |          |             |             |             |             |             |
| Interstate Highway System              | 53.34    | 53.28    | 53.28       | 53.28       | 53.28    | 53.28       | 53.28       | 53.29       | 53.28       | 53.49       |
| U.S. Highway System                    | 158.78   | 158.71   | 258.79      | 158.73      | 158.73   | 158.73      | 158.73      | 158.76      | 158.73      | 1.559.12    |
| State Highway System                   | 170.27   | 170.28   | 170.05      | 170.05      | 170.05   | 170.05      | 170.05      | 169.18      | 170.05      | 169.56      |
| Connecting Highway System              | 19.43    | 19.43    | 19.41       | 19.41       | 19.41    | 19.41       | 19.41       | 19.40       | 19.41       | 19.40       |
| County Highway System                  | 538.92   | 535.93   | 535.89      | 532.81      | 532.81   | 532.81      | 532.81      | 525.77      | 525.77      | 521.44      |
| Local Roads and Streets                | 3,149.64 | 3,163.85 | 3,168.82    | 3,175.74    | 3,175.74 | 3,175.74    | 3,175.74    | 3,235.06    | 3,235.06    | 3,274.19    |
| County Sponsored Airports              | 1        | 1        | 1           | 1           | 1        | 1           | 1           | 1           | 1           | 1           |
| Health & Human Services                |          |          |             |             |          |             |             |             |             |             |
| Number of County Nursing Homes         | 1        | 1        | 1           | 1           | 1        | 1           | 1           | 1           | 1           | 1           |
| Culture, Education & Recreation        |          |          |             |             |          |             |             |             |             |             |
| Acres of Recreational Park Land        | 5,090    | 5.127    | 5,128       | 5.132       | 5,309    | 5.311       | 5.492       | 5.609       | 5,617       | 5,567       |
| Acres of Natural Resource Area Land    | 3,985    | 5,320    | 5,446       | 5,516       | 5,516    | 5,655       | 6.140       | 6,332       | 6,390       | 6,695       |
| Acres of Forest Land                   | 187      | 187      | 187         | 187         | 187      | 187         | 187         | 187         | 187         | 187         |
| Acres of Historical/Cultural Site Land | 116      | 116      | 116         | 116         | 116      | 116         | 116         | 116         | 116         | 159         |
| Number of Convention Centers           | 1        | 1        | 1           | 1           | 1        | 1           | 1           | 1           | 1           | 1           |
| Number of Public Zoos                  | 1        | 1        | 1           | 1           | 1        | 1           | 1           | 1           | 1           | 1           |
| Conservation & Economic Development    |          |          |             |             |          |             |             |             |             |             |
| Number of Acres Owned                  | 9,378    | 10,750   | 11,168      | 11,174      | 11,174   | 11,315      | 11,935      | 12,234      | 12,310      | 12,308      |
| Landfill Capacity                      | 87.22%   | 90.38%   | 93.45%      | 96.60%      | 96.73%   | 98.07%      | 98.30%      | 64.84%      | 67.50%      | 70.29%      |

Source: County of Dane Department contacts

#### SCHEDULE OF INSURANCE IN FORCE

#### December 31, 2017

| Name of Company   | Policy From   | Period To   | Coverage  | Policy Limits                             | Premium            | Deductible                  |
|---|---|---|---|---|--------------------|-----------------------------|
| AIG   | December 31, 2017<br>December 31, 2017<br>December 31, 2017 | December 31, 2018<br>December 31, 2018<br>December 31, 2018 | Each occurrence  Damage to premises rented to Dane  Medical expenses (any one person) | \$150,000,000<br>\$100,000<br>\$10,000    |                    | \$10,000 annual<br>\$10,000 |
|   | December 31, 2017   | December 31, 2018   | Personal Injury Aggregate   | \$25,000,000                              |                    | \$10,000                    |
|   | December 31, 2017   | December 31, 2018   | General Agregate  | not applicable                            |                    | \$10,000                    |
|   | December 31, 2017   | December 31, 2018   | Products-Completed Operations   | \$150,000,000                             |                    |                             |
|   | December 31, 2017   | December 31, 2018   | Hangarkeepers' - each accident  | \$150,000,000                             |                    | \$10,000                    |
|   | December 31, 2017   | December 31, 2018   | Hangarkeepers' - each aircraft  | \$150,000,000                             |                    | \$10,000                    |
|   | December 31, 2017<br>December 31, 2017                      | December 31, 2018<br>December 31, 2018                      | Reported contracts - each occurrence<br>Non-owned aircraft - max seats 25             | \$150,000,000<br>\$150,000,000            |                    |                             |
|   | December 31, 2017   | December 31, 2010   | Non-owned aircraft - max seats 25   | Total for coverage from AIG               | \$57,473           |                             |
|   |   |   |   |   |                    |                             |
| Capitol Indemnity                                       | January 1, 2017   | January 1, 2018   | Employee Dishonesty Theft - Inside Premises   | \$500,000<br>\$10,000                     |                    | \$5,000<br>\$5,000          |
|   | January 1, 2017<br>January 1, 2017                          | January 1, 2018<br>January 1, 2018                          | Theft - Outside Premises  | \$10,000<br>\$10,000                      |                    | \$5,000<br>\$5,000          |
|   | January 1, 2017   | January 1, 2018   | Robbery of Custodian  | \$50,000                                  |                    | \$5,000<br>\$5,000          |
|   | May 7, 2017   | May 7, 2018   | Badger Prairie Bond   | \$100,000                                 |                    | N/A                         |
|   | ay 1, 2011  | a, 1, 2010  | Dadger Frame Dena   | <b>\$100,000</b>                          | \$3,953            |                             |
| Chubb   | April 1, 2017   | April 1, 2018   | Buildings   | \$789,456,331                             |                    | \$10,000                    |
| Chass   | 7.011   | 710111 1, 2010  | Business Personal Property  | \$79,065,900                              |                    | \$10,000                    |
|   |   |   | Property in the Open  | \$21,405,000                              |                    | \$10,000                    |
|   |   |   | Unscheduled Locations   | \$1,000,000                               |                    | \$10,000                    |
|   |   |   | Contractors Equipment   | \$44,435,953                              |                    | \$10,000                    |
|   |   |   | Business Income/Extra Expense   | \$7,386,189                               |                    | \$10,000                    |
|   |   |   | Equipment Breakdown   | \$250,000,000                             |                    | \$10,000                    |
|   |   |   | Flood   | varies by location                        | \$600,315          |                             |
|   |   |   |   |   |                    |                             |
| Crumm & Forster   | January 1, 2017   | January 1, 2018   | Storage Tank Pollution  | \$1,000,000                               | \$10,376           | \$25,000                    |
| Safety National   | January 1, 2017   | January 1, 2018   | Excess Worker's Comp  | Statutory                                 | \$189,999          | \$550,000                   |
| Society Insurance                                       | January 15, 2017  | January 15, 2018  | EMS - Workers' Compensation   | Statutory                                 | \$11,473           | N/A                         |
| Starr Surplus Lines                                     | October 1, 2017   | October 1, 2018   | Auto Physical Damage  | \$35,463,976                              | \$246,111          | \$5,000                     |
| Travelers   | January 1, 2017   | January 1, 2018   | Elected Officials Bond-Clerk of Courts  | \$5,000                                   | \$250              | N/A                         |
|   | January 1, 2017   | January 1, 2018   | Elected Officials Bond-Sheriff  | \$25,000                                  | \$100              | N/A                         |
|   | January 1, 2017   | January 1, 2018   | Elected Officials Bond-Treasurer  | \$500,000                                 | \$1,753            | N/A                         |
|   | January 1, 2017   | January 1, 2018   | Elected Officials Bond-Register of Deeds  | \$10,000                                  | \$100              | N/A                         |
|   | January 1, 2017   | January 1, 2018   | Elected Officials Bond-Clerk  | \$2,000                                   | \$100              | N/A                         |
|   | January 1, 2017   | January 1, 2018   | Veterans Services Board Members   | \$8,000<br>I for Elected Officials' Bonds | \$500<br>\$2,803   | N/A                         |
|   |   |   | Tota  | i for Elected Officials Borius            | \$2,003            |                             |
| Wisconsin Health Care Liability Plan                    | January 29, 2017  | January 29, 2018  | Vincent Trachida, MD Med Mal  | \$1,000,000                               | \$5,405            |                             |
|   | January 29, 2017  | January 29, 2018  | Agnieszka Rogalska, MD Med Mal  | \$1,000,000                               | \$5,405            |                             |
| Wisconsin Municipal Mutual Insurance<br>Company (WMMIC) | January 1, 2017   | January 1, 2018   | General Liability, Auto Liability, Errors & Omissions, and Cyber Liability            | \$10,000,000/\$30,000,000                 | \$513,507          | (A)                         |
|   |   |   | (A) The SID for these   | a policies in total is \$250,000 per      | accurrance & ¢1 E( | 00 000 in aggregate         |